

Multiple Agency Fiscal Note Summary

Bill Number: 5796 SB	Title: Cannabis revenue
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Estimated Cash Receipts

NONE

Agency Name	2021-23		2023-25		2025-27	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.					
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2021-23				2023-25				2025-27			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of State Treasurer	Fiscal note not available											
Department of Commerce	Fiscal note not available											
Washington State Health Care Authority	Fiscal note not available											
Liquor and Cannabis Board	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Health	Fiscal note not available											
Superintendent of Public Instruction	Fiscal note not available											
University of Washington	Fiscal note not available											
Washington State University	Fiscal note not available											
The Evergreen State College	Fiscal note not available											
Department of Ecology	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Agriculture	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	0.0	0	0	0	0.0	0	0	0	0.0	0	0	0

Estimated Capital Budget Expenditures

Agency Name	2021-23			2023-25			2025-27		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of State Treasurer	Fiscal note not available								
Department of Commerce	Fiscal note not available								
Washington State Health Care Authority	Fiscal note not available								
Liquor and Cannabis Board	.0	0	0	.0	0	0	.0	0	0
Department of Health	Fiscal note not available								
Superintendent of Public Instruction	Fiscal note not available								
University of Washington	Fiscal note not available								
Washington State University	Fiscal note not available								
The Evergreen State College	Fiscal note not available								
Department of Ecology	.0	0	0	.0	0	0	.0	0	0
Department of Agriculture	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Estimated Capital Budget Breakout

NONE

This is a very partial package and does not include fiscal notes from OST, COM, HCA, DOH, OSPI, UW, WSU, and TESC.

Prepared by: Cheri Keller, OFM	Phone: (360) 584-2207	Date Published: Preliminary
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Individual State Agency Fiscal Note

Bill Number: 5796 SB	Title: Cannabis revenue	Agency: 195-Liquor and Cannabis Board
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact . Factors impacting the precision of these estimates , and alternate ranges (if appropriate) , are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia , complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia , complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Matthew Shepard-Koningsor	Phone: 360-786-7627	Date: 01/11/2022
Agency Preparation: Thea McNally	Phone: 360-664-4552	Date: 01/13/2022
Agency Approval: Aaron Hanson	Phone: 360-664-1701	Date: 01/13/2022
OFM Review: Cheri Keller	Phone: (360) 584-2207	Date: 01/14/2022

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

This bill restructures the appropriations in the Dedicated Marijuana Account and changes the name of the account to the Dedicated Cannabis Account.

However, the Liquor and Cannabis Board's (Board) appropriation is not impacted by the changes made by the bill as the appropriation in section 2(1)(a)(i) is consistent with the omnibus appropriations act.

Additionally, the Board is responsible for distributing revenues from the account to local governments. Although section 2(1)(b)(i) of the bill changes where these distributions fall in the hierarchy of appropriations in the account and increases the amount to distribute, the distribution formula remains the same so there is no additional workload from this change.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods

NONE

IV. D - Capital FTE Detail: *List FTEs by classification and corresponding annual compensation . Totals need to agree with total FTEs in Part IVB*

NONE

Part V: New Rule Making Required

Individual State Agency Fiscal Note

Bill Number: 5796 SB	Title: Cannabis revenue	Agency: 461-Department of Ecology
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact . Factors impacting the precision of these estimates , and alternate ranges (if appropriate) , are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia , complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia , complete this page only (Part I).
- Capital budget impact, complete Part IV .
- Requires new rule making, complete Part V .

Legislative Contact: Matthew Shepard-Koningsor	Phone: 360-786-7627	Date: 01/11/2022
Agency Preparation: Gary Koshi	Phone: 360-407-7222	Date: 01/16/2022
Agency Approval: Erik Fairchild	Phone: 360-407-7005	Date: 01/16/2022
OFM Review: Lisa Borkowski	Phone: (360) 742-2239	Date: 01/17/2022

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Under current law, Ecology has an appropriation of \$284,000 in FY 2022 and \$290,000 in FY 2023 from the Dedicated Marijuana Account, as provided in the 2021-23 Enacted Operating Budget (ESSB 5092). Ecology participated on the cannabis science task force to develop recommendations for laboratory quality standards, and is responsible for accreditation of marijuana-testing laboratories beginning July 1, 2024.

Section 1 of this bill would amend RCW 69.50.530 to change the name of the Dedicated Marijuana Account to the Dedicated Cannabis Account. There are no changes to the uses of the the account.

Section 2 of the bill would amend RCW 69.50.540 to restructure how funding is appropriated within the Dedicated Cannabis Account.

Section 2(1)(iv) of the bill states that the legislature must appropriate \$270,000 for FY 2022 and \$464,000 for FY 2023 from the Dedicated Cannabis Account to Ecology for “implementation of accreditation of marijuana product testing laboratories”. This bill more explicitly codifies the amounts appropriated for said purposes. For Ecology, the FY 2023 appropriation indicated in this bill is higher than Ecology’s current appropriation. However, the agency’s appropriation is determined separately under the budget appropriations bill, so this bill would not change Ecology’s appropriation from the Dedicated Cannabis Account. Since the bill does not add any additional workload to Ecology, nor does it modify any of Ecology’s existing responsibilities, the bill would not affect Ecology’s planned expenditures and would have no fiscal impact on Ecology.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods

NONE

IV. D - Capital FTE Detail: *List FTEs by classification and corresponding annual compensation . Totals need to agree with total FTEs in Part IVB*

NONE

Part V: New Rule Making Required

Individual State Agency Fiscal Note

Bill Number: 5796 SB	Title: Cannabis revenue	Agency: 495-Department of Agriculture
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact . Factors impacting the precision of these estimates , and alternate ranges (if appropriate) , are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia , complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia , complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Matthew Shepard-Koningsor	Phone: 360-786-7627	Date: 01/11/2022
Agency Preparation: Kelle Davis	Phone: 360 902-1851	Date: 01/14/2022
Agency Approval: Natasha Roberts	Phone: (360) 902-1988	Date: 01/14/2022
OFM Review: Jim Cahill	Phone: (360) 790-2630	Date: 01/17/2022

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Briefly describe by section number, the significant provisions of the bill, and any related workload or policy assumptions, that have revenue or expenditure impact on the responding agency.

Senate Bill 5796 restructures the dedicated cannabis account appropriations to provide transparency and accountability and to increase community infrastructure and investment. The bill has little to no impact to WSDA, as it only amends the 2023 appropriation to WSDA from \$627,000 to \$635,000, an increase of \$8,000.

II. B - Cash receipts Impact

Briefly describe and quantify the cash receipts impact of the legislation on the responding agency, identifying the cash receipts provisions by section number and when appropriate the detail of the revenue sources. Briefly describe the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explain how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

Minimum to zero impact - a small increase in appropriation will be allocated to those WSDA programs already receiving cannabis monies.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Identify acquisition and construction costs not reflected elsewhere on the fiscal note and describe potential financing methods

NONE

IV. D - Capital FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part IVB*

NONE

Part V: New Rule Making Required

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 5796 SB	Title: Cannabis revenue
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Part I: Jurisdiction

Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- Cities: Revenue based on per capita basis.
- Counties: Revenue based on per capita basis.
- Special Districts:
- Specific jurisdictions only: Location where licensed marijuana retailers are physically located based on proportional share of revenue generation.
- Variance occurs due to:

Part II: Estimates

- No fiscal impacts.
- Expenditures represent one-time costs:
- Legislation provides local option:
- Key variables cannot be estimated with certainty at this time: Changes in revenue distribution compared to current law

Estimated revenue impacts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated expenditure impacts to:

None

Part III: Preparation and Approval

Fiscal Note Analyst: Lauren Gilmore	Phone: 564-999-3560	Date: 01/14/2022
Leg. Committee Contact: Matthew Shepard-Koningsor	Phone: 360-786-7627	Date: 01/11/2022
Agency Approval: Alice Zillah	Phone: 360-725-5035	Date: 01/14/2022
OFM Review: Cheri Keller	Phone: (360) 584-2207	Date: 01/14/2022

Part IV: Analysis

A. SUMMARY OF BILL

Provide a clear, succinct description of the bill with an emphasis on how it impacts local government .

This bill restructures cannabis revenue appropriations to provide transparency and accountability and to increase community infrastructure and investment, including \$27,800,000 to counties, cities, and towns every biennium.

B. SUMMARY OF EXPENDITURE IMPACTS

Briefly describe and quantify the expenditure impacts of the legislation on local governments , identifying the expenditure provisions by section number, and when appropriate, the detail of expenditures. Delineate between city, county and special district impacts.

This legislation has no impact on expenditure.

C. SUMMARY OF REVENUE IMPACTS

Briefly describe and quantify the revenue impacts of the legislation on local governments , identifying the revenue provisions by section number, and when appropriate, the detail of revenue sources. Delineate between city, county and special district impacts.

This bill would have indeterminate revenue impact .

This proposed bill would change the allocation amount for local governments from a variable amount to a set \$27 .8 million dollars per biennium. Because the current law provides a variable allocation rate to local governments the revenue impact of this bill is indeterminate .

The legislature appropriates \$27,800,000 to counties, cities, and towns each biennium as follows:

- Thirty percent must be distributed to counties, cities, and 16 towns where licensed marijuana retailers are physically located based on the proportional share of the total revenues generated in the individual jurisdiction
- Seventy percent must be distributed to counties, cities, and 26 towns ratably on a per capita basis. Counties must receive 60 percent of the distribution, which must be disbursed based on each county's total proportional population .
- Distribution amounts allocated to each county, city, and town must be distributed in four installments by the last day of each fiscal quarter
- By September 15th of each year, the board must provide the state treasurer the annual distribution amount made for each county and city
- Any amounts remaining after the distributions made under this subsection must be deposited in the state general fund .

Background:

Under existing statute local governments are awarded money collected from marijuana sales taxes from the general fund . These funds are allocated to be 30% of the previous year's marijuana excise taxes deposited in the general fund provided that year exceeded \$25 million in total collections. According to the Washington State Liquor and Cannabis Board , in the 19-21 biennium local governments received \$15 million and in the 21-23 biennium counties have been allocated \$20 million .

Cannabis revenue has increased significantly since the current statute was enacted . The revenue set in this bill may not be as high as would occur under the existing statute . However, the November 2021 update from the Washington State Economic and Revenue Forecast Council suggests that cannabis revenues may be stabilizing which could result in a revenue increase or little change from the existing statute.

SOURCES:

Washington State Liquor and Cannabis Board

Washington State Economic and Revenue Forecast Council, November 2021 Revenue Notebook