# **Multiple Agency Fiscal Note Summary**

Bill Number: 6213 E 2S SB

Title: Polystyrene products

# **Estimated Cash Receipts**

### NONE

Agency Name	2019-21		2021-23		2023-25	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	No fiscal impac	t				
Local Gov. Total						

# **Estimated Operating Expenditures**

Agency Name		2019-21			2021-23			2023-25		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Office of Attorney General	.0	0	0	.0	0	0	.0	0	0	
Department of Health	.0	0	0	.0	0	0	0.	0	0	
Department of Ecology	.0	0	0	.2	0	57,514	.3	0	59,308	
Environmental and Land Use Hearings Office	.0	0	0	.0	0	0	.0	0	0	
Total \$	0.0	0	0	0.2	0	57,514	0.3	0	59,308	

Agency Name	2019-21			2021-23			2023-25		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fis	cal impact							
Local Gov. Total									

# **Estimated Capital Budget Expenditures**

Agency Name	2019-21				2021-23			2023-25		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total	
Office of Attorney General	.0	0	0	.0	0	0	.0	0	0	
Department of Health	.0	0	0	0.	0	0	0.	0	0	
Department of Ecology	.0	0	0	0.	0	0	0.	0	0	
Environmental and Land Use Hearings Office	.0	0	0	.0	0	0	0.	0	0	
Total \$	0.0	0	0	0.0	0	0	0.0	0	0	

# **Estimated Capital Budget Breakout**

Prepared by: Lisa Borkowski, OFM	Phone:	Date Published:
	(360) 902-0573	Final 2/21/2020

FNPID: 60448

FNS029 Multi Agency rollup

Bill Number:	6213 E 2S SB	Title:	Polystyrene products	Agency:	100-Office of Attorney General
Part I: Esti	mates al Impact				
Estimated Cas	h Receipts to:				
NONE					
Estimated Ope NONE	erating Expenditures	s from:			

**Estimated Capital Budget Impact:** 

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Legislative Contact:	Jacob Lipson	Phone: 360-786-7196	Date: 02/18/2020
Agency Preparation:	Michael Shinn	Phone: 360-759-2122	Date: 02/21/2020
Agency Approval:	Diana Arens	Phone: 3605869346	Date: 02/21/2020
OFM Review:	Gwen Stamey	Phone: (360) 902-9810	Date: 02/21/2020

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

No fiscal impact. This legislation is not expected to generate any costs or savings for the Attorney General's Office (AGO). The AGO completed an analysis for legal services and fiscal impact from the most likely state agencies.

The AGO Ecology Division (ECY) has reviewed this bill and determined it will not significantly increase the division's workload in representing the Department of Ecology (DOE). Although ECY anticipates the need to provide legal advice to DOE for enforcement of Section 3's ban on the sale of expanded polystyrene coolers, food service products, and packing peanuts in or into the state, based on experience with similar product ban laws enforced by DOE, ECY assumes the level of advice is minimal. This bill authorizes DOE to adopt rules "as necessary," however, it does not appear rulemaking would be necessary for enforcement and implementation of this bill. Therefore, advice on rulemaking is not assumed. New legal services are nominal and costs are not included in this request.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

## Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

**III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA NONE

## III. D - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

## IV. B - Expenditures by Object Or Purpose

NONE

#### IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

Bill Number:	6213 E 2S SB	Title:	Polystyrene products	Agency:	303-Department of Health
Part I: Esti	mates Il Impact				
Estimated Casl	-				
NONE					
Estimated Ope NONE	erating Expenditures	s from:			
Estimated Cap	ital Budget Impact:				
NONE					

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Legislative Contact:	Jacob Lipson	Phone: 360-786-7196	Date: 02/18/2020
Agency Preparation:	Jodine Sorrell	Phone: (360) 236-3015	Date: 02/19/2020
Agency Approval:	Carl Yanagida	Phone: 360-7894832	Date: 02/19/2020
OFM Review:	Bryce Andersen	Phone: (360) 902-0580	Date: 02/19/2020

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

This fiscal note has not changed from the fiscal note submitted for 6213 SSB.

This bill prohibits the manufacture, sale, and use of expanded polystyrene products, including food service products. There is no direction for the Department of Health to perform any work in the bill. No fiscal impact.

#### **II. B - Cash receipts Impact**

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

### **II.** C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

## **Part III: Expenditure Detail**

**III. A - Operating Budget Expenditures** NONE

## III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

NONE

#### III. D - Expenditures By Program (optional)

NONE

## **Part IV: Capital Budget Impact**

- **IV. A Capital Budget Expenditures** NONE
- IV. B Expenditures by Object Or Purpose

NONE

#### **IV. C - Capital Budget Breakout**

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

Bill Number:	6213 E 2S SB	Title:	Polystyrene products	Agency:	461-Department of Ecology
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## **Part I: Estimates**

No Fiscal Impact

Estimated Cash Receipts to:

NONE

#### **Estimated Operating Expenditures from:**

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years	0.0	0.0	0.0	0.3	0.3
Account					
Model Toxics Control Operating	0	0	0	57,514	59,308
Account-State 23P-1					
Total \$	0	0	0	57,514	59,308

#### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Legislative Contact:	Jacob Lipson	Phone: 360-786-7196	Date: 02/18/2020
Agency Preparation:	My-Hanh Mai	Phone: 360-407-6996	Date: 02/19/2020
Agency Approval:	Erik Fairchild	Phone: 360-407-7005	Date: 02/19/2020
OFM Review:	Lisa Borkowski	Phone: (360) 902-0573	Date: 02/19/2020

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Compared to SSB 6213, E2SSB 6213 has the following substantive changes:

- Section 2 would add importer or domestic distributor to the definition of manufacturer.

- Section 3 would amend the effective date of the prohibition on the distribution and sale of covered products from June 1, 2022, to June 1, 2023.

- Section 4 would require Ecology to provide written notice of a violation twice before issuing a penalty.

- Section 5 would amend the effective date manufacturers in violation of this chapter would be subject to a civil penalty from June 1, 2022, to June 1, 2023. The penalties would change to up to \$250 in the case of a first offense, and up to \$1,000 for each repeat offense.

- Section 6 would preempt local ordinances restricting covered products that were not enacted as of June 1, 2020.

The change in section 3 would change the fiscal impact to Ecology.

Under current law, the Department of Ecology (Ecology) does not regulate the manufacturing, distribution or sale of expanded polystyrene foam (EPS).

Section 3 would ban the sale and distribution of EPS covered products, which include food service products, void filling packing material, and portable coolers, in or into the state beginning June 1, 2023. Void filling packaging materials would be required to be compostable.

Section 4 would require Ecology to prepare and post on its website information regarding the prohibitions on the sale and distribution of covered products. In addition, Ecology would provide technical assistance and guidance to manufacturers. Ecology would be authorized to use existing culturally appropriate and translated materials developed for the state's diverse ethnic population. Rulemaking authority would be provided to Ecology to implement, administer, and enforce this chapter.

Section 5 would provide that a manufacturer of products in violation of this chapter beginning June 1, 2023, would be subject to a penalty of up to \$250 per violation in the case of a first offense. The penalty would be up to \$1,000 per violation for each repeat offense. Penalties would be appealable to the Pollution Control Hearings Board (PCHB).

Section 6 would restrict a city, town, county, or municipal corporation from enacting an ordinance restricting covered products beginning June 1, 2020. Ordinances passed prior to June 1, 2020would not be preempted.

## II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

There is no cash receipts impact estimated for Ecology under this bill.

Section 5 would provide authority for Ecology to impose penalties beginning June 1, 2023, of up to \$250 for each violation in the case of a first offense, and of up to \$1,000 for each repeat offense from a manufacturer of covered products.

Any penalty revenue would be deposited in the Model Toxics Control Operating Account.

Ecology assumes that the purpose of the penalties is to ensure compliance; therefore, Ecology assumes no revenue associated with infractions.

## II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

The expenditure impact to Ecology under this bill is estimated to be less than \$50,000 in Fiscal Year (FY) 2022 through FY 2025 to implement section 4.

Manufacturers, importers and distributors of expanded polystyrene foam (EPS) covered products would be required to comply with the sales and distribution ban beginning June 1, 2023.

Section 4 would require Ecology to conduct education and outreach about the ban and requirement for void filling loose material to be compostable; and enforce this act through notification and information. Ecology would provide outreach information about the EPS prohibitions to manufacturers, distributors, and importers. Outreach would also be offered to businesses in the state that currently purchase EPS covered products as well as the general public.

Ecology assumes efforts associated with developing education and outreach materials, conducting education and outreach, and compliance enforcement would begin in FY22 and be completed in FY25 assuming manufacturers are in compliance by then. The ban on EPS covered products would start June 1, 2023. Enforcement of the ban would begin in FY24 and continue into FY25. Based on eight years of experience with enforcement of the Children's Safe Products Act, Ecology assumes compliance by all entities resulting from education and outreach and notices of violation.

Ecology would develop information to conduct outreach and education to manufacturers, distributors, mailing and shipping services, food service establishments, and the general public. These outreach materials would be developed with culturally appropriate materials and in multiple languages.

Ecology estimates 0.10 FTE Community Outreach & Environmental Education Specialist 3 (COEES3) would be required in FY22 to develop education and outreach materials and a website.

Ecology estimates 0.02 FTE Communications Consultant 5 would be required in FY22 to support the development of education and outreach materials and website.

Ecology estimates 0.05 FTE Communications Consultant 3 would be required in FY22 to develop a website.

Ecology would use in-house translation for Chinese, Korean, Spanish, and Vietnamese at a cost of \$2,700 in

FY23. Ecology assumes translation of outreach documents into other languages would be contracted out through the state's Department of Enterprise master contract at a cost of \$100 per document. The City of Seattle plastic bag ban document is offered in 18 languages (including English). Ecology would contract out for translation of 13 additional languages. For the purposes of this estimate, Ecology assumes three documents would be translated into 13 languages at a cost of \$3,900 in FY23.

Ecology would reach out to manufacturers, distributors, and importers of EPS covered products. Outreach materials about the prohibition on EPS products would be prepared for users of EPS covered products, including food service establishments and the general public. This work would include assisting manufacturers with compliance. Ecology assumes we would collaborate with the Office of the Attorney General on any notices of violation required for manufacturers.

Ecology assumes education and outreach efforts would be required in FY23 through FY25. Ecology estimates 0.25 FTE COEES3 in FY23 would be required to conduct the outreach and education of manufacturers and users of EPS covered products and users of void filling loose material (that it must be compostable). This effort would taper off to 0.10 FTE COEES3 in FY24 and 0.10 FTE in FY25.

Ecology assumes compliance and enforcement efforts would start in FY24, and would be completed by FY25. Ecology estimates 0.15 FTE Environmental Specialist 3 (ES3) would be required in FY24 and 0.15 FTE in FY25 to assist manufacturers with compliance.

During the eight years of enforcing the Children's Safe Products Act, all compliance actions were successfully resolved with no penalties required. Therefore, all non-compliant entities for this bill would be assumed to successfully comply with the requirements and no civil penalties would be required.

Note: While section 4 would provide rulemaking authority to Ecology to implement, administer, and enforce this chapter, Ecology assumes no rulemaking would be necessary.

SUMMARY: The expenditure impact to Ecology under this bill is as follows: FY 2022: \$21,261 and 0.20 FTE; FY 2023: \$36,253 and 0.29 FTE; FY 2024 and FY 2025: \$29,654 and 0.29 FTE.

Notes on costs by object:

Salary estimates are current biennium actual rates at Step L.

Benefits are the agency average of 36.6% of salaries.

Professional Service Contracts includes \$3,900 for language translation of the education and outreach documents in FY23.

Goods and Services are the agency average of \$5,724 per direct program FTE. Also included are in-house translation costs of \$2,700 in FY23.

Travel is the agency average of \$2,787 per direct program FTE.

Equipment is the agency average of \$1,637 per direct program FTE.

Agency Administrative Overhead is calculated at the federally approved agency indirect rate of 29.7% of direct program salaries and benefits, and is shown as object 9. Agency Administrative Overhead FTEs are included at 0.15 FTE per direct program FTE, and are identified as Fiscal Analyst 2 and IT App Development - Journey.

# **Part III: Expenditure Detail**

## III. A - Operating Budget Expenditures

Account	Account Title	Туре	FY 2020	FY 2021	2019-21	2021-23	2023-25
23P-1	Model Toxics Control Operating Account	State	0	0	0	57,514	59,308
		Total \$	0	0	0	57,514	59,308

#### III. B - Expenditures by Object Or Purpose

	FY 2020	FY 2021	2019-21	2021-23	2023-25
FTE Staff Years				0.3	0.3
A-Salaries and Wages				26,332	30,610
B-Employee Benefits				9,638	11,204
C-Professional Service Contracts				3,900	
E-Goods and Other Services				5,103	2,862
G-Travel				1,171	1,394
J-Capital Outlays				688	820
9-Agency Administrative Overhead				10,682	12,418
Total \$	0	0	0	57,514	59,308

# **III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2020	FY 2021	2019-21	2021-23	2023-25
COM OUTREACH & ENV ED SP 3	61,219				0.2	0.1
COMM CONSULTANT 3	64,334				0.0	
COMM CONSULTANT 5	84,394				0.0	
ENVIRONMENTAL SPEC 3	61,219					0.2
FISCAL ANALYST 2					0.0	0.0
IT APP DEVELOP-JOURNEY					0.0	0.0
Total FTEs					0.3	0.3

## III. D - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

- IV. A Capital Budget Expenditures NONE
- IV. B Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

Bill Number:	6213 E 2S SB	Title:	Polystyrene products	Agency:	468-Environmental and Land Use Hearings Office			
Part I: Esti	mates Il Impact							
Estimated Casl	Estimated Cash Receipts to:							
NONE								
Estimated Ope	erating Expenditure	s from:						

NONE

**Estimated Capital Budget Impact:** 

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Legislative Contact:	Jacob Lipson	Phone: 360-786-7196	Date: 02/18/2020
Agency Preparation:	Kay Brown	Phone: (360) 664-9160	Date: 02/19/2020
Agency Approval:	Nina Carter	Phone: 360 664-9171	Date: 02/19/2020
OFM Review:	Lisa Borkowski	Phone: (360) 902-0573	Date: 02/19/2020

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

E2 SSB 6213 is intended to reduce plastic packaging and to prohibit all expanded polystyrene products, while assisting existing recycling businesses that employ vulnerable populations to transition into recycling materials other than polystyrene. The bill contains definitions (section 2); a prohibition of sale and distribution of covered products in or into the state by June 1, 2023 (section 3); rulemaking authority to Ecology and requirements to do outreach and education (section 4); penalty authority to Ecology of up to \$250.00 for each violation of this chapter, and \$1,000 for repeat violations, and provides for appeals of these penalties to the PCHB (section 5); and restrictions on local ordinances restricting covered products (section 6). Sections 7 and 8 add appeals of penalties generated by this chapter to the PCHB's jurisdiction.

Ecology is assuming no penalties would be issued because they intend to use education and outreach to bring violators into compliance. Based on these assumptions, there will be no impact on the PCHB.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

#### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

# Part III: Expenditure Detail

- **III. A Operating Budget Expenditures** NONE
- **III. B Expenditures by Object Or Purpose** NONE

**III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA NONE

## III. D - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

#### IV. B - Expenditures by Object Or Purpose

NONE

#### IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

# LOCAL GOVERNMENT FISCAL NOTE

## Department of Commerce

Bill Number: 6213 E 2S SB Title: Polystyrene products
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## Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

## **Legislation Impacts:**

Cities	:
--------	---

Counties: s

Special Districts:

Specific jurisdictions only:

Variance occurs due to:

# **Part II: Estimates**

Х	No fiscal impacts.	

Expenditures represent one-time costs:

Legislation provides local option:

Key variables cannot be estimated with certainty at this time:

## Estimated revenue impacts to:

None

Estimated expenditure impacts to:

None

# Part III: Preparation and Approval

Fiscal Note Analyst: Alice Zillah	Phone:	360-725-5035	Date:	02/21/2020
Leg. Committee Contact: Jacob Lipson	Phone:	360-786-7196	Date:	02/18/2020
Agency Approval: Allan Johnson	Phone:	360-725-5033	Date:	02/21/2020
OFM Review: Lisa Borkowski	Phone:	(360) 902-0573	Date:	02/21/2020

Page 1 of 3

Bill Number: 6213 E 2S SB

FNS060 Local Government Fiscal Note

# Part IV: Analysis A. SUMMARY OF BILL

Provide a clear, succinct description of the bill with an emphasis on how it impacts local government.

#### CHANGES FROM PRIOR BILL VERSION:

The engrossed second substitute reduces the fine amount for first and subsequent violations of the restrictions on polystyrene. It further changes the date by which city and county ordinances must be enacted in order to not be preempted by the legislation.

#### SUMMARY OF CURRENT BILL VERSION:

Sec. 2 establishes definitions. "Covered product" means the following products made of expanded polystyrene : A portable container used for cold storage, except for expanded polystyrene containers used for drugs or medical devices as defined in the federal food, drug, and cosmetic act or shipping perishable commodities from a wholesale or retail establishment; food service products that include food containers, plates, clamshell-style containers, and hot and cold beverage cups; and void filling packaging products, which means loose fill packaging material, also referred to as packing peanuts.

Sec. 3 establishes that beginning June 1, 2022 the sale and distribution of covered products in or into the state is prohibited. Any void filling loose fill packaging materials sold or distributed into the state must be compostable.

Sec. 5 directs that beginning June 1, 2023 a manufacturer of products in violation of this chapter is subject to a civil penalty not to exceed \$250 for each violation in the case of a first offense. Manufacturers that are repeat violators are subject to a civil penalty not to exceed \$1,000 for each repeat offense. Penalties collected under this section must be deposited in the model toxics control operating account created in RCW 70.105D.190.

Sec. 6 establishes that a city, town, county, or municipal corporation may not implement a local ordinance restricting covered products. An ordinance restricting covered products that was not enacted as of June 1, 2020, is preempted by this chapter, as of the effective date of this section.

## **B. SUMMARY OF EXPENDITURE IMPACTS**

Briefly describe and quantify the expenditure impacts of the legislation on local governments, identifying the expenditure provisions by section number, and when appropriate, the detail of expenditures. Delineate between city, county and special district impacts.

#### CHANGES IN EXPENDITURE IMPACTS FROM PRIOR BILL VERSION:

The engrossed second substitute version of the bill eliminates the fiscal impact to cities and counties, because jurisdictions that had ordinances in place prior to April 1, 2000, would not need to modify those ordinances.

## SUMMARY OF EXPENDITURE IMPACTS FOR CURRENT BILL VERSION:

The legislation would have no expenditure impacts for cities and counties.

Under the bill, the Department of Ecology has enforcement authority for violations of the new rules concerning polystyrene products .

A survey of online county and municipal codes revealed two counties (San Juan County and Lewis County) with ordinances prohibiting polystyrene, and 10 cities with ordinances (Friday Harbor, Issaquah, Gig Harbor, Burien, Bainbridge Island, Port Townsend, Lake Forest Park, Longview, Kelso and Shoreline). Most of the ordinances do not address covered products explicitly, although they do contain exceptions for raw meat and fish. Because each of these jurisdictions had their ordinances in place prior to April 1, 2020, they would not need to modify the provisions of their ordinances if the bill passed.

There is no information available about jurisdictions that may be currently considering implementing a ban on covered polystyrene products. For the purposes of this fiscal note, the Local Government Fiscal Note program assumes there are no cities or counties would be filing ordinances banning covered products between the bill's effective date and April 1, 2020.

## C. SUMMARY OF REVENUE IMPACTS

Briefly describe and quantify the revenue impacts of the legislation on local governments, identifying the revenue provisions by section number, and when appropriate, the detail of revenue sources. Delineate between city, county and special district impacts.

The legislation would have no revenue impacts for local government.

SOURCES:

Page 2 of 3

FNS060 Local Government Fiscal Note

Washington Association of Local Public Health Officials Local Government Fiscal Note for SB 5077, 2019 Local Government Fiscal Note Program 2020 unit cost model