# Individual State Agency Fiscal Note 

| Bill Number: 1375 HB | Title: Delivery of alcohol | Agency: 195-Liquor and Cannabis <br> Board |
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## Part I: Estimates

## $\square$ <br> No Fiscal Impact

Estimated Cash Receipts to:

| ACCOUNT | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
| :--- | ---: | ---: | ---: | ---: | ---: |
| Liquor Revolving Account-State <br> $501-1$ | 296,000 | 385,000 | 681,000 | 845,000 | 945,000 |
|  |  |  |  |  |  |

Estimated Operating Expenditures from:

|  | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| FTE Staff Years | 3.3 | 2.0 | 2.7 | 1.9 | 1.9 |
| Account |  |  |  |  |  |
| Liquor Revolving Account-State 501-1 | 422,467 | 211,175 | 633,642 | 406,138 | 406,138 |
| Total \$ | 422,467 | 211,175 | 633,642 | 406,138 | 406,138 |

## Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:
X If fiscal impact is greater than $\$ 50,000$ per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.If fiscal impact is less than $\$ 50,000$ per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).Capital budget impact, complete Part IV.
X Requires new rule making, complete Part V.

| Legislative Contact: | Peter Clodfelter | Phone: 360-786-7127 | Date: $01 / 19 / 2023$ |
| :--- | :--- | :--- | :--- |
| Agency Preparation: | Colin O Neill | Phone: (360) 664-4552 | Date: $01 / 25 / 2023$ |
| Agency Approval: | Aaron Hanson | Phone: $360-664-1701$ | Date: $01 / 25 / 2023$ |
| OFM Review: | Amy Hatfield | Phone: (360) 280-7584 | Date: $01 / 26 / 2023$ |

## Part II: Narrative Explanation

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1(1): strikes the temporary language enacted during COVID.
Section 2(13): adds definition of "delivery" to mean the transportation of alcohol to an individual located within Washington state from a licensed location holding an alcohol delivery endorsement as part of a to go order. "Delivery" does not include services provided by common carriers.

Section 3: creates a new third-party "alcohol delivery license" to deliver spirits, beer, and wine FROM a business licensed by the board with an endorsement for alcohol delivery to a person within the state of Washington. The annual fee for this license is $\$ 2,000$.

Section 4: adds an employee conducting alcohol deliveries for a alcohol delivery license holder, as a person to whom a class 12 alcohol server permit is required.

Section 6: creates a new alcohol delivery endorsement to the following licenses:

- spirits, beer, and wine restaurant license;
- tavern license;
- domestic winery license;
- domestic brewery license;
- microbrewery license;
- distillery license; and
- craft distillery license.

Delivery services conducted by beer and wine restaurant licensees and spirits, beer, and wine restaurant licensees must be accompanied by a purchased meal prepared and sold by the license holder. Delivery may be performed by employees of an alcohol delivery endorsement holder or alcohol delivery license under section 3 of this act if the employees are:
a) at least 21 yrs of age or older
b) possess a class 12 permit.
c) The cost of an alcohol delivery endorsement is $\$ 50$. Note: the agency assumes this is an annual endorsement.

Section 8: This act is exempt from the provisions of RCW 82.32.808 [tax preference performance statement required] and 82.32.805 [tax preference expiration dates]

Section 9: Strikes reference to $66.04 .010(25)$ to presumably expand self-checkout register sales of liquor to the entirety of 66.04.010.

Section 10: This bill takes effect immediately.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Section 3: creates a new third-party "alcohol delivery license" to deliver spirits, beer, and wine FROM a business licensed by the board with an endorsement for alcohol delivery to a person within the state of Washington. The annual fee for this license is $\$ 2,000$. The agency assumes that there would be at least 130 new applications for this license ( $75 \%$ or 98 in the first year, $25 \%$ or 32 in the second year).

FY24: 98 new applications $x \$ 2,000=\$ 196,000$
FY25: 32 new applications +98 renewals $=130 \times \$ 2,000=\$ 260,000$
FY26+: 130 renewals x $\$ 2,000=\$ 260,000$
Section 6: creates a new "alcohol delivery endorsement" to the following licenses:

- spirits, beer, and wine restaurant license;
- tavern license;
- domestic winery license;
- domestic brewery license;
- microbrewery license;
- distillery license; and
- craft distillery license.

The cost of an alcohol delivery endorsement is $\$ 50$. Note: the agency assumes this is an annual endorsement. The agency has over 11,000 licenses that could qualify for the endorsement. The agency assumes that 2,000 licenses would apply for the endorsement in the first year, and 500 additional each year thereafter.

FY24: 2,000 applications x $\$ 50=\$ 100,000$
FY25: 2,000 renewals +500 applications $=2,500 \times \$ 50=\$ 125,000$
FY26: 2,500 renewals +500 applications $=3,000 \times \$ 50=\$ 150,000$
FY27: 3,000 renewals +500 applications $=3,500 \times \$ 50=\$ 175,000$
FY28: 3,500 renewals +500 applications $=4,000 \times \$ 50=\$ 200,000$
FY29: 4,000 renewals +500 applications $=4,500 \times \$ 50=\$ 225,000$

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

## ASSUMPTIONS:

Section 3 creates a new third-party "alcohol delivery license." The agency assumes that there would be at least 130 new applications for this license ( $75 \%$ or 98 in the first year, $25 \%$ or 32 in the second year).

Section 6 creates a new "alcohol delivery endorsement." The agency has over 11,000 licenses that could qualify for the endorsement. The agency assumes that 2,000 licenses would apply for the endorsement in the first year, and 500 additional each year thereafter.

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## BOARD DIVISION:

The Washington State Liquor and Cannabis Board ("Board") is currently in the middle of a project to upgrade the agency's internal licensing and enforcement systems. The Licensing, Enforcement, Education, and Administrative Data Systems (LEEADS) is expected to go live July 1, 2024. There are change request costs associated with this legislation that will have to be submitted to the vendor. The estimated costs for these change requests is $\$ 45,000$ in FY24.

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## LICENSING DIVISION:

With the large volume of applications for the new license and endorsement, the agency anticipates a workload impact to
process these.

FY24:
0.7 FTE Licensing Specialist - $\$ 62,853$ ( $\$ 54,809$ salary/benefits, $\$ 1,939$ in associated costs, $\$ 6,105$ for equipment purchases).
1.0 FTE Customer Service Specialist 3 - $\$ 82,562$ ( $\$ 73,687$ salary/benefits, $\$ 2,770$ in associated costs, $\$ 6,105$ for equipment purchases).

## FY25+:

0.2 FTE Licensing Specialist - \$16,214/yr (\$15,660 salary/benefits, $\$ 554$ in associated costs).
0.3 FTE Customer Service Specialist $3-\$ 22,938 / \mathrm{yr}$ ( $\$ 22,107$ salary/benefits, $\$ 831$ in associated costs).

In addition, the agency anticipates needing 0.5 FTE Program Specialist 2 (ongoing) to:

- Assist the Program Manager to create training and educate MAST Providers on new regulations
- Assist the Program Manager with MAST Provider training curriculum reviews and approvals
- Answer questions, as the agency expects an increase in questions from MAST Permit Holders and Providers
0.5 FTE Program Specialist $2-\$ 40,534 / \mathrm{yr}$ ( $\$ 39,149$ salary/benefits, $\$ 1,385 \mathrm{in}$ associated costs). Onetime costs in FY24 of $\$ 6,105$ for equipment purchases.
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## ENFORCEMENT DIVISION:

The Washington State Liquor and Cannabis Board ("Board") keeps detailed statistics on all of its enforcement activities and tracks this activity using a unit of measure called a Field Increment (FI). All direct enforcement activities such as premise checks, inspections and investigations are tracked to determine how many FI's are needed to accomplish each activity. Each FI is equivalent to $1 / 10$ th of an hour ( 6 minutes). For example, if a tavern premise check takes 2 FI's and two officers, it is anticipated that one check will consume 4 FI's. Using historical data to factor out indirect activities such as driving time, training, office time and leave, it has been determined that officers are available for an average of 4,220 FI's each year.

The agency anticipates workload impacts from compliance checks, education, and complaint investigations. Please see the attached "1375 HB Delivery Of Alcohol - Enforcement Field Increment Calculator.pdf" for the workload calculations.
1.0 FTE LCB Enforcement Officer $2-\$ 122,849 / y r$ ( $\$ 106,989$ salary/benefits, $\$ 15,860$ in associated costs). Onetime costs in FY24 of $\$ 26,395$ for equipment purchases.

The agency anticipates performing 12 compliance check events per year. Each event is expected to cost $\$ 720$ in lodging, food, and liquor purchases. $\$ 720 \times 12$ events per year $=\$ 8,640 / \mathrm{yr}$.

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## INFORMATION TECHNOLOGY DIVISION:

The agency will have one-time impacts to implement this legislation.

Vendor costs to modify the agency's internal licensing system (iSeries): $\$ 150 / \mathrm{hr} \times 80$ hours $=\$ 12,000$ in FY24

Agency staff time to modify the iSeries and internal reports: 300 hours in FY24.
0.1 FTE IT App Development - Senior/Specialist - \$15,529 (\$15,422 salary/benefits, \$107 in associated costs).

## Part III: Expenditure Detail

III. A - Operating Budget Expenditures

| Account | Account Title | Type | FY 2024 | FY 2025 | $\mathbf{2 0 2 3 - 2 5}$ | 2025-27 | 2027-29 |
| :--- | :--- | :--- | ---: | ---: | ---: | ---: | ---: |
| $501-1$ | Liquor Revolving <br> Account | State | 422,467 | 211,175 | 633,642 | 406,138 | 406,138 |
|  | Total \$ | 422,467 | 211,175 | 633,642 | 406,138 | 406,138 |  |

## III. B - Expenditures by Object Or Purpose

|  | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| FTE Staff Years | 3.3 | 2.0 | 2.7 | 1.9 | 1.9 |
| A-Salaries and Wages | 204,883 | 130,351 | 335,234 | 249,804 | 249,804 |
| B-Employee Benefits | 85,173 | 53,554 | 138,727 | 102,348 | 102,348 |
| C-Professional Service Contracts | 57,000 |  | 57,000 |  |  |
| E-Goods and Other Services | 32,123 | 15,630 | 47,753 | 30,734 | 30,734 |
| G-Travel | 15,160 | 11,160 | 26,320 | 22,320 | 22,320 |
| J-Capital Outlays | 28,128 | 480 | 28,608 | 932 | 932 |
| M-Inter Agency/Fund Transfers |  |  |  |  |  |
| N-Grants, Benefits \& Client Services |  |  |  |  |  |
| P-Debt Service |  |  |  |  |  |
| S-Interagency Reimbursements |  |  |  |  |  |
| T-Intra-Agency Reimbursements |  |  |  |  |  |
| 9- |  |  |  |  |  |
| Total \$ | 422,467 | 211,175 | 633,642 | 406,138 | 406,138 |

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

| Job Classification | Salary | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Customer Service Specialist 3 | 50,592 | 1.0 | 0.3 | 0.7 | 0.3 | 0.3 |
| IT App Development Senior/Specialist | 118,716 | 0.1 |  | 0.1 |  |  |
| LCB Enforcement Officer 2 | 77,028 | 1.0 | 1.0 | 1.0 | 1.0 | 1.0 |
| Licensing Specialist | 54,492 | 0.7 | 0.2 | 0.5 | 0.1 | 0.1 |
| Program Specialist 2 | 54,492 | 0.5 | 0.5 | 0.5 | 0.5 | 0.5 |
| Total FTEs |  | 3.3 | 2.0 | 2.7 | 1.9 | 1.9 |

## III. D - Expenditures By Program (optional)

| Program | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Board Division (010) | 45,000 |  | 45,000 |  |  |
| Licensing Division (050) | 192,054 | 79,686 | 271,740 | 143,160 | 143,160 |
| Enforcement Division (060) | 157,884 | 131,489 | 289,373 | 262,978 | 262,978 |
| Information Technology Division (070) | 27,529 |  | 27,529 |  |  |
| Total \$ | 422,467 | 211,175 | 633,642 | 406,138 | 406,138 |

## Part IV: Capital Budget Impact

## IV. A - Capital Budget Expenditures NONE

## IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.
NONE
IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB. NONE

## Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

New rules would need to be written to implement the new alcohol delivery license and alcohol delivery endorsement.


Note: normally compliance checks costs are calculated as per check. Delivery compliance checks involve a whole day of work to do so the checks are calculated not as per check but as an event. The 12 checks shown are all day events and not just 12 compliance checks. The cost of $\$ 720$ per Compliance Check Event is for lodging, food and liquor purchases.

## Ten-Year Analysis

| Bill Number <br> 1375 HB | Title | Agency <br> 195 Liquor and Cannabis Board |
| :--- | :--- | :--- |

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp .

## Estimates

## No Cash Receipts

Partially Indeterminate Cash Receipts
Indeterminate Cash Receipts

## Estimated Cash Receipts

| Name of Tax or Fee | Acct Code | Fiscal Year 2024 | Fiscal Year 2025 | Fiscal Year 2026 | Fiscal Year 2027 | $\begin{array}{\|c} \text { Fiscal Year } \\ 2028 \end{array}$ | $\begin{array}{\|c} \text { Fiscal Year } \\ 2029 \end{array}$ | Fiscal Year 2030 | $\begin{array}{\|c} \text { Fiscal Year } \\ 2031 \end{array}$ | Fiscal Year 2032 | Fiscal Year 2033 | $\begin{gathered} \text { 2024-33 } \\ \text { TOTAL } \end{gathered}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Alcohol Delivery Endorsement | 501 | 100,000 | 125,000 | 150,000 | 175,000 | 200,000 | 225,000 | 250,000 | 275,000 | 300,000 | 325,000 | 2,125,000 |
| Alcohol Delivery License | 501 | 196,000 | 260,000 | 260,000 | 260,000 | 260,000 | 260,000 | 260,000 | 260,000 | 260,000 | 260,000 | 2,536,000 |
| Total |  | 296,000 | 385,000 | 410,000 | 435,000 | 460,000 | 485,000 | 510,000 | 535,000 | 560,000 | 585,000 | 4,661,000 |
| Biennial Totals |  | 681 | ,000 |  | 5,000 | 945, | ,000 | 1,045 | 5,000 | 1,145 | 5,000 | 4,661,000 |

Narrative Explanation (Required for Indeterminate Cash Receipts)
Section 3: creates a new third-party "alcohol delivery license" to deliver spirits, beer, and wine FROM a business licensed by the board with an endorsement for alcohol delivery to a person within the state of Washington. The annual fee for this license is $\$ 2,000$. The agency assumes that there would be at least 130 new applications for 1 license ( $75 \%$ or 98 in the first year, $25 \%$ or 32 in the second year).

FY24: 98 new applications $\times \$ 2,000=\$ 196,000$
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FY26+: 130 renewals $\times \$ 2,000=\$ 260,000$
Section 6: creates a new "alcohol delivery endorsement" to the following licenses:

- spirits, beer, and wine restaurant license;
- tavern license;
- domestic winery license;
- domestic brewery license;
- microbrewery license;
- distillery license; and


## Ten-Year Analysis

| Bill Number <br> 1375 HB | Title | Agency <br> 195 Liquor and Cannabis Board |
| :--- | :--- | :--- |

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp .

## Narrative Explanation (Required for Indeterminate Cash Receipts)

| • craft distillery license. |
| :--- |
| The cost of an alcohol delivery endorsement is $\$ 50$. Note: the agency |
| the endorsement. The agency assumes that 2,000 licenses would ap |
| FY24: 2,000 applications $\times \$ 50=\$ 100,000$ |
| FY25: 2,000 renewals +500 applications $=2,500 \times \$ 50=\$ 125,000$ |
| FY26: 2,500 renewals +500 applications $=3,000 \times \$ 50=\$ 150,000$ |
| FY27: 3,000 renewals +500 applications $=3,500 \times \$ 50=\$ 175,000$ |
| FY28: 3,500 renewals +500 applications $=4,000 \times \$ 50=\$ 200,000$ |
| FY29: 4,000 renewals +500 applications $=4,500 \times \$ 50=\$ 25,000$ |
| FY30: 4,500 renewals +500 applications $=5,000 \times \$ 50=\$ 250,000$ |
| FY31: 5,000 renewals +500 applications $=5,500 \times \$ 50=\$ 275,000$ |
| FY32: 5,500 renewals +500 applications $=6,000 \times \$ 50=\$ 300,000$ |
| FY33: 6,000 renewals +500 applications $=6,500 \times \$ 50=\$ 325,000$ |


| Agency Preparation: Colin O Neill | Phone: (360) 664-4552 | Date: $1 / 25 / 2023$ 4:45:15 pr |
| :---: | :--- | :--- |
| Agency Approval: Aaron Hanson | Phone: 360-664-1701 | Date: $1 / 25 / 2023$ 4:45:15 pr |
| OFM Review: | Phone: | Date: |

