

Multiple Agency Fiscal Note Summary

Bill Number: 5164 SB	Title: Trafficking victims assist.
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Estimated Cash Receipts

NONE

Estimated Operating Expenditures

Agency Name	2019-21			2021-23			2023-25		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Washington State Health Care Authority	.5	211,000	211,000	.5	134,000	134,000	.5	134,000	134,000
Department of Social and Health Services	.1	188,000	188,000	.1	153,000	153,000	.1	156,000	156,000
Total \$	0.6	399,000	399,000	0.6	287,000	287,000	0.6	290,000	290,000

Estimated Capital Budget Expenditures

Agency Name	2019-21			2021-23			2023-25		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Washington State Health Care Authority	.0	0	0	.0	0	0	.0	0	0
Department of Social and Health Services	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Estimated Capital Budget Breakout

NONE

Prepared by: Anna Minor, OFM	Phone: (360) 902-0541	Date Published: Final 2/ 1/2019
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* See Office of the Administrator for the Courts judicial fiscal note

** See local government fiscal note

ENPID: 54058

FNS029 Multi Agency rollout

Individual State Agency Fiscal Note

Bill Number: 5164 SB	Title: Trafficking victims assist.	Agency: 107-Washington State Health Care Authority
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Expenditures from:

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years	0.5	0.5	0.5	0.5	0.5
Account					
General Fund-State 001-1	144,000	67,000	211,000	134,000	134,000
Total \$	144,000	67,000	211,000	134,000	134,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☒ Requires new rule making, complete Part V.

Legislative Contact: Alison Mendiola	Phone: 360-786-7483	Date: 01/17/2019
Agency Preparation: Hanh OBrien	Phone: 360-725-1447	Date: 01/31/2019
Agency Approval: Rene Newkirk	Phone: 360-725-1307	Date: 01/31/2019
OFM Review: Robyn Williams	Phone: (360) 902-0575	Date: 02/01/2019

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

See attached narrative.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

None

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

See attached narrative.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2020	FY 2021	2019-21	2021-23	2023-25
001-1	General Fund	State	144,000	67,000	211,000	134,000	134,000
Total \$			144,000	67,000	211,000	134,000	134,000

III. B - Expenditures by Object Or Purpose

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years	0.5	0.5	0.5	0.5	0.5
A-Salaries and Wages	40,000	40,000	80,000	80,000	80,000
B-Employee Benefits	20,000	20,000	40,000	40,000	40,000
C-Professional Service Contracts					
E-Goods and Other Services	78,000	6,000	84,000	12,000	12,000
G-Travel	1,000	1,000	2,000	2,000	2,000
J-Capital Outlays	5,000		5,000		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	144,000	67,000	211,000	134,000	134,000

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2020	FY 2021	2019-21	2021-23	2023-25
MEDICAL PROGRAM	79,920	0.5	0.5	0.5	0.5	0.5
SPECIALIST 3						
Total FTEs		0.5	0.5	0.5	0.5	0.5

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

See attached narrative.

HCA Fiscal Note

Bill Number: 5164 SB

HCA Request #: 19-18

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

This bill allows victims of human trafficking to enroll in the Medical Care Services (MCS) program when they are not eligible for other Medicaid programs and who otherwise qualify for the State Family Assistance program.

Bill details

Section 1 amends RCW 74.04.005 to define:

- Qualifying family member includes a victim's spouse, children, parents, and unmarried siblings under the age of 18, when the victim is under 21 years; and a victim's spouse and children, when the victim is 21 years or older.
- Victim of human trafficking means a noncitizen and any qualifying family members who have:
 - Filed or are preparing to file an application for T or U nonimmigrant status with the appropriate federal agencies;
 - Been harmed by either any violation of chapter 9A.40 or 9.68A RCW, or both, or by substantially similar crimes under federal law or the laws of any other state and who are otherwise taking steps to meet the conditions for federal benefits eligibility under 22 U.S.C. Sec. 7105; or have filed or are preparing to file a formal application with the appropriate federal agency for status under 8 U.S. C. Sec. 1158.

New Section 2 is added to RCW 74.04 to require the Department of Social Health and Services (DSHS), for determining eligibility for public assistance and participation levels in the cost of medical care, to exempt restitution payments made to people of Japanese and Aleut ancestry pursuant to the civil liberties act of 1988 and the Aleutian and Pribilof Island restitution act.

Section 3 amends RCW 74.08A.120 to authorize DSHS to establish a food assistance program for victims of human trafficking.

New Section 4 is added to RCW 74.04 to provide eligibility to victims of human trafficking for State Family Assistance programs, as provided in rule, who otherwise meet program eligibility requirements.

New Section 5 is added to RCW 74.09 to require:

- MCS to be provided to victims of human trafficking, who are not eligible for Medicaid, who otherwise qualify for the State Family Assistance program.
- The HCA to monitor expenditures for MCS enrollment. If expenditures exceed the amount that has been appropriated in the state's operating budget, HCA is required to freeze new enrollment and establish a waiting list of eligible individuals.
- The HCA to add the MCS enrollees into the Apple Health (AH) for Kids, with the same benefits and services provided to Medicaid Apple Health for Kids enrollees; and to coordinate with the Department of Social Health and Services (DSHS), food assistance programs for legal immigrants, State Family Assistance programs, and refugee cash assistance.

This bill will become effective ninety days after adjournment of session in which the bill is passed.

II. B - Cash Receipts Impact

None

HCA Fiscal Note

Bill Number: 5164 SB

HCA Request #: 19-18

II. C - Expenditures

This proposed legislation would have fiscal impact based on current HCA practices. HCA doesn't anticipate an impact to services but does assume a fiscal impact for the modification of ProviderOne and staffing.

Currently, all individuals (and direct relatives/spouses/children) who have been certified as a victim of trafficking by the federal office of refugee resettlement are considered to have a qualified status which exempts them from the Medicaid 5 year bar, thus are currently eligible for Apple Health programs. There may be times when an individual does not qualify for modified adjusted gross income programs and would only qualify for the eight month refugee medical program. This is a small population.

HCA assumes that there are no individuals in the identified population that is not currently eligible for other existing medical assistance programs. Therefore, HCA assumes this bill does not have a fiscal impact on services.

Section 5(3)(a) directs HCA to add the MCS enrollees to AH for kids and provide all the same benefits and services in the AH for kids program for this population. It is unclear whether the intent is to only include kids, or if the intent is to raise the federal poverty level of the MCS program to match that of the AH for kids program and align benefits and services.

This bill would require the establishment of a new Eligibility Category in ACES and a ProviderOne Change Request to setup a new Recipient Aid Category (RAC) and associated Benefit Service Package in ProviderOne. The change request is estimated to cost \$72,000 GF-S.

HCA will need to revise rules and policies, coordinate with stakeholders, and develop staff training materials in order to implement this legislation. In addition, HCA will be responsible for monitoring this caseload and resulting waitlist and coordinate with DSHS operations. HCA assumes .5 FTE Medical Program Specialist 3 (MPS3) for implementation and .5 FTE MPS3 for ongoing monitoring the caseload and resulting waitlist. The estimated cost for staff is \$72,000 GF-S in fiscal year 2020 and \$67,000 GF-S in fiscal year 2021 and ongoing.

By Fund

Expenditures			FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
001	GF-State	1	144,000	67,000	67,000	67,000	67,000	67,000
Total			144,000	67,000	67,000	67,000	67,000	67,000
Biennial Total				211,000		134,000		134,000

By Objects

Objects			FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
A	Salaries & Wages		40,000	40,000	40,000	40,000	40,000	40,000
B	Employee Benefits		20,000	20,000	20,000	20,000	20,000	20,000
E	Goods and Services		78,000	6,000	6,000	6,000	6,000	6,000
G	Travel		1,000	1,000	1,000	1,000	1,000	1,000
J	Capital Outlays		5,000	-	-	-	-	-
Total			144,000	67,000	67,000	67,000	67,000	67,000

FTEs

Job title	Salary	FY 2020	FY 2021	FY 2022	FY 2023	FY 2024	FY 2025
MEDICAL PROGRAM SPECIALIST 3	79,920	0.5	0.5	0.5	0.5	0.5	0.5
Total	79,920	0.5	0.5	0.5	0.5	0.5	0.5

HCA Fiscal Note

Bill Number: 5164 SB

HCA Request #: 19-18

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

New rules would be need to be developed to accommodate the requirement of this bill.

Individual State Agency Fiscal Note

Revised

Bill Number: 5164 SB	Title: Trafficking victims assist.	Agency: 300-Department of Social and Health Services
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Expenditures from:

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years	0.2	0.1	0.1	0.1	0.1
Account					
General Fund-State 001-1	154,000	34,000	188,000	153,000	156,000
Total \$	154,000	34,000	188,000	153,000	156,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☒ Requires new rule making, complete Part V.

Legislative Contact: Alison Mendiola	Phone: 360-786-7483	Date: 01/17/2019
Agency Preparation: Chris Chung	Phone: 360-902-7769	Date: 01/31/2019
Agency Approval: Dan Winkley	Phone: 360-902-8236	Date: 01/31/2019
OFM Review: Anna Minor	Phone: (360) 902-0541	Date: 01/31/2019

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 3 expands Food Assistance Program (FAP) to include victims of human trafficking and qualifying family members.

Section 4 expands State Family Assistance (SFA) to include victims of human trafficking and qualifying family members.

Section 5 expands Medical Care Services (MCS) to include victims of human trafficking and qualifying family members.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

There are no cash receipts.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

1. Implementation date

To accommodate the operational requirements of Automated Client Eligibility System (ACES), the Department of Social and Health Services (DSHS) assumes an implementation date of August 1, 2020.

2. FAP and SFA caseload

This bill expands FAP, SFA, and MCS to include victims of human trafficking and qualifying family members. As defined by the bill, "victim of human trafficking" includes not only those designated by the federal Office of Refugee Resettlement as victims of trafficking, but also those that have filed or are preparing to file for applicable status. The bill also defines "qualifying family members" as 1) a victim's spouse, children, parents, and unmarried minor siblings if the victim is less than 21 years old and 2) a victim's spouse and children if the victim is 21 years old or older.

Based on the experiences of the provider community, DSHS anticipates a caseload increase of 30 Assistance Units (AU) each year on average. Of the 30 potential cases, DSHS estimates all 30 will qualify for FAP and 10 percent of cases will qualify for both FAP and SFA. FAP incurs an average per capita expenditure of \$152 per case and SFA incurs an average per capita expenditure of \$443 per case. For FAP, DSHS estimates an increase in expenditures of \$20,000 GF-State in Fiscal Year (FY) 2021, \$53,000 GF-State in FY 2022, \$55,000 GF-State in FY 2023 and every year thereafter due to caseload. For SFA, DSHS estimates an increase in expenditures of \$6,000 in GF-State in FY 2021, \$16,000 GF-State in FY 2022, \$17,000 GF-State in FY 2023 and every year thereafter due to caseload.

3. Client service and case management

Based on Calendar Year (CY) 2018 average touch times, DSHS estimates 151 minutes or 2.52 hours of touch time for each of the 30 cases. As an example, 2.52 hours × 30 cases ÷ 1560 productive work hours = 0.05 FTE.

DSHS estimates staffing costs for client services and case management at \$6,000 GF-State in FY 2021 and every year thereafter.

4. Information Technology (IT)

DSHS anticipates changes to eligibility processing rules, interfaces, data collection, letters, and potentially other system elements. This work will take approximately 90 hours of an IT Specialist (ITS) 5 and 225 hours of an ITS 4, or 0.06 ITS 5 and 0.14 ITS 4 FTEs. In addition, the changes will require 80 hours of an ACES architect contractor and 1350 hours of contracted software developers.

DSHS estimates staffing costs for necessary IT changes at \$28,000 GF-State in FY 2020 and contract costs at \$126,000 GF-State in FY 2020.

5. Outreach

Outreach, including developing a flyer, translating to different languages, and printing would incur a cost of approximately \$2,000 GF-State in FY 2020.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2020	FY 2021	2019-21	2021-23	2023-25
001-1	General Fund	State	154,000	34,000	188,000	153,000	156,000
Total \$			154,000	34,000	188,000	153,000	156,000

III. B - Expenditures by Object Or Purpose

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years	0.2	0.1	0.1	0.1	0.1
A-Salaries and Wages	19,000	3,000	22,000	6,000	6,000
B-Employee Benefits	8,000	3,000	11,000	6,000	6,000
C-Professional Service Contracts	126,000		126,000		
E-Goods and Other Services	1,000	2,000	3,000		
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services		26,000	26,000	141,000	144,000
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	154,000	34,000	188,000	153,000	156,000

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2020	FY 2021	2019-21	2021-23	2023-25
Financial Services Specialist 3	54,000		0.1	0.0	0.1	0.1
IT Specialist 4	81,000	0.1		0.1		
IT Specialist 5	90,000	0.1		0.0		
Total FTEs		0.2	0.1	0.1	0.1	0.1

Trafficking victims assist.

Form FN (Rev 1/00) 141,097.00

FNS063 Individual State Agency Fiscal Note

300-Department of Social and Health Services

Request # 19-5164SB-2

Bill # 5164 SB

III. D - Expenditures By Program (optional)

Program	FY 2020	FY 2021	2019-21	2021-23	2023-25
Economic Services Administration (060)	154,000	34,000	188,000	153,000	156,000
Total \$	154,000	34,000	188,000	153,000	156,000

Part IV: Capital Budget Impact

N/A

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

This bill requires DSHS to amend rules for determining program eligibility and state benefits.