## **Multiple Agency Fiscal Note Summary**

Bill Number: 2480 HB Title: Sustainable rec work group

## **Estimated Cash Receipts**

Agency Name	2009-11		2011-	-13	2013-	-15
	GF- State Total		GF- State	Total	GF- State	Total
Department of Natural Resources	Non-zero but indeterminate cost. Please see discussion."					
	1	ī	I		ī	

Total \$ 0	0 (	0	0
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Local Gov. Courts *			
Local Gov. Other **			
Local Gov. Total			

## **Estimated Expenditures**

Agency Name	2009-11			2011-13			2013-15		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
State Parks and Recreation Commission	.1	19,200	19,200	.0	0	0	.0	0	0
Department of Fish and Wildlife	.2	57,600	57,600	.0	0	0	.0	0	0
Department of Natural Resources	1.5	383,700	383,700	.8	250,600	250,600	.0	0	0
Total	1.8	\$460,500	\$460,500	0.8	\$250,600	\$250,600	0.0	\$0	\$0

Local Gov. Courts *					
Local Gov. Other **					
Local Gov. Total					

<sup>\*</sup> See Office of the Administrator for the Courts judicial fiscal note

<sup>\*\*</sup> See local government fiscal note FNPID 25331

## **Estimated Capital Budget Impact**

Agency Name	2009	-11	201	1-13	2013	3-15
	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Department of Fish and Wild	life					
Acquisition	0	0	0	0	0	0
Construction	0	0	0	0	0	0
Other	0	0	0	0	0	0
Department of Natural Resou	rces					
Acquisition	0	0	0	0	0	0
Construction	0	0	0	0	0	0
Other	0	0	0	0	0	0
State Parks and Recreation Co	ommission					
Acquisition	0	0	0	0	0	0
Construction	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total \$	\$0	\$0	\$0	\$0	\$0	\$0

Prepared by:	Linda Steinmann, OFM	Phone:	Date Published:
		360-902-0573	Final

<sup>\*</sup> See Office of the Administrator for the Courts judicial fiscal note

<sup>\*\*</sup> See local government fiscal note FNPID 25331

# **Individual State Agency Fiscal Note**

Bill Number:	2480 HB	Title:	Sustainable rec work group		Ago	ency:	465-State Pa Recreation C	
Part I: Estim								
Estimated Cash	Receipts to:							
ACCOUNT								

### **Estimated Expenditures from:**

Total \$

		FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		0.0	0.1	0.1	0.0	0.0
Account						
General Fund-State	001-1	0	19,200	19,200	0	0
	Total \$	0	19,200	19,200	0	0

### **Estimated Capital Budget Impact:**

	2009	)-11	2011	-13	201:	13-15	
	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015	
Acquisition	0	0	0	0	0	0	
Construction	0	0	0	0	0	0	
Other	0	0	0	0	0	0	
Total \$	\$0	\$0	\$0	\$0	\$0	\$0	

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. and alternate ranges (if appropriate), are explained in Part II.	Factors impacting the precision of th	ese estimates,
Check applicable boxes and follow corresponding instructions:		
If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in s form Parts I-V.	ubsequent biennia, complete enti	ire fiscal note
X If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in sub	sequent biennia, complete this pa	age only (Part I).
Capital budget impact, complete Part IV.		
Requires new rule making, complete Part V.		
Legislative Contact: Jason Callahan	Phone: 360-786-7117	Date: 12/24/2009
Agency Preparation: Brian Myhre	Phone: 360-902-8621	Date: 01/12/2010
Agency Approval: Robyn Malmberg	Phone: 360-902-8540	Date: 01/12/2010
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 01/12/2010

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

This bill seeks to adopt certain policy and funding recommendations developed by the Sustainable Recreation Work Group and submitted to the Legislature in December 2009.

Section 4 of this bill would direct the Washington State Parks and Recreation Commission (State Parks) to work with the Washington State Department's of Natural Resources (DNR) and Fish and Wildlife (WDFW) to formally explore how the three agencies can develop and implement a multi-agency pass that would allow the holder to access any fee-based recreational lands managed by any one of the agencies. The final result of the agency collaboration required by this section must be delivered to the appropriate committees of the legislature by November 22, 2010. The results must be delivered in the form of proposed legislation.

The multi-agency pass would be in lieu of paying a separate access fee to an individual agency.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

There are no cash receipts associated with the provisions of the bill affecting State Parks, however, the proposed legislation that results from the agency collaboration may impact cash receipts. Those amounts would be addressed in the fiscal note for the proposed legislation.

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Section 4 would direct the Washington State Parks and Recreation Commission (State Parks) to work with the Washington State Department's of Natural Resources and Fish and Wildlife to formally explore how the three agencies can develop and implement a multi-agency pass that would allow the holder to access any fee-based recreational lands managed by any one of the agencies.

For the purposes of this fiscal note, DNR has assumed that DNR, State Parks and DFW will hold approximately 12 meetings with up to 9 being statewide to allow stakeholders an opportunity to make comments and meetings between the three agencies on how best to implement a pass and the pricing of a pass. It is assumed by DNR that the meetings will commence after July 1, 2010.

Based on this assumption, State Parks estimates the following costs:

Given that the work product required of Section 4 will be proposed legislation, and this legislation would affect agency business practices, State Parks assumes that approximately five executive and management level staff will be directly involved in the process. While the level of involvement of each staff person will vary based on specific duties, on average, it is estimated that 3 hours of staff time will be needed for each employee, for each meeting conducted. These

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costs are shown in objects A & B.

Standard Goods & Services, included in object "E", are costs associated with agency employees, such as for office supplies, phone service and mandatory agency training. Also included is Attorney General costs for review of the proposed legislation.

Since, per DNR assumptions, up to 9 of the meetings will statewide, there will also be travel costs comprised of costs for lodging, meals, and transportation. For the purposes of this fiscal note it is assumed that half of the statewide meetings will involve overnight travel for two staff. These costs are shown in object G.

Agency administration costs in the amount of shown in object "T", are costs associated with providing general standard government services for the agency including, but not limited to, human resources, budgeting, accounting, payroll, information technology, purchasing, office space costs and legislative services.

## Part III: Expenditure Detail

#### III. A - Expenditures by Object Or Purpose

	FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		0.1	0.1		
A-Salaries and Wages		8,755	8,755		
B-Employee Benefits		2,319	2,319		
C-Personal Service Contracts					
E-Goods and Services		2,681	2,681		
G-Travel		2,438	2,438		
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements		3,007	3,007		
9-					
Total:	\$0	\$19,200	\$19,200	\$0	

III. B - Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2010	FY 2011	2009-11	2011-13	2013-15
Executive and Management Staff	87,500		0.1	0.1		
Total FTE's	87,500		0.1	0.1		0.0

## **Part IV: Capital Budget Impact**

No capital budget impact.

### Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

There are no rule-making costs associated with the agency collaboration, but the proposed legislation that results from the agency collaboration may require substantial rule-making. Those costs would be addressed in the fiscal note for the proposed legislation.

## **Individual State Agency Fiscal Note**

Bill Number:	2480 HB	Title: S	sustainable rec work gr	roup	Ag		477-Departn and Wildlife	
Part I: Estimates  No Fiscal Impact								
Estimated Cash R	eceipts to:							
ACCOUNT								
		Total 6						

### **Estimated Expenditures from:**

		FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		0.0	0.4	0.2	0.0	0.0
Account						
General Fund-State	001-1	0	57,600	57,600	0	0
	Total \$	0	57,600	57,600	0	0

### **Estimated Capital Budget Impact:**

	2009-11		2011-13		201:	3-15
	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Acquisition	0	0	0	0	0	0
Construction	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total \$	\$0	\$0	\$0	\$0	\$0	\$0

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.  Check applicable boxes and follow corresponding instructions:  If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.  If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).  Capital budget impact, complete Part IV.  Requires new rule making, complete Part V.								
and alternate ranges (if appropriate), are explained in Part II.  Check applicable boxes and follow corresponding instructions:  If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.  If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).  Capital budget impact, complete Part IV.								
and alternate ranges (if appropriate), are explained in Part II.  Check applicable boxes and follow corresponding instructions:  If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.  If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).  Capital budget impact, complete Part IV.								
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Capital budget impact, complete Part IV.								
	If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subse	equent biennia, complete this pa	ge only (Part I).					
Requires new rule making, complete Part V.	Capital budget impact, complete Part IV.							
	Requires new rule making, complete Part V.							
Legislative Contact: Jason Callahan Phone: 360-786-7117 Date: 12/24/2009	Legislative Contact: Jason Callahan	Phone: 360-786-7117	Date: 12/24/2009					
Agency Preparation: Paul Dahmer Phone: 360-902-2480 Date: 01/15/2010	Agency Preparation: Paul Dahmer	Phone: 360-902-2480	Date: 01/15/2010					
Agency Approval:         David Giglio         Phone: (360) 902-8128         Date: 01/15/2010	Agency Approval: David Giglio	Phone: (360) 902-8128	Date: 01/15/2010					
OFM Review:         Chris Stanley         Phone: (360) 902-9810         Date: 01/15/2010	OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 01/15/2010					

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Under current law, Department of Fish & Wildlife (WDFW) requires a vehicle use permit to park at a WDFW access site.

Section 4 would require the Department of Natural Resources, WDFW, and the State Parks and Recreation Commission to formally explore how the three agencies can develop and implement a multiagency pass that would allow the holder to access any fee-based recreational lands or facility managed by any of the agencies in lieu of paying a separate access fee to an individual agency. The results of the agency collaboration would need to be delivered to the appropriate committees of the legislature by November 22, 2010.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Section 4 would require the Department of Natural Resources, WDFW, and the State Parks and Recreation Commission to formally explore how the three agencies can develop and implement a multiagency pass.

Section 4(3) would require the efforts of the multi-agency work group to result in legislation delivered to the appropriate committees of the legislature by November 22, 2010. The agency assumes that this would be in the form of agency request legislation, requiring a fiscal note and 10-year analysis upon submittal. Revenue that may result from this future legislation is unknown at this point, and is not included in this analysis.

#### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Section 4 would require the Department of Natural Resources, WDFW, and the State Parks and Recreation Commission to formally explore how the three agencies can develop and implement a multiagency pass.

The final result of the agency collaboration required by this section would be delivered to the appropriate committees of the legislature by November 22, 2010 in the form of proposed legislation.

WDFW participation would include staff members at all meetings and additional staff providing input to collectively address WDFW issues including funding impacts (additional funding/ impacts to Vehicle Use Permit Revenue), potential additional recreational users and resulting operation and enforcement needs, licensing/permit sale implementation, etc.

This note assumes 12 meetings (with up to 9 being statewide) with stakeholder groups, and an additional 8 meetings between state agencies on how to best implement and price a multiagency access pass. Additional staff work between meetings will also be necessary. The state agencies would then draft legislation. For purposes of this fiscal note, WDFW assumes that meetings will begin in July 2010. Because the pass has potential impacts on various parts of the

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department, multiple staff will need to attend. We would involve four staff (two if travel is involved), including division and section managers or captains responsible for land management, licensing, and enforcement. Intergency projects such as this are typically the responsibility of positions at the management level for the knowledge and expertise that is required. The duties of Enforcement Captains are more administrative in nature, keeping sergeants and officers in the field. These assignments are similar to those utilized during development of the "Evergreen Pass" report developed several years ago. Total staff participation will be 835 hours, or 0.40 FTEs. This is a total of 20 meetings at 40 hours per meeting (including travel and follow-up assignments) or 10 hours per staff attending.

Fiscal impacts that may result in future legislation are unknown and are not included in this analysis.

For purposes of this fiscal note, the following costs assumptions apply:

- Efforts will begin in July 2010 with a product due to the legislature in November 2010.
- Goods & Services (E) Agency standard costs @ \$5,000/year per FTE. Agency Indirect Administrative Overhead is included at 21.78%.
- Travel (G) Travel is estimated at \$150 for each statewide meeting (travel and per diem) per WDFW staff attending (generally 2 staff per meeting).

## Part III: Expenditure Detail

### III. A - Expenditures by Object Or Purpose

	FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		0.4	0.2		
A-Salaries and Wages		32,600	32,600		
B-Employee Benefits		8,700	8,700		
C-Personal Service Contracts					
E-Goods and Services		13,600	13,600		
G-Travel		2,700	2,700		
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total:	\$0	\$57,600	\$57,600	\$0	\$0

III. B - Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2010	FY 2011	2009-11	2011-13	2013-15
Enforcement Captain (WMS)	95,736		0.1	0.1		
License Budget/Policy Manager	88,752		0.1	0.1		
(WMS)						
Natural Resource Scientist 4	75,084		0.1	0.1		
Program Specialist 5	66,420		0.1	0.1		
Total FTE's	325,992		0.4	0.2		0.0

## Part IV: Capital Budget Impact

NA

## Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

NA

# **Individual State Agency Fiscal Note**

Bill Number:	2480 НВ	Title:	Sustainable rec work group	Agency:	490-Department of Resources	of Natural
Part I: Estim  No Fiscal						
Estimated Cash Receipts to:						
Non-zero but indeterminate cost. Please see discussion.						

### **Estimated Expenditures from:**

		FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		0.0	3.0	1.5	0.8	0.0
Account						
General Fund-State	001-1	0	383,700	383,700	250,600	0
	Total \$	0	383,700	383,700	250,600	0

### **Estimated Capital Budget Impact:**

	2009	)-11	2011-13		2013-15	
	FY 2010	FY 2011	FY 2012	FY 2013	FY 2014	FY 2015
Acquisition	0	0	0	0	0	0
Construction	0	0	0	0	0	0
Other	0	0	0	0	0	0
Total \$	\$0	\$0	\$0	\$0	\$0	\$0

	nditure estimates on this page represent the most likely fiscal impact. In propriate), are explained in Part II.	Factors impacting the precision of th	ese estimates,				
Check applicable boxes a	and follow corresponding instructions:						
If fiscal impact is greater form Parts I-V.	If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.						
If fiscal impact is les	ss than \$50,000 per fiscal year in the current biennium or in sub	sequent biennia, complete this pa	age only (Part I).				
Capital budget impa	ct, complete Part IV.						
Requires new rule m	naking, complete Part V.						
Legislative Contact:	Jason Callahan	Phone: 360-786-7117	Date: 12/24/2009				
Agency Preparation:	Eric Fiedler	Phone: 360-902-2165	Date: 01/25/2010				
Agency Approval:	Cullen Stephenson	Phone: (360)902-1099	Date: 01/25/2010				
OFM Review:	Linda Steinmann	Phone: 360-902-0573	Date: 01/25/2010				

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 2 - Provides the The Department of Natural Resources (DNR) with the authority to:

- •Convey the responsibility of managing recreation facilities to a concessionaire.
- •Access charges to individual and groups for use of DNR managed lands. However, the department must first adopt a Rule and a detailed structure for setting and collecting any use charge. The Rule making process will include:
  - \*Public process that initiates formal solicitation of input on how the department could implement waivers from use charges.
- •All revenues collected must reinvested at the site where the use charge was collected.

All of the fiscal impacts detailed for Section 2 in Part II C Expenditure details are associated with the rule making and solicitation of public input components of Section 2.

Section 3- Initiate a pilot project to better understand how private concessionaires could be compatible with DNR's niche and evaluate whether or not the use of concessionaire's could improve the quality of services provided while reducing management costs. The pilot program will involve:

- •One East and one Westside facility
- •Ensuring that recreational users are not being precluded by high fees and costs
- •Investigation other questions deemed relevant by the DNR, such as:
  - \*How best to evaluate concessionaire contracts
  - \*If concessionaire contracts can be applied to RCO grant funded sites
  - \*Develop a user survey to determine risk of creating an exclusionary effect at campgrounds.
- •DNR to prepare two reports:
  - \*Progress report on the two pilot projects due November 22, 2011
  - \*Final report after the end of the date of both pilot projects.

Section 4 – DNR, State Parks and Fish & Wildlife shall explore development of a multiagency recreation pass.

•This section would result in a study and possible legislation. Any cash receipts impact would result from future legislation implementing a multiagency pass.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Cash Receipts are indeterminate due to the range of revenue that could be collected.

Section 2 – Looked at a multistate survey regarding fee structure for recreation sites. The actual revenue will depend on the type of fee's that are charged. The range is based on charging for commercial use and organized events where the high end is based on charging at sites as well as at events and commercial recreation such as guide services. The actual revenue using states that are similar and charge a fee would be somewhere between \$50,000 and \$200,000 per year.

Section 3 – Figure is based on a survey of Private and USFS revenue received from concessioners. The average was 3,500/concessionaire contract (2 pilot project concessionaires x 3,500 = \$7,000 per year).

Section 4 – Based on a previous estimate from the 2002 State Parks and Outdoor Recreation Task Force on Recreation that estimated an annual pass would be sold for \$35, that 7-20% of the population would purchase the pass and that DNR would receive a 25% share of the revenue. The revenue would be somewhere between \$800,000 and \$2,600,000 per year.

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

#### Section 2

This section requires the department to adopt a rule and a detail structure for setting and collecting any use charge. The department also "shall initiate a public process that allows for the formal solicitation of input" on a number of aspects of charging fees. Based on our recent rule making experience the need for the following resources are:

- •Communications Consultant 2 (0.17 FTE) This involves having a CC2 part of the steering committee helping to ensure that our communication is effective and timely. This will involve developing and maintaining a web page, surveys, fact sheets, press releases, helping with designing and staffing public meetings, using social media tools to get the information out, editing documents and reports.
- •Environmental Planner 3 (0.17 FTE) This position will be the project lead and responsible for orchestrating the rule making process and all the moving pieces as well as being the primary writer of the rule language.
- •Attorney General (AAG) (0.08 FTE @ \$212,400 per year) Need their time to help draft and review proposed rule as well as answer any legal questions associated with potential options and challenges.
- •NRS2 (1.0 FTE) To provide input, meeting and talking with local interest, organizing and staffing public meetings.
- •Environmental Planner 4 (0.33 FTE) This is what the average staff time that DNR State Environmental Policy Act (SEPA) staff spend on supporting this type of rule making process. The Planner provides technical advice, review and supports the program in process the rule as well as SEPA.
- •Parks Planner 3 (0.08 FTE) Provides historical background, technical expertise, program input, support for public meetings and review (Rule and SEPA).
- •Park Planner 2 (1.0 FTE) Support the EP3 in gathering information, developing survey and process information, developing and reviewing analysis and writing up the analysis.
- •WMS1 (0.08 FTE) Conducting an economic analysis and revenue projects for various options and doing the economic analysis needed for the Rule and SEPA.
- •WMS2 (0.08 FTE) Program Management oversight, attending steering committee meetings, public meetings, meeting with leadership of statewide trail based recreation organizations, review documents, review communication material, review rule and SEPA documents and provide necessary resources to ensure success.

### Section 3

Requires the department to "initiate a pilot project to better understand how private concessionaires could be compatible with the department's tradition of providing primitive, relatively dispersed recreation experiences and whether allowing concessionaires access to well-suited campgrounds could improve the quality of service provided while reducing management costs to the department. To accomplish the goals of this section, the department shall initiate two private

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concessionaire pilot projects (One Eastside one Westside).

- •Communications Consultant 2 (0.08 FTE) This involves having a CC2 part of the planning group helping to ensure that our communication is effective and timely. This will involve developing and maintaining a web page, surveys, fact sheets, press releases, helping with designing and staffing public meetings, using social media tools to get the information out, editing documents and two legislative reports.
- •Environmental Planner 3 (0.58 FTE) This position will be the project lead and responsible for orchestrating the development and implementation of the two pilot projects. This position will develop the pilot projects and in doing so answer the questions stated in the legislation. The position will be the primary writer of the two reports to the legislature.
- •AAG (0.08 FTE @ \$212,400 per year) Need their time to help draft and review proposed contract language as well as answer any legal questions associated with potential options and challenges.
- •NRS2 (0.33 FTE) To provide input, meeting and talking with local interest, organizing and staffing public meetings.
- •Parks Planner 3 (0.08 FTE) Provides historical background, technical expertise, program input and oversight.

### Section 4

The legislation requests that the department of natural resources, the department of fish and wildlife, and the state parks and recreation commission shall formally explore how the three agencies can develop and implement a multiagency pass that would allow the holder to access any fee-based recreational lands managed by any one of the agencies in lieu of paying a separate access fee to an individual agency.

The final result of the agency collaboration required by this section must be delivered to the appropriate committees of the legislature by November 22, 2010. The results must be delivered in the form of proposed legislation with accompanying documents explaining the approach taken, the questions remaining unanswered, barriers to success, the positive and negative attributes associated with the proposed legislation, and any addition analyses deemed appropriate by the three agencies.

- Communications Consultant 2 (0.08 FTE) This involves having a CC2 part of the steering committee helping to ensure that our communication is effective and timely. This will involve developing and maintaining a web page, fact sheets, press releases, helping with designing and staff any public meetings, using social media tools to get the information out, editing documents and legislative required reports.
- •Environmental Planner 3 (0.08 FTE) This position will be the project lead and responsible for orchestrating the discussion between the three agencies and possibly the USFS and all the moving pieces as well as being the primary writer of the reports to the legislature.
- •Parks Planner 3 (0.08 FTE) Provides historical background, technical expertise, program input and oversight.
- •Park Planner 2 (0.33 FTE) Support the EP3 in gathering information, developing and reviewing analysis and writing up the analysis.
- •WMS1 (0.08 FTE) Conducting an economic analysis and revenue projects for various options and doing the economic analysis needed for the unified recreation pass.

Assumption costs are based on 3.0 FTE's in FY11 and 1.67 FTE's in FY12:

Salaries and benefits are \$177,000 for FY11 and \$97,500 in FY12. Attorney General Support is calculated at \$33,400 in FY12. Goods and services and travel are based on program averages. Rent calculated at \$31,500 in FY11 and

\$22,500 in FY12 (\$4,500 per person/year). Administrative overhead includes 0.8 FTE at a Fiscal Analyst 3 in FY11 and 0.5 FTE in FY12.

## Part III: Expenditure Detail

### III. A - Expenditures by Object Or Purpose

	FY 2010	FY 2011	2009-11	2011-13	2013-15
FTE Staff Years		3.0	1.5	0.8	
A-Salaries and Wages		177,000	177,000	97,500	
B-Employee Benefits		53,800	53,800	29,600	
C-Personal Service Contracts					
E-Goods and Services		52,400	52,400	68,100	
G-Travel		26,400	26,400	14,600	
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements		74,100	74,100	40,800	
9-					
Total:	\$0	\$383,700	\$383,700	\$250,600	\$0

III. B - Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2010	FY 2011	2009-11	2011-13	2013-15
Communications Consultant 2	48,200		0.2	0.1	0.1	
Environmental Planner 3	60,100		0.6	0.3	0.1	
Environmental Planner 4	66,400		0.2	0.1	0.1	
Natural Resource Specialist 2	50,600		0.8	0.4	0.3	
Parks Planner 2	63,200		1.0	0.5	0.2	
Parks Planner 3	69,800		0.1	0.0	0.1	
WMS Band 1	64,500		0.1	0.0	0.0	
WMS Band 2	76,600		0.1	0.0		
Total FTE's	499,400		3.0	1.5	0.9	0.0

## Part IV: Capital Budget Impact

At this time the capital costs are undetermined because they will depend on the option fee structure chosen in section 2 of the bill.

## Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Section 2 requires the department to go through a rule making process to develop rules on Access use charges to individual and groups for use of DNR managed lands. However, the department must first adopt a rule and detailed structure for setting and collecting any use charge. The Rule making process will include public process that initiates formal solicitation of input on how the department could implement waivers from use charges.



# **Multiple Agency Ten-Year Analysis Summary**

Bill Number	Title
2480 HB	Sustainable rec work group

This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

## **Estimated Cash Receipts** (Dollars in Thousands)

Agency Name											
State Parks and Recreation Comm	0	0	0	0	0	0	0	0	0	0	0
Department of Fish and Wildlife	Non-zero but ir	determinate im	pact								
Department of Natural Resources	Non-zero but ir	determinate im	pact								
Total	0	0	0	0	0	0	0	0	0	0	0



# **Ten-Year Analysis**

Bill Number	Title	Agency
2480 HB	Sustainable rec work group	465 State Parks and Recreation Comm

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

## **Estimates**

χ No Cash Receipts			ndetermin	ate Cash F	Receipts			
Name of Tax or Fee	Acct Code							

Agency Preparation: Brian Myhre	Phone: 360-902-8621	Date: 1/12/2010 2:39:49 pm
Agency Approval: Robyn Malmberg	Phone: 360-902-8540	Date: 1/12/2010 2:39:49 pm
OFM Review:	Phone:	Date:



## **Ten-Year Analysis**

Bill Number	Title	Agency
2480 HB	Sustainable rec work group	477 Department of Fish and Wildlife

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

Est	tim	ates
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No Cash Receipts			Indetermin	ate Cash I	Receipts			
Name of Tax or Fee	Acct Code							

### Narrative Explanation (Required for Indeterminate Cash Receipts)

Section 4 would require the Department of Natural Resources, WDFW, and the State Parks and Recreation Commission to formally explore how the three agencies can develop and implement a multiagency pass. This pass would allow holders to access fee-based recreational lands or facilities managed by any of the agencies, and would be required in lieu of paying separate fees to access lands managed by the different agencies.

Section 4(3) would require the efforts of the multi-agency work group to result in legislation be delivered to the appropriate committees of the legislature by November 22, 2010. The agency assumes that this would be in the form of agency request legislation, requiring a fiscal note and 10-year analysis upon submittal. Fiscal impacts that may result from this future legislation are unknown at this point, and are not included in this analysis.

Agency Preparation: Paul Dahmer	Phone: 360-902-2480	Date: 1/15/2010 2:04:34 pm
Agency Approval: David Giglio	Phone: (360) 902-8128	Date: 1/15/2010 2:04:34 pm
OFM Review:	Phone:	Date:



## **Ten-Year Analysis**

Bill Number	Title	Agency
2480 HB	Sustainable rec work group	490 Department of Natural Resources

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

Estimates	Ε	S	t	i	r	Y	1	a	t	е	S
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No Cash Receipts		X	ndetermin	ate Cash I	Receipts			
Name of Tax or Fee	Acct Code							

### Narrative Explanation (Required for Indeterminate Cash Receipts)

Cash Receipts are indeterminate due to the range of revenue that could be collected.

Section 2 – Looked at a multistate survey regarding fee structure for recreation sites. The actual revenue will depend on the type of fee's that are charged. The range is based on charging for commercial use and organized events where the high end is based on charging at sites as well as at events and commercial recreation such as guide services. The actual revenue using states that are similar and charge a fee would be somewhere between \$50,000 and \$200,000 per year.

Section 3 – Figure is based on a survey of Private and USFS revenue received from concessioners. The average was 3,500/concessionaire contract (2 pilot project concessionaires x 3,500 = \$7,000 per year).

Section 4 – Based on a previous estimate from the 2002 State Parks and Outdoor Recreation Task Force on Recreation that estimated an annual pass would be sold for \$35, that 7-20% of the population would purchase the pass and that DNR would receive a 25% share of the revenue. The revenue would be somewhere between \$800,000 and \$2,600,000 per year.

Agency Preparation: Eric Fiedler	Phone: 360-902-2165	Date: 1/25/2010 2:44:45 pm
Agency Approval: Cullen Stephenson	Phone: (360)902-1099	Date: 1/25/2010 2:44:45 pm
OFM Review:	Phone:	Date: