Multiple Agency Fiscal Note Summary

Bill Number: 5318 SB

Title: Estate recovery

Estimated Cash Receipts

| Agency Name | 2023-25 | | | 2025-27 | | | 2027-29 | | |
|-------------------|----------|-------------|-----------|----------|-------------|-----------|----------|-------------|-----------|
| | GF-State | NGF-Outlook | Total | GF-State | NGF-Outlook | Total | GF-State | NGF-Outlook | Total |
| Department of | 0 | 0 | 1,796,000 | 0 | 0 | 1,796,000 | 0 | 0 | 1,796,000 |
| Social and Health | | | | | | | | | |
| Services | | | | | | | | | |
| - | | | | | | | | | |
| Total \$ | 0 | 0 | 1,796,000 | 0 | 0 | 1,796,000 | 0 | 0 | 1,796,000 |

Estimated Operating Expenditures

| Agency Name | 2023-25 | | | 2025-27 | | | 2027-29 | | | | | |
|--|---------|-----------|-------------|-----------|------|-----------|-------------|-----------|------|-----------|-------------|-----------|
| | FTEs | GF-State | NGF-Outlook | Total | FTEs | GF-State | NGF-Outlook | Total | FTEs | GF-State | NGF-Outlook | Total |
| Washington State Health Care Authority | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 |
| Department of Social and Health Services | .0 | 1,798,000 | 1,798,000 | 3,594,000 | .0 | 1,798,000 | 1,798,000 | 3,594,000 | .0 | 1,798,000 | 1,798,000 | 3,594,000 |
| Total \$ | 0.0 | 1,798,000 | 1,798,000 | 3,594,000 | 0.0 | 1,798,000 | 1,798,000 | 3,594,000 | 0.0 | 1,798,000 | 1,798,000 | 3,594,000 |

Estimated Capital Budget Expenditures

| 2023-25 | | 2025-27 | | | 2027-29 | | | |
|---------|-------|--|--|--|--|--|---|--|
| FTEs | Bonds | Total | FTEs | Bonds | Total | FTEs | Bonds | Total |
| .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| | | | | | | | | |
| .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| | | | | | | | | |
| 0.0 | 0 | 0 | 00 | 0 | 0 | 0.0 | 0 | 0 |
| | .0 | FTEs Bonds .0 0 .0 0 | FTEs Bonds Total .0 0 0 .0 0 0 | FTEs Bonds Total FTEs .0 0 0 .0 .0 .0 0 0 0 .0 | FTEs Bonds Total FTEs Bonds .0 0 | FTEsBondsTotalFTEsBondsTotal.000.0.000.000.0.000 | FTEs Bonds Total FTEs Bonds Total FTEs .0 0 0 .0 0 0 0 .0 .0 0 0 .0 .0 0 0 .0 .0 0 0 .0 .0 0 0 .0 | FTEsBondsTotalFTEsBondsTotalFTEsBonds.0000.00000.000.000000.000.000000 |

Estimated Capital Budget Breakout

NONE

| Prepared by: Breann Boggs, OFM | Phone: | Date Published: |
|--------------------------------|----------------|-----------------|
| | (360) 485-5716 | Final 2/15/2023 |

Individual State Agency Fiscal Note

| Bill Number: 5318 SB | Title: Estate recovery | Agency: 107-Washington State Health Care Authority |
|-----------------------------|------------------------|---|
| Part I. Estimates | | |

Part I: Estimates

X No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from: NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

| Legislative Contact: | Delika Steele | Phone: 3607867486 | Date: 01/18/2023 |
|----------------------|-----------------|-----------------------|------------------|
| Agency Preparation: | Melinda Helberg | Phone: 360-725-0000 | Date: 02/09/2023 |
| Agency Approval: | Cliff Hicks | Phone: 360-725-0875 | Date: 02/09/2023 |
| OFM Review: | Jason Brown | Phone: (360) 742-7277 | Date: 02/09/2023 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached narrative.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached narrative.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached narrative.

Part III: Expenditure Detail

- **III. A Operating Budget Expenditures** NONE
- III. B Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.* NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

- IV. A Capital Budget Expenditures NONE
- IV. B Expenditures by Object Or Purpose NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

HCA Fiscal Note

Bill Number: 5318 SB

HCA Request #: 23-113

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

An act relating to limiting estate recovery; and amending RCW 43.20B.080 and 70.129.040.

This bill removes the Department of Social and Health Services authorization to file a lien against the property, or to seek recovery from their estate, of certain hospitalized individuals who it is determined cannot reasonably be expected to be discharged from the medical institution and return home. The Office of Financial Recovery will not be sent funds held by long-term care facilities on behalf of residents who had their long-term care paid for by the state and will not release funds for burial expenses.

II. B - Cash Receipts Impact

None.

II. C – Expenditures

No fiscal impact, this bill does not alter or expand any of the Washington State Health Care Authority's current operations or services.

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

None

Individual State Agency Fiscal Note

| Bill Number: 5318 SB Title: Estate recovery | Agency: 300-Department of Social and Health Services |
|---|---|
|---|---|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

| ACCOUNT | | | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|----------------------|-------|----------|---------|---------|-----------|-----------|-----------|
| General Fund-Federal | 001-2 | | 898,000 | 898,000 | 1,796,000 | 1,796,000 | 1,796,000 |
| | | Total \$ | 898,000 | 898,000 | 1,796,000 | 1,796,000 | 1,796,000 |

Estimated Operating Expenditures from:

| | | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|----------------------|----------|-----------|-----------|-----------|-----------|-----------|
| Account | | | | | | |
| General Fund-State | 001-1 | 899,000 | 899,000 | 1,798,000 | 1,798,000 | 1,798,000 |
| General Fund-Federal | 001-2 | 898,000 | 898,000 | 1,796,000 | 1,796,000 | 1,796,000 |
| | Total \$ | 1,797,000 | 1,797,000 | 3,594,000 | 3,594,000 | 3,594,000 |

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

| Legislative Contact: | Delika Steele | Phone: 3607867486 | Date: 01/18/2023 |
|----------------------|----------------|-----------------------|------------------|
| Agency Preparation: | Mitchell Close | Phone: 3600000000 | Date: 01/31/2023 |
| Agency Approval: | Dan Winkley | Phone: 360-902-8236 | Date: 01/31/2023 |
| OFM Review: | Breann Boggs | Phone: (360) 485-5716 | Date: 02/05/2023 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1(8) removes the Department of Social and Health Services (DSHS) authorization to file a lien against the property of an individual before their death.

Section 2(4) removes the requirement that upon the death of a resident with personal funds deposited with the facility, those funds are returned to DSHS if the resident received long-term care services paid by the state.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

A portion of the costs incurred to implement this legislation will be funded with federal Title XIX - Medicaid funds.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

* The fiscal impact is due to DSHS no longer recovering personal funds from providers, decreasing fund recovery.

* The elimination of the collection of Tax Equity and Fiscal Responsibility Act (TEFRA) funds does not have a fiscal impact because TEFRA funds will become part of the estate post-death and will therefore still be recovered. TEFRA is the name of the federal law that enables the states (as an option) to impose pre-death liens on the property of a long-term services and support recipient who becomes institutionalized and is not expected to return home.

See attached "5318 SB Estate Recovery Backup" for more details.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

| Account | Account Title | Туре | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|---------|---------------|----------|-----------|-----------|-----------|-----------|-----------|
| 001-1 | General Fund | State | 899,000 | 899,000 | 1,798,000 | 1,798,000 | 1,798,000 |
| 001-2 | General Fund | Federal | 898,000 | 898,000 | 1,796,000 | 1,796,000 | 1,796,000 |
| | | Total \$ | 1,797,000 | 1,797,000 | 3,594,000 | 3,594,000 | 3,594,000 |

III. B - Expenditures by Object Or Purpose

| | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|--------------------------------------|-----------|-----------|-----------|-----------|-----------|
| FTE Staff Years | | | | | |
| A-Salaries and Wages | | | | | |
| B-Employee Benefits | | | | | |
| C-Professional Service Contracts | | | | | |
| E-Goods and Other Services | | | | | |
| G-Travel | | | | | |
| J-Capital Outlays | | | | | |
| M-Inter Agency/Fund Transfers | | | | | |
| N-Grants, Benefits & Client Services | 1,797,000 | 1,797,000 | 3,594,000 | 3,594,000 | 3,594,000 |
| P-Debt Service | | | | | |
| S-Interagency Reimbursements | | | | | |
| T-Intra-Agency Reimbursements | | | | | |
| 9- | | | | | |
| Total \$ | 1,797,000 | 1,797,000 | 3,594,000 | 3,594,000 | 3,594,000 |

III. C - **Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

| Program | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|---|-----------|-----------|-----------|-----------|-----------|
| Developmental Disabilities Administration | 628,000 | 628,000 | 1,256,000 | 1,256,000 | 1,256,000 |
| (030) | | | | | |
| Aging and Long-Term Services Administration | 1,169,000 | 1,169,000 | 2,338,000 | 2,338,000 | 2,338,000 |
| (040) | | | | | |
| Total \$ | 1,797,000 | 1,797,000 | 3,594,000 | 3,594,000 | 3,594,000 |

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

New rules will be required.

5318 SB Fiscal Impact Summary

| | | | 23-25 |
|------------|-----------|-----------|-----------|
| DSHS Total | State | Federal | Biennium |
| FY24 | 899,000 | 898,000 | 1,797,000 |
| FY25 | 899,000 | 898,000 | 1,797,000 |
| Total | 1,798,000 | 1,796,000 | 3,594,000 |

| | | | 25-27 |
|------------|-----------|-----------|-----------|
| DSHS Total | State | Federal | Biennium |
| FY26 | 899,000 | 898,000 | 1,797,000 |
| FY27 | 899,000 | 898,000 | 1,797,000 |
| Total | 1,798,000 | 1,796,000 | 3,594,000 |

| ALTSA Recoveries | | | 23-25 |
|------------------|-----------|-----------|-----------|
| (X49) | State | Federal | Biennium |
| FY24 | 585,000 | 584,000 | 1,169,000 |
| FY25 | 585,000 | 584,000 | 1,169,000 |
| Total | 1,170,000 | 1,168,000 | 2,338,000 |

| ALTSA Recoveries | | | 25-27 |
|------------------|-----------|-----------|-----------|
| (X49) | State | Federal | Biennium |
| FY26 | 585,000 | 584,000 | 1,169,000 |
| FY27 | 585,000 | 584,000 | 1,169,000 |
| Total | 1,170,000 | 1,168,000 | 2,338,000 |

| DDA Category 1000 | | | 23-25 |
|-------------------|---------|---------|-----------|
| Total | State | Federal | Biennium |
| FY24 | 314,000 | 314,000 | 628,000 |
| FY25 | 314,000 | 314,000 | 628,000 |
| Total | 628,000 | 628,000 | 1,256,000 |

| DDA Category 1000 | | | 25-27 |
|-------------------|---------|---------|-----------|
| Total | State | Federal | Biennium |
| FY26 | 314,000 | 314,000 | 628,000 |
| FY27 | 314,000 | 314,000 | 628,000 |
| Total | 628,000 | 628,000 | 1,256,000 |

Assumptions:

Eliminates recovered personal funds directly from providers.

Eliminates pre-death liens related to collection of TEFRA funds.

TEFRA funds will become part of the estate post-death and will still be recovered.

| Sum of EXPENDITURE | | FY19-FY21 | | | | |
|--------------------|----------------|------------|-----------|-------------------|-----------|-----------|
| SUBSUBOBJECT | SSO_TITLE | BUDGETUNIT | 2019 | 2020 | 2021 | Average |
| | RECOVERY OF | | | | | |
| 1125 | PERSONAL FUNDS | H51 | (467,282) | (638,605) | (383,048) | |
| | | H52 | (101,113) | (68 <i>,</i> 697) | (104,420) | |
| | | H53 | - | (4,197) | - | |
| | | H54 | (3,763) | (3 <i>,</i> 538) | (6,455) | |
| | | H55 | (23,037) | (48,238) | (24,280) | |
| | | H58 | (8,089) | - | - | |
| Grand Total | | | (603,284) | (763,275) | (518,203) | (628,254) |

ER Recoveries by Business Line Per Fiscal Year

| Fiscal Year | Res | ident Personal Funds |
|-------------------|-----|----------------------|
| 2021 | \$ | 1,451,792 |
| 2020 | \$ | 1,056,728 |
| 2019 | \$ | 999,687 |
| FY19-FY21 Average | \$ | 1,169,402 |

(All)

Recovery Type

| | | Values | | | | |
|-------------------|----------------------------|-------------------|-------------------|-----------------|-----------------|--------------------|
| | | | Sum of | Sum of | Sum of | |
| FY | Range | Count of clientID | RecoveredForALTSA | RecoveredForDDA | RecoveredForESA | Annual Total |
| FY19 | \$1-\$24,999.99 | 830 | 3,112,388 | 212,968 | 14,462 | |
| | \$25,000-\$49,999.99 | 135 | 3,484,971 | 187,120 | 2,458 | |
| FY19 Total | | 965 | 6,597,359 | 400,087 | 16,920 | 7,014,366 |
| FY20 | \$1-\$24,999.99 | 687 | 2,672,301 | 191,753 | 10,924 | |
| | \$25,000-\$49,999.99 | 107 | 2,951,331 | 55,961 | 53,483 | |
| FY20 Total | | 794 | 5,623,632 | 247,715 | 64,407 | 5,935,754 |
| FY21 | \$1-\$24,999.99 | 775 | 2,968,665 | 246,225 | 2,490 | |
| | \$25,000-\$49,999.99 | 116 | 3,040,345 | 200,763 | 2,553 | |
| FY21 Total | | 891 | 6,009,010 | 446,988 | 5,043 | 6,461,040 |
| Grand Total | | 2,650 | 18,230,000 | 1,094,789 | 86,370 | |
| | | | | | FY19-F | Y21 Annual Average |
| | | | | | ALTSA (X49) | 6,470,387 |
| Estimates from DP | 050/040-PL-NK Estate Recov | ery Equity | | | DDA | 628,254 |

Assumed policy change to also eliminate TEFRA/Estate Recovery up to \$50,000.

The change in RCW proposed by 5318 SB does not require the policy change assumed in DP, so fiscal impact estimates have been adjusted.

| Sum of EXPENDITURE | | | SFY | | | | |
|--------------------|----------------|------------|-----------|-----------|-----------|-----------|-------------|
| SUBSUBOBJECT | SSO_TITLE | BUDGETUNIT | 2019 | 2020 | 2021 | 2022 | Grand Total |
| | RECOVERY OF | | | | | | |
| 1125 | PERSONAL FUNDS | H51 | (467,282) | (638,605) | (383,048) | (504,199) | (1,993,135) |
| | | H52 | (101,113) | (68,697) | (104,420) | (91,440) | (365,670) |
| | | H53 | - | (4,197) | - | - | (4,197) |
| | | H54 | (3,763) | (3,538) | (6,455) | (6,081) | (19,837) |
| | | H55 | (23,037) | (48,238) | (24,280) | (6,817) | (102,372) |
| | | H58 | (8,089) | - | - | - | (8,089) |
| Grand Total | | | (603,284) | (763,275) | (518,203) | (608,538) | (2,493,300) |