

Multiple Agency Fiscal Note Summary

Bill Number: 6523 SB	Title: Birth cert., stillbirth
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Estimated Cash Receipts

Agency Name	2019-21		2021-23		2023-25	
	GF- State	Total	GF- State	Total	GF- State	Total
Department of Health	0	0	0	770	0	420
Total \$	0	0	0	770	0	420

Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	No fiscal impact					
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2019-21			2021-23			2023-25		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Department of Health	.3	0	97,000	.0	0	6,000	.0	0	6,000
Total \$	0.3	0	97,000	0.0	0	6,000	0.0	0	6,000

Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2019-21			2021-23			2023-25		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Department of Health	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Estimated Capital Budget Breakout

NONE

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Prepared by: Bryce Andersen, OFM	Phone: (360) 902-0580	Date Published: Final 1/27/2020
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Individual State Agency Fiscal Note

Bill Number: 6523 SB	Title: Birth cert., stillbirth	Agency: 303-Department of Health
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Part I: Estimates

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No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2020	FY 2021	2019-21	2021-23	2023-25
General Fund-Private/Local 001-7				770	420
Total \$				770	420

Estimated Operating Expenditures from:

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years	0.0	0.6	0.3	0.0	0.0
Account					
General Fund-Private/Local 001-7	0	97,000	97,000	6,000	6,000
Total \$	0	97,000	97,000	6,000	6,000

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

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If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

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If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

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Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 01/22/2020
Agency Preparation: Melissa Hoyt	Phone: 360-236-4543	Date: 01/27/2020
Agency Approval: Carl Yanagida	Phone: 360-7894832	Date: 01/27/2020
OFM Review: Bryce Andersen	Phone: (360) 902-0580	Date: 01/27/2020

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 2: This bill adds a certificate of birth resulting in stillbirth to be issued by the state or local registrar of the county in which the stillbirth occurs. This bill states the certificate of stillbirth can only be issued to the parent who gave birth.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

Section 2: This bill will create a new certification and the cost will be \$25. RCW 70.58A.560 requires the department and local registrars to charge \$25 for a certification or informational copy of a vital record or for a search of the vital records system when no matching record was identified.

The Department expects that some customers who currently request the fetal death certificate will switch to requesting the certificate of stillbirth once the option is available. We expect there could be a higher number of orders in the first year (FY2023) this is made available, but it would not significantly impact the number of certifications issued, nor do we anticipate it continuing after the first year. We anticipate that the net effect on the number of certificate issued (and revenue) will be negligible; customers may choose a different option, but don't anticipate an increase or decrease in the total number of certificates requested.

In 2018, 64 fetal death certificates were issued statewide. 10 were issued by DOH.

In 2019, 53 fetal death certificates were issued statewide. 19 were issued by DOH.

Estimated Number of New Certificates of Stillbirth Issued by DOH.

FY2022: 40

FY2023: 15

FY2024: 15

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Rulemaking: In FY 2021, the Department will need to adopt rules that establish a formalized procedure with the accepted identity and proof of eligibility documentation for the certificate of stillbirth.

- The rulemaking activity will take 12 months to implement, starting in Fiscal Year (FY) 2021.
- Two stakeholder meetings/rule workshops/formal hearing will be held at regularly scheduled business meetings at no additional cost.
- Attorney General time will be one day of Assistant Attorney General and paralegal time for rule review.
- 104 hours (0.07 FTE) of MA5 for rule writing prep work, travel, stakeholder meetings and rules hearing.

The cost for rulemaking will include 0.07 FTE and \$13,000.

All issuance of vital record certifications come from the statewide vital records system maintained and operated by the Department of Health. The bill requires the local health jurisdictions (LHJs) to issue the certificate of

stillbirth in a similar format as the birth certificate, not be delayed by the fetal death certificate, and contain the state file number. To comply with these requirements, the statewide vital records system maintained and operated by the Department would require system changes and additional resources.

Starting in 2021, this bill will require changes to the vendor system used to manage and issue Washington's vital records. Vendor costs are estimated at \$37,575 to modify the application to generate a certificate of stillbirth and track customer requests for this new product. The agency will have expenses to test and implement a new release of the application that contains the certificate of stillbirth option, update procedures, communicate and train LHJs on issuing the new record type, update web content for the public about ordering a certificate of stillbirth, and updating the certificate request application to include the certificate of stillbirth option. The Department assumes the new product would be available in 2022. The system changes will require Health Technology Solutions staff involvement to support requirements and design documentation, system testing and deployment of the new Washington Health And Life Events System (WHALES) release.

To implement the changes to the vendor system it will require a 0.05 FTE WMS2 to manage staff and oversee the effort to define system requirements, work with the vendor, test the system after modification, communicate with and train LHJs, and update procedures, web content, and the certificate request application; and 0.05 FTE HSC4 to specify requirements, lead testing, communicate and train LHJs, and lead changes to procedures, web content, and application forms; and 0.05 HSC3 to test changes to the system to assure the certificate of stillbirth functionality work, perform full regression testing on the system to assure no other functionality is affected by the change; and provide technical assistance to LHJs; and a 0.05 FTE HSC2 to make changes to procedures and develop job aides for issuing certificate of stillbirth; and a 0.02 MA3 to update web content and update the certificate request application form, and 0.01 FTE IT App Dev-Senior/Spec, 0.03 FTE IT App Dev-Journey and a 0.01 FTE IT Security Manager to support requirements and design documentation, system testing and deployment of the new WHALES release.

One-time implementation cost of this change in FY 2021 will include 0.50 FTE and \$97,000.

Starting FY2022, the annual cost for ongoing maintenance will be \$3,000.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2020	FY 2021	2019-21	2021-23	2023-25
001-7	General Fund	Private/Local	0	97,000	97,000	6,000	6,000
Total \$			0	97,000	97,000	6,000	6,000

III. B - Expenditures by Object Or Purpose

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years		0.6	0.3		
A-Salaries and Wages		37,000	37,000	4,000	4,000
B-Employee Benefits		13,000	13,000	2,000	2,000
C-Professional Service Contracts		38,000	38,000		
E-Goods and Other Services		5,000	5,000		
M-Inter Agency/Fund Transfers					
P-Debt Service					
T-Intra-Agency Reimbursements		4,000	4,000		
9-					
Total \$	0	97,000	97,000	6,000	6,000

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2020	FY 2021	2019-21	2021-23	2023-25
Fiscal Analyst 2	53,000		0.1	0.1		
HEALTH SERVICES CONSULTANT 2	62,460		0.1	0.1		
HEALTH SERVICES CONSULTANT 3	70,632		0.1	0.1		
HEALTH SERVICES CONSULTANT 4	77,952		0.1	0.1		
Health Svcs Conslt 1	53,000					
IT APPLICATION DEVELOPMENT - JOURNEY	94,068					
IT APPLICATION DEVELOPMENT - SENIOR/SPECIALIST	108,912					
IT SECURITY - MANAGER	120,036					
MANAGEMENT ANALYST 3	67,248					
MANAGEMENT ANALYST 5	86,064		0.1	0.1		
WMS02	107,532		0.1	0.1		
Total FTEs			0.6	0.3		0.0

Part IV: Capital Budget Impact

NONE

NONE

Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Section 2: The Department will need to adopt rules that establish a formalized procedure with the accepted identity and proof of eligibility documentation for the certificate of stillbirth.

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 6523 SB	Title: Birth cert., stillbirth
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Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- ☐ Cities:
- ☐ Counties:
- ☐ Special Districts:
- ☐ Specific jurisdictions only:
- ☐ Variance occurs due to:

Part II: Estimates

- ☒ No fiscal impacts.
- ☐ Expenditures represent one-time costs:
- ☐ Legislation provides local option:
- ☐ Key variables cannot be estimated with certainty at this time:

Part III: Preparation and Approval

Fiscal Note Analyst: Rebecca Duncan	Phone: 360-725-5040	Date: 01/27/2020
Leg. Committee Contact:	Phone:	Date: 01/22/2020
Agency Approval: Alice Zillah	Phone: 360-725-5035	Date: 01/27/2020
OFM Review: Bryce Andersen	Phone: (360) 902-0580	Date: 01/27/2020

Part IV: Analysis

A. SUMMARY OF BILL

Provide a clear, succinct description of the bill with an emphasis on how it impacts local government.

This bill would allow any person who gives birth to a stillborn fetus to request and receive a certificate of birth resulting in stillbirth from the applicable local government.

Section 2 would add provisions to include a certificate of birth resulting in stillbirth to code regarding issuance of vital records. This issuance would occur solely upon request of the person who gave birth, and would be in addition to, and may not replace, a fetal death certificate. Further provisions would add specifications as to what information is required to be on the certificate of birth resulting in stillbirth, and what the information on such certificate may be used for. According to definitions added in this section, a “stillbirth” does not include products of human conception that are induced terminations of pregnancies.

Section 3 would provide that section 2 takes effect January 1, 2021.

B. SUMMARY OF EXPENDITURE IMPACTS

Briefly describe and quantify the expenditure impacts of the legislation on local governments, identifying the expenditure provisions by section number, and when appropriate, the detail of expenditures. Delineate between city, county and special district impacts.

This bill would have minimal impact on local government expenditures.

The Washington State Association of Local Public Health Officials estimates that less than 25 requests for issuance of a certificate of birth resulting in stillbirth would occur each year. While some practices may change for county coroners or medical examiners, any changes in practices would be minimal and would have no cost. Therefore, the costs to counties to issue such certificates are minimal.

C. SUMMARY OF REVENUE IMPACTS

Briefly describe and quantify the revenue impacts of the legislation on local governments, identifying the revenue provisions by section number, and when appropriate, the detail of revenue sources. Delineate between city, county and special district impacts.

This bill would have minimal impact on local government revenues.

The Washington State Association of Local Public Health Officials estimates that less than 25 requests for issuance of a certificate of birth resulting in stillbirth would occur each year. Therefore, the fee revenue that counties would collect from issuing such certificates is minimal.

SOURCES

Washington State Association of Local Public Health Officials