# **Multiple Agency Fiscal Note Summary**

Bill Number: 5004 S SB Title: Medical marijuana tax ex.

### **Estimated Cash Receipts**

Agency Name	2021-23			2023-25			2025-27		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Liquor and Cannabis Board	0	0	(5,295)	0	0	(5,552)	0	0	0
Total \$	0	0	(5,295)	0	0	(5,552)	0	0	0

## **Estimated Operating Expenditures**

Agency Name		20	021-23			2	023-25				2025-27	
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Joint Legislative Audit and Review Committee	.0	4,100	4,100	4,100	1.1	322,800	322,800	322,800	.0	0	0	0
Washington State Health Care Authority	.0	0	0	(1,000)	.0	0	0	(1,000)	.0	0	0	0
Department of Revenue	.0	0	0	0	.0	0	0	0	.0	0	0	0
Liquor and Cannabis Board	.1	0	0	21,764	.2	0	0	32,647	.0	0	0	0
Total \$	0.1	4,100	4,100	24,864	1.3	322,800	322,800	354,447	0.0	0	0	0

## **Estimated Capital Budget Expenditures**

Agency Name		2021-23			2023-25			2025-27		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total	
Joint Legislative Audit and Review Committee	.0	0	0	.0	0	0	.0	0	0	
Washington State Health Care Authority	.0	0	0	.0	0	0	.0	0	0	
Department of Revenue	.0	0	0	.0	0	0	.0	0	0	
Liquor and Cannabis Board	.0	0	0	.0	0	0	.0	0	0	
Total \$	0.0	0	0	0.0	0	0	0.0	0	0	

## **Estimated Capital Budget Breakout**

NONE

Prepared by: Ramona Nabors, OFM	Phone:	Date Published:	
	(360) 902-0547	Final 3/3/2021	

# **Individual State Agency Fiscal Note**

	Title: Medical marijuana	tax ex.	Ago	ency: 014-Joint Le and Review	egislative Audit Committee
Part I: Estimates					
No Fiscal Impact					
<b>Estimated Cash Receipts to:</b>					
NONE					
<b>Estimated Operating Expenditures</b>	s from:				
	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years	0.0	0.0	0.0	1.1	0.0
Account General Fund-State 001-1	4,100	0	4,100	322,800	0
	Total \$ 4,100	0	4,100	322,800	0
The cash receipts and expenditure es and alternate ranges (if appropriate)		e most likely fiscal im	npact. Factors impa	ecting the precision of	these estimates,
	), are explained in Part II.	e most likely fiscal im	apact. Factors impa	ecting the precision of	these estimates,
and alternate ranges (if appropriate)	o, are explained in Part II.  w corresponding instructions:				
and alternate ranges (if appropriate)  Check applicable boxes and follow  If fiscal impact is greater than	o, are explained in Part II.  w corresponding instructions: \$50,000 per fiscal year in the	current biennium o	r in subsequent bi	ennia, complete enti	ire fiscal note
and alternate ranges (if appropriate)  Check applicable boxes and follow  If fiscal impact is greater than form Parts I-V.	o, are explained in Part II.  v corresponding instructions: \$50,000 per fiscal year in the  0,000 per fiscal year in the cur	current biennium o	r in subsequent bi	ennia, complete enti	ire fiscal note
and alternate ranges (if appropriate)  Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$50	o, are explained in Part II.  w corresponding instructions: \$50,000 per fiscal year in the  0,000 per fiscal year in the cur  ete Part IV.	current biennium o	r in subsequent bi	ennia, complete enti	ire fiscal note
and alternate ranges (if appropriate)  Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$50  Capital budget impact, complete	o, are explained in Part II.  v corresponding instructions: \$50,000 per fiscal year in the  0,000 per fiscal year in the cur  ete Part IV.  mplete Part V.	current biennium o	r in subsequent bi	ennia, complete enti	ire fiscal note
and alternate ranges (if appropriate)  Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$50  Capital budget impact, completing Requires new rule making, con	o, are explained in Part II.  v corresponding instructions: \$50,000 per fiscal year in the  0,000 per fiscal year in the cur  ete Part IV.  mplete Part V.	current biennium or in	r in subsequent bi	ennia, complete entinia, complete this pa	ire fiscal note age only (Part I).

Gaius Horton

OFM Review:

Date: 03/03/2021

Phone: (360) 819-3112

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Section 1 of S SB 5004 establishes an exemption to the 37% excise tax on marijuana. The preference is effective January 1, 2022 and expires January 1, 2025.

Section 2 of S SB 5004 requires a JLARC study of consumer behavior and tax revenues in response to this exemption. The JLARC study must be submitted to the committee by December 1, 2024, one month prior to the expiration of the tax exemption.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

#### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Section 2 of the bill specifies the matters the JLARC study must include.

Immediately after the passage of the bill, JLARC staff will reach out to the Department of Health and the Liquor and Cannabis Board to identify appropriate data sources.

JLARC staff will work with stakeholders and prepare and analyze data to estimate the number of new qualifying patients and designated providers occurring after the effective date of the bill, and the changes in the amount of sales of tax-exempt products. This may include using statistical methods such as regression analysis. Work with stakeholders may also lead to the discovery and analysis of other information necessary to assess any changes in consumer behavior or revenue collections resulting from the tax exemption.

This audit will require an estimated 16 audit months.

JLARC Audit Months: JLARC calculates its staff resources in "Audit Months" to estimate the time and effort to undertake and complete its studies. An "Audit Month" reflects a JLARC analyst's time for a month, together with related administrative, support, and goods/services costs. JLARC's anticipated 2021-23 costs are calculated at approximately \$20,300 per audit month.

### Part III: Expenditure Detail

#### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2022	FY 2023	2021-23	2023-25	2025-27
001-1	General Fund	State	4,100	0	4,100	322,800	0
		Total \$	4,100	0	4,100	322,800	0

#### III. B - Expenditures by Object Or Purpose

	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years				1.1	
A-Salaries and Wages	2,500		2,500	201,900	
B-Employee Benefits	800		800	63,600	
C-Professional Service Contracts					
E-Goods and Other Services	700		700	52,500	
G-Travel	100		100	4,800	
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements		-			
9-		-			
Total \$	4,100	0	4,100	322,800	0

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2022	FY 2023	2021-23	2023-25	2025-27
Research Analyst	113,827				0.7	
Support staff	77,705				0.4	
Total FTEs					1.1	0.0

#### III. D - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

IV. D - Capital FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB

NONE

# **Individual State Agency Fiscal Note**

<b>Bill Number:</b> 5004 S S	SB Title:	Medical marijuan	a tax ex.			107-Washir Health Care	
Part I: Estimates  No Fiscal Impact	•						
<b>Estimated Cash Receipts</b>	to:						
NONE							
Estimated Operating Ex	penditures from:						
<u> </u>		FY 2022	FY 2023	2021-23	20	23-25	2025-27
Account  Dedicated Marijuana Acc 315-1	count-State	0	(1,000)	(1,00	00)	(1,000)	0
313 1	Total \$	0	(1,000)	(1,00	0)	(1,000)	0
The cash receipts and exp and alternate ranges (if a			he most likely fiscal in	npact. Factors i	mpacting the	e precision oj	f these estimates,
Check applicable boxes	and follow corresp	onding instructions:					
If fiscal impact is gr form Parts I-V.	reater than \$50,000	per fiscal year in the	e current biennium	or in subsequen	t biennia, c	omplete ent	tire fiscal note
X If fiscal impact is le	ess than \$50,000 per	r fiscal year in the co	urrent biennium or i	n subsequent b	iennia, com	nplete this p	age only (Part I)
Capital budget impa	act, complete Part I	V.					
Requires new rule r	making, complete P	art V.					
Legislative Contact:	Alia Kennedy		I	Phone: 360-786	-7405	Date: 02	/24/2021
Agency Preparation:	Hanh OBrien		I	Phone: 360-725	-1447	Date: 03	5/01/2021
Agency Approval:	Michael Paquette		I	Phone: 360-725	-0875	Date: 03	5/01/2021
OFM Review:	Bryan Way		l I	Phone: (360) 52	2-3976	Date: 03	5/01/2021

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

#### See attached narrative

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

#### See attached narrative

#### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

See attached narrative

### Part III: Expenditure Detail

#### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2022	FY 2023	2021-23	2023-25	2025-27
315-1	Dedicated Marijuana	State	0	(1,000)	(1,000)	(1,000)	0
	Account						
		Total \$	0	(1,000)	(1,000)	(1,000)	0

#### III. B - Expenditures by Object Or Purpose

	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts					
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services		(1,000)	(1,000)	(1,000)	
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	0	(1,000)	(1,000)	(1,000)	0

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

**NONE** 

#### III. D - Expenditures By Program (optional)

NONE

### **Part IV: Capital Budget Impact**

#### IV. A - Capital Budget Expenditures

**NONE** 

#### IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

IV. D - Capital FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB

**NONE** 

#### **HCA Fiscal Note**

Bill Number: 5004 SSB HCA Request #: 21-106

### **Part II: Narrative Explanation**

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

The current substitute version differs from the previous version by:

Section 1(2)(a) adds the proposed tax exemption will expire January 1, 2025.

Section 2 adds a new section to require the joint legislative audit and review committee to review the tax exemption to identify any changes in consumer behavior and determine whether the exemption results in an unanticipated decrease in state revenue and submit a report of its findings to the legislature by December 1, 2024.

Section 1(2)(a) adds a new section to provide an exemption to the 37 percent excise tax for marijuana concentrates, usable and infused products for qualifying marijuana patients or designated providers who are in the statewide database and hold a recognition card until January 1, 2025.

Section 3 adds a new section to provide an effective date January 1, 2022.

#### II. B - Cash Receipts Impact

This bill would exempt qualifying patients (or their designated providers) that have been issued a recognition card, from the 37% marijuana excise tax on purchases of Department of Health (DOH) compliant marijuana products (as defined in WAC 246-70), when purchased at a marijuana retailer with a medical marijuana endorsement.

The proposed legislation reduces the amount of tax revenues that is directed to the Dedicated Marijuana Account (DMA). There are appropriations from the DMA which are directed to the Health Care Authority (HCA) to carry out the activities under RCW 69.50.540, therefore the reduction of tax collection / revenue proposed in this bill would directly affect the amount of funding to HCA.

- RCW 69.50.540 (2)(a) appropriates each fiscal year a minimum of \$25,560,000 and up to 15 percent of the DMA funds for the development, implementation, maintenance, and evaluation of programs and practices aimed at the prevention or reduction of maladaptive substance use, SUD, substance abuse or substance dependence, among middle school and high school-age students, mental health services for children and youth, and services for pregnant and parenting women;
- RCW 69.50.540 (2)(e) appropriates 5 percent to be expended exclusively through contracts with community health centers to provide primary health and dental care services, migrant health services, and maternity health care services as provided under RCW 41.05.220.

HCA anticipates up to 20% less in the appropriations from the DMA directed to HCA for each of the fiscal years to carry out the activities under RCW 69.50.540.

#### II. C - Expenditures

Fiscal impact is less than \$50,000.

Liquor and Cannabis Board (Board) fiscal note discusses the cash receipt impact of the excise tax exemption. Based on the data from the Board traceability system, the percentage of total marijuana sales that were sales of DOH compliant marijuana products was 0.0007% during the calendar year 2020 and assumes this percentage stays constant in future years. To calculate the estimated revenue impact of the excise tax exemption, the Board utilized the Economic Revenue Forecast Council's (ERFC) most recent forecast for marijuana excise tax from November 2020. Since the bill does not take

Prepared by: Hanh O'Brien Page 1 10:29 AM 03/01/21

#### **HCA Fiscal Note**

Bill Number: 5004 SSB HCA Request #: 21-106

effect until January 1, 2022 and the tax exemption expires January 1, 2025, the impact shown for FY22 and FY25 represents six months of lost revenue. The Board makes no assumptions regarding a potential increase in sales of DOH compliant products to registered cardholders or their designated providers, or the resulting increase in revenue loss.

- FY 2022: 496,189,392 x .0007% / 2 = 1,737
- FY 2023: 508,221,607 x .0007% = 3,558
- FY 2024: 523,001,065 x .0007% = 3,661
- FY 2025: 540,170,798 x .0007% / 2 = 1,891

HCA anticipates up to 20% less in the appropriations from the DMA directed to HCA to carry out the activities under RCW 69.50.540 for substance use disorder (SUD) prevention and treatment, and community health as discussed above. Based on the cash receipt impact in the Board fiscal note, HCA estimates the fiscal impact is \$0 FY 2022, \$(1,000) FY 2023, \$(1,000) FY 2024, and \$0 FY2025.

#### By Object:

Objects		FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
N	Grants, Benefits Services	-	(1,000)	(1,000)	-	-	-
Total		-	(1,000)	(1,000)	-	-	-

#### By Fund:

Expenditures			FY 2022	FY 2023	FY 2024	FY 2025	FY 2026	FY 2027
315	Dedicated Marijuana Account	1	-	(1,000)	(1,000)	-	-	-
Total			-	(1,000)	(1,000)	-	-	-
<b>Biennial Total</b>				(1,000)		(1,000)		-

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

None

# **Department of Revenue Fiscal Note**

Bill Number: 5004 S	SB Title:	Medical marijuana tax ex.	Agency:	140-Department of Revenue
Part I: Estimates	•		•	
X No Fiscal Impact				
Estimated Cash Receipt NONE	s to:			
Estimated Expenditures t	from:			
NONE				
Estimated Capital Bud	gat Impact:			
NONE	get impact.			
The cash receipts and ex	xpenditure estimates or	n this page represent the most likely fiscal im	pact. Factors impacting th	e precision of these estimates,
and alternate ranges (if				
Check applicable boxe				
form Parts I-V.	greater than \$50,000	per fiscal year in the current biennium or	in subsequent biennia, c	omplete entire fiscal note
If fiscal impact is l	less than \$50,000 per	fiscal year in the current biennium or in	subsequent biennia, con	plete this page only (Part I
X Capital budget imp	pact, complete Part I	V.		
Requires new rule	making, complete P	art V.		
Legislative Contact:	Alia Kennedy	Ph	none: 360-786-7405	Date: 02/24/2021
Agency Preparation:	Van Huynh	Ph	none: 360-534-1512	Date: 02/25/2021
Agency Approval:	Don Gutmann	Ph	none: 360-534-1510	Date: 02/25/2021
OFM Review:	Ramona Nabors	Ph	none: (360) 902-0547	Date: 02/25/2021

Request # 5004-2-1

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe, by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Note: This fiscal note reflects language in SSB 5004, 2021 Legislative Session.

SB 5004 and SSB 5004 differ in the following ways:

- Under SSB 5004, the proposed tax exemption will expire January 1, 2025.
- SSB 5004 requires the joint legislative audit and review committee to review the tax exemption to identify any changes in consumer behavior and determine whether the exemption results in an unanticipated decrease in state revenue.

This bill provides an exemption from the marijuana excise tax under RCW 69.50.535 for medical marijuana patients.

The marijuana excise tax is 37 percent of the selling price on each retail sale.

The bill is effective January 1, 2022.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

This bill does not impact taxes or fees administered by the Department of Revenue.

#### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

The Department of Revenue will not incur any costs with the implementation of this legislation.

### Part III: Expenditure Detail

#### III. A - Expenditures by Object Or Purpose

NONE

III. B - Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

**NONE** 

#### III. C - Expenditures By Program (optional)

NONE

### Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

Request # 5004-2-1

#### IV. B - Expenditures by Object Or Purpose

NONE

#### IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and dexcribe potential financing methods NONE

None.

# **Individual State Agency Fiscal Note**

Bill Number: 5004 S SB Tid	tle: N	Medical marijuana tax	ex.	Age	ncy: 195-Liquor Board	and Cannabis
Part I: Estimates  No Fiscal Impact						
<b>Estimated Cash Receipts to:</b>						
ACCOUNT		FY 2022	FY 2023	2021-23	2023-25	2025-27
Dedicated Marijuana Account-State 315-1		(1,737)	(3,558)	Ì	,	
To	tal \$	(1,737)	(3,558)	(5,295)	(5,552)	
<b>Estimated Operating Expenditures fro</b>	m:					
		FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years		0.0	0.2	0.1	0.2	0.0
Account  Dedicated Marijuana Account-State	_	0	21,764	21,764	32,647	0
315-1		0	21,704	21,704	32,047	U
Total	1\$	0	21,764	21,764	32,647	0
				. B		a .
The cash receipts and expenditure estimate and alternate ranges (if appropriate), are			ost likely fiscal im <sub>į</sub>	pact. Factors impa	cting the precision of	these estimates,
Check applicable boxes and follow cor	respond	ling instructions:				
If fiscal impact is greater than \$50, form Parts I-V.	000 per	fiscal year in the cur	rent biennium or	in subsequent bie	ennia, complete ent	ire fiscal note
X If fiscal impact is less than \$50,00	0 per fis	scal year in the curren	nt biennium or in	subsequent bienn	ia, complete this pa	age only (Part I).
Capital budget impact, complete P	art IV.					
Requires new rule making, comple	ete Part	V.				
Legislative Contact: Alia Kennedy			Ph	none: 360-786-740	Date: 02/	24/2021
Agency Preparation: Thea McNally	•		Ph	none: 360-664-455	Date: 02/	/25/2021
Agency Approval: Aaron Hanson			Ph	ione: 360-664-170	Date: 02/	/25/2021
OFM Review: Ramona Nabo	rs		Ph	none: (360) 902-05	547 Date: 02/	/25/2021

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

- Sec. 1 (2)(a) Until January 1, 2025, the marijuana excise tax does not apply to sales, by a marijuana retailer with a medical marijuana endorsement to qualifying patients or designated providers who have been issued a recognition card, of marijuana concentrates, useable marijuana, or marijuana-infused products, identified by the department in rules adopted under RCW 69.50.375(4) in chapter 246-70 WAC as being compliant marijuana products.
- (b) Each seller making exempt sales under this subsection (2) must maintain information establishing eligibility for the exemption in the form and manner required by the board.
- (c) The board must provide a separate tax reporting line on the excise tax form for exemption amounts claimed under this subsection.
- Sec. 2. The joint legislative audit and review committee must review the tax exemption under section 1 of this act to identify any changes in consumer behavior and determine whether the exemption results in an unanticipated decrease in state revenue. A report of the findings must be submitted to the legislature by December 1,2024.
- Sec. 3. This act takes effect January 1, 2022.

#### CHANGES MADE BY THE SUBSTITUTE:

Sec. 1 sets an expiration date of January 1, 2025 for the marijuana excise tax exemption.

Sec. 2 is new but does not have a fiscal impact to the Liquor and Cannabis Board.

#### II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

This bill would exempt qualifying patients, or their designated providers, that have been issued a recognition card, from the 37% marijuana excise tax on purchases of Department of Health (DOH) compliant marijuana products (as defined in WAC 246-70), when purchased at a marijuana retailer with a medical marijuana endorsement. The tax exemption takes effect January 1, 2022 and expires January 1, 2025.

Based on data from the Liquor and Cannabis Board's (Board) traceability system, the percentage of total marijuana sales that were sales of DOH compliant marijuana products to recognition cardholders was 0.0007% during the calendar year 2020. For the purpose of this fiscal note, it is assumed this percentage stays constant in future years. To calculate the estimated revenue impact of the excise tax exemption the Board utilized the Economic and Revenue Forecast Council's (ERFC) most recent forecast for marijuana excise tax from November 2020. Since the bill does not take effect until January 1, 2022 and the tax exemption expires January 1, 2025, the impacts shown for FY22 and FY25 represent six months of lost revenue.

FY22:  $496,189,392 \times .0007\% / 2 = 1,737$ 

FY23: 508,221,607 x .0007% = 3,558 FY24: 523,001,065 x .0007% = 3,661 FY25: 540,170,798 x .0007% / 2 = 1,891

The Board realizes that the amount exempted has the potential to increase as marijuana processors may be incentivized to bring new products to the market and more patients may be incentivized to obtain a recognition card and register in the database for the express purpose of benefitting from the excise tax exemption. This would in turn increase the revenue loss to the state. However, the Board makes no assumption regarding a potential increase in sales of DOH compliant products to registered cardholders or their designated provider, or the resulting increase in revenue loss.

#### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

#### **ENFORCEMENT:**

The LCB keeps detailed statistics on all of its enforcement activities and tracks this activity using a unit of measure called a Field Increment (FI). All direct enforcement activities such as premise checks, inspections and investigations are tracked to determine how many FI's are needed to accomplish each activity. Each FI is equivalent to 1/10th of an hour (6 minutes). For example, if a tavern premise check takes 2 FI's and two officers, it is anticipated that one check will consume 4 FI's. Using historical data to factor out indirect activities such as driving time, training, office time and leave, it has been determined that officers are available for an average of 4,220 FI's each year. Please see the attached "5004 SSB Medical Marijuana Excise Tax - Enforcement Field Increment Calculator" for the workload calculations.

Based on 483 marijuana retailers, audits, complaint investigations and support and education would be conducted by the Enforcement Division requiring:

0.2 FTE LCB Enforcement Officer 2 - \$21,764/yr (\$21,210 salary/benefits, \$554 in associated costs).

### Part III: Expenditure Detail

#### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2022	FY 2023	2021-23	2023-25	2025-27
315-1	Dedicated Marijuana	State	0	21,764	21,764	32,647	0
	Account						
		Total \$	0	21,764	21,764	32,647	0

#### III. B - Expenditures by Object Or Purpose

	FY 2022	FY 2023	2021-23	2023-25	2025-27
FTE Staff Years		0.2	0.1	0.2	
A-Salaries and Wages		14,921	14,921	22,382	
B-Employee Benefits		6,289	6,289	9,434	
C-Professional Service Contracts					
E-Goods and Other Services		526	526	789	
G-Travel					
J-Capital Outlays		28	28	42	
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					-
Total \$	0	21,764	21,764	32,647	0

## III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2022	FY 2023	2021-23	2023-25	2025-27
LCB Enforcement Officer 2	74,604		0.2	0.1	0.2	
Total FTEs			0.2	0.1	0.2	0.0

#### III. D - Expenditures By Program (optional)

Program	FY 2022	FY 2023	2021-23	2023-25	2025-27
Enforcement Division (060)		21,764	21,764	32,647	
Total \$		21,764	21,764	32,647	

### Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods NONE

IV. D - Capital FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB

**NONE** 

Enforcement Field Increment (FI) Calculator 5004 SSB "Medical Marijuana Excise Tax"						
Number of events Time Factor Staffing Factor FI Total						
Marijuana Tax Audit	3	10	1	34		
Complaint Investigations Marijuana	10	20	1.3	251		
License Support and Education	97	7	1	676		
		40	1.3			

	Total FI's	961
Tota	al Field Increments per FTE	4,220
	FTE's required	0.23
	Round	0.20

<u>INVESTIGATIONS</u>			Number of Retailers
Marijuana Tax Audit	35%	Based on # of retailers	483
		Assumes 2% of 483	
		retailers would result in	
Complaint Investigations Marijuana	2%	complaint investigations	
License Support and Education	20%	Based on # of retailers	