

Multiple Agency Fiscal Note Summary

Bill Number: 2295 HB	Title: Relating to the Discover Pass
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Estimated Cash Receipts

Agency Name	2011-13		2013-15		2015-17	
	GF- State	Total	GF- State	Total	GF- State	Total
Office of State Treasurer	Non-zero but indeterminate cost. Please see discussion."					
Department of Licensing	0	(200,000)	0	(400,000)	0	(400,000)
State Parks and Recreation Commission	0	(11,771,000)	0	(23,542,000)	0	(23,542,000)
Department of Fish and Wildlife	0	718,830	0	1,437,660	0	1,437,660
Total \$	0	(11,252,170)	0	(22,504,340)	0	(22,504,340)

Estimated Expenditures

Agency Name	2011-13			2013-15			2015-17		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Office of State Treasurer	.0	0	0	.0	0	0	.0	0	0
Office of Financial Management	.0	0	0	.0	0	0	.0	0	0
Department of Licensing	.0	0	335,907	.0	0	0	.0	0	0
State Parks and Recreation Commission	.0	0	679,000	.0	0	1,057,000	.0	0	772,000
Department of Fish and Wildlife	.0	0	83,530	.0	0	167,060	.0	0	167,060
Department of Natural Resources	.0	0	0	.0	0	0	.0	0	0
Total	0.0	\$0	\$1,098,437	0.0	\$0	\$1,224,060	0.0	\$0	\$939,060

Estimated Capital Budget Impact

NONE

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* See Office of the Administrator for the Courts judicial fiscal note

** See local government fiscal note

ENPID 31200

FNS029 Multi Agency rollup

OFM NOTE: The cash receipts table on Page 1 of the fiscal note double-counts the revenue change from this legislation due to the nature of the fiscal note roll-up process. The Department of Licensing and the Department of Fish and Wildlife show revenue adjustments to the Recreation Access Pass Account as a result of Discover Pass sales, while the Parks and Recreation Commission shows revenue adjustments from the secondary distribution specified in statute from the Recreation Access Pass Account to the three recipient accounts i.e. the Parks Renewal and Stewardship Account for State Parks, the State Wildlife Account for WDFW and the Parkland Trust Revolving Account for DNR. While this is technically correct, rolling-up these figures results in a double-counting of the Discover Pass revenue adjustment.

There are additional revenue losses to the Parks Renewal and Stewardship Account which are not double-counted. Those specific amounts can be found in the State Parks fiscal note.

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

Prepared by: Chris Stanley, OFM

Phone:

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Date Published:

Final 1/28/2012

* See Office of the Administrator for the Courts judicial fiscal note

** See local government fiscal note

FNPID 31200

FNS029 Multi Agency rollup

Individual State Agency Fiscal Note

Bill Number: 2295 HB	Title: Relating to the Discover Pass	Agency: 090-Office of State Treasurer
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

Non-zero but indeterminate cost. Please see discussion.

Estimated Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☒ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Michael Bennion	Phone: 360-786-7118	Date: 01/10/2012
Agency Preparation:	Dan Mason	Phone: 360-902-9090	Date: 01/13/2012
Agency Approval:	Dan Mason	Phone: 360-902-9090	Date: 01/13/2012
OFM Review:	Cheri Keller	Phone: 360-902-0563	Date: 01/13/2012

Request # 030-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

HB 2295 creates the recreation access pass account. Earnings from investments will be credited to the general fund.

Earnings from investments:

Estimated earnings from investments are indeterminable because projected cash flows are needed to make the estimate and are currently unavailable. Earnings for an account are a function of the average daily balance of the account and the earnings rate of the investment portfolio. The average daily balance is a function of the beginning balance in the account and the timing & amount of receipts, disbursements, & transfers during the time period in question. Accordingly, even with a beginning balance of zero, two accounts with the same overall level of receipts, disbursements, and transfers can have different average daily balances, and hence different earnings.

For illustrative purposes, assume based on the November 2011 Revenue Forecast that the net rate for estimating earnings for FY 11 is 0.25%, FY 12 is 0.10%, and FY 13 is 0.10%. Approximately \$2,500 in FY 11, \$1,000 in FY 12, and \$1,000 in FY 13 in net earnings and \$5,000 in fees would be gained or lost annually for every \$1 million increase or decrease in average daily balance.

Debt Limit:

There may be an impact on the debt service limitation calculation. Any change to the earnings credited to the general fund will change, by an equal amount, general state revenues.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

HB 2295 creates the recreation access pass account. Earnings from investments will be credited to the general fund.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

NONE

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 2295 HB	Title: Relating to the Discover Pass	Agency: 105-Office of Financial Management
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Part I: Estimates

☒ No Fiscal Impact

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

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- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Michael Bennion	Phone: 360-786-7118	Date: 01/10/2012
Agency Preparation: Stephanie Lidren	Phone: 360-902-3056	Date: 01/11/2012
Agency Approval: Aaron Butcher	Phone: 360-902-0406	Date: 01/11/2012
OFM Review: Tristan Wise	Phone: (360) 902-0538	Date: 01/11/2012

Request # 011-1

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part IV: Capital Budget Impact

NONE

Individual State Agency Fiscal Note

Bill Number: 2295 HB	Title: Relating to the Discover Pass	Agency: 240-Department of Licensing
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Part I: Estimates

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No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2012	FY 2013	2011-13	2013-15	2015-17
Recreation Access Pass Account-State 237-1		(200,000)	(200,000)	(400,000)	(400,000)
Total \$		(200,000)	(200,000)	(400,000)	(400,000)

Estimated Expenditures from:

	FY 2012	FY 2013	2011-13	2013-15	2015-17
Account					
Highway Safety Account-State 106 -1	0	167,953	167,953	0	0
Motor Vehicle Account-State 108 -1	0	167,954	167,954	0	0
Total \$	0	335,907	335,907	0	0

Estimated Capital Budget Impact:

NONE

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

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If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

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If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

☐

Requires new rule making, complete Part V.

Legislative Contact: Michael Bennion	Phone: 360-786-7118	Date: 01/10/2012
Agency Preparation: Sally McVaugh	Phone: (360) 902-3642	Date: 01/27/2012
Agency Approval: Sam Knutson	Phone: (360) 902-3644	Date: 01/27/2012
OFM Review: Jim Albert	Phone: (360) 902-0419	Date: 01/27/2012

Request # 2295 HB-2

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

	FY 2012	FY 2013	2011-13	2013-15	2015-17
FTE Staff Years					
E-Goods and Services		335,907	335,907		
Total:	\$0	\$335,907	\$335,907	\$0	\$0

III. C - Expenditures By Program (optional)

Program	FY 2012	FY 2013	2011-13	2013-15	2015-17
Information Services (200)		335,907	335,907		
Total \$		335,907	335,907		

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Part II: Explanation

This bill allows county auditors and their subagents to distribute Discover Passes and Day Use Permits and to offer for sale Discover Passes and Day Use Passes at Department of Licensing (DOL) driver licenses offices (LSO's). It also requires Discover Passes to have space for two motor vehicle license plate numbers.

Note: Sections 20, 21 and 22 of this bill are effective 90 days sine die. DOL is unable to implement by that date because it does not afford DOL enough time to make necessary computer program changes and conduct computer program testing, nor train and educate business partners. The recommended language is, "This act applies to vehicle registrations that are due or become due on or after May 1, 2013."

II. A – Brief Description of What the Measure Does that Has Fiscal Impact

Section 2 (1) creates an annual renewable Discover Pass that allows a vehicle to be parked or driven on any recreational lands.

Section 2 (2) (a) makes the cost of a Discover Pass \$30 except for the provisions established in Sections 10 and 11.

Section 2 (2) (b) requires the Office of Financial Management to review the cost of Discover Passes every four years and to recommend to the legislature an increase in the fee to account for inflation.

Section 2 (5) requires the Discover Pass to contain space for two motor vehicle license plate numbers.

Section 3 (1) allows a person to purchase a Day Use Permit that enables the holder to park or drive a vehicle on any recreational lands.

Section 3 (2) (a) makes the cost of a Day Use Permit \$10.

Section 3 (2) (b) requires the Office of Financial Management to review the cost of Discover Passes every four years and to recommend to the legislature an increase in the fee to account for inflation.

Section 6 creates the Recreation Access Pass Account and requires all moneys received from the sale of Discover Passes and Day Use Permits to be deposited into the account.

Section 20 amends RCW 46.01.140 by authorizing the director of DOL to permit county auditors and their subagents to distribute Discover Passes and Day Use Permits.

Section 21 adds a new section to chapter 46.01 RCW authorizing DOL to offer Discover Passes and Day Use Permits for sale at DOL driver license offices.

Section 22 amends RCW 46.16A.090 by permitting a person who purchases vehicle registration under RCW 46.16A to purchase a Discover Pass for \$30 as established in Section 2 of the bill.

There is no effective date in this bill so it is assumed to be effective ninety days sine die.

II. B – Cash Receipt Impact

The Washington State Parks and Recreation Commission (Parks) conducted a survey in November 2011 which reflects that the current legislation will likely earn less revenue than the initial Discover Pass survey in March 2011. In March, the survey reflected that approximately 30.5% of all households would purchase the Discover Pass, which is different from the current survey, which shows that about 19.4% would buy under the current legislation. The first three months of revenue collection appears to be reflective of that.

According to the survey, changing the annual Discover Pass so that it can be used for two license plates should earn marginally less revenue than the original bill's estimate. Parks assumes that DOL and the Washington Department of Fish and Wildlife (WDFW) would each have 50% of the \$400,000 anticipated annual reduction in revenue effective July 1, 2012. Per discussion with Parks, even though DOL will increase the availability of the Discover Pass by selling them in LSOs, there is no assumption of increased demand as a result. For the purposes of this analysis, it is assumed that sales of Day Use Permits at DOL offices as a result of this proposed legislation will be minimal or non-existent. A revenue loss of \$200,000 per year is assumed for DOL's portion of Discover Pass sales because these passes will be made available for use on more than one vehicle.

Cash Receipts	FY 12	FY 13	11-13 Total	13-15 Total	15-17 Total
Recreation Access Pass Account	-	(200,000)	(200,000)	(400,000)	(400,000)
Total Revenue	-	(200,000)	(200,000)	(400,000)	(400,000)

II. C – Expenditures

Extensive programming will be needed to accommodate the requirements of this bill. DOL can currently charge for Discover Passes at the agent and subagent offices but not at licensing service offices. At agent and subagent offices the charge is collected and information is passed to PARKS and they send the customer the pass. This legislation will allow agents and subagents to give the customer the pass if one is purchased during a registration transaction. The systems will need to be modified to accommodate this change. Currently LSO's do not charge or issue the Discover Pass so all systems will need to be modified to accommodate their selling and providing the passes to customers. Additionally DOL will need to program systems to accommodate agents, subagents, and LSO's to provide Day Use Permits because DOL currently does not sell or issue these.

The major systems impacted are the Vehicle Headquarters System, the Vehicle Field System, the Revenue System, the Vehicle Internet System, and the Driver Field System. ISD will need to hire application programmers for 19.5 months for project support to assist internal staff also working on the project. The cost is projected to be \$335,907 including a ten percent project contingency.

Part III: Expenditure Detail

III. A – Expenditures by Object or Purpose

	FY 12	FY 13	11-13 Total	13-15 Total	15-17 Total
Goods and Services		335,907	335,907		
TOTAL		335,907	335,907		

III. A (1) – Detail of Expenditures by Sub-Object for Goods & Services

Object E Breakdown:	FY 12	FY 13	11-13 Total	13-15 Total	15-17 Total
ER Application Programmers		335,907	335,907		
Total Goods & Svcs		335,907	335,907		

III. A (2) – Detail of Expenditures by Fund

Additional information about assumptions and impacts is available directly from the Department of Licensing at 902-3644.

III. B – Expenditures by Program (optional)

Program	FY 12	FY 13	11-13 Total	13-15 Total	15-17 Total
100 - Mgmt & Support Services					
200 - Information Services		335,907	335,907		
300 - Customer Relations					
600 - Programs & Services					
700 - Business & Professions					
<i>Total</i>	-	335,907	335,907	-	-

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

None

Individual State Agency Fiscal Note

Bill Number: 2295 HB	Title: Relating to the Discover Pass	Agency: 465-State Parks and Recreation Comm
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2012	FY 2013	2011-13	2013-15	2015-17
Park Land Trust Revolving Account-State 087-1		(430,000)	(430,000)	(839,000)	(816,000)
State Wildlife Account-State 104-1		(430,000)	(430,000)	(839,000)	(816,000)
Recreation Access Pass Account-State 237-1		(5,366,000)	(5,366,000)	(10,732,000)	(10,732,000)
Parks Renewal and Stewardship Account-State 269-1		(5,545,000)	(5,545,000)	(11,132,000)	(11,178,000)
Total \$		(11,771,000)	(11,771,000)	(23,542,000)	(23,542,000)

Estimated Expenditures from:

	FY 2012	FY 2013	2011-13	2013-15	2015-17
Account					
Parks Renewal and Stewardship Account-State 269-1	0	679,000	679,000	1,057,000	772,000
Total \$	0	679,000	679,000	1,057,000	772,000

Estimated Capital Budget Impact:

NONE

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

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- ☐ Capital budget impact, complete Part IV.
- ☒ Requires new rule making, complete Part V.

Legislative Contact:	Michael Bennion	Phone: 360-786-7118	Date: 01/10/2012
Agency Preparation:	Brian Myhre	Phone: 360-902-8621	Date: 01/26/2012
Agency Approval:	Tanya Deuel	Phone: 360-902-8539	Date: 01/26/2012
OFM Review:	Chris Stanley	Phone: (360) 902-9810	Date: 01/26/2012

Request # A - 4-1

Bill # 2295 HB

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

This bill would repeal and revise numerous provisions related to Discover Pass (Pass), Day-Use Permits (Permit) and the Recreation Access Pass account. Sections with significant changes or impacts are listed below:

Section 1 – Definitions

Revises the definition of “recreational lands”. Deletes definitions for “annual natural investment permit”, “camper registration”, “sno-park seasonal permit” and “vehicle access pass”. Exempts motor vehicles that are towed by a vehicle with a Pass/Permit, from needing a Pass/Permit for entry onto recreational lands.

Section 2 – Discover Pass

2 (3) – Creates the option of giving a Pass as a gift. Purchaser can designate the month in which a gift Pass becomes effective.

2 (5) – Requires space for two license plate numbers on a pass.

2 (7) – Other than the option of purchasing a Day-Use Permit, agencies are prohibited from requiring additional payment for day use, noncommercial recreational access to recreational lands by individuals or single vehicles.

Section 5 – Pass/Permit Exemptions

A Pass/Permit is not required to park in designated winter recreational area parking spaces identified in RCW 79A.05.230 (Winter Recreation area Parking Permits).

Section 6 – Recreation Access Pass account

The Washington State Parks and Recreation Commission (State Parks), must be reimbursed for the costs of producing, marketing and distributing Passes and Permits.

Section 7 – State Parks Responsibilities

Administration of the Discover Pass Program, including production, marketing and distribution of Passes/Permits is the primary responsibility of the State Parks.

Section 9 – Pass/Permit sales

Passes/Permits may be made available for purchase in the following ways:

- a) Private sector vendors under contract with State Parks
- b) Directly from State Parks, including the agency’s reservation system, agency staff and volunteers, or as otherwise provided in RCW 79A.05.070 (Further Powers – Director of Parks and Recreation).
- c) From the Washington State Department of Licensing (DOL)
- d) From outlets authorized by law to sell state licenses, permits or passes.
- e) Through the Washington State Department of Fish & Wildlife’s (DFW) automated licensing system.

Private sector vendors under contract with State Parks may be provided with Passes and Permits for less than the sales price. The retail sales price must still be as established in statute.

Section 10 – DFW Discounted Pass

The cost of a Pass, when purchased with certain specified licenses/permits issued by DFW, is discounted by fifty percent. Only one discounted pass may be issued per transaction.

Section 11 – State Parks Discounted Pass

The cost of a Pass, when purchased during the same transaction as a campsite rental, is discounted by fifty percent. Only one discounted pass may be issued per transaction.

Section 12 – Pass/Permit Required for DNR lands

A Pass/Permit is required to access, park or drive on recreational lands managed by the Washington State Department of Natural Resources (DNR).

Section 17 – Charging of Fees (State Parks)

This section would prohibit State Parks from charging fees for facilities allowed to be accessed and used by the holder of a Pass or Permit. Also, where appropriate, State Parks shall use unstaffed collection stations to collect any fees or distribute permits necessary to access state parks.

Section 23 – Retroactive Provision

Each Pass/Permit purchased prior to the effective date of this bill is valid for two license plate numbers written on the pass.

Section 25 – Repealer Section

This section repeals all or part of the following:

RCW 79A.80.010 (Definitions)

RCW 79A.80.020 (Discover pass)

RCW 79A.80.030 (Day-use permit)

RCW 79A.80.040 (Vehicle access pass)

RCW 79A.80.050 (Valid camper registration/annual natural investment permit--Commission may provide free entry to state parks)

RCW 79A.80.060 (Sno-park seasonal permit)

RCW 79A.80.070 (Short-term parking)

RCW 79A.80.080 (Pass/permit requirements--Penalty)

RCW 79A.80.090 (Recreation access pass account)

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Provisions of this bill would impact State Parks revenue for both the Recreation Access Pass (RAP) and the Parks Renewal and Stewardship Account (PRSA).

RECREATION PASS ACCOUNT IMPACTS

Section 2(5) - Specifies that a Discover Pass must contain space for two motor vehicle license plate numbers.

According to a recent survey, sales of Discover Passes will fall short of the original projections. The survey found that changing the Discover Pass so that it can be used for two vehicles would earn an amount close to, but slightly less than, the original projections.

A March 2011 survey based on a one vehicle Discover Pass, estimated that \$32,100,000 in revenue from Discover Pass and Day-Use Permit sales would be deposited in the Recreation Access Pass account. A November 2011 survey based on a transferable two vehicle Pass, estimates sales/deposits at \$31,700,000. This would mean \$400,000 less in sales than the original projections. For the purposes of the fiscal note, this reduction will be shared equally and reported by the Department of Fish and Wildlife (DFW) and the Department of Licensing (DOL). A \$200,000 reduction in Recreation Access Pass revenue will be reported in DFW's and DNR's fiscal notes for this bill.

Since this fiscal note shows the Recreation Access Pass account experiencing a slight reduction in revenue compared to the original projections, the accounts receiving a distribution from the Recreation Access Pass account will have slight reductions as well. For the purposes of the fiscal note, State Parks will show the corresponding reduction to each agency's recipient account.

Section 5 (2) – A Pass/Permit is not required to park in designated winter recreational area parking spaces identified in RCW 79A.05.230 (Winter Recreation area Parking Permits).

State Parks has been determined the sales lost from this section will be Day-Use Permits. It is estimated that 4,600 Day-Use Permits will not be sold. $4,600 \times \$10 = \$46,000$ reduction per fiscal year.

Section 7 (1) – Administration of the Discover Pass Program, including production, marketing and distribution of Passes/Permits is the primary responsibility of the State Parks.

Any revenue impacts due to the provisions of this section are currently unknown since impacts would be related to how State Parks chooses to implement the Discover Pass Program in the future.

Section 9 (4) – Since it has not been determined if Passes and Permits would be sold to additional private vendors, and how much less than the retail price they would be sold for, the revenue impacts of this section are unknown.

Section 11 (2) – The cost of a Pass, when purchased during the same transaction as a campsite rental, is discounted by fifty percent. Only one discounted pass may be issued per transaction. This would result in a combination of revenue loss due to the reduction in price, and revenue gain due to more people buying a discounted Pass.

Revenue Increase

It is anticipated there would be an increase in the number of campers purchasing a Discover Pass due to the reduced price. 0.4% of survey respondents who rented campsites (12,000 campers) indicated they would not buy a Pass because of the cost. Assuming 12,000 would buy a Discover Pass, the revenue increase would be $12,000 \times \$15 = \$180,000$.

Revenue Reduction:

Based on a recent Discover Pass survey, 13% of State Park campers indicated they would buy a Discover Pass. Based on Washington State population data, this would equal 370,000 Pass sales. Assuming that campers buying a Pass at \$30 would buy at \$15, the revenue loss would be: $370,000 \times \$15 = \$5,550,000$ per fiscal year.

The net change due to this section would be:

$\$180,000 + (\$5,550,000) = (\$5,370,000)$ reduction per fiscal year.

PARKS RENEWAL AND STEWARDSHIP ACCOUNT IMPACTS (PRSA)

Sections 2(7) and 17(6) – Other than fees Discover Passes and Day-Use Permits, these sections would prohibit State Parks from charging fees to access recreational lands and facilities. It is assumed this section does not allow charging fees for day use facility rentals, such as picnic shelters, meeting/conference space rental and the rental of facilities for special occasions including weddings. This will result in a revenue reduction to PRSA. Based on prior biennia data, the reduction in revenue would be \$1,236,000 per fiscal year.

RECREATION ACCESS PASS ACCOUNT & PARKS RENEWAL AND STEWARDSHIP ACCOUNT IMPACTS

Section 25 – This section repeals various existing statutes, including RCW 79A.80.050 which relates in part to the annual natural investment permit. This permit is for the purpose of launching boats from the designated state parks boat launch sites. In repealing this section, the only requirement to access boat launch sites will be a Discover Pass.

Since the natural investment permit is eliminated, there will be a revenue reduction to the Parks Renewal and Stewardship Account. Based on prior biennia data for annual natural investment permits sold, it is estimated there will be a \$439,000 reduction in revenue per fiscal year.

There will be a revenue increase due to an increase in the amount of Discover Passes sold. It is assumed that the same number of people will buy a Discover Pass to gain access to boat launches that bought an annual natural investment permit. Based on prior biennia data for annual natural investment permits sold, it is estimated there will be a \$50,000 increase in Discover Pass purchases at State Parks per fiscal year. This revenue will be deposited in the Recreation Access Pass account.

Assumptions:

1. Revenue estimates are based on a complete year of implementation of the proposed legislation.
2. Assumes those in the survey who responded “very likely” to buy, will buy.
3. Assumes implementation of this bill would start July 1, 2012.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Section 6(5) – This section requires State Parks, to be reimbursed for the costs of producing, marketing and distributing Passes and Permits prior to any distribution of revenue to DFW and DNR. It is assumed that reimbursement rates will be in alignment with cost-sharing ratios agreed to between State Parks, DFW, DNR.

Significant reimbursable costs include the following:

Production Costs – Total annual costs for producing Passes/Permits is unknown at this time.

Marketing Costs – \$500,000 for the first two years and \$350,000 thereafter.

Distribution Costs – Section 17(6) requires, where appropriate, unstaffed collection stations to collect Pass/Permit fees. Each station costs \$15,000 with State Parks purchasing 10 stations in the first year and 10 in the second year. These are one-time costs. There is also a licensing fee required to be paid by State Parks for each station. This fee is \$1,500 per station and is an on-going cost.

Total cost would be:

1st year – \$500,000 marketing + \$150,000 stations = \$650,000

2nd year – \$500,000 marketing + \$150,000 stations + \$15,000 licensing = \$665,000

3rd year on – \$350,000 marketing + \$30,000 licensing = \$380,000

State Parks will be reimbursed directly from the Recreation Access Pass account with the remaining funds distributed in the ratio required by statute.

Section 11(1) – This section requires State Parks to make Discover Passes available for sale in the same transaction as the purchase of a campsite rental. Most campsite rentals are sold through the agency’s online reservation system.

The reservation system will need to be re-programmed by the software vendor to accommodate the selling of Passes/Permits. This is estimated to cost \$20,000. This will be a one-time cost. Discover Passes sold through the reservation system will be purchased by debit or credit card. State Parks is required to pay a credit card processing fee. Based on the amount of estimated sales through the reservation system, card processing fees will be \$6,000 per fiscal year. This will be an on-going cost.

All Sections – Repealing various sections and instituting new provisions will require some rule-making changes. It is estimated that there will be \$3,000 in one-time costs to address statutory changes. These costs are shown in Object E – Goods and Services.

All expenditures will be from Parks Renewal and Stewardship Account.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

	FY 2012	FY 2013	2011-13	2013-15	2015-17
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Personal Service Contracts		20,000	20,000		
E-Goods and Services		509,000	509,000	907,000	772,000
G-Travel					
J-Capital Outlays		150,000	150,000	150,000	
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total:	\$0	\$679,000	\$679,000	\$1,057,000	\$772,000

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Repealing various sections and instituting new provisions will require some rule-making changes. It is estimated that there will be \$3,000 in one-time costs to address statutory changes. These costs are shown in Object E – Goods and Services.

Individual State Agency Fiscal Note

Bill Number: 2295 HB	Title: Relating to the Discover Pass	Agency: 477-Department of Fish and Wildlife
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2012	FY 2013	2011-13	2013-15	2015-17
State Wildlife Account-State 104-1		83,530	83,530	167,060	167,060
Recreation Access Pass Account-State 237-1		635,300	635,300	1,270,600	1,270,600
Total \$		718,830	718,830	1,437,660	1,437,660

Estimated Expenditures from:

Account	FY 2012	FY 2013	2011-13	2013-15	2015-17
State Wildlife Account-State 104-1	0	83,530	83,530	167,060	167,060
Total \$	0	83,530	83,530	167,060	167,060

Estimated Capital Budget Impact:

NONE

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Michael Bennion	Phone: 360-786-7118	Date: 01/10/2012
Agency Preparation: Samantha Smithingell	Phone: (360) 902-2202	Date: 01/26/2012
Agency Approval: Owen Rowe	Phone: (360) 902-2204	Date: 01/26/2012
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 01/26/2012

Request # 12-FN010-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

There are many components of HB 2295 that would result in changes in implementation and how the Washington Department of Fish and Wildlife (WDFW) currently conducts business. Given the way the bill is currently drafted (e.g., the permissive vs. prescriptive nature of some sections), the lack of reliable data to inform a useful analysis, and restrictive time frame, the WDFW has focused this analysis on the sections of bill that would have the greatest known fiscal impact. These sections include:

Section 2 (5). This section allows the pass to be transferable between two cars, contains two spaces, and strengthens compliance requirements by requiring license being written in.

Section 10(2). This section establishes the cost of the annual Discover Pass at 50% of the cost when purchased with qualifying hunting or fishing license. This section would replace the Vehicle Access Pass (VAP) (established in current law) which is issued to hunters and fisher with qualifying licenses for free access to WDFW lands. The VAP is repealed later in Sec 25 of the bill.

The following sections have indeterminate fiscal impact and are not analyzed here.

Section 1(4). This section broadens the definition of “recreational lands” in that it does not specify lands specific to the Department of Natural Resource holdings and creates more flexibility to define where the pass is required. Potential revenue positive.

Section 2(3b). The gift option is new and will have implementation costs related to recoding of automated systems, internal and external communication, and marketing. Potential revenue negative.

Section 4(3) adds additional language which expands the ability of an agency to waive the Discover Pass requirement in the event of a provision of monetary consideration (e.g., wedding events,). Depending on use of this provision this section could be revenue negative.

Section 5(1) exempts only those camping where it used to exempt campers and natural investment pass holders. This would have a direct negative affect to State Parks, however would be revenue positive to the Recreation Pass Account and thus positive for WDFW.

Section 6(5) allows Parks to reimburse themselves for the cost of producing, marketing and distributing. Depending on costs determined by Parks – this could be revenue negative for WDFW. These costs are currently addressed on administratively MOU by the agencies.

Section 7(1) establishes State Parks and Recreation Commission as the administrator of the chapter This is currently shared and administered by three agencies where we are capitalizing on the strengths of each agency ensuring no duplication of efforts. There is potential for a revenue negative impact if State Parks needs to establish the administration infrastructure it currently does not have.

Section 9.

(1) Current law says “must” and new section says “may” expanding the potential sales platforms but not requiring said platforms to sell the pass. This is more permissive than current law and we cannot predict the outcome of changes in this section.

(a) Requires private vendors who sell Discover Passes to be under contract with State Parks Commission. Currently private vendors are under contract with WDFW. To administer this change would require WDFW to terminate these contracts and refund current merchandise. Further, private vendors contracted with WDFW may recover (per statute) their costs by assessing a dealer fee above the \$30. Under this law the vendor cost recovery would be deducted from the \$30 - reducing the Discover Pass revenues. Revenue impact is negative.

(c) and (d) References sales through the Department of Licensing (DOL) and other venues (e.g. auditors). Current law states for sales from DOL that the agencies must fulfill these sales. This section is silent on this, however, Sec 20 and 21 in this current proposal amends DOL law to allow distribution (sales fulfillment). There is a potential for positive revenue if the agencies do not have to fulfill this - currently the Parks, DNR and WDFW pay for the fulfillment. There is also the potential for a negative impact to revenue if sales at these venues increase and the agencies are still in the fulfillment business.

(4) Allows Parks to sell booklets at a lower price to private vendors, but requires vendors to sell at price established in law. This will have a negative impact to revenue as currently vendors are allowed to collect fees above the \$30.

Section 11 (1) Allows Parks to sell reduced priced Discover Pass to campers at state parks. Revenue negative.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

For the purpose of this fiscal note, it is assumed that this bill's implementation date is July 1, 2012.

Section 2 (5) requires two spaces for vehicle plates on the Discover Pass and requires individuals to write the plate numbers on the Discover Pass.

Current law allows one vehicle license plate per annual Discover Pass. This section will allow an annual Discover Pass to be valid under two vehicle license plates thereby making the pass transferrable to two vehicles. Based on the “Discover Pass Survey- November 2011” provided in the State Parks and Recreation Commission's fiscal note, allowing the annual pass to be transferable between two vehicles may decrease the amount of Discover Pass revenue collected by \$400,000 per fiscal year, from the original survey's estimate of \$32,100,000 per fiscal year in March 2011. WDFW estimates that the reduction of cash receipts to the Recreational Access Pass Account (Account) of \$400,000 per fiscal year will be split evenly between WDFW and the Department of Licensing (DOL). Each fiscal year, the WDFW estimates a reduction of \$200,000 in revenue to the Recreation Pass Account.

Section 10(2) reduces the cost of the Annual Discover Pass by 50 percent when a pass is purchased through WDFW's WILD System in conjunction with the purchase of certain annual hunting and fishing licenses. Since the current WDFW

Vehicle Use Pass (VAP) statute is repealed in section 25(4) it is assumed that a Discover Pass is required for access to WDFW lands. Currently, annual recreational license holders are provided with a VAP for access to WDFW lands only.

From the November 2011 Discover Pass Survey of Washington households 25.7% of anglers and 11.3% of hunters responded that they had fished or hunted on state lands during the past year.

We sell recreational licenses to approximately 1 million individuals per year. Of this population, approximately 800,000 of these licenses are purchased by anglers and approximately 200,000 licenses are purchased by hunters. Assuming the survey data is applicable to all of our recreational licensees elicits the following:

Anglers:

25.7% of 800,000 = 220,000 anglers will buy \$15 discounted Discover Pass
 $220,000 \times \$15 = \$3,300,000$

Hunters:

11.3% of 200,000 = 22,600 hunters
 $22,600 \times \$15 = \$339,000$

Total estimated Discover Pass revenue from anglers and hunters per year
 $\$3,300,000 + \$339,000 = \$3,639,000$

Currently, approximately 1 million anglers and hunters per fiscal year obtain a VAP with their recreational licenses. During the first five months of Discover Pass sales through the WILD Licensing System, 9.6% of the VAP population purchased a Discover Pass. We know from the WILD System that 96% of this group purchased the \$30.00 annual passes, with the remaining 4% purchasing the \$10.00 Day-Use Pass.

Using this data to forecast Discover Pass sales for the remainder of FY 12 elicits the following calculations: 1,000,000 VAPs $\times 9.6\% = 96,000$ sales of Discover Passes in FY 12 via the WILD System for anglers and hunters also purchasing a fishing or hunting license with an included VAP.

Projected potential loss of Discover Pass sales are as follows:

$96\% \times 96,000 = 92,160$ loss of annual Discover Pass sales, or \$2,764,800 loss of Annual Pass revenue ($92,160 \times \$30$); and
 $4\% \times 96,000 = 3,840$ loss of Day-Use Pass sales, or \$38,400 loss of Day-Use pass revenue ($3,840 \times \$10$).

The total loss of revenue per fiscal for all affected agencies (WDFW, DNR, Parks) per year under this analysis is projected to be $\$2,764,800 + \$38,400 = \$2,803,200$.

The estimate of revenue loss of \$2,803,200 to the Recreation Access Pass Account (Fund 237) was based on sales through the WILD system only. The WDFW's WILD System is currently selling 50% of all Discover Passes based on sales data through December 2011.

The next step is to subtract the projected current Discover Pass revenue stream from the amount of revenue projected

from sales of discounted Discover Passes created in this bill.

Projected Sales of discounted Discover Passes under HB 2295:

\$3,639,000 per year

Projected Sales of Annual and Day-Use Discover Passes under current law:

\$2,803,200

New annual revenue projection of sales via anglers and hunters under Section 10(2):

$\$3,639,000 - \$2,803,200 = \$835,300$ per fiscal year

Projected increase in WILD transaction fee revenue to the State Wildlife Account as a result of Section 10(2) and Section 25(4):

Increase in transaction fee revenue

$\$835,000 \times 10\% = \$83,530$

There is a projected increase in Discover Pass revenue of \$835,300 per fiscal year from the sale of discounted Discover Passes and the repeal of the WDFW VAP. Subsequently, WILD transaction fee revenue (10% of sales) will increase revenue to the State Wildlife Account by \$83,530 per fiscal year. This amount is applied to Object E in the “Expenditures and Expenditures Detail” section below.

In summary:

The transferability clause in Section 2(5) is estimated to decrease revenue to the Recreation Access Pass Account by \$200,000 per fiscal year from WDFW sales.

The creation of the discounted Discover Pass and the repeal of WDFW’s VAP is estimated to increase revenue to the Recreation Access Pass Account by \$835,300 per fiscal year.

The net change is a projected increase to the Recreation Access Pass Account of \$635,300 per fiscal year by making the Discover Pass transferable to two vehicles and selling a discounted Annual Discover Pass to annual recreational fishing and hunting licenses.

Wild Transaction Fee revenue is projected to increase by \$83,530 per fiscal year under this analysis, and is included in Object E in the Expenditure Analysis below.

Note: There is a fair amount of uncertainty about this forecast. There has not yet been a full year of collections of Discover Pass revenue. WDFW is unable to forecast how many anglers and hunters will purchase a Discover Pass outside of the WILD system. Additionally, we are unable to determine how many of the individuals that purchased a Discover Pass through the WILD System did so for access to just DNR or Parks’ lands or both.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

10(2) The increase of \$83,530 each fiscal year applied to Object E is the amount calculated in the Cash Receipts section due to the increase in Discover Pass revenue from sales of the discounted Discover Pass and the elimination of the WDFW VAP in section 25. This projected increase in Discover Pass sales creates an increase in payments to the automated licensing system vendor (WILD System), and drives other expenses in call center time, networking and communication costs, credit card fees, and other goods and services.

FOR DISCUSSION: New Sec 7 (1) Establishes State Parks and Recreation Commission as the administrator of the chapter including production, marketing, and distribution of the Discover Pass and day-use permits to private vendors and other sales locations.

Note: At this time WDFW cannot determine if operating expenses will decline or increase based on the changes in this legislation. WDFW has estimated approximately \$1,070,000 per biennium in call center, fulfillment costs from DOL orders, printing and production for Discover Pass orders managed outside of the automated licensing system. Under an interagency agreement (IAA), these expenses are shared by Parks-84%, DNR-8%, and WDFW-8% each fiscal year.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

	FY 2012	FY 2013	2011-13	2013-15	2015-17
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Personal Service Contracts					
E-Goods and Services		83,530	83,530	167,060	167,060
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total:	\$0	\$83,530	\$83,530	\$167,060	\$167,060

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 2295 HB	Title: Relating to the Discover Pass	Agency: 490-Department of Natural Resources
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Part I: Estimates

☒ No Fiscal Impact

This bill was identified as a proposal governed by the requirements of RCW 43.135.031 (Initiative 960). Therefore, this fiscal analysis includes a projection showing the ten-year cost to tax or fee payers of the proposed taxes or fees.

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Michael Bennion	Phone: 360-786-7118	Date: 01/10/2012
Agency Preparation: Pouth Ing	Phone: (360) 902-1021	Date: 01/24/2012
Agency Approval: Cullen Stephenson	Phone: (360)902-1099	Date: 01/24/2012
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 01/24/2012

Request # 12-08-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 1 towed vehicles do not require a Discover Pass.

Section 2 requires vehicles parking or driving through developed or designated recreation areas must have a Discover Pass. The cost of the Discover Pass is thirty dollars.

Section 3 requires a day-use permit to park or drive through recreation lands. The day-use permit is ten dollars.

Section 5 expands State Parks day-use camping access to all state lands not to just the park they are staying at.

Section 7 sale of the Discover Pass and day-use permits is the primary responsibility of State Parks, but must consult with other affected agencies on decisions that impact them.

Section 8 requires each agency to designate a short-term parking area on recreation lands.

Section 10 within the same purchase of a hunting/fishing license or permit, the purchaser may also purchase a Discover Pass at 50% cost.

Section 11 within the same purchase of a camp rental fee, the purchaser may also purchase a Discover Pass at 50% cost.

Under current law, money received from the sale of the Discover Passes and Day-Use Permits is deposited in the Recreation Access Pass Account. In turn, funds from the Recreation Access Pass are deposited into certain specified accounts (84% Parks, 8% WDFW, 8% DNR). There are several sections of the bill that will have fiscal impacts on revenue. See State Parks fiscal note on any available revenue reductions to the natural resource agencies.

RCW 43.30.395 establishes the uses of the park land trust revolving fund. Section (3)c specifies that the proceeds from the Recreation Access Pass Account be solely used for the purpose of operating and maintaining public use and recreation facilities, including trails, managed by DNR. Discover Pass revenues provide DNR with the ability to direct public access to designated recreation trails and facilities and appropriate behavior so that trust assets and the environment can be protected. This bill does not change RCW 43.30.395, so there's no specified expenditure fiscal impact from this bill. However, reducing the DNR Recreation program's Discover Pass funding would result in a biennial spending reduction, which would be reflected in reduced recreation trail and facility maintenance, signage, maps, education and enforcement, and restoration of recreation areas heavily impacted by unauthorized use.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

No impact.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

No impact.

Part III: Expenditure Detail

Part IV: Capital Budget Impact

NONE

No impact.

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

No impact.



Multiple Agency Ten-Year Analysis Summary

Bill Number	Title
2295 HB	Relating to the Discover Pass

This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

Estimated Cash Receipts

Office of State Treasurer	0	0	0	0	0	0	0	0	0	0	0
Office of Financial Management	0	0	0	0	0	0	0	0	0	0	0
Department of Licensing	0	0	0	0	0	0	0	0	0	0	0
State Parks and Recreation Comm	0	0	0	0	0	0	0	0	0	0	0
Department of Fish and Wildlife (Non-zero but indeterminate impact)	0	0	0	0	0	0	0	0	0	0	0
Department of Natural Resources	0	0	0	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0	0	0	0



Ten-Year Analysis

Bill Number 2295 HB	Title Relating to the Discover Pass	Agency 090 Office of State Treasurer
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Dan Mason	Phone: 360-902-9090	Date: 1/13/2012 11:19:49 am
Agency Approval: Dan Mason	Phone: 360-902-9090	Date: 1/13/2012 11:19:49 am
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 1/28/2012 8:56:15 am



Ten-Year Analysis

Bill Number 2295 HB	Title Relating to the Discover Pass	Agency 105 Office of Financial Management
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Stephanie Lidren	Phone: 360-902-3056	Date: 1/11/2012 3:39:04 pm
Agency Approval: Aaron Butcher	Phone: 360-902-0406	Date: 1/11/2012 3:39:04 pm
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 1/28/2012 8:56:15 am



Ten-Year Analysis

Bill Number	Title	Agency
2295 HB	Relating to the Discover Pass	240 Department of Licensing

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Narrative Explanation (Required for Indeterminate Cash Receipts)

Section 2 of this bill stipulates that the fee for a discover pass is \$30 and the pass must contain space for 2 motor vehicle license plate numbers. Section 9 makes the discover pass and day use permit available at DOL Licensing Service Offices, agents and sub-agents. Section 10 makes the discover pass available at a reduced fee for specific transactions through the Department of Fish and Wildlife.

The Washington State Parks and Recreation Commission (Parks) conducted a survey in November 2011 which reflects that the current legislation will likely earn less revenue than the initial Discover Pass survey in March 2011. In March, the survey reflected that approximately 30.5% of all households would purchase the Discover Pass, which is different from the current survey, which shows that about 19.4% would buy under the current legislation. The first three months of revenue collection appears to be reflective of that. According to the survey, changing the annual Discover Pass so that it can be used for two license plates should earn marginally less revenue than the original bill's estimate. Parks assumes that DOL and the Washington Department of Fish and Wildlife (WDFW) would each have 50% of the \$400,000 anticipated annual reduction in revenue effective July 1, 2012. Per discussion with Parks, even though DOL will increase the availability of the Discover Pass by selling them in LSOs, there is no assumption of increased demand as a result. For the purposes of this analysis, it is assumed that sales of Day Use Permits at DOL offices as a result of this proposed legislation will be minimal or non-existent. A revenue loss of \$200,000 per year is assumed for DOL's portion of Discover Pass sales because these passes will be made available for use on more than one vehicle.

Agency Preparation: Sally McVaugh	Phone: (360) 902-3642	Date: 1/27/2012 4:54:59 pm
Agency Approval: Sam Knutson	Phone: (360) 902-3644	Date: 1/27/2012 4:54:59 pm
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 1/28/2012 8:56:15 am



Ten-Year Analysis

Bill Number 2295 HB	Title Relating to the Discover Pass	Agency 465 State Parks and Recreation Comm
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp> .

Estimates

☒ **No Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Brian Myhre	Phone: 360-902-8621	Date: 1/26/2012 10:32:29 am
Agency Approval: Tanya Deuel	Phone: 360-902-8539	Date: 1/26/2012 10:32:29 am
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 1/28/2012 8:56:15 am



Ten-Year Analysis

Bill Number 2295 HB	Title Relating to the Discover Pass	Agency 477 Department of Fish and Wildlife
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☐ No Cash Receipts ☒ Indeterminate Cash Receipts

Estimated Cash Receipts

Name of Tax or Fee	Acct Code											
Total												

Biennial Totals

Narrative Explanation (Required for Indeterminate Cash Receipts)

The fifteen minute short-term parking allowance before a fee is due for a Discover Pass or Day-Use Pass in this bill is a reduction from the thirty minute allowance in current law, and therefore could be perceived as a fee increase.

There is no violation data on which to base these assumptions, the impact is likely minimal, and therefore indeterminate in this analysis.

Agency Preparation: Samantha Smithingell	Phone: (360) 902-2202	Date: 1/26/2012 11:19:01 am
Agency Approval: Owen Rowe	Phone: (360) 902-2204	Date: 1/26/2012 11:19:01 am
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 1/28/2012 8:56:15 am



Ten-Year Analysis

Bill Number 2295 HB	Title Relating to the Discover Pass	Agency 490 Department of Natural Resources
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Pouth Ing	Phone: (360) 902-1021	Date: 1/24/2012 11:30:40 am
Agency Approval: Cullen Stephenson	Phone: (360)902-1099	Date: 1/24/2012 11:30:40 am
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 1/28/2012 8:56:15 am