

# Multiple Agency Fiscal Note Summary

<b>Bill Number:</b> 6321 SB	<b>Title:</b> Washington park arboretum
-----------------------------	---

## Estimated Cash Receipts

Agency Name	2009-11		2011-13		2013-15	
	GF- State	Total	GF- State	Total	GF- State	Total
Office of State Treasurer	0	0	0	(720,000)	0	(1,420,000)
University of Washington	0	60,000	0	565,000	0	715,000
Department of Transportation	Non-zero but indeterminate cost. Please see discussion."					
<b>Total \$</b>	<b>0</b>	<b>60,000</b>	<b>0</b>	<b>(155,000)</b>	<b>0</b>	<b>(705,000)</b>

Local Gov. Courts *						
Local Gov. Other **	Fiscal note not available					
Local Gov. Total						

## Estimated Expenditures

Agency Name	2009-11			2011-13			2013-15		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Office of State Treasurer	.0	0	0	.0	0	0	.0	0	0
University of Washington	.5	0	60,000	4.8	0	565,000	5.8	0	715,000
Department of Transportation	Non-zero but indeterminate cost and/or savings. Please see discussion.								
<b>Total</b>	<b>0.5</b>	<b>\$0</b>	<b>\$60,000</b>	<b>4.8</b>	<b>\$0</b>	<b>\$565,000</b>	<b>5.8</b>	<b>\$0</b>	<b>\$715,000</b>

Local Gov. Courts *									
Local Gov. Other **	Fiscal note not available								
Local Gov. Total									

## Estimated Capital Budget Impact

Agency Name						
<b>Total \$</b>						

--

\* See Office of the Administrator for the Courts judicial fiscal note

\*\* See local government fiscal note

FNPID 25089

FNS029 Multi Agency rollup

<b>Prepared by:</b> Clint McCarthy, OFM	<b>Phone:</b> 360-902-0419	<b>Date Published:</b> Preliminary
---	-------------------------------	---------------------------------------

\* See Office of the Administrator for the Courts judicial fiscal note

\*\* See local government fiscal note

FNPID 25089

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 6321 SB	<b>Title:</b> Washington park arboretum	<b>Agency:</b> 090-Office of State Treasurer
-----------------------------	---	--

## Part I: Estimates

☐

No Fiscal Impact

### Estimated Cash Receipts to:

ACCOUNT	FY 2010	FY 2011	2009-11	2011-13	2013-15
Washington Park Arboretum Support Account-Non-Appropriated New-6				(720,000)	(1,420,000)
<b>Total \$</b>				(720,000)	(1,420,000)

### Estimated Expenditures from:

	FY 2010	FY 2011	2009-11	2011-13	2013-15
<b>Account</b>					
<b>Total \$</b>					

### Estimated Capital Budget Impact:

<b>Total \$</b>					

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

☒

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☐

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

☐

Requires new rule making, complete Part V.

Legislative Contact: Hayley Gamble	Phone: 3607867452	Date: 01/13/2010
Agency Preparation: Dan Mason	Phone: 360-902-9090	Date: 01/19/2010
Agency Approval: Dan Mason	Phone: 360-902-9090	Date: 01/19/2010
OFM Review: Mike Steenhout	Phone: 360-902-0554	Date: 01/19/2010

Request # 024-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

SB 6321 creates the Washington park arboretum support account. The state treasurer is directed to transfer 50% of the money in the new account to the University of Washington and 50% to the city of Seattle. The estimates in this fiscal note were provided by DOT.

Earnings from investments:

Earnings from investments for the Washington park arboretum support account will be credited to the general fund. Estimated earnings from investments are indeterminable. Without projected cash flows, OST is unable to estimate the earnings from investments. The amount of earnings by an account is a function of the average daily balance of the account and the earnings rate of the investment portfolio. The average daily balance is a function of the beginning balance in the account and the timing & amount of receipts, disbursements, & transfers during the time period in question. Accordingly, even with a beginning balance of zero, two accounts with the same overall level of receipts, disbursements, and transfers can have different average daily balances, and hence different earnings.

Based on the November 2009 Revenue Forecast, the net rate for estimating earnings for FY 10 is 0.90% and FY 11 is 0.90%. Approximately \$9,000 in FY 10 and \$9,000 in FY 11 in net earnings and \$5,000 in OST management fees would be gained or lost annually for every \$1 million increase or decrease in average daily balance.

Debt Limit:

There may be an impact on the debt service limitation calculation. Any change to the earnings credited to the general fund will change, by an equal amount, general state revenues.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

SB 6321 creates the Washington park arboretum support account. The state treasurer is directed to transfer 50% of the money in the new account to the University of Washington and 50% to the city of Seattle. The estimates in this fiscal note were provided by DOT.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

	FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years					
Total:					

**Part IV: Capital Budget Impact**

**Part V: New Rule Making Required**

*Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.*

**SR 520 Gross Toll Revenues Projections for Scenario 7**  
**Includes Pay-by-Plate Fees — Excludes Transponder Sales**  
**Assumes a March 19, 2011 Start Date (modeled as April 1, 2011)**

Fiscal Year		Gross Toll Revenues Applicable for SB 6321 (Arboretum) (\$ millions)	Arboretum Deduction: Minimum of \$1 M or 1% of Revenues (\$ millions)
<b>Pre-Completion*</b>	2010		
	2011	13.68	0.14
	2012	57.55	0.58
	2013	66.62	0.67
	2014	75.38	0.75
	2015	78.95	0.79
	2016	79.64	0.80
<b>Post-Completion — Full Revenue Operations</b>	2017	87.27	0.87
	2018	94.39	0.94
	2019	97.02	0.97
	2020	99.75	1.00
	2021	102.57	1.00
	2022	105.87	1.00
	2023	109.27	1.00
	2024	112.79	1.00
	2025	116.42	1.00
	2026	120.16	1.00
	2027	124.04	1.00
	2028	128.03	1.00
	2029	132.16	1.00
	2030	136.42	1.00
	2031	140.82	1.00
	2032	144.82	1.00
	2033	148.93	1.00
	2034	153.16	1.00
	2035	157.52	1.00
	2036	161.99	1.00
	2037	166.60	1.00
	2038	171.34	1.00
	2039	176.22	1.00
	2040	181.23	1.00
	2041	186.40	1.00
	2042	190.98	1.00
	2043	195.68	1.00
	2044	200.50	1.00
	2045	205.43	1.00
	2046	210.49	1.00
<b>Totals FY 2010-16</b>		371.81	3.72
<b>Totals FY 2017-46</b>		4358.29	29.78
<b>Overall Total</b>		4730.10	33.50

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 6321 SB	<b>Title:</b> Washington park arboretum	<b>Agency:</b> 360-University of Washington
-----------------------------	---	---

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

ACCOUNT	FY 2010	FY 2011	2009-11	2011-13	2013-15
State Route Number 520 Corridor Account-State 16J-1		60,000	60,000	565,000	715,000
<b>Total \$</b>		60,000	60,000	565,000	715,000

### Estimated Expenditures from:

	FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years	0.0	1.0	0.5	4.8	5.8
<b>Account</b>					
Washington Park Arboretum Support Account-State NEW-1	0	60,000	60,000	565,000	715,000
<b>Total \$</b>	0	60,000	60,000	565,000	715,000

### Estimated Capital Budget Impact:

<b>Total \$</b>					

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Hayley Gamble	Phone: 3607867452	Date: 01/13/2010
Agency Preparation: Jessica Thompson	Phone: (206) 685-9955	Date: 01/20/2010
Agency Approval: Jessica Thompson	Phone: (206) 685-9955	Date: 01/20/2010
OFM Review: Marc Webster	Phone: 360-902-0650	Date: 01/20/2010

Request # 2010-07-2

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.*

SB 6321 would provide support to preservation, maintenance, and enhancement of the grounds and collections at the Washington Park Arboretum to partially offset the impacts from SR520 and its associated ramps. Funding will come specifically from tolls imposed on the state route number 520 corridor and not from the state's general fund. One percent of any revenues from tolls would be put into an arboretum support account up to \$1 million. Approximately 50% of the funds would be distributed to the University of Washington; the other 50% would be distributed to the City of Seattle.

### II. B - Cash receipts Impact

*Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.*

The bill states that one percent of any revenues from tolls would be taken from the State Route Number 520 Corridor Account and put into an arboretum support account up to \$1 million. Approximately 50% of the funds would be distributed to the University of Washington to implement the intent of the bill; the other 50% would be distributed to the City of Seattle.

The cash receipts and expenditures in this fiscal note are based on revenue estimates for Fund 16J through 2015, developed by Senate staff. It is assumed that eventually, toll revenues would support the full \$500,000 per year for the arboretum.

Also note that, per the bill, this funding is not to supplant the approximately \$216,000 annual state funding received by the arboretum.

### II. C - Expenditures

*Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.*

The toll funds distributed to the University of Washington for the preservation, maintenance, and enhanced presentation of the arboretum's collections will be used for the require labor above what already exists at the arboretum. As such, the majority of the expenditures would be for salaries and wages and supplies (tools, compost, office goods etc) in order to preserve, maintain and enhance the arboretum per the bill.

Tolling on 520 is anticipated to begin in the spring of 2011. Expenditure levels are based upon revenue assumptions for the 520 toll account, and can be scaled up or down to match the actual revenue (up to the \$500,000 per year maximum) in any given year.

The Arboretum assumes hiring new FTE employees, whose salaries and wages are detailed above. This would include:

-- .5 FTE fiscal specialist starting in FY12



-- 1-5.5 FTE gardeners as funding ramps up over the years.

All classified staff use a benefit rate of 38.30%.

Goods and Services expenditures cover the operational needs, such as tools, equipment, computers, phones, etc., associated with the staff to be supported by these funds.

The estimation of number of FTE's needed are based on a review of peer institutions in the United States and the number of FTEs they use.

The cash receipts and expenditures in this fiscal note are based on revenue estimates for Fund 16J through 2015, developed by Senate staff. It is assumed that toll revenues would eventually support the full \$500,000 per year for the arboretum.

Also note that, per the bill, this funding is not to supplant the approximately \$216,000 annual state funding received by the arboretum.

### Part III: Expenditure Detail

#### III. A - Expenditures by Object Or Purpose

	FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		1.0	0.5	4.8	5.8
A-Salaries and Wages		39,516	39,516	386,682	465,714
B-Employee Benefits		15,135	15,135	148,099	178,369
C-Personal Service Contracts		5,349	5,349	30,219	70,917
E-Goods and Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
<b>Total:</b>	\$0	\$60,000	\$60,000	\$565,000	\$715,000

#### III. B - Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2010	FY 2011	2009-11	2011-13	2013-15
Fiscal Specialist	39,829				0.5	0.5
Gardner	39,500		1.0	0.5	4.3	5.3
<b>Total FTE's</b>	79,329		1.0	0.5	4.8	5.8

### Part IV: Capital Budget Impact

### Part V: New Rule Making Required

*Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.*

Request # 2010-07-2

# Individual State Agency Fiscal Note

Revised

<b>Bill Number:</b> 6321 SB	<b>Title:</b> Washington park arboretum	<b>Agency:</b> 405-Department of Transportation
-----------------------------	---	---

## Part I: Estimates

☐

No Fiscal Impact

Estimated Cash Receipts to:

Non-zero but indeterminate cost. Please see discussion.

Estimated Expenditures from:

Non-zero but indeterminate cost. Please see discussion.

Estimated Capital Budget Impact:

<b>Total \$</b>						

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

☒

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☐

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

☐

Requires new rule making, complete Part V.

Legislative Contact: Hayley Gamble	Phone: 3607867452	Date: 01/13/2010
Agency Preparation: Mia Waters	Phone: 206-464-1209	Date: 01/20/2010
Agency Approval: Craig Stone	Phone: 206-464-1222	Date: 01/20/2010
OFM Review: Clint McCarthy	Phone: 360-902-0419	Date: 01/20/2010

Request # 10-019R-2

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.*

This proposal would require the department to deposit one percent, up to one million dollars per fiscal year, of SR520 toll revenue into the Washington Park Arboretum Support Account. The impact of this proposal cannot be estimated until the Transportation Commission has set the toll rates for the SR520 Bridge; therefore, the department has determined this fiscal note to be indeterminate.

### II. B - Cash receipts Impact

*Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.*

Over the past several years, the department has developed and analyzed more than 25 different toll rates and funding scenarios to fund the SR520 bridge/corridor program. In spring 2009, the Legislature established the SR520 Account to begin funding work on the project using toll revenue projections based on "Scenario 7" tolls. In December 2009, the Legislative workgroup on SR520 maintained those assumptions for developing a finance plan for the project. Therefore, in this fiscal note, the department is using toll traffic and revenue projections using the medium toll rates of Scenario 7, with a maximum PM peak period toll of \$3.25 expressed in 2007 dollars when the bridge opens in 2011 and rising to a maximum PM peak period toll of \$3.80 in 2007 dollars when the six lane corridor opens in mid 2016. The funding from this revenue stream, when combined with other existing funding sources, is sufficient to construct the replacement of the floating bridge and landings, but is not sufficient to fund the full \$4.65 billion project designated by the Legislature in Chapter 47.56 RCW.

The Scenario 7 toll rate assumptions are expected to yield approximately \$1 billion in funding from bond proceeds for direct project construction, operation, and maintenance obligations for the project. If the decision was made to fund a pledge of one percent of toll revenues to the arboretum through a toll rate increase, the tolls would need to increase by approximately 5 cents to maintain the same level of project funding. The one percent, with a maximum of \$1 million per year, pledge to the Arboretum would provide \$34 million over the next 36 years. The \$34 million number assumes that the payments to the arboretum would occur during both pre- and post-completion tolling of the bridge (see attachment A).

Additionally, the Federal Highways Administration (FHWA) is working with WSDOT to put together a tolling agreement for the existing bridge under the UPA project. The current project budget includes \$240 million in federal funds that may be impacted as a result of this proposal. This proposal may also jeopardize bonding against future federal funding for the SR520 account. Under federal law, toll revenues must first be used for operation and maintenance of the bridge and to fund debt service. Any excess revenues after this can be used for US Code Title 23 regarding highway-eligible expenditures, which are basically road and bridge projects. As a result, federal funding could likely include mitigation for the impacts of a specific roadway project. Using the tolling revenue to fund ongoing Arboretum expenses, unrelated to SR520, may not be an allowable use of tolling revenues.

### II. C - Expenditures

*Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.*

The impact of this proposal cannot be estimated until the Transportation Commission has set the toll rates for the SR 520 Bridge; however, based on a previously tested scenario (Scenario 7) that assumed moderate toll rates, expenditures may have the following impact:

Based on an analysis of reducing the net revenues available for project financing by a maximum of one million dollars annually (the contribution of the Washington Park Arboretum Support Account); funding for the floating bridge and landings projected are estimated to be reduced by approximately \$12 to 15 million with no change in the toll rates. Since operations and maintenance costs are fixed, the revenues available to pay for debt services costs would be less, with the net effect reducing the amount that can be borrowed by the estimated amount, depending on the timing that funds are needed.

### **Part III: Expenditure Detail**

### **Part IV: Capital Budget Impact**

### **Part V: New Rule Making Required**

*Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.*

**SR 520 Gross Toll Revenues Projections for Scenario 7**  
**Includes Pay-by-Plate Fees — Excludes Transponder Sales**  
**Assumes a March 19, 2011 Start Date (modeled as April 1, 2011)**

Fiscal Year		Gross Toll Revenues Applicable for SB 6321 (Arboretum) (\$ millions)	Arboretum Deduction: Minimum of \$1 M or 1% of Revenues (\$ millions)
<b>Pre-Completion*</b>	2010		
	2011	13.68	0.14
	2012	57.55	0.58
	2013	66.62	0.67
	2014	75.38	0.75
	2015	78.95	0.79
	2016	79.64	0.80
<b>Post-Completion — Full Revenue Operations</b>	2017	87.27	0.87
	2018	94.39	0.94
	2019	97.02	0.97
	2020	99.75	1.00
	2021	102.57	1.00
	2022	105.87	1.00
	2023	109.27	1.00
	2024	112.79	1.00
	2025	116.42	1.00
	2026	120.16	1.00
	2027	124.04	1.00
	2028	128.03	1.00
	2029	132.16	1.00
	2030	136.42	1.00
	2031	140.82	1.00
	2032	144.82	1.00
	2033	148.93	1.00
	2034	153.16	1.00
	2035	157.52	1.00
	2036	161.99	1.00
	2037	166.60	1.00
	2038	171.34	1.00
	2039	176.22	1.00
	2040	181.23	1.00
	2041	186.40	1.00
	2042	190.98	1.00
	2043	195.68	1.00
	2044	200.50	1.00
	2045	205.43	1.00
	2046	210.49	1.00
<b>Totals FY 2010-16</b>		371.81	3.72
<b>Totals FY 2017-46</b>		4358.29	29.78
<b>Overall Total</b>		4730.10	33.50