

# Multiple Agency Fiscal Note Summary

|                             |  |
|-----------------------------|--|
| <b>Bill Number:</b> 5093 SB | <b>Title:</b> State highway litter control |
|-----------------------------|--|

## Estimated Cash Receipts

NONE

## Estimated Operating Expenditures

| Agency Name                  | 2019-21  |          |             | 2021-23       |          |             | 2023-25       |          |             |
|------------------------------|--|----------|-------------|---------------|----------|-------------|---------------|----------|-------------|
|                              | FTEs   | GF-State | Total       | FTEs          | GF-State | Total       | FTEs          | GF-State | Total       |
| Department of Corrections    | Non-zero but indeterminate cost and/or savings. Please see discussion. |          |             |               |          |             |               |          |             |
| Department of Transportation | .0   | 0        | 7,800,000   | .0            | 0        | 7,800,000   | .0            | 0        | 7,800,000   |
| Department of Ecology        | (12.1)   | 0        | (7,800,000) | (12.1)        | 0        | (7,800,000) | (12.1)        | 0        | (7,800,000) |
| <b>Total \$</b>              | <b>(12.1)</b>  | <b>0</b> | <b>0</b>    | <b>(12.1)</b> | <b>0</b> | <b>0</b>    | <b>(12.1)</b> | <b>0</b> | <b>0</b>    |

## Estimated Capital Budget Expenditures

| Agency Name                  | 2019-21    |          |          | 2021-23    |          |          | 2023-25    |          |          |
|------------------------------|------------|----------|----------|------------|----------|----------|------------|----------|----------|
|                              | FTEs       | Bonds    | Total    | FTEs       | Bonds    | Total    | FTEs       | Bonds    | Total    |
| Department of Corrections    | .0         | 0        | 0        | .0         | 0        | 0        | .0         | 0        | 0        |
| Department of Transportation | .0         | 0        | 0        | .0         | 0        | 0        | .0         | 0        | 0        |
| Department of Ecology        | .0         | 0        | 0        | .0         | 0        | 0        | .0         | 0        | 0        |
| <b>Total \$</b>              | <b>0.0</b> | <b>0</b> | <b>0</b> | <b>0.0</b> | <b>0</b> | <b>0</b> | <b>0.0</b> | <b>0</b> | <b>0</b> |

## Estimated Capital Budget Breakout

NONE

|                                      |                               |   |
|--------------------------------------|-------------------------------|---|
| <b>Prepared by:</b> Erik Hansen, OFM | <b>Phone:</b><br>360-902-0423 | <b>Date Published:</b><br>Final 1/29/2019 |
|--------------------------------------|-------------------------------|---|

\* See Office of the Administrator for the Courts judicial fiscal note

\*\* See local government fiscal note

ENPID: 53849

FNS029 Multi Agency rollout

# Individual State Agency Fiscal Note

|                             |  |  |
|-----------------------------|--|--|
| <b>Bill Number:</b> 5093 SB | <b>Title:</b> State highway litter control | <b>Agency:</b> 310-Department of Corrections |
|-----------------------------|--|--|

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

NONE

### Estimated Expenditures from:

Non-zero but indeterminate cost. Please see discussion.

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☒ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

|                                    |                       |                  |
|------------------------------------|-----------------------|------------------|
| Legislative Contact: Jan Odano     | Phone: (360) 786-7486 | Date: 01/16/2019 |
| Agency Preparation: Steven Ebner   | Phone: 360-725-8277   | Date: 01/21/2019 |
| Agency Approval: Michael Steenhout | Phone: 360-725-8270   | Date: 01/21/2019 |
| OFM Review: Trisha Newport         | Phone: (360) 902-0417 | Date: 01/24/2019 |

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.*

Section 1(1)(a) amends RCW 70.93.180 to state 40 percent of the waste reduction, recycling, and litter control account shall be used for highway focused litter collection. The Department of Transportation (DOT) shall manage all highway litter collection efforts in coordination with the existing state adopt-a-highway program and expands existing contracts with Ecology youth corps and the Department of Corrections (DOC) inmates for a more comprehensive litter collection process.

Section 1(1)(b) amends RCW 70.93.180 to state 10 percent of the waste reduction, recycling, and litter control account to be used for departments of Ecology, Natural Resources, Revenue, Corrections, and The Parks and Recreation Commission, for use in non-highway litter collection programs.

### II. B - Cash receipts Impact

*Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.*

None.

### II. C - Expenditures

*Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.*

The DOC assumes the cost of this bill as indeterminate assumed to be less than \$50,000 per fiscal year (FY).

This bill allows for expansion of existing contracts with DOT and DOC to allow for a more comprehensive litter collection along state highways. The DOC assumes the costs for basic work attire for work crews at total of \$3,000 per FY to include boots, gloves, safety glasses, and rain gear. In addition, DOC will also cover the costs for workers compensation premiums as stated in the current contract, however the cost is indeterminate at this time.

All other related costs for the work crews are assumed to be covered by DOT with the expansion of existing contracts. Section 1(3) states “not less than five percent and no more than ten of the amount appropriated into the waste reduction, recycling, and needs, including the purchase of vehicles for transporting crews and for collecting litter and solid waste.” The DOC does not anticipate costs for leased vehicles to transport crews or vehicles to transport waste.

## Part III: Expenditure Detail

## Part IV: Capital Budget Impact

None.

## Part V: New Rule Making Required

*Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.*

None.

# Individual State Agency Fiscal Note

|                             |  |   |
|-----------------------------|--|---|
| <b>Bill Number:</b> 5093 SB | <b>Title:</b> State highway litter control | <b>Agency:</b> 405-Department of Transportation |
|-----------------------------|--|---|

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

NONE

### Estimated Expenditures from:

|  | FY 2020   | FY 2021   | 2019-21   | 2021-23   | 2023-25   |
|--|-----------|-----------|-----------|-----------|-----------|
| <b>Account</b>                                       |           |           |           |           |           |
| Waste Reduction/Recycling/Litter Control-State 044-1 | 3,900,000 | 3,900,000 | 7,800,000 | 7,800,000 | 7,800,000 |
| <b>Total \$</b>                                      | 3,900,000 | 3,900,000 | 7,800,000 | 7,800,000 | 7,800,000 |

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

|                                    |                       |                  |
|------------------------------------|-----------------------|------------------|
| Legislative Contact: Jan Odano     | Phone: (360) 786-7486 | Date: 01/16/2019 |
| Agency Preparation: Andrea Fortune | Phone: 360-705-6823   | Date: 01/29/2019 |
| Agency Approval: Greg Selstead     | Phone: 253-534-4640   | Date: 01/29/2019 |
| OFM Review: Erik Hansen            | Phone: 360-902-0423   | Date: 01/29/2019 |

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

See attached.

### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

See attached

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

See attached

## Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

| Account  | Account Title                             | Type  | FY 2020   | FY 2021   | 2019-21   | 2021-23   | 2023-25   |
|----------|---|-------|-----------|-----------|-----------|-----------|-----------|
| 044-1    | Waste Reduction/Recycling /Litter Control | State | 3,900,000 | 3,900,000 | 7,800,000 | 7,800,000 | 7,800,000 |
| Total \$ |   |       | 3,900,000 | 3,900,000 | 7,800,000 | 7,800,000 | 7,800,000 |

### III. B - Expenditures by Object Or Purpose

|                                      | FY 2020   | FY 2021   | 2019-21   | 2021-23   | 2023-25   |
|--------------------------------------|-----------|-----------|-----------|-----------|-----------|
| FTE Staff Years                      |           |           |           |           |           |
| A-Salaries and Wages                 |           |           |           |           |           |
| B-Employee Benefits                  |           |           |           |           |           |
| C-Professional Service Contracts     |           |           |           |           |           |
| E-Goods and Other Services           | 3,510,000 | 3,510,000 | 7,020,000 | 7,020,000 | 7,020,000 |
| G-Travel                             |           |           |           |           |           |
| J-Capital Outlays                    | 390,000   | 390,000   | 780,000   | 780,000   | 780,000   |
| M-Inter Agency/Fund Transfers        |           |           |           |           |           |
| N-Grants, Benefits & Client Services |           |           |           |           |           |
| P-Debt Service                       |           |           |           |           |           |
| S-Interagency Reimbursements         |           |           |           |           |           |
| T-Intra-Agency Reimbursements        |           |           |           |           |           |
| 9-                                   |           |           |           |           |           |
| Total \$                             | 3,900,000 | 3,900,000 | 7,800,000 | 7,800,000 | 7,800,000 |

## Part IV: Capital Budget Impact

## Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

# Individual State Agency Fiscal Note

|                   |                                     |  |
|-------------------|-------------------------------------|--|
| Bill Number: 5093 | Title: State Highway Litter Control | Agency: 405-Department of Transportation |
|-------------------|-------------------------------------|--|

## Part I: Estimates

Use the fiscal tables provided below to show fiscal impact by account, object, and program (if necessary), **add rows if needed**. If no fiscal impact, check the box below, skip fiscal tables, and go to Part II to explain briefly, why the program believes there will be no fiscal impact to the department.

- ☐ No Fiscal Impact  
☐ Indeterminate Expenditure Impact

### Estimated Cash Receipts to:

| Account  | Fund Type | FY 2020 | FY 2021 | 2019-21 | 2021-23 | 2023-25 |
|----------|-----------|---------|---------|---------|---------|---------|
|          |           |         |         |         |         |         |
|          |           |         |         |         |         |         |
|          |           |         |         |         |         |         |
| Total \$ |           | 0       | 0       | 0       | 0       | 0       |

### Estimated Expenditures from:

| Account  | Fund Type | FY 2020 | FY 2021 | 2019-21 | 2021-23 | 2023-25 |
|--|-----------|---------|---------|---------|---------|---------|
| 044 - Waste Reduction/Recycling/Litter Control | State     | 3900000 | 3900000 | 3900000 | 3900000 | 3900000 |
|  |           |         |         |         |         |         |
|  |           |         |         |         |         |         |
| Total \$                                       |           | 3900000 | 3900000 | 3900000 | 3900000 | 3900000 |

### Estimated Expenditures by Object:

| Object                       | FY 2020 | FY 2021 | 2019-21 | 2021-23 | 2023-25 |
|------------------------------|---------|---------|---------|---------|---------|
| E - Goods and Other Services | 3510000 | 3510000 | 3510000 | 3510000 | 3510000 |
| J - Capital Outlays          | 390000  | 390000  | 390000  | 390000  | 390000  |
|                              |         |         |         |         |         |
| Total \$                     | 3900000 | 3900000 | 3900000 | 3900000 | 3900000 |

### \*Estimated Expenditures by Program:

| Program  | FY 2020 | FY 2021 | 2019-21 | 2021-23 | 2023-25 |
|----------|---------|---------|---------|---------|---------|
|          |         |         |         |         |         |
|          |         |         |         |         |         |
|          |         |         |         |         |         |
| Total \$ | 0       | 0       | 0       | 0       | 0       |

*\*This table is optional, only required if multi-program split.*

### Estimated FTE Expenditures:

| FTE Title | FY 2020 | FY 2021 | 2019-21 | 2021-23 | 2023-25 |
|-----------|---------|---------|---------|---------|---------|
|           |         |         |         |         |         |
|           |         |         |         |         |         |
|           |         |         |         |         |         |
| Total \$  | 0       | 0       | 0       | 0       | 0       |

### Estimated (Non-Transportation) Capital Budget Impact:

| Account  | Fund Type | FY 2020 | FY 2021 | 2019-21 | 2021-23 | 2023-25 |
|----------|-----------|---------|---------|---------|---------|---------|
|          |           |         |         |         |         |         |
|          |           |         |         |         |         |         |
|          |           |         |         |         |         |         |
| Total \$ |           | 0       | 0       | 0       | 0       | 0       |

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

# Individual State Agency Fiscal Note

## Part I: Estimates (continued)

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

### Agency Contacts:

|                                     |                 |                 |
|-------------------------------------|-----------------|-----------------|
| Agency Preparer: Andrea Fortune     | Phone: 705-7855 | Date: 1/25/2019 |
| Agency Approval: Greg Selstead      | Phone: 705-7857 | Date: 1/29/2019 |
| Agency Budget Analyst: Dan Lawrence | Phone: 705-7542 | Date: 1/25/2019 |

## Part II: Narrative Explanation

### II. A - Brief description of what the measure does that has fiscal impact

*Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.*

Section 1(1)(a) of this bill allocates 40 percent of the Waste Reduction, Recycling, and Litter Control Account (WRRLCA) to WSDOT for the purpose of focused litter control efforts. Currently 50% of the account is allocated to the Department of Ecology (ECY). This bill reduces the current 50 percent allocated to the Department of Ecology to ten percent and moves 40% of the overall allocation to WSDOT and directs the department to manage all highway litter collection efforts in coordination with the existing state adopt-a-highway program and to expand existing contracts with the Ecology Youth Corps and the Department of Corrections.

Section 1(3) states that capital equipment expenditures from WRRLCA shall be between five and ten percent every biennium for the purchase of capital equipment needs. This bill amends the RCW to say that the ten percent cap may be exceeded by the Department of Transportation in a given biennium in order to obtain equipment capable of picking up larger litter items along state highways.

Section 2(2) would amend the existing requirement on the Department of Ecology to “distribute funds according to the efficiency and effectiveness of those programs” to add “with a priority given to litter control along state highways.”

Section 3 would add a new section to chapter 47.01 RCW, that requires that the Department of Transportation to administer a litter collection program using funds under section 1(1)(a) of this bill, consistent with chapter 70.93 RCW (which includes sections 1 and 2 of this bill).

Based on the Department of Ecology’s fiscal note, it estimated that the bill would divert about \$7.8 million from ECY to WSDOT for the 2019-21 biennium.

Currently, the way that the Adopt-a-Highway, Ecology Youth Corps, and Department of Corrections programs work is that these organizations pick up roadside litter, and once the litter is bagged and accumulated into piles, WSDOT crews come by with a dump truck and pick up the bags and dispose of the trash at a waste transfer station. WSDOT does not supervise the work of any of those litter pick up organizations.

# Individual State Agency Fiscal Note

The Adopt-a-Highway program is a volunteer organization that WSDOT coordinates and cooperates with, but WSDOT does not supervise or fund the work of those crews. The same is true for Ecology Youth Corps. There currently is no contract between WSDOT and ECY for Ecology Youth Corp litter pick up.

In contrast, WSDOT has contracts with the Department of Corrections for their crews to pick up litter. WSDOT does not supervise DOC crews, but does dispose of the litter that they collect. The additional funding to WSDOT would enable the department to purchase additional litter collection from the Department of Corrections and to pay for increased costs for disposal.

## II. B - Cash receipts Impact

*Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.*

N/A

## II. C - Expenditures

*Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.*

The Department of Ecology estimated that the bill would divert about \$7.8 million from Ecology to WSDOT in the 2019-21 biennium. This bill says WSDOT shall..."expand existing contracts with the ecology youth corps", but WSDOT does not have an existing contract with Ecology Youth Corps. WSDOT does not anticipate replacing the Ecology youth corps with a similar program at WSDOT, so no FTEs are projected to be added.

The department has a litter control manager in the Highway Maintenance Program that coordinates with adopt-a-highway groups and with the Department of Ecology and the Department of Corrections for litter pickup. The expansion of this effort would be incorporated into this manager's existing duties. Expanding litter pickup may require additional equipment to collect and dispose of the additional litter collected. Ten percent of the total is allocated to capital equipment. There would be increased costs related to disposal fees. All of these costs are assumed to come out of the \$7.8 million.

## Part III: Expenditure Detail

### III. A - Expenditures by Object or Purpose

## Part IV: Capital Budget Impact

N/A

## Part V: New Rule Making Required

*Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.*

N/A



# Individual State Agency Fiscal Note

|                             |  |  |
|-----------------------------|--|--|
| <b>Bill Number:</b> 5093 SB | <b>Title:</b> State highway litter control | <b>Agency:</b> 461-Department of Ecology |
|-----------------------------|--|--|

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

NONE

### Estimated Expenditures from:

|  | FY 2020     | FY 2021     | 2019-21     | 2021-23     | 2023-25     |
|--|-------------|-------------|-------------|-------------|-------------|
| FTE Staff Years                                      | (12.1)      | (12.1)      | (12.1)      | (12.1)      | (12.1)      |
| <b>Account</b>                                       |             |             |             |             |             |
| Waste Reduction/Recycling/Litter Control-State 044-1 | (3,900,000) | (3,900,000) | (7,800,000) | (7,800,000) | (7,800,000) |
| <b>Total \$</b>                                      | (3,900,000) | (3,900,000) | (7,800,000) | (7,800,000) | (7,800,000) |

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

|                                 |                       |                  |
|---------------------------------|-----------------------|------------------|
| Legislative Contact: Jan Odano  | Phone: (360) 786-7486 | Date: 01/16/2019 |
| Agency Preparation: My-Hanh Mai | Phone: 360-407-6996   | Date: 01/23/2019 |
| Agency Approval: Erik Fairchild | Phone: 360-407-7005   | Date: 01/23/2019 |
| OFM Review: Linda Steinmann     | Phone: 360-902-0573   | Date: 01/23/2019 |

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.*

Under current law, fifty percent of the Waste Reduction, Recycling, and Litter Control Account (WRRLCA) appropriation to the Department of Ecology (Ecology) is for use in litter prevention and collection programs. This includes work for statewide litter public education, employment of youth in litter cleanup, and for litter pick up by other state agencies, such as the Departments of Natural Resources, Transportation, Corrections, State Patrol and the Parks and Recreation Commission. Thirty percent is for use in promoting recycling and waste reduction programs, and twenty percent to local governments who use it primarily for litter pick-up on local roads.

This bill would reduce from fifty percent to ten percent the WRRLCA amount going to Ecology and other agencies (except Transportation) for use in litter prevention and collection programs. This amount for Ecology would go to non-highway programs. Forty percent of WRRLCA would go to the Department of Transportation (Transportation) for a highway focused litter collection effort.

Section 1(1)(a) would amend the Waste Reduction, Recycling, and Litter Control Account (WRRLCA) distribution in RCW 70.93.180 from fifty percent to Ecology, to forty percent to Transportation and ten percent to Ecology. Transportation would manage all highway litter collection efforts in coordination with the existing state adopt-a-highway program and expand existing contracts with the Ecology Youth Corps (EYC) and the Department of Corrections inmates for comprehensive litter collection along state highways.

Section 1(1)(a) would also provide in part that Transportation “shall...expand existing contracts with the Ecology Youth Corps...”. Currently, there is no existing contract between Transportation and EYC. Ecology assumes the intent is to have Transportation manage highway contracts guided by Transportation’s priorities.

Section 1(1)(b) would reduce to ten percent the allocation to Ecology, for use by Ecology and other authorized agencies, except for Transportation, for existing purposes, except highway litter collection programs. Ecology’s existing program administration, coordination, and oversight responsibilities would not be reduced.

Section 1(3) would amend the existing limit on biennial capital equipment from WRRLCA to provide that the limit may be exceeded by Transportation to obtain equipment capable of picking up larger litter items along state highways. Ecology assumes that such Transportation equipment amounts would be included in the forty percent overall allocation to Transportation in section 1(1)(a). Under current law, capital equipment expenditures from WRRLCA must be between five and ten percent in a given biennium.

Section 2(2) would amend the existing requirement on Ecology to “distribute funds according to the efficiency and effectiveness of those programs” to add “with a priority given to litter control along state highways.”

Section 3 would add to chapter 47.01 RCW, Transportation, the requirement that Transportation administer a litter collection program using funds under section 1(1)(a) of this bill, consistent with chapter 70.93 RCW (which includes sections 1 and 2 of this bill).

Only section 1 of this bill would have fiscal impact on Ecology.

### II. B - Cash receipts Impact

*Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.*

Ecology would not have cash receipts impact.

## **II. C - Expenditures**

*Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.*

Background: Since the 2009-11 Biennium, diversions from WRRICA to the State General Fund and State Parks have resulted in cuts to litter pickup and waste reduction and recycling programs. Ecology's appropriation was reduced but is fully restored in the 2019-21 carryforward budget.

This bill would reduce Ecology's WRRICA appropriation for litter collection oversight and activities by Ecology, and other agencies (except Transportation) from fifty percent to ten percent, an eighty percent reduction in support for these functions. This would reduce Ecology expenditures accordingly.

For fiscal note purposes, Ecology assumes the bill would take effect on July 1, 2019, and that the total WRRICA appropriation is \$19.46 million based on Ecology's 2019-21 carryforward operating budget. Forty percent of this appropriation (\$7.8 million) would be reduced in Ecology's budget starting in the 2019-21 Biennium. Ecology would retain ten percent or \$1.9 million for a central coordination function for litter control efforts statewide; for statewide public awareness programs under RCW 70.93.200(7); and for employment of youth in litter cleanup as intended in RCW 70.93.020, and for litter pick up using other authorized agencies.

This reduction would impact Ecology's statewide litter prevention outreach, funding for other state agencies litter cleanup and recycling programs, and EYC litter pickup program.

- Litter prevention campaign: With this budget reduction, Ecology would not be able to reinstate the litter prevention campaign. Funding to reinstate the litter campaign is included in the Governor's carryforward level operating budget proposal, with an emphasis on addressing plastic products commonly found in ocean debris, road side litter, and along beaches. Contracts are estimated to be reduced by \$450,000 each year ongoing for the litter campaign.
- Litter survey: Ecology would no longer be able to conduct the state litter survey. Contracts are estimated to be reduced by \$367,500 each year ongoing.
- State Litter Hotline: Ecology would no longer be able to run the state's litter hotline. Goods and Services are reduced by an estimated \$62,500 each year ongoing.
- Litter pick up by other state agencies: Ecology would no longer be able to fund interagency agreements with other state agencies for litter pick up activities. Goods and Services are reduced by an estimated \$430,000 each year ongoing.
- EYC litter pick up program: Funding for the EYC program would be reduced proportionately. The EYC and adult litter crews would be reduced by 10.5 FTEs (crew supervisors), and approximately 400 youth employments, resulting in less litter pickup and fewer educational opportunities for young people to learn about litter prevention. Regional litter coordinator staff would reduce their administrative oversight to half of current level, the remainder of their time would be focused on grants administration for the Waste Reduction and Recycling

Education competitive grant program, and special projects under the waste reduction and recycling programs.

Note: The current projected WRRLCA fund balance would permit higher expenditures in the 2019-21 Biennium. The Governor's 2019-21 Operating Budget proposal includes \$4.056 million to restore litter prevention and recycling programs (PL BE), and \$1.944 million to address the recycling crisis (PL BH) related to HB 1543 and SB 5545. Under this bill, if these policy requests are funded in the enacted budget, an additional \$1.6 million (40% of the \$4.056 million increase) would be reduced from Ecology's budget.

Notes on costs by object:

Salary estimates are current biennium actual rates at Step L.

Benefits are the agency average of 37.1% of salaries.

Benefits are reduced by an additional \$60,000 each year ongoing for EYC crew member benefits.

Contracts (Object C) is reduced by \$450,000 each year ongoing for the litter campaign and by \$367,500 each year ongoing for the litter survey.

Goods and Services are the agency average of \$4,230 per direct program FTE.

Goods and Services adjustments also include:

- Reduction of \$430,000 each year ongoing for interagency agreements to other state agencies for litter pick up activities.

- Reduction of \$130,000 each year ongoing for EYC.

- Reduction of \$62,500 each year ongoing for the litter hotline.

Travel is the agency average of \$2,577 per direct program FTE.

Travel also includes a reduction of \$300,000 each year ongoing for motor pool reductions related to EYC travel.

Equipment is the agency average of \$1,319 per direct program FTE.

Equipment also includes a reduction of \$250,000 each year ongoing for EYC tools and vehicles.

Grants (Object N) is reduced by \$750,000 each year ongoing for reductions in EYC crew members.

Agency Administrative Overhead is calculated at the federally approved agency indirect rate of 29.7% of direct program salaries and benefits, and is shown as object 9. Agency Administrative Overhead FTEs are included at 0.15 FTE per direct program FTE, and are identified as Fiscal Analyst 2 and IT Specialist 2.

Additionally, approximately \$285,000 is reduced each year ongoing for shift work of regional litter coordinators – \$151,000 salary, \$56,000 benefits, \$8,000 goods and services, \$5,000 travel, \$3,000 equipment, and \$62,000 agency overhead.

## Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

| Account  | Account Title                             | Type  | FY 2020     | FY 2021     | 2019-21     | 2021-23     | 2023-25     |
|----------|---|-------|-------------|-------------|-------------|-------------|-------------|
| 044-1    | Waste Reduction/Recycling /Litter Control | State | (3,900,000) | (3,900,000) | (7,800,000) | (7,800,000) | (7,800,000) |
| Total \$ |   |       | (3,900,000) | (3,900,000) | (7,800,000) | (7,800,000) | (7,800,000) |

**III. B - Expenditures by Object Or Purpose**

|                                      | FY 2020            | FY 2021            | 2019-21            | 2021-23            | 2023-25            |
|--------------------------------------|--------------------|--------------------|--------------------|--------------------|--------------------|
| FTE Staff Years                      | (12.1)             | (12.1)             | (12.1)             | (12.1)             | (12.1)             |
| A-Salaries and Wages                 | (560,772)          | (560,772)          | (1,121,544)        | (1,121,544)        | (1,121,544)        |
| B-Employee Benefits                  | (268,535)          | (268,535)          | (537,070)          | (537,070)          | (537,070)          |
| C-Professional Service Contracts     | (817,500)          | (817,500)          | (1,635,000)        | (1,635,000)        | (1,635,000)        |
| E-Goods and Other Services           | (676,152)          | (676,152)          | (1,352,304)        | (1,352,304)        | (1,352,304)        |
| G-Travel                             | (332,213)          | (332,213)          | (664,426)          | (664,426)          | (664,426)          |
| J-Capital Outlays                    | (266,488)          | (266,488)          | (532,976)          | (532,976)          | (532,976)          |
| N-Grants, Benefits & Client Services | (750,000)          | (750,000)          | (1,500,000)        | (1,500,000)        | (1,500,000)        |
| 9-Agency Administrative Overhead     | (228,340)          | (228,340)          | (456,680)          | (456,680)          | (456,680)          |
| <b>Total \$</b>                      | <b>(3,900,000)</b> | <b>(3,900,000)</b> | <b>(7,800,000)</b> | <b>(7,800,000)</b> | <b>(7,800,000)</b> |

**III. C - Operating FTE Detail:** *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

| Job Classification      | Salary | FY 2020       | FY 2021       | 2019-21       | 2021-23       | 2023-25       |
|-------------------------|--------|---------------|---------------|---------------|---------------|---------------|
| FISCAL ANALYST 2        |        | (1.1)         | (1.1)         | (1.1)         | (1.1)         | (1.1)         |
| GRDS&NURSRY SERV SPEC 3 | 38,991 | (10.5)        | (10.5)        | (10.5)        | (10.5)        | (10.5)        |
| IT SPECIALIST 2         |        | (0.5)         | (0.5)         | (0.5)         | (0.5)         | (0.5)         |
| <b>Total FTEs</b>       |        | <b>(12.1)</b> | <b>(12.1)</b> | <b>(12.1)</b> | <b>(12.1)</b> | <b>(12.1)</b> |

**Part IV: Capital Budget Impact**

Ecology would not have capital impact.

**Part V: New Rule Making Required**

*Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.*

Ecology would not have rulemaking impact.