

Multiple Agency Fiscal Note Summary

Bill Number: 5409 SB	Title: Voter identifier numbers
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Estimated Cash Receipts

NONE

Estimated Operating Expenditures

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of the Secretary of State	.0	460,000	460,000	460,000	.0	0	0	0	.0	0	0	0
Department of Licensing	Non-zero but indeterminate cost and/or savings. Please see discussion.											
Total \$	0.0	460,000	460,000	460,000	0.0	0	0	0	0.0	0	0	0

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total

Estimated Capital Budget Expenditures

Agency Name	2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of the Secretary of State	.0	0	0	.0	0	0	.0	0	0
Department of Licensing	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Estimated Capital Budget Breakout

Prepared by: Gwen Stamey, OFM	Phone: (360) 790-1166	Date Published: Final 2/ 8/2023
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Individual State Agency Fiscal Note

Bill Number: 5409 SB	Title: Voter identifier numbers	Agency: 085-Office of the Secretary of State
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2024	FY 2025	2023-25	2025-27	2027-29
Account					
General Fund-State 001-1	460,000	0	460,000	0	0
Total \$	460,000	0	460,000	0	0

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Sam Brown	Phone: 786-7470	Date: 02/02/2023
Agency Preparation: Mike Woods	Phone: (360) 704-5215	Date: 02/07/2023
Agency Approval: Mike Woods	Phone: (360) 704-5215	Date: 02/07/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 02/07/2023

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Current law requires a unique identifier be assigned to each registered voter in the state. This bill requires the unique identifier be the voter's Washington state driver's license number or identocard number. If the voter has neither number, the voter must be assigned a unique number that will become the voter's driver's or identocard number upon application for such documents.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

OSOS estimates it would take approximately 300 hours of development time at \$200 per hour, for a total cost of \$60,000 to make the necessary change to the Voter Registration System.

Additionally, the interface between VoteWA and DOL would need to be redesigned or enhanced to support the assignment of a voter ID that could later be used as a driver's license or identocard number and some unknown method to identify if the voter already has a driver's license or identocard. OSOS would use contractors for these services. Projects with similar technical efforts using contractors have ranged from \$300,000-\$400,000 to design, develop, test, and implement.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	460,000	0	460,000	0	0
Total \$			460,000	0	460,000	0	0

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts					
E-Goods and Other Services	460,000		460,000		
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	460,000	0	460,000	0	0

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 5409 SB	Title: Voter identifier numbers	Agency: 240-Department of Licensing
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Sam Brown	Phone: 786-7470	Date: 02/02/2023
Agency Preparation: Don Arlow	Phone: (360) 902-3736	Date: 02/07/2023
Agency Approval: Gerrit Eades	Phone: (360)902-3863	Date: 02/07/2023
OFM Review: Kyle Siefering	Phone: (360) 995-3825	Date: 02/07/2023

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Please see attached fiscal note

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Please see attached fiscal note.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Agency 240 – Department of Licensing

Bill Number: SB 5409

Bill Title: Voter identifier numbers

Part 1: Estimates

No Fiscal Impact

Estimated Cash Receipts:

NONE

Estimated Expenditures:

INDETERMINATE; PLEASE SEE NARRATIVE

The revenue and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions.

- If the fiscal impact is **less than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- If fiscal impact is **greater than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Sam Brown	Phone: (360) 786-7470	Date: 2/2/2023
Agency Preparation: Don Arlow	Phone: (360) 902-3736	Date: 2/7/2023
Agency Approval: Gerrit Eades	Phone: (360) 902-3931	Date:

Request #	1
Bill #	5409 SB

Part 2 – Explanation

This bill requires that a registered voter’s unique identifier assigned through the Secretary of State now match their Washington driver’s license or identocard number. If a voter does not have a driver’s license or identocard issued by the Department of Licensing (DOL), they will be assigned a unique identification number that will become their driver’s license or identocard number upon application for one.

2.A – Brief Description Of What The Measure Does That Has Fiscal Impact

Section 1 amends RCW 29A.08.125 to require that a registered voter’s “unique identifier” assigned through the Secretary of State’s (SOS) Office now match their Washington driver’s license or identocard number. If a voter does not have a driver’s license or identocard, they will be assigned a unique identification number that will become their driver’s license or identocard number upon application for one.

2.B - Cash receipts Impact

This bill will not have an impact on cash receipts. There are no changes to fees or anticipated revenue collections for the department.

2.C – Expenditures

The operational and systems impacts of this bill are indeterminate until implementation design and planning work are completed. During implementation development and following full implementation, the department will assess resource needs and submit a request as necessary in a future budget cycle.

DOL expects that several functional areas would be impacted. The types of work done and the positions supporting that work are outlined below.

Assumptions:

- DOL assumes that a new portal would be created to allow the SOS to issue new driver’s license and identocard numbers to newly registered voters.
- DOL assumes that the new portal would also allow SOS to search for already existing accounts and if an existing account is found it would tie their data to DRIVES data.

System implementation and integration with the SOS would increase workload for DOL units to manage exceptions. Manual exception processing and merging records data requires work to move over data between source record accounts and primary accounts. This work is typically accomplished by Customer Service Specialist 2,3, and 4s, depending on complexity and frequency of work.

DOL assumes there will be an increased workload to the Driver and Vehicle investigations team related to fraud, and changes of license number requests. Currently the SOS process is to mail out your information on a postcard. Lost or misdelivered mail could increase fraud cases. This work is typically accomplished by Investigator 1, 2, and 3s, depending on complexity and frequency of work.

DOL is transitioning from permanent driver’s license numbers to random generated numbers. The possibility of mismatched voter numbers and driver’s license or identocard numbers could result in

additional calls to the departments Customer Service Center. These calls are typically managed by Customer Service Specialist 2 positions.

Information Services:

Similar to operations-related expenses, the level of effort to modify the department's information technology systems is indeterminate until implementation design and planning work are completed. The types of modifications expected are outlined below.

What DOL will implement:

DRIVES - Indeterminate

If DRIVES implements a solution where SOS interfaces with the department to receive real-time updates on "unique identified" numbers issued by their office, the following system change may be needed:

1. Modify existing interface voter verification service with new data element to provide the driver/identocard number.
2. New interface and logic to interface with Secretary of State to confirm when a new account is created in DRIVES to confirm if a unique identifier has already been issued by the Secretary of State. If it does, the department will use the number as that credential number. Changes include updates to:
 - a. Online issuance
 - b. Headquarters Issuance
 - c. Back-office record creation
 - d. Webservices with courts and law enforcement when a non-driver account is created.
3. New case/work items for records issued, but error because a different license number was issued by Secretary of State.
4. Modify merge record logic to allow updating/merging records with different license numbers issued by the Secretary of State.
5. Interface to send Secretary of State unassigned credential numbers that can be issued when a voter registers and does not have a driver or license number.
6. One-time database pass to send the most recent driver records so Secretary of State can update their records with the current license number on the department's record.
7. New reports on errors caused by variance in the department issued credential numbers versus Secretary of State issued number.
8. New letters to update the customer when a credential number is changing.
9. Modify logic including screens to add reason for no-fee issued credentials when the number issued by Secretary of State does not match the departments.
10. New security updates for new case/letters/reports.

Ongoing Maintenance: Ongoing monthly maintenance for interface

Security Assessment: Full security assessment and analysis for new interface and added data elements.

Part 3 – Expenditure Detail

Indeterminate.

Part 4 – Capital Budget Impact

None.

Part 5 – New Rule Making Required

None.