# **Multiple Agency Fiscal Note Summary**

Bill Number: 6618 SB Title: Basic education funding

### **Estimated Cash Receipts**

Agency Name	2011-13		2013-	-15	2015-17	
	GF- State	Total	GF- State	Total	GF- State	Total
Office of State Treasurer	102,000,000	0	204,000,000	0	204,000,000	0
Total \$	102,000,000	0	204,000,000	0	204,000,000	0

# **Estimated Expenditures**

Agency Name	2011-13		2013-15			2015-17			
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Office of State	.0	0	0	.0	0	0	.0	0	0
Treasurer									
Higher Education	Fiscal n	ote not available							
Coordinating Board									
Superintendent of	.0	0	0	.0	(1,262,000,000)	(1,262,000,000)	.0	(1,871,000,000)	(1,871,000,000)
Public Instruction									
The Evergreen State	Fiscal n	Fiscal note not available							
College									
School District Fiscal	Fiscal note not available								
Note - SPI									
Total	0.0	\$0	\$0	0.0	\$(1,262,000,000)	\$(1,262,000,000)	0.0	\$(1,871,000,000)	\$(1,871,000,000)

# **Estimated Capital Budget Impact**

NONE

Prepared by:	Paula Moore, OFM	Phone:	Date Published:
		(360) 902-0540	Final 3/20/2012

- \* See Office of the Administrator for the Courts judicial fiscal note
- \*\* See local government fiscal note FNPID 32544

# **Individual State Agency Fiscal Note**

Bill Number: 6618 SB	Il Number: 6618 SB Title: Basic education funding				Agency: 090-Office of State Treasurer		
Part I: Estimates							
No Fiscal Impact							
<b>Estimated Cash Receipts to:</b>							
ACCOUNT	T	FY 2012	FY 2013	2011-13	2013-15	2015-17	
General Fund-State 001-1			102,000,000	102,000,000	204,000,000	204,000,00	
Education Construction Account-Sta	te		(102,000,000)	(102,000,000)	(204,000,000)	(204,000,000	
253-1	Total \$						
	1 otal \$						
<b>Estimated Expenditures from:</b>							
NONE							
<b>Estimated Capital Budget Impact:</b>							
NONE							
The cash receipts and expenditure esti	imates on this page re	epresent the most like	ly fiscal impact. Factor	rs impacting the precisio	n of		
these estimates,							
Check applicable boxes and follow	corresponding inst	tructions:					
If fiscal impact is greater than form Parts I-V.	\$50,000 per fiscal y	year in the current b	piennium or in subsec	quent biennia, comple	te entire fiscal note		
If fiscal impact is less than \$50	0,000 per fiscal yea	ir in the current bies	nnium or in subseque	ent biennia, complete t	his page only (Part I	).	
Capital budget impact, comple	ete Part IV.						
Requires new rule making, co	mplete Part V.						
Legislative Contact: Elise Gr	reef		Pho	one: 360-786-7708	Date: 03/05	5/2012	
Agency Preparation: Dan Ma	son		Pho	one: 360-902-9090	Date: 03/07	7/2012	
Agency Approval: Dan Ma				one: 360-902-9090		7/2012	
OFM Review: Cheri K				one: 360-902-0563	Date: 03/07		

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Form FN (Rev 1/00) 1 Bill #  $\underline{6618 \text{ SB}}$ 

### **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

SB 6618, section 3 removes the requirement to transfer one hundred two million dollars from the general fund to the education construction fund annually.

### Earnings from investments:

Estimated earnings from investments are indeterminable because projected cash flows are needed to make the estimate and are currently unavailable. Earnings for an account are a function of the average daily balance of the account and the earnings rate of the investment portfolio. The average daily balance is a function of the beginning balance in the account and the timing & amount of receipts, disbursements, & transfers during the time period in question. Accordingly, even with a beginning balance of zero, two accounts with the same overall level of receipts, disbursements, and transfers can have different average daily balances, and hence different earnings.

For illustrative purposes, assume based on the February 2012 Revenue Forecast that the net rate for estimating earnings for FY 12 is 0.10%, FY 13 is 0.10%, FY 14 is 0.10%, and FY 15 is 1.11%. Approximately \$1,000 in FY 12, \$1,000 in FY 13, \$1,000 in FY 14, and \$11,100 in FY 15 in net earnings and \$5,000 in fees would be gained or lost annually for every \$1 million increase or decrease in average daily balance.

#### Debt Limit:

There may be an impact on the debt service limitation calculation. Any change to the earnings credited to the general fund will change, by an equal amount, general state revenues.

### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

SB 6618, section 3 removes the requirement to transfer one hundred two million dollars from the general fund to the education construction fund annually.

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

### **Part III: Expenditure Detail**

III. A - Expenditures by Object Or Purpose

NONE

### **Part IV: Capital Budget Impact**

NONE

# Part V: New Rule Making Required Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

	Title:	Basic education fund	Agen	Agency: 350-Supt of Public Instruction		
Part I: Estimates	•					
No Fiscal Impact						
Estimated Cash Receipts to	:					
ACCOUNT		FY 2012	FY 2013	2011-13	2013-15	2015-17
State Building Construction 057-1	Account-State					168,000,000
Education Construction Ac	count-State					(168,000,000
253-1	Total \$			+		
Estimated Expenditures fro	om:					
Account		FY 2012	FY 2013	2011-13	2013-15	2015-17
General Fund-State	001-1	0	0	0	(1,262,000,000)	(1,871,000,000
	Total \$	0	0	0	(1,262,000,000)	(1,871,000,000
The cash receipts and exper	nditure estimates on this pa	ge represent the most lik	ely fiscal impact. Fact	ors impacting the precis	ion of	
these estimates,	•	· ·	rely fiscal impact. Fact	ors impacting the precis	ion of	
these estimates,  Check applicable boxes a  If fiscal impact is gre	nd follow corresponding	instructions:			·	
these estimates,  Check applicable boxes a  X If fiscal impact is gre form Parts I-V.	nd follow corresponding	instructions: cal year in the current	biennium or in subs	equent biennia, comp	lete entire fiscal note	
these estimates,  Check applicable boxes a  If fiscal impact is gre form Parts I-V.	nd follow corresponding ater than \$50,000 per fis s than \$50,000 per fisca	instructions: cal year in the current	biennium or in subs	equent biennia, comp	lete entire fiscal note	
these estimates,  Check applicable boxes a  X If fiscal impact is gre form Parts I-V.  If fiscal impact is les  X Capital budget impact	nd follow corresponding ater than \$50,000 per fis s than \$50,000 per fisca	instructions: cal year in the current	biennium or in subs	equent biennia, comp	lete entire fiscal note	
these estimates,  Check applicable boxes a  X If fiscal impact is gre form Parts I-V.  If fiscal impact is les  X Capital budget impact	nd follow corresponding ater than \$50,000 per fis s than \$50,000 per fisca et, complete Part IV.	instructions: cal year in the current	biennium or in subsequennium or in subsequ	equent biennia, comp	lete entire fiscal note e this page only (Part	
these estimates,  Check applicable boxes a  X If fiscal impact is gre form Parts I-V.  If fiscal impact is les  X Capital budget impact  Requires new rule m	nd follow corresponding ater than \$50,000 per fis s than \$50,000 per fisca et, complete Part IV. aking, complete Part V.	instructions: cal year in the current	ennium or in subsequ	equent biennia, composite de la composite de la completa de la com	lete entire fiscal note e this page only (Part  Date: 03/0	I).
these estimates,  Check applicable boxes a  If fiscal impact is gre form Parts I-V.  If fiscal impact is les  X Capital budget impact  Requires new rule m  Legislative Contact:	nd follow corresponding ater than \$50,000 per fis s than \$50,000 per fisca et, complete Part IV. aking, complete Part V.	instructions: cal year in the current	ennium or in subsequentium or in subsequentium or in subsequential Pl	equent biennia, complete uent biennia, complete none: 360-786-7708	Date: 03/0 Date: 03/2	I).

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### **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 2 moves the specifications for the per-student allocation for the student achievement fund from RCW 28A.505.220 to the omnibus appropriations act beginning in school year 2012-13.

Section 3 removes the transfer of \$102 million from the state general fund to the education construction fund due by June 30th of each year.

Section 4 removes the statement of intent to continue funding the education construction fund by redirecting state general fund dollars.

Section 5 creates a basic education funding joint legislative work group which will develop a long-range financial plan to phase-in education funding enhancements. Support for this workgroup is a combined effort of senate committee services, house of representatives office of program research, the Washington state institute for public policy, or other state agency as needed including the department of revenue, the office of financial management, and the office of the superintendent of public instruction. The group will make recommendations to the legislative fiscal and educational committees by December 31, 2012.

Section 6 repeals cost of living increases for school employees.

### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

#### Section 3 - \$84M annual impact beginning in FY 2016

In 2010, ESSB 6409 redirected state lottery revenue dedicated to the education construction fund to the opportunity pathways account. In an effort to hold-harmless the impact to common school construction, the general fund transfer to this account was created. This revenue transfer did not occur during the 2011-13 biennium. However, this revenue been identified in OSPI's capital budget 10-year plan. Removing the general fund transfer will create an annual \$84 million deficit in the 10-year plan beginning in state fiscal year 2016. It is assumed for this fiscal note that state general obligation bonds will replace this revenue source.

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

#### Section 2

Moving the per-student allocations of student achievement funds to the omnibus appropriations act would create an indeterminate fiscal impact for Student Achievement program. Since it is unknown what the appropriation level would be set for the per-student allocation in the omnibus appropriations act, it is not possible to project the fiscal impact. Below

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is the expected allocation per fiscal year of these funds (No funds were appropriated for this purpose in fiscal years 2012 and 2013):

Fiscal Year 2014 2015 2016 2017

Total Allocation \$401M \$512M \$527M \$541M

Assumed Per-Student allocation rate adjusted with annual inflation:

(This rate applies the annual inflation increases as per RCW 28A.505.220 and assumes inflationary increase for FYs 12 and 13.)

Fiscal Year 2014 2015 2016 2017

\$498.37 \$508.84 \$520.03 \$529.91

### Section 5

OSPI assumes we will not be the primary agency that will provide support to the work group; OSPI will provide support as needed. OSPI assumes this work can be done within existing resources.

### Section 6

Repealing COLAs for school employees would create an indeterminate reduction in expenditures to school districts beginning in fiscal year 2014. The phase-in of chapter 236, Laws of 2010 is currently unknown and therefore the future levels of staffing are indeterminate. If basic education staffing allocations were held constant based on school year 2011-2012 levels, the following could be assumed as a reduction in expenditures:

Fiscal Year 2014 2015 2016 2017 \$117M \$232M \$341M \$462M

Assumed annual inflation rates (Feb 2012 Seattle CPI)

3.1% 2.1% 2.2% 2.22%

### **Part III: Expenditure Detail**

### III. A - Expenditures by Object Or Purpose

	FY 2012	FY 2013	2011-13	2013-15	2015-17
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Personal Service Contracts					
E-Goods and Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services				(1,262,000,000)	(1,871,000,000)
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total:	\$0	\$0	\$0	(\$1,262,000,000)	\$(1,871,000,000)

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# Part IV: Capital Budget Impact

As stated in part II.b., sections 2 and 3 of this act will eliminate the annual general fund transfer to the education construction fund. OSPI assumes state general obligation bonds will replace this revenue, so there will be no expenditure impact.

# Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

None