

Multiple Agency Fiscal Note Summary

Bill Number: 5977 S SB	Title: Discover pass for 2 vehicles
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Estimated Cash Receipts

Agency Name	2011-13		2013-15		2015-17	
	GF- State	Total	GF- State	Total	GF- State	Total
Department of Licensing	0	(267,000)	0	(400,000)	0	(400,000)
State Parks and Recreation Commission	0	(534,000)	0	(800,000)	0	(800,000)
Department of Fish and Wildlife	0	(267,000)	0	(400,000)	0	(400,000)
Total \$	0	(1,068,000)	0	(1,600,000)	0	(1,600,000)

Estimated Expenditures

NONE

Estimated Capital Budget Impact

NONE

OFM NOTE: The cash receipts table on Page 1 of the fiscal note double-counts the revenue change from this legislation due to the nature of the fiscal note roll-up process. The Department of Licensing and the Department of Fish and Wildlife show less revenue to the Recreation Access Pass Account collected from Discover Pass sale, while the Parks and Recreation Commission shows less revenue from the secondary distribution specified in statute from the Recreation Access Pass Account to the three recipient accounts i.e. the Parks Renewal and Stewardship Account for State Parks, the State Wildlife Account for WDFW and the Parkland Trust Revolving Account for DNR. While this is technically correct, rolling-up these figures results in a double-counting. The anticipated revenue loss is \$517,000 for the biennium.

Additionally, while a minor loss of Discover Pass (Pass) revenue is reflected in the fiscal note it should be recognized that revenue of the Pass is down \$11.2 million in the first six months of collections. Based upon current assumptions from the most recent public survey, this transferability legislation will raise \$8.6 million for the remainder of the biennium and \$11.5 million in future biennia. While this legislation may maintain revenue in the remainder of the biennium, it will not replace the \$11.2 million already lost.

Prepared by: Chris Stanley, OFM	Phone: (360) 902-9810	Date Published: Revised 2/15/2012
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* See Office of the Administrator for the Courts judicial fiscal note

** See local government fiscal note

FNPID 32030

FNS029 Multi Agency rollup

Individual State Agency Fiscal Note

Bill Number: 5977 S SB	Title: Discover pass for 2 vehicles	Agency: 240-Department of Licensing
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2012	FY 2013	2011-13	2013-15	2015-17
Recreation Access Pass Account-State 237-1	(67,000)	(200,000)	(267,000)	(400,000)	(400,000)
Total \$	(67,000)	(200,000)	(267,000)	(400,000)	(400,000)

Estimated Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates,

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 01/17/2012
Agency Preparation: Sally McVaugh	Phone: (360) 902-3642	Date: 02/10/2012
Agency Approval: Rene Davis	Phone: 360-902-3751	Date: 02/10/2012
OFM Review: Jim Albert	Phone: (360) 902-0419	Date: 02/10/2012

Request # 5977 S SB-2

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

NONE

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Part II: Explanation

The Discover Pass was established during the 2011 Legislative Session through adoption of 2SSB 5622. The Department of Licensing is one channel through which a Discover Pass may be purchased. This proposal would allow the holder of a Discover Pass to use it for up to two motor vehicles, rather than one.

Discover Pass fees are deposited in the Recreation Access Pass Account.

II. A – Brief Description of What the Measure Does that Has Fiscal Impact

Section 1(2) amends RCW 79A.80.020 to clarify that the cost of a Discover Pass is \$30, rather than \$30 per vehicle.

Section 1(7) amends RCW 79A.80.020 to state that the Discover Pass will have space for two vehicle license plate numbers.

Section 4 makes the bill effective immediately upon passage.

II. B – Cash Receipt Impact

State Parks conducted a survey in November 2011, which reflects that the current legislation will likely earn less revenue than what was projected in the initial Discover Pass survey in March 2011. In March, the survey reflected that approximately 30.5 percent of all households would purchase the Discover Pass, which is different from the current survey, which shows that about 19.4 percent would buy under the current legislation.

State Parks indicates that the cash receipts impact will be reduced by \$400,000 per year, divided equally between the Department of Fish and Wildlife (DFW) and the Department of Licensing (DOL). Below are the assumptions used by State Parks based on data from the original March 2011 survey, and the survey just completed:

1. The original fiscal note estimated annual revenue for daily and annual passes of \$32.1 million.
 - a. Assumed 5 percent of households would buy a second pass.
 - b. March survey indicated 19.6 percent of households would buy a daily pass.
2. Based on new survey data, the new yearly revenue projection without legislation is estimated at \$20.2 million.
 - a. Assumes 3.5 percent of those who buy a pass will purchase a second pass (original survey in March 2011 reflected 10.8%,
 - b. 10 percent of households will buy a daily pass.
3. Based on the new survey, with legislative changes (2 vehicle licenses on each pass), State Parks estimates yearly revenue of \$31.7 million, based on 33.2 percent households “very likely to buy” the pass.
 - a. 1 percent of those who buy a pass will purchase a second pass (based on judgment call, some constituents/stakeholders have expressed they will want more than one pass in the household).
 - b. 10 percent of households will buy a daily pass.

The results of the most recent survey and a comparison to the March 2011 survey can be found on the State Parks fiscal note. Due to the effective date, Fiscal Year 2012 reflects a partial year’s revenue change.

Cash Receipts	FY 12	FY 13	11-13 Total	13-15 Total	15-17 Total
Recreation Access Pass Acct	(67,000)	(200,000)	(267,000)	(400,000)	(400,000)
Total Revenue	(67,000)	(200,000)	(267,000)	(400,000)	(400,000)

II. C – Expenditures

None

Part III: Expenditure Detail

Implementation of this bill will require minor changes to the department's information technology systems. It is estimated that 8 hours of staff time will be required. This level of effort will be absorbed within existing resources.

III. A – Expenditures by Object or Purpose

None

III. A (1) – Detail of Expenditures by Sub-Object for Goods & Services

None

III. A (2) – Detail of Expenditures by Fund

Additional information about assumptions and impacts is available directly from the Department of Licensing at 902-3644.

III. B – FTE Detail

EXPENDITURE DETAIL – STAFF

None

III. B – Expenditures by Program (optional)

None

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

None

Individual State Agency Fiscal Note

Revised

Bill Number: 5977 S SB	Title: Discover pass for 2 vehicles	Agency: 465-State Parks and Recreation Comm
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2012	FY 2013	2011-13	2013-15	2015-17
Park Land Trust Revolving Account-State 087-1	(11,000)	(32,000)	(43,000)	(64,000)	(64,000)
State Wildlife Account-State 104-1	(11,000)	(32,000)	(43,000)	(64,000)	(64,000)
Parks Renewal and Stewardship Account-State 269-1	(112,000)	(336,000)	(448,000)	(672,000)	(672,000)
Total \$	(134,000)	(400,000)	(534,000)	(800,000)	(800,000)

Estimated Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates,

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 01/17/2012
Agency Preparation: Brian Myhre	Phone: 360-902-8621	Date: 01/26/2012
Agency Approval: Tanya Deuel	Phone: 360-902-8539	Date: 01/26/2012
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 01/26/2012

Request # A - 8-4

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

The substitute differs from the original bill by removing references to day use permits and adding a reference to vehicle access passes in the section related to refunds. No fiscal impact is anticipated due to this change.

This bill would revise Discover Pass requirements pertaining to access of state lands. The current limit of one vehicle license number per annual pass would be increased to two.

State Parks conducted a survey in November 2011, which reflect that the current legislation will likely earn less revenue than the initial Discover Pass survey in March 2011. In March, the survey reflected that approximately 30.5% of all households would purchase the Discover Pass, which is different than the current survey, which shows that about 19.4% would buy under the current legislation. The first six months revenue appears to be reflective of current survey results. According to the survey, changing the annual Discover Pass so that it can be used for two license plates, should earn marginally less revenue than the original bill's estimate.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Section 1(7) - Specifies that a Discover Pass must contain space for two motor vehicle license plate numbers.

In March 2011 a Discover Pass survey was conducted by the Washington State Parks and Recreation Commission (State Parks). This survey was the basis for revenue estimates for fiscal notes authored during the 2011 legislative session. In November 2011, State Parks conducted another survey in order to update the findings of the March survey. According to the most recent survey, sales of Discover Passes will fall short of the original projections. Discover Pass revenue for the first six months of the 2011-13 biennium are in line with survey findings. However, the new survey also found that changing the Discover Pass so that it can be used for two vehicles would earn an amount close to, but slightly less than, the original projections.

The original survey estimated \$32,100,000 in revenue from Discover Pass and Day-Use Permit sales would be deposited in the Recreation Access Pass account. The new survey estimates sales/deposits at \$31,700,000. This would mean \$400,000 less in sales than the original projections. For the purposes of the fiscal note, this reduction will be shared equally and reported by the Department of Fish and Wildlife (DFW) and the Department of Licensing (DOL). A \$200,000 reduction in Recreation Access Pass revenue will be reported in DFW's and DNR's fiscal notes for this bill.

Since this fiscal note shows the Recreation Access Pass account experiencing a slight reduction in revenue compared to the original projections, the accounts receiving a distribution from the Recreation Access Pass account will have slight reductions as well. For the purposes of the fiscal note, State Parks will show the corresponding reduction to each agency's recipient account.

Assumptions:

1. Compares old survey data against the new survey data.
2. Revenue estimates are based on a complete year of implementation of the proposed legislation.
3. Assumes those in the survey who responded “very likely” to buy, will buy.
4. Assumes implementation of this bill would start March 1, 2012.

Please see attachment for additional detail related to the March and November survey results.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

None.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

NONE

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

No new rule making anticipated.

DISCOVER PASS SURVEY ~ NOVEMBER 2011

ANALYSIS OF SUPPORT FOR PASS TRANSFER OPTION

Findings based on final data from research conducted by Washington State University

Original Discover Pass Estimated Revenue (Annual)	\$ 32,100,000
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OPTION 1 (One annual Discover Pass for up to 2 license plates)

Analysis date: 11/8/2011	# Resp	%	Households	Revenue/Year
Responses from Primary Sample	247	100.0%	2,865,000	--

Revenue expected per fiscal year: (rounded to \$100,000s)

New Survey data / Current legislation

Q14: 'Very likely' to buy annual Discover Pass next year	48	19.4%	556,761	\$16,700,000
Non-survey data: additional 3.5% buying 2nd pass @ \$30	N/A	N/A	19,487	\$600,000
Q14A: 'Very likely' to buy Day-Use permit next year	23	9.3%	266,781	\$2,700,000
Non-survey data: Out-of-State Day-Use permits	N/A	N/A	19,250	\$200,000
TOTAL:			862,279	\$20,200,000

New Survey data / Proposed legislation

Q28(A-D): 'Very likely' to buy annual Discover Pass next year	82	33.2%	951,134	\$28,500,000
Non-survey data: additional 1% buying 2nd pass @ \$30	N/A	N/A	9,511	\$300,000
Q14A: 'Very likely' to buy Day-Use permit next year	23	9.3%	266,781	\$2,700,000
Non-survey data: Out-of-State Day-Use permits	N/A	N/A	19,250	\$200,000
TOTAL:			1,246,676	\$31,700,000

Individual State Agency Fiscal Note

Revised

Bill Number: 5977 S SB	Title: Discover pass for 2 vehicles	Agency: 477-Department of Fish and Wildlife
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Part I: Estimates

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No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2012	FY 2013	2011-13	2013-15	2015-17
Recreation Access Pass Account-State 237-1	(67,000)	(200,000)	(267,000)	(400,000)	(400,000)
Total \$	(67,000)	(200,000)	(267,000)	(400,000)	(400,000)

Estimated Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates,

Check applicable boxes and follow corresponding instructions:

☒

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☐

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

☐

Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 01/17/2012
Agency Preparation: Samantha Smithingell	Phone: (360) 902-2202	Date: 02/10/2012
Agency Approval: Owen Rowe	Phone: (360) 902-2204	Date: 02/10/2012
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 02/10/2012

Request # 12-FN023-2

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Current law allows one vehicle license plate per annual Discover Pass. Section 1(2) and Section 2(4) will allow an annual Discover Pass to be valid under two vehicle license plates thereby making the pass transferrable to two vehicles.

Based on the “Discover Pass Survey- November 2011” provided in the State Parks and Recreation Commission’s fiscal note, allowing the annual pass to be transferable between two vehicles may decrease the amount of Discover Pass revenue collected by \$400,000 per fiscal year, from the original estimate of \$32,100,000 per fiscal year in March 2011.

Section 4 contains an emergency clause.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

For the purposes of this fiscal note the Washington Department of Fish and Wildlife (WDFW) estimates that the reduction of cash receipts to the Recreational Access Pass Account (Account) of \$400,000 per fiscal year will be split evenly between WDFW and the Department of Licensing (DOL). Each fiscal year, the WDFW estimates a reduction of \$200,000 in revenue to the Account related to this legislation.

This fiscal note estimates 6 months of reduced revenue in FY 12 and the full amount of reduced revenue in FY 13, for an estimated reduction in cash receipts to the Account from WDFW collections of \$300,000 during the 2011-13 biennium.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

None.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

NONE

Part IV: Capital Budget Impact

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Revised

Bill Number: 5977 S SB	Title: Discover pass for 2 vehicles	Agency: 490-Department of Natural Resources
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Part I: Estimates

☒ No Fiscal Impact

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates,

Check applicable boxes and follow corresponding instructions:

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- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 01/17/2012
Agency Preparation: Pouth Ing	Phone: (360) 902-1021	Date: 01/24/2012
Agency Approval: Cullen Stephenson	Phone: (360)902-1099	Date: 01/24/2012
OFM Review: Chris Stanley	Phone: (360) 902-9810	Date: 01/24/2012

Request # 12-18-2

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 1(2) sets the cost of the Discover Pass at thirty dollars and removes the "per motor vehicle" language.

Section 1(7) adds a second license plate line to the Discover Pass.

Under current law, money received from the sale of the Discover Passes and Day-Use Permits is deposited in the Recreation Access Pass Account. In turn, funds from the Recreation Access Pass are deposited into certain specified accounts (84% Parks, 8% WDFW, 8% DNR). Section 1 adds a second license plate line to the Discover Pass. See State Parks fiscal note on any available revenue reductions to the natural resource agencies.

RCW 43.30.395 establishes the uses of the park land trust revolving fund. Section (3)c specifies that the proceeds from the Recreation Access Pass Account be solely used for the purpose of operating and maintaining public use and recreation facilities, including trails, managed by DNR. Discover Pass revenues provide DNR with the ability to direct public access to designated recreation trails and facilities and appropriate behavior so that trust assets and the environment can be protected. This bill does not change RCW 43.30.395, so there's no specified expenditure fiscal impact from this bill. However, reducing the DNR Recreation program's Discover Pass funding would result in a biennial spending reduction, which would be reflected in reduced recreation trail and facility maintenance, signage, maps, education and enforcement, and restoration of recreation areas heavily impacted by unauthorized use.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

No impact.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

No impact.

Part III: Expenditure Detail

Part IV: Capital Budget Impact

NONE

No impact.

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

No impact.