# **Multiple Agency Fiscal Note Summary**

Bill Number: 5418 SB Title: Definition of public work

# **Estimated Cash Receipts**

NONE

**Estimated Operating Expenditures** 

Agency Name		20	023-25			2	025-27				2027-29	
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Department of	.0	0		0		0	0	0	.0	0	0	0
Commerce												-
Department of	1.6	360,300	360,300	360,300	1.6	326,400	326,400	326,400	1.6	326,400	326,400	326,400
Revenue		•	,	,		,	· ·	,		, , , , ,		•
Office of Minority	Fiscal n	ote not availab	le				•					
and Women's												
Business												
Enterprises												
Department of	.0	0	0	0	.0	0	0	0	.0	0	0	0
Enterprise Services												
Department of	.0	0	0	0	.0	0	0	0	.0	0	0	0
Health												
University of	Non-zer	o but indeterm	ninate cost and/o	or savings. Ple	ease see	discussion.						
Washington												
Washington State	.0	0	0	0	.0	0	0	0	.0	0	0	0
University				-								-
Eastern	.0	0	0	0	.0	0	0	0	.0	0	0	0
Washington	"	ľ		·		•						
University												
Central Washington	.0	0	0	0	.0	0	0	0	.0	0	0	0
University				·							Ĭ	-
The Evergreen	.0	0	0	0	.0	0	0	0	.0	0	0	0
State College	"	ľ		·		ľ					Ĭ	ŭ
Western	.0	0	0	0	.0	0	0	0	.0	0	0	0
Washington				·		,				Ĭ	Ĭ	-
University												
Department of	.0	0	0	0	.0	0	0	0	.0	0	0	0
Transportation												
County Road	.0	0	0	0	.0	0	0	0	.0	0	0	0
Administration												
Board												
Transportation	.0	0	0	0	.0	0	0	0	.0	0	0	0
Improvement												
Board												
Freight Mobility	.0	0	0	0	.0	0	0	0	.0	0	0	0
Strategic												
Investment Board												
Department of	.0	0	0	0	.0	0	0	0	.0	0	0	0
Ecology												
Recreation and	.0	0	0	0	.0	0	0	0	.0	0	0	0
Conservation												
Funding Board												
State Conservation	.0	3,000	3,000	3,000	.0	3,000	3,000	3,000	.0	3,000	3,000	3,000
Commission												
Puget Sound	.0	0	0	0	.0	0	0	0	.0	0	0	0
Partnership												
Department of	Fiscal n	ote not availab	ole									
Natural Resources												
Department of	.0	0	0	0	.0	0	0	0	.0	0	0	0
Agriculture	"									]		
Community and	.0	0	0	0	.0	0	0	0	.0	0	0	0
Technical College	"				"							· ·
System												
Total \$	1.6	363,300	363,300	363,300	1.6	329,400	329,400	329,400	1.6	329,400	329,400	329,400

Agency Name	2023-25				2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts										
Loc School dist-SPI										
Local Gov. Other	Non-z	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Local Gov. Total										

# **Estimated Capital Budget Expenditures**

Agency Name		2023-25			2025-27			2027-29	
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Department of Commerce	.0	0	0	.0	0	0	.0	0	0
Department of Revenue	.0	0	0	.0	0	0	.0	0	0
Office of Minority and	Fiscal 1	note not availabl	e						
Women's Business									
Enterprises									
Department of Enterprise	.0	0	0	.0	0	0	.0	0	0
Services									
Department of Health	.0	0	0	.0	0	0	.0	0	0
University of Washington	.0	0	0	.0	0	0	.0	0	0
Washington State	.0	0	0	.0	0	0	.0	0	0
University									
Eastern Washington	.0	0	0	.0	0	0	.0	0	0
University									
Central Washington	.0	0	0	.0	0	0	.0	0	0
University									
The Evergreen State	.0	0	0	.0	0	0	.0	0	0
College									
Western Washington	.0	0	0	.0	0	0	.0	0	0
University									
Department of	.0	0	0	.0	0	0	.0	0	0
Transportation									
County Road	.0	0	0	.0	0	0	.0	0	0
Administration Board									
Transportation	.0	0	0	.0	0	0	.0	0	0
Improvement Board									
Freight Mobility Strategic	.0	0	0	.0	0	0	.0	0	0
Investment Board									
Department of Ecology	.0	0	0	.0	0	0	.0	0	0
Recreation and	.0	0	0	.0	0	0	.0	0	0
Conservation Funding									
Board									
State Conservation	.0	0	0	.0	0	0	.0	0	0
Commission									
Puget Sound Partnership	.0	0	0	.0	0	0	.0	0	0
Department of Natural	Fiscal 1	note not availabl	e						
Resources									
Department of	.0	0	0	.0	0	0	.0	0	0
Agriculture									
Community and Technical	.0	0	0	.0	0	0	.0	0	0
College System									
T-4-10	0.0	0	0	0.0	0	0	0.0	0	0
Total \$	U.U	U	<u> </u>	J 0.0	U	<u>ا</u>	U.U	<u> </u>	U

Agency Name		2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts										
Loc School dist-SPI										
Local Gov. Other	Non-z	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Local Gov. Total	1									

# **Estimated Capital Budget Breakout**

Prepared by: Cheri Keller, OFM	Phone:	Date Published:
	(360) 584-2207	Final 2/21/2023

<b>Bill Number:</b> 5418 SB	Title: Definition of pu	blic work	Agency: 103-Department of Commerce
Part I: Estimates	•		
X No Fiscal Impact			
Estimated Cash Receipts to:			
NONE			
<b>Estimated Operating Expend</b> NONE	itures from:		
Estimated Capital Budget Imp	pact:		
NONE			
•		the most likely fiscal impact. Factor	s impacting the precision of these estimates,
and alternate ranges (if approp	oriate), are explained in Part II.  follow corresponding instruction	15.	
			uent biennia, complete entire fiscal note
form Parts I-V.			
If fiscal impact is less the	an \$50,000 per fiscal year in the	current biennium or in subsequen	t biennia, complete this page only (Part I)
Capital budget impact, c	omplete Part IV.		
Requires new rule makir	ng, complete Part V.		
Legislative Contact: Dani	elle Creech	Phone: 360-7	86-7412 Date: 02/06/2023
Agency Preparation: Jason	n Davidson	Phone: 360-7	25-5080 Date: 02/09/2023
Agency Approval: Jason	n Davidson	Phone: 360-7	25-5080 Date: 02/09/2023
OFM Review: Myra	a Baldini	Phone: (360)	688-8208 Date: 02/13/2023

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1 Defines the terms which will be used in RCW 39.04.010. The definition of public work is expanded to works supported in part or whole by grants or loans involving public tax dollars.

Section 2 Defines the terms which will be used in RCW 39.12.010 and adds the definition for public work.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

There is minimal impact to the Department of Commerce (Department). The activities stated in SB 5418 are already part of the normal operating procedures within the Department.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

#### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Although this bill will not directly impact the amount of funding appropriated by the capital budget for affordable housing, it may affect the number of units of housing that can be built with a given appropriation. Under current practice, a state-funded loan under the Housing Trust Fund to a non-profit affordable housing developer may not trigger prevailing wage. The language in this bill would make clear that loans and grants from a public source are subject to prevailing wage requirements and any such funds used for a capital project would trigger prevailing wage requirements. This is not a direct impact on department of commerce (department) work but may reduce the efficacy of our funds by the increased cost of wages, to the extent there is an increase, on capital projects.

# Part V: New Rule Making Required

# **Department of Revenue Fiscal Note**

Bill Number: 5418 SB	Title: Definition of publ	ic work	Agenc	y: 140-Departmen	nt of Revenue
art I: Estimates					
No Fiscal Impact					
Estimated Cash Receipts to:					
NONE					
stimated Expenditures from:					
		EV 2025		2025 25	2027 20
FTE Staff Years	FY 2024	FY 2025	2023-25 1.6	2025-27 1.6	<b>2027-29</b>
Account	1.0	1.0	1.0	1.0	1.
GF-STATE-State 001-1	197,100	163,200	360,300	326,400	326,40
7	<b>Fotal \$</b> 197,100	163,200	360,300	326,400	326,40
NONE					
The cash receipts and expenditure est		ne most likely fiscal im	pact. Factors impac	ting the precision of t	these estimates,
The cash receipts and expenditure est and alternate ranges (if appropriate),	, are explained in Part II.		spact. Factors impac	ting the precision of t	these estimates,
The cash receipts and expenditure est and alternate ranges (if appropriate), Check applicable boxes and follow	, are explained in Part II.  v corresponding instructions				
The cash receipts and expenditure est and alternate ranges (if appropriate),	, are explained in Part II.  v corresponding instructions				
The cash receipts and expenditure est and alternate ranges (if appropriate),  Check applicable boxes and follow  If fiscal impact is greater than	, are explained in Part II.  v corresponding instructions: \$50,000 per fiscal year in the	e current biennium o	or in subsequent bio	ennia, complete ent	ire fiscal note
The cash receipts and expenditure est and alternate ranges (if appropriate), Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.	w corresponding instructions: \$50,000 per fiscal year in the 0,000 per fiscal year in the c	e current biennium o	or in subsequent bio	ennia, complete ent	ire fiscal note
The cash receipts and expenditure est and alternate ranges (if appropriate).  Check applicable boxes and follow  If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$50	w corresponding instructions: \$50,000 per fiscal year in the 0,000 per fiscal year in the cete Part IV.	e current biennium o	or in subsequent bio	ennia, complete ent	ire fiscal note
The cash receipts and expenditure est and alternate ranges (if appropriate),  Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$5000.  Capital budget impact, complete	, are explained in Part II. v corresponding instructions: \$50,000 per fiscal year in the 0,000 per fiscal year in the c ete Part IV. mplete Part V.	e current biennium or i	or in subsequent bio	ennia, complete ent	ire fiscal note age only (Part
The cash receipts and expenditure est and alternate ranges (if appropriate),  Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$50  Capital budget impact, completing Requires new rule making, con	, are explained in Part II. v corresponding instructions: \$50,000 per fiscal year in the 0,000 per fiscal year in the c ete Part IV. mplete Part V.	e current biennium or i	or in subsequent bion	ennia, complete ent	age only (Part
The cash receipts and expenditure est and alternate ranges (if appropriate), Check applicable boxes and follow  X If fiscal impact is greater than form Parts I-V.  If fiscal impact is less than \$50  Capital budget impact, complete Requires new rule making, contacts.	y corresponding instructions: \$50,000 per fiscal year in the 0,000 per fiscal year in the cete Part IV.  mplete Part V.  Creech	e current biennium or i	or in subsequent bien subsequent bienr hon&60-786-7412	Date: 02/0	age only (Part

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

#### **CURRENT LAW:**

Most projects receiving tax deferrals or remittances are not considered to be public works projects.

#### PROPOSAL:

This legislation updates the definition of public work to include those projects supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement.

#### **EFFECTIVE DATE:**

The bill takes effect 90 days after final adjournment of the session.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### **ASSUMPTIONS:**

- Any deferrals or remittances considered public work projects would still meet the necessary criteria.

#### **REVENUE ESTIMATES:**

This legislation results in no revenue impact to taxes administered by the Department of Revenue (department).

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

#### FIRST YEAR COSTS:

The department will incur total costs of \$197,100 in fiscal year 2024. These costs include:

Labor Costs – Time and effort equate to 1.6 FTEs.

- Process increased audit case work items, assist taxpayers with reporting questions and respond to inquiries via email and web message and paper correspondence.
  - Routine audits will require additional time to verify the statutory definition change.

Object Costs - \$16,500

- Computer system changes, including contract programming.

#### SECOND YEAR COSTS:

The department will incur total costs of \$163,200 in fiscal year 2025. These costs include:

Labor Costs – Time and effort equate to 1.6 FTEs.

- Process increased audit case work items, assist taxpayers with reporting questions and respond to inquiries via email and web message and paper correspondence.
  - Routine audits will require additional time to verify the statutory definition change.

#### **ONGOING COSTS:**

Ongoing costs for the 2025-27 biennium equal \$326,400 and include similar activities described in the second-year costs. Time and effort equate to 1.6 FTEs.

# Part III: Expenditure Detail

# III. A - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.6	1.6	1.6	1.6	1.6
A-Salaries and Wages	101,800	101,800	203,600	203,600	203,600
B-Employee Benefits	33,600	33,600	67,200	67,200	67,200
C-Professional Service Contracts	16,500		16,500		
E-Goods and Other Services	26,000	17,200	43,200	34,400	34,400
G-Travel	5,600	5,600	11,200	11,200	11,200
J-Capital Outlays	13,600	5,000	18,600	10,000	10,000
Total \$	\$197,100	\$163,200	\$360,300	\$326,400	\$326,400

III. B - Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
EXCISE TAX EX 3	61,632	1.1	1.1	1.1	1.1	1.1
REVENUE AUDITOR 3	68,076	0.5	0.5	0.5	0.5	0.5
Total FTEs		1.6	1.6	1.6	1.6	1.6

## III. C - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

# Part V: New Rule Making Required

<b>Bill Number:</b> 5418 SB	Title:	Definition of public work	Agency:	179-Department of Enterprise Services
Part I: Estimates	•		•	
X No Fiscal Impact				
<b>Estimated Cash Receipts t</b>	0:			
NONE				
<b>Estimated Operating Expo</b> NONE	enditures from:			
Estimated Capital Budget	Impact:			
NONE				
The cash receipts and expe and alternate ranges (if apj		this page represent the most likely fisca ined in Part II.	l impact. Factors impacting	the precision of these estimates,
Check applicable boxes a				
If fiscal impact is greater form Parts I-V.	ater than \$50,000 p	per fiscal year in the current bienniu	m or in subsequent biennia	a, complete entire fiscal note
If fiscal impact is less	s than \$50,000 per	fiscal year in the current biennium	or in subsequent biennia, c	complete this page only (Part I)
Capital budget impac	ct, complete Part IV	V.		
Requires new rule ma	aking, complete Pa	art V.		
Legislative Contact: D	Danielle Creech		Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: E	Becky Guyer		Phone: (360) 407-9254	Date: 02/08/2023
Agency Approval: A	Ashley Howard		Phone: (360) 407-8159	Date: 02/08/2023
OFM Review:	Cheri Keller		Phone: (360) 584-2207	Date: 02/08/2023

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1(4) amends RCW 39.04.10 and 2008 c 130 s 16 by updating the definition of "public work".

Section 2(8) is added to RCW 39.12.010 and 2019 c 242 s 2 by adding the definition of "public work".

These updated definitions have no fiscal impact to the Department of Enterprise Services (DES).

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

#### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

NONE

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Bill Number: 5418 SB	Title:	Definition of public work	Agency: 3	03-Department of Health
Part I: Estimates	•		•	
X No Fiscal Impact				
Estimated Cash Receipts t	0:			
NONE				
<b>Estimated Operating Exp</b> NONE	enditures from:			
Estimated Capital Budget	Impact:			
NONE				
The cash receipts and expe and alternate ranges (if ap		this page represent the most likely fiscalined in Part II.	l impact. Factors impacting the	e precision of these estimates,
Check applicable boxes a				
If fiscal impact is greater form Parts I-V.	ater than \$50,000 p	per fiscal year in the current bienniu	m or in subsequent biennia,	complete entire fiscal note
	s than \$50,000 per	fiscal year in the current biennium of	or in subsequent biennia, cor	nplete this page only (Part I
Capital budget impac	ct, complete Part IV	<i>I</i> .		
X Requires new rule ma	aking, complete Pa	urt V.		
Legislative Contact: D	Danielle Creech		Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: K	Katie Osete		Phone: 3602363000	Date: 02/09/2023
Agency Approval: K	Kristin Bettridge		Phone: 3607911657	Date: 02/09/2023
OFM Review:	Myra Baldini		Phone: (360) 688-8208	Date: 02/10/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2: Expands the definition of "Public Work" to include those projects supported in part or in whole by granting or loaning of public dollars or by tax deferral or reimbursement. Group A water systems currently follow these or similar public work requirements to meet federal grant rules necessary to obtain loans through the Drinking Water State Revolving Fund program at the Department of Health, therefore no fiscal impact to DOH.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

None

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

#### III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

None

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

None

Bill Number: 5418 SB	Title: Definition of public	work Agenc	y: 360-University of Washington
Part I: Estimates	-	•	
No Fiscal Impact			
Estimated Cash Receipts to:			
NONE			
Estimated Operating Expen			
No	n-zero but indeterminate cost and/o	r savings. Please see discussion.	
Estimated Capital Budget In	ipact:		
NONE			
	iture estimates on this page represent the n opriate), are explained in Part II.	nost likely fiscal impact. Factors impactin	g the precision of these estimates,
	I follow corresponding instructions:		
X If fiscal impact is greater form Parts I-V.	er than \$50,000 per fiscal year in the cu	urrent biennium or in subsequent bien	nia, complete entire fiscal note
If fiscal impact is less t	han \$50,000 per fiscal year in the curre	ent biennium or in subsequent biennia	, complete this page only (Part I)
Capital budget impact,	complete Part IV.		
Requires new rule mak	ing, complete Part V.		
Legislative Contact: Dan	nielle Creech	Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: Cha	arlotte Shannon	Phone: 2066858868	Date: 02/13/2023
	arlotte Shannon	Phone: 2066858868	Date: 02/13/2023
OFM Review: Kel	sey Rote	Phone: (360) 000-0000	Date: 02/14/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SB 5418 Expands the definition of public work to include work supported in part or in whole by grants or loans of public dollars, or by tax deferral or reimbursement. SB 5418 also adds a definition of public work to the statute on prevailing wages, which would expand the application of prevailing wages to maintenance and operations in a variety of areas.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

#### **SECTION 1**

Amends the definition of public work in RCW 39.04.010 to include those supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement.

#### FISCAL IMPACTS

The University of Washington (UW) assumes no fiscal impacts resulting from the changes in Section 1.

#### **SECTION 2**

Amends RCW 39.12.010 to include:

(8)(a) "Public work" means:

- (i) All work, construction, alteration, enlargement, improvement, repair, and/or demolition that is executed by contract, purchase order, or any other legal agreement and that is executed at the cost of the state of Washington or of any municipality, including those supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement. The source of the funding shall not determine the applicability of the statute, and may include, but is not limited to, such sources as those payments made through contracts with insurance companies on behalf of the insured state or municipality;
- (ii) All work, construction, alteration, enlargement, improvement, repair, and/or demolition which, by law, constitutes a lien or charge on any property of the state or of a municipality;
- (iii) All work, construction, alteration, repair, or improvement, other than ordinary maintenance, that the state or a municipality causes to be performed by a private party through a contract to rent, lease, or purchase at least 50 percent of the project by one or more state agencies or municipalities, pursuant to RCW 39.04.260.
- (iv) Maintenance, except ordinary maintenance, when performed by contract. Maintenance is defined as keeping existing facilities in good usable, operational condition.
- (v) Janitorial and building service maintenance as defined by the department of labor and industries by rule, when performed by contract, on public buildings and/or assets; and
- (vi) The fabrication and/or manufacture of nonstandard items produced by contract specifically for a public works project

as defined in (a)(i) through (v) of this subsection.

- (b) "Public work" does not include work, construction, alteration, enlargement, improvement, repair, demolition, and/or maintenance for which no wage or salary compensation is paid, consistent with the requirements of RCW 35.21.278.
- (c) For the purposes of this subsection (8), "ordinary maintenance" means maintenance work performed by the regular employees of the state or any county, municipality, or political subdivision created by its laws.

#### FISCAL IMPACTS

The UW assumes the changes to the definition of public works, and the implications for work contracted out by the UW, but not currently considered public work, on prevailing wages could be significant but indeterminate for the purposes of this fiscal note. There would be the potential for fiscal impacts for any units across the UW that contract out construction, maintenance, janitorial, and other services that do not currently meet the definition of 'public work' and would now be subject to prevailing wage laws. Units that would likely be impacted include Intercollegiate Athletics (ICA), Housing and Food Services (HFS), UW Procurement Services, and UW Bothell and Tacoma campuses' janitorial services, in addition to other units.

Additional evaluation would be necessary to assess the scope of all work not currently meeting the definition of public work, which would in the future need to be treated as public work if this bill were to pass and be subject to prevailing wages. This would have fiscal impacts related to the administration of these projects, in addition to the fiscal impacts related to prevailing wages for contracted services that do not currently meet this requirement. The UW assumes indeterminate fiscal impacts but over \$1,000,000 per FY.

All work currently defined as public work that is managed by the UW Project Delivery Group, or is performed by UW employees, would already be in compliance with this section and would have no additional fiscal impacts.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

IV. B - Expenditures by Object Or Purpose

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Bill Number: 5418 SB	Title	: Definition of public work	Agen	cy: 365-Washington State University
Part I: Estimates	•		•	
X No Fiscal Impact				
Estimated Cash Receipts t	0:			
NONE				
Estimated Operating Exp NONE	enditures from	:		
Estimated Capital Budget	Impact:			
NONE				
The cash receipts and expe and alternate ranges (if ap,		on this page represent the most likely f	îscal impact. Factors impact	ing the precision of these estimates,
Check applicable boxes a				
If fiscal impact is gre form Parts I-V.	ater than \$50,00	00 per fiscal year in the current bier	nnium or in subsequent bier	ania, complete entire fiscal note
	s than \$50,000 ¡	per fiscal year in the current bienni	um or in subsequent bienni	a, complete this page only (Part I)
Capital budget impac	ct, complete Par	t IV.		
Requires new rule m	aking, complete	e Part V.		
Legislative Contact: I	Danielle Creech		Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: E	Brittney Gamez		Phone: 509-335-5406	Date: 02/14/2023
Agency Approval: C	Chris Jones		Phone: 509-335-9682	Date: 02/14/2023
OFM Review:	Kelsey Rote		Phone: (360) 000-000	00 Date: 02/15/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SB 5418 expands the definition of public work to include work supported in part or in whole by grants or loans of public dollars, or by tax deferral or reimbursement. The definition also includes work for which the source of funds includes payments made through contracts with insurance companies on behalf of the insured state or municipality. WSU doesn't contract out any of its maintenance services; these services are performed in-house by state employees. Almost all janitorial services are also performed in-house; those that aren't are via contracts that include the prevailing wage requirement. Therefore, including contracted maintenance and janitorial work in the public works definition will not have a fiscal impact on WSU.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Bill Number: 5418 SB	Title: Definition of public	work A	gency: 370-Eastern Washington University
Part I: Estimates			
X No Fiscal Impact			
<b>Estimated Cash Receipts to:</b>			
NONE			
<b>Estimated Operating Expen</b> NONE	ditures from:		
Estimated Capital Budget In	npact:		
NONE			
	liture estimates on this page represent the opportate), are explained in Part II.	most likely fiscal impact. Factors imp	pacting the precision of these estimates,
	d follow corresponding instructions:		
If fiscal impact is greater form Parts I-V.	er than \$50,000 per fiscal year in the c	current biennium or in subsequent	biennia, complete entire fiscal note
If fiscal impact is less t	than \$50,000 per fiscal year in the curr	rent biennium or in subsequent bie	ennia, complete this page only (Part l
Capital budget impact,	complete Part IV.		
Requires new rule mak	ing, complete Part V.		
Legislative Contact: Da	nielle Creech	Phone: 360-786-7	412 Date: 02/06/2023
Agency Preparation: Ale	exandra Rosebrook	Phone: (509) 359-	7364 Date: 02/13/2023
Agency Approval: Ale	exandra Rosebrook	Phone: (509) 359-	7364 Date: 02/13/2023
OFM Review: Ke	lsey Rote	Phone: (360) 000-	.0000 Date: 02/13/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SB 5418 expands the definition of public work, amending RCW 39.04.010 and 39.12.010.

- RCW 39.04.010, section 1(4) is amended to include in the definition of public work, all work supported in part or in whole by the granting or loaning of public dollars, tax deferral, or reimbursement.
- RCW 39.12.010, section 2(8) is amended to add the definition of public work. This definition will include:
- o Contracted work executed at the cost of the state of Washington or any municipality
- o Work which by law constitutes a lien or charge on any property of the state or a municipality
- o Work, other than ordinary maintenance, that the state or a municipality causes to be performed by a private party through a rental/lease/purchase contract of at least 50% of the project by one or more state agencies or municipalities
- o Maintenance, other than ordinary maintenance, performed by contract
- o Janitorial and building service maintenance as defined by the Department of L&I, performed by contract, on public buildings or assets
- o Fabrication of nonstandard items by contract for a public works projects
- o Does NOT include work for which no wage or salary compensation is paid.

The expansion of the definition of public work to include contracted janitorial and maintenance work will not affect EWU as all such work is performed by employees. Other expansions will be minor in scope and absorbed within current resources. EWU anticipates that this bill will cause no fiscal impact.

Eastern is currently renovating a building in Spokane to house the Nursing Program, which we anticipate the custodial and janitorial work will be included in the overall contract but in the event that the contract does not include these services, Eastern could have an unknown fiscal impact.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

# Part IV: Capital Budget Impact

# IV. A - Capital Budget Expenditures

NONE

## IV. B - Expenditures by Object Or Purpose

**NONE** 

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Bill Number: 5418 SB	Title:	Definition of public work	Agency:	375-Central Washington University
Part I: Estimates	•		•	
X No Fiscal Impact				
Estimated Cash Receipts to	:			
NONE				
Estimated Operating Expension NONE	nditures from:			
Estimated Capital Budget I	mpact:			
NONE				
The cash receipts and expen and alternate ranges (if app		this page represent the most likely fisca	l impact. Factors impacting	the precision of these estimates,
Check applicable boxes ar				
If fiscal impact is great form Parts I-V.	ter than \$50,000 j	per fiscal year in the current bienniu	m or in subsequent bienni	a, complete entire fiscal note
If fiscal impact is less	than \$50,000 per	fiscal year in the current biennium	or in subsequent biennia, o	complete this page only (Part
Capital budget impact	, complete Part I'	V.		
Requires new rule ma	king, complete Pa	art V.		
Legislative Contact: Da	anielle Creech		Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: Er	rin Sargent		Phone: 509-963-2395	Date: 02/13/2023
Agency Approval: Li	sa Plesha		Phone: (509) 963-1233	Date: 02/13/2023
OFM Review: Ke	elsey Rote		Phone: (360) 000-0000	Date: 02/14/2023

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SB 5418 defines public work and adds clarification regarding several terms that were not explicitly defined previously.

Central Washington University does use contract janitorial and maintenance services for some remote locations and has traditionally assumed that prevailing wage applied to those contacts according to L&I rules, therefore it was determined that the University is already in compliance and any costs related to implementation would be allocated among existing resources.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

## IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Bill Number: 5418 SB	<b>Title:</b> Definition of	public work	Agency:	376-The Evergreen State College
Part I: Estimates				
X No Fiscal Impact				
Estimated Cash Receipts to:				
NONE				
<b>Estimated Operating Expend</b> NONE	itures from:			
Estimated Capital Budget Imp	oact:			
NONE				
The cash receipts and expendite and alternate ranges (if approp		ent the most likely fiscal impact. Facto	rs impacting i	he precision of these estimates,
	follow corresponding instructi	ions:		
If fiscal impact is greater form Parts I-V.	than \$50,000 per fiscal year i	n the current biennium or in subsec	uent biennia	, complete entire fiscal note
If fiscal impact is less that	an \$50,000 per fiscal year in the	he current biennium or in subseque	nt biennia, c	omplete this page only (Part l
Capital budget impact, c	omplete Part IV.			
Requires new rule makir	ng, complete Part V.			
Legislative Contact: Dani	elle Creech	Phone: 360-'	786-7412	Date: 02/06/2023
Agency Preparation: Dani	el Ralph	Phone: 360-8	367-6500	Date: 02/14/2023
	e Apalategui	Phone: 360-8		Date: 02/14/2023
OFM Review: Kels	ey Rote	Phone: (360)	000-0000	Date: 02/14/2023

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SB 5418 relates to expanding the definition of public work.

Section 1 (4) expands the definition of "public work" to include those projects supported in part or in whole by the granting of loaning of public dollars or by tax deferral or reimbursement.

Section 2 (8) (a) Defines public work as (i) all work that is executed by contract or purchase order and is executed at the cost of the state of Washington or of any municipality, including those supported in part or in whole by public dollars or by tax referral or reimbursement. The source of the funding shall not determine the applicability of the statute.

SB 5418 has no fiscal impact on the college since all of our current projects and services are already covered in the definition of public work.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

IV. B - Expenditures by Object Or Purpose

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

<b>Bill Number:</b> 5418 SB	Title:	Definition of public work	Agency:	380-Western Washington University
Part I: Estimates				
X No Fiscal Impact				
Estimated Cash Receipts to	0:			
NONE				
<b>Estimated Operating Expo</b> NONE	enditures from:			
Estimated Capital Budget	Impact:			
NONE				
The cash receipts and expension and alternate ranges (if app		n this page represent the most likely fisca	al impact. Factors impacting	the precision of these estimates,
Check applicable boxes a				
If fiscal impact is greater form Parts I-V.	ater than \$50,000	per fiscal year in the current bienniu	um or in subsequent biennia	a, complete entire fiscal note
	s than \$50,000 pe	r fiscal year in the current biennium	or in subsequent biennia, c	complete this page only (Part I
Capital budget impac	ct, complete Part I	V.		
Requires new rule ma	aking, complete P	art V.		
Legislative Contact: D	Danielle Creech		Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: T	imothy Davenpor	t	Phone: 3606503257	Date: 02/13/2023
Agency Approval: F	Taye Gallant		Phone: 3606504762	Date: 02/13/2023
OFM Review: K	Kelsey Rote		Phone: (360) 000-0000	Date: 02/13/2023

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill is consistent with our interpretation public works projects and would result in no fiscal impact. There are no financial impacts to our current operations and no additional staff would be necessary.

Our response is based on current operations in which maintenance, janitorial, etc. work is performed by employees and thus this amendment to the definition of public work would not fiscally impact Western (since it would only impact contracts for that type of work).

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

## IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

<b>Bill Number:</b> 5418 SB	Title: Definition of publ	lic work Aş	gency: 405-Department of Transportation
Part I: Estimates		•	
X No Fiscal Impact			
Estimated Cash Receipts to:			
NONE			
<b>Estimated Operating Expen</b> NONE	ditures from:		
Estimated Capital Budget In	pact:		
NONE			
	iture estimates on this page represent the priate), are explained in Part II.	he most likely fiscal impact. Factors imp	acting the precision of these estimates,
	follow corresponding instructions:	:	
If fiscal impact is greater form Parts I-V.	r than \$50,000 per fiscal year in the	e current biennium or in subsequent	biennia, complete entire fiscal note
If fiscal impact is less the	nan \$50,000 per fiscal year in the co	urrent biennium or in subsequent bie	nnia, complete this page only (Part I
Capital budget impact,	complete Part IV.		
Requires new rule mak	ng, complete Part V.		
Legislative Contact: Dar	nielle Creech	Phone: 360-786-7	412 Date: 02/06/2023
Agency Preparation: Jim	Cuthbertson	Phone: 360-705-7	825 Date: 02/13/2023
Agency Approval: Jon	Deffenbacher	Phone: 360-70578	29 Date: 02/13/2023
OFM Review: Max	ria Thomas	Phone: (360) 229-	4717 Date: 02/14/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached WSDOT fiscal note.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# **Part III: Expenditure Detail**

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

**Bill Number:** SB 5418 **Title:** Expanding the Definition of Public Works **Agency:** 405-Department of Transportation

		T		4 ·		4
μ	art	•	HC	tim	ากา	LOC
L	art	1.	100	uii	ıaı	$\iota \iota \iota \iota \iota \iota$

Check applicable boxes and follow corresponding instructions, use the fiscal template table provided to show fiscal impact by account, object, and program (if necessary), add rows if needed. If no fiscal impact, check the box below, skip fiscal template table, and go to Part II to explain briefly, why the program believes there will be no fiscal impact to the department.

department.
No Fiscal Impact (Explain in section II. A)  If a fiscal note is assigned to our agency, someone believes there might be, and we need to address that, showing why there is no impact to the department.
☐ Indeterminate Cash Receipts Impact (Explain in section II. B)
☐ Indeterminate Expenditure Impact (Explain in section II. C)
☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, <b>complete entire fiscal note form Parts I-V</b>
If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, <b>complete</b> entire fiscal note form Parts I-V
Capital budget impact, complete Part IV
Requires new rule making, complete Part V
Revised
The cash receipts and expenditure estimates on this fiscal template represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.
Agency Assumptions
N/A

**Agency Contacts:** 

rigency contacts.		
Preparer: Jim Cuthbertson	Phone: 360-870-1108	Date:02/09/2023
Approval: John Deffenbacher	Phone:360-705-7829	Date:02/09/2023
Budget Manager: Stephanie Hardin	Phone: 360-705-7545	Date:2/10/2023

# **Part II: Narrative Explanation**

# II. A - Brief description of what the measure does that has fiscal impact

Briefly describe <u>by section number</u> (sections that will change WSDOT costs or revenue), the significant provisions of the bill, and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency.

The bill expands the definition of public work to include all work, construction, maintenance, improvement, repair, and/or demolition that is executed by contract, purchase order, or any other legal agreement and that is executed at the cost of the state of Washington or of any municipality. The bill adds detail to the definition, but it does not substantially change the original intent of the law or add new types of work. Accordingly, there is no fiscal impact.

# II. B – Cash Receipts Impact

Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

N/A

# II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings). Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

N/A

# Part III: Expenditure Detail

III. A - Expenditures by Object or Purpose

N/A

# Part IV: Capital Budget Impact

N/A

# Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

N/A

<b>Bill Number:</b> 5418 SB	Title: Definition of public	c work	Agency: 406-County Road Administration Board
Part I: Estimates			
X No Fiscal Impact			
Estimated Cash Receipts to:			
NONE			
<b>Estimated Operating Expend</b> NONE	tures from:		
Estimated Capital Budget Imp	pact:		
NONE			
The cash receipts and expendite and alternate ranges (if approp		e most likely fiscal impact. Factors in	mpacting the precision of these estimates,
	follow corresponding instructions:		
If fiscal impact is greater form Parts I-V.	than \$50,000 per fiscal year in the	current biennium or in subsequer	nt biennia, complete entire fiscal note
If fiscal impact is less that	an \$50,000 per fiscal year in the cur	rrent biennium or in subsequent b	piennia, complete this page only (Part I
Capital budget impact, co	omplete Part IV.		
Requires new rule makin	g, complete Part V.		
Legislative Contact: Danie	elle Creech	Phone: 360-786	-7412 Date: 02/06/2023
Agency Preparation: Drew	/ Woods	Phone: 360-753	-5989 Date: 02/09/2023
Agency Approval: Drew	Woods	Phone: 360-753	-5989 Date: 02/09/2023
OFM Review: Mari	a Thomas	Phone: (360) 22	9-4717 Date: 02/09/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

All grant programs administered by the County Road Administration Board already fall under either prevailing wage requirements or RCW 36.77.065 (County Forces Construction).

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

**NONE** 

**III.** C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

# III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

NONE

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

<b>Bill Number:</b> 5418 SB	Title: Definition of public	work Ag	gency: 407-Transportation Improvement Board
Part I: Estimates	•	·	
X No Fiscal Impact			
<b>Estimated Cash Receipts to:</b>			
NONE			
<b>Estimated Operating Expend</b> NONE	itures from:		
Estimated Capital Budget Im	pact:		
NONE			
	rure estimates on this page represent the noriate), are explained in Part II.	nost likely fiscal impact. Factors impo	acting the precision of these estimates,
	follow corresponding instructions:		
If fiscal impact is greater form Parts I-V.	than \$50,000 per fiscal year in the co	urrent biennium or in subsequent b	piennia, complete entire fiscal note
	an \$50,000 per fiscal year in the curr	ent biennium or in subsequent bier	nnia, complete this page only (Part I
Capital budget impact, c	complete Part IV.		
Requires new rule making	ng, complete Part V.		
Legislative Contact: Dan	ielle Creech	Phone: 360-786-74	Date: 02/06/2023
Agency Preparation: Paul	Bitar	Phone: 360-407-81	Date: 02/09/2023
Agency Approval: Paul	Bitar	Phone: 360-407-81	Date: 02/09/2023
OFM Review: Mar	ia Thomas	Phone: (360) 229-4	4717 Date: 02/09/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill would change the definition of "public work" in RCW 39.04.010 and RCW 39.12.010, which would impact local governments and change prevailing wage requirements for those public works projects that would be included in the new definition.

The change in definition would not impact TIB or result in any costs to the agency.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

# III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

	<del></del>		
<b>Bill Number:</b> 5418 SB	Title: Definition of	public work	Agency: 411-Freight Mobility Strategi Investment Board
Part I: Estimates			
X No Fiscal Impact			
<b>Estimated Cash Receipts to:</b>			
NONE			
<b>Estimated Operating Expen</b> NONE	ditures from:		
Estimated Capital Budget In	ıpact:		
NONE			
	iture estimates on this page represo opriate), are explained in Part II.	ent the most likely fiscal impact. Factor	s impacting the precision of these estimates,
Check applicable boxes and	l follow corresponding instructi	ions:	
If fiscal impact is greate form Parts I-V.	er than \$50,000 per fiscal year i	n the current biennium or in subseq	uent biennia, complete entire fiscal note
If fiscal impact is less t	han \$50,000 per fiscal year in t	he current biennium or in subsequer	nt biennia, complete this page only (Part I)
Capital budget impact,	complete Part IV.		
Requires new rule mak	ing, complete Part V.		
Legislative Contact: Date	nielle Creech	Phone: 360-7	86-7412 Date: 02/06/2023
Agency Preparation: Do	ug Clouse	Phone: 360-7	05-7535 Date: 02/10/2023
Agency Approval: Do	ug Clouse	Phone: 360-7	05-7535 Date: 02/10/2023
OFM Review: Eril	k Hansen	Phone: (360)	810-0883 Date: 02/10/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2(8) of the bill expands the definition of public work to include all work, construction, maintenance, improvement, repair, and/or demolition that is executed by contract, purchase order, or any other legal agreement and that is executed at the cost of the state of Washington or of any municipality. The bill adds detail to the definition, but it does not substantially change the original intent of the law or add new types of work. Accordingly, there is no fiscal impact.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Bill Number: 5418 SB	Title:	Definition of public work	Ag	gency: 461-Depar	tment of Ecology
Part I: Estimates			•		
X No Fiscal Impact					
Estimated Cash Receipts to:	:				
NONE					
<b>Estimated Operating Expen</b> NONE	iditures from:				
Estimated Capital Budget Ir	npact:				
NONE					
The cash receipts and expend and alternate ranges (if appr		this page represent the most likely fiscal ned in Part II.	impact. Factors impo	acting the precision	of these estimates,
Check applicable boxes and					
If fiscal impact is great form Parts I-V.	er than \$50,000 p	er fiscal year in the current biennium	m or in subsequent b	piennia, complete	entire fiscal note
	than \$50,000 per	fiscal year in the current biennium	or in subsequent bie	nnia, complete thi	s page only (Part I
Capital budget impact,	, complete Part IV	7.			
Requires new rule make	king, complete Pa	rt V.			
Legislative Contact: Da	nielle Creech		Phone: 360-786-74	412 Date: (	02/06/2023
Agency Preparation: La	rs Andreassen		Phone: 360-742-79	903 Date: (	02/09/2023
Agency Approval: Eri	ik Fairchild		Phone: 360-407-70	005 Date:	02/09/2023
OFM Review: My	yra Baldini		Phone: (360) 688-8	8208 Date: (	02/13/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Under current law, chapter 39.04 RCW (Public Works), public works projects include work, construction, alteration, repair, or improvement of property at the cost of the state or of a municipality. Agencies are required to follow certain requirements for public works projects, including bid solicitation and award requirements, as well as meeting prevailing wage requirements in compliance with chapter 39.12 RCW (Prevailing Wage on Public Works).

Section 1 of this bill would expand the definition of "public work" in chapter 39.04 RCW to include work, construction, alteration, repair, or improvement of property supported by public grants or loans, or by tax deferral or reimbursement.

Section 2 would add a definition of "public work" to chapter 39.12 RCW to clarify when prevailing wages apply. Public work would include:

- o All work, construction, alteration, enlargement, improvement, repair, and/or demolition that is executed by contract, purchase order, or any other legal agreement and that is executed at the cost of the state or of any municipality, including those supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement.
- o All work, construction, alteration, enlargement, improvement, repair, and/or demolition which, by law, constitutes a lien or charge on any property of the state or of a municipality.
- o All work, construction, alteration, repair, or improvement, other than ordinary maintenance, that the state or a municipality causes to be performed by a private party through a contract to rent, lease, or purchase at least 50 percent of the project by one or more state agencies or municipalities.
- o Maintenance, except ordinary maintenance, when performed by contract.
- o Janitorial and building service maintenance, when performed by contract, on public buildings and/or assets.
- o The fabrication and/or manufacture of nonstandard items produced by contract specifically for a public works project.

This bill would have no fiscal impact to Ecology.

Currently, Ecology enters into public works contracts to hire contractors for construction services on Ecology-initiated cleanup projects, as well as to hire contractors for janitorial and building service maintenance at Ecology buildings. For agency projects defined as public work, Ecology currently treats them all the same, regardless of the funding source, and complies with public works laws, including prevailing wage requirements. Therefore, Ecology assumes there would be no change to existing practice and no fiscal impact for these projects from the change in definitions under this bill.

Ecology also provides grants and loans to municipalities, which the municipalities may use to support public works contracts that they enter into to implement projects. For grants that we award to municipalities, Ecology assumes that the expanded definition of public work under this bill may result in increased costs for the projects if the municipalities were not treating their projects as public work, as they would now need to ensure they treat them as public work and follow public works laws, including prevailing wage requirements, regardless of fund source. Terms and conditions in Ecology's agreements with grant recipients require recipients to follow all applicable state and federal laws. Based on that, Ecology assumes all recipients are following existing public work and prevailing wage requirements. Therefore, Ecology assumes there would be no change to existing practice and no fiscal impact for these projects from the change in definitions under this bill.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

 $Provisions \ of \ the \ bill \ that \ require \ the \ agency \ to \ adopt \ new \ administrative \ rules \ or \ repeal/revise \ existing \ rules.$ 

<b>Bill Number:</b> 5418 SB	Title:	Definition of public work	Agency:	467-Recreation and Conservation Funding Board
Part I: Estimates	•		•	
X No Fiscal Impact				
Estimated Cash Receipts to	o:			
NONE				
<b>Estimated Operating Expe</b> NONE	enditures from:			
Estimated Capital Budget l	Impact:			
NONE				
The cash receipts and exper and alternate ranges (if app		this page represent the most likely fisca	l impact. Factors impacting i	the precision of these estimates,
Check applicable boxes as	nd follow corresp	onding instructions:		
If fiscal impact is great form Parts I-V.	nter than \$50,000	per fiscal year in the current bienniu	m or in subsequent biennia	, complete entire fiscal note
If fiscal impact is less	s than \$50,000 per	r fiscal year in the current biennium	or in subsequent biennia, c	omplete this page only (Part I)
Capital budget impac	t, complete Part I	V.		
Requires new rule ma	aking, complete P	art V.		
Legislative Contact: D	anielle Creech		Phone: 360-786-7412	Date: 02/06/2023
Agency Preparation: M	fark Jarasitis		Phone: 360-902-3006	Date: 02/13/2023
Agency Approval: B	rock Millierin		Phone: 360-789-4563	Date: 02/13/2023
OFM Review:	Iyra Baldini		Phone: (360) 688-8208	Date: 02/13/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

RCO already has this requirement spelled out in our grant contract document.

Section 1: Clarifies that public work includes work supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement.

Section 2: further defines what a public works project is

- 8(a)(i):, noting that the source of funding does not determine the applicability of the statute
- 8(a)(iii): defines all work that the state or municipality causes to be done, even through lease or purchase...
- 8(a)(iv): including maintenance, unless it is ordinary maintenance
- 8(a)v): Janitorial and building service
- 8(a)(vi): fabrication of non-standard items
- 8(b): Public work does not include work done where no salary compensation is paid
- 8(c): Further defines what ordinary maintenance means

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

IV. B - Expenditures by Object Or Purpose

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

<b>Bill Number:</b> 5418 SB	Il Number: 5418 SB Title: Definition of public work		A	<b>Agency:</b> 471-State Conservation Commission		
Part I: Estimates  No Fiscal Impact	•			<u> </u>		
<b>Estimated Cash Receipts to:</b>						
_						
NONE						
Estimated Oneseting Evnenditu	uaa fuama					
Estimated Operating Expenditu	res from:	FY 2024	FY 2025	2023-25	2025-27	2027-29
Account		112024			2020 21	
General Fund-State 001-1		3,000	0	3,000		3,000
	Total \$	3,000	0	3,000	3,000	3,000
The cash receipts and expenditure		this man a names and th	a magt likalı Gogal i	www.cot. Ecotous in	ng acting the property on a	f those estimates
and alternate ranges (if appropria	te), are expla	ained in Part II.	e most tikety fiseut i	mpaei. Taetors im	pacing ine precision o	inese estimates,
Check applicable boxes and fol		C				
If fiscal impact is greater the form Parts I-V.	an \$50,000 j	per fiscal year in the	current biennium	or in subsequen	t biennia, complete e	ntire fiscal note
X If fiscal impact is less than	\$50,000 per	r fiscal year in the cu	rrent biennium or	in subsequent bi	ennia, complete this	page only (Part I
Capital budget impact, com	plete Part Γ	V.				
Requires new rule making,	complete Pa	art V.				
Legislative Contact: Daniell	e Creech		]	Phone: 360-786-	7412 Date: 02	2/06/2023
Agency Preparation: Karla H	Ieinitz		1	Phone: 360-878-	4666 Date: 02	2/08/2023
Agency Approval: Ron Sh	ultz		]	Phone: 360-790-	5994 Date: 02	2/08/2023
OFM Review: Myra B	aldini			Phone: (360) 688	3-8208 Date: 02	2/13/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The Commission has determined the bill will have a minimal fiscal impact based on a review by the Attorney General's office of current contract language. The following language will apply to projects funded by the Commission to Conservation Districts and other entities.

Sec. 1 (4) adds to RCW 39.04.010 the definition of "public work" "...including those supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement..."

# Sect 8 (a) adds to RCW 39.12.010

- (i) All work, construction, alteration, enlargement, improvement, repair, and/or demolition that is executed by contract, purchase order, or any other legal agreement and that is executed at the cost of the state of Washington or any municipality, including those supported in part or in whole by the granting or loaning of public dollars or by tax deferral or reimbursement. The source of the funding shall not determine the applicability of the statute and may include but not determine the applicability of the statue, and may include, but is not limited to, such sources as those payments made through contracts with insurance companies on behalf of the insured state or municipality.
- (ii) All work, construction, alteration, enlargement, improvement, repair, and/or demolition which, by law, constitutes a lien or charge on any property of the state or of a municipality;
- (iii) All work, construction, alteration, repair, or improvement, other than ordinary maintenance, that the state or a municipality causes to be performed by a private party through a contract to rent, lease, or purchase at least 50 percent of the project by one or more state agencies or municipalities, pursuant to RCW 39.04.260;
- (iv) Maintenance, except ordinary maintenance, when performed by contract. Maintenance is defined as keeping existing facilities in good usable, operational condition;
- (v) Janitorial and building service maintenance as defined by the department of labor and industries by rule, when performed by contract, on public buildings and/or assets; and
- (vi) The fabrication and/or manufacture of nonstandard items produced by contract specifically for a public works project as defined in (a)(i) through (v) of this subsection.
- (b) "Public work" does not include work, construction, alteration, enlargement, improvement, repair, demolition, and/or maintenance for which no wage or salary compensation is paid, consistent with the requirements of RCW 35.21.278.
- (c) For the purposes of this subsection (8), "ordinary maintenance" means maintenance work performed by the regular employees of the state or any county, municipality, or political subdivision created by its laws.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The State Conservation Commission (SCC) is the coordinating state agency for all 45 conservation districts (CDs) in Washington State. Together, the SCC and CDs provide voluntary, incentive-based programs that empower people to practice conservation and ensure healthy natural resources and agriculture for all.

SCC has a Master Contract with each of the 45 conservation districts. When the agency receives specific funding such as Natural Resources Implementation, Shellfish, Salmon Recovery Funding or any other project funding districts apply for the funding to implement projects on the ground.

SCC awards funding to conservation districts via an Addendum to their Master Contract adding that particular funding (i.e. Salmon Recovery Funding) for that specific district. Engineering for the conservation districts is distributed through one of our grant programs on a regional basis and districts in those regions use the regional engineer or hire an engineer if needed for the project.

The CDs, as a form of local government, are responsible for all aspects of implementing projects on the ground and follow all federal and state laws regarding public works contracting.

The Operating costs are for the Attorney General's review of contract language of our Master Contract and any other contracts that would apply under public works contracting.

# Part III: Expenditure Detail

# III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	3,000	0	3,000	3,000	3,000
		Total \$	3,000	0	3,000	3,000	3,000

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts					
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers	3,000		3,000	3,000	3,000
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	3,000	0	3,000	3,000	3,000

**III.** C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

# III. D - Expenditures By Program (optional)

# Part IV: Capital Budget Impact

# IV. A - Capital Budget Expenditures

NONE

# IV. B - Expenditures by Object Or Purpose

**NONE** 

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

		_	
Bill Number: 5418 SB	Title: Definition of public	c work	Agency: 478-Puget Sound Partnership
Part I: Estimates	•		
X No Fiscal Impact			
Estimated Cash Receipts to:			
NONE			
<b>Estimated Operating Expend</b> NONE	itures from:		
Estimated Capital Budget Imp	pact:		
NONE			
• •		e most likely fiscal impact. Factors	impacting the precision of these estimates,
and alternate ranges (if approp	follow corresponding instructions:		
		current biennium or in subseque	ent biennia, complete entire fiscal note
form Parts I-V.			
If fiscal impact is less that	in \$50,000 per fiscal year in the cu	rrent biennium or in subsequent	biennia, complete this page only (Part I)
Capital budget impact, co	omplete Part IV.		
Requires new rule makin	g, complete Part V.		
Legislative Contact: Dani	elle Creech	Phone: 360-78	6-7412 Date: 02/06/2023
Agency Preparation: Sheri	dan Tabor	Phone: 360-70	6-4955 Date: 02/14/2023
Agency Approval: Sheri	idan Tabor	Phone: 360-70	6-4955 Date: 02/14/2023
OFM Review: Myra	ı Baldini	Phone: (360) 6	88-8208 Date: 02/16/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

All grant funded projects are already treated as public works projects.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Bill Number: 5418 SB	Title:	Definition of public work	Agen	acy: 495-Department of Agricultu
Part I: Estimates	•			
X No Fiscal Impact				
Estimated Cash Receipts to:	:			
NONE				
<b>Estimated Operating Exper</b> NONE	iditures from:			
Estimated Capital Budget Ir	npact:			
NONE				
• •		this page represent the most likely fisca	l impact. Factors impact	ing the precision of these estimates,
and alternate ranges (if appr Check applicable boxes an				
If fiscal impact is great	_	per fiscal year in the current bienniu	m or in subsequent bie	nnia, complete entire fiscal note
form Parts I-V.	1 050000			
	_	fiscal year in the current biennium	or in subsequent bienn	ia, complete this page only (Part I)
Capital budget impact,	, complete Part IV	<i>I</i> .		
Requires new rule make	cing, complete Pa	art V.		
Legislative Contact: Da	nielle Creech		Phone: 360-786-7412	2 Date: 02/06/2023
Agency Preparation: La	ura Lowe		Phone: 360-801-7895	5 Date: 02/14/2023
Agency Approval: Nie	cholas Johnson		Phone: (360) 902-203	55 Date: 02/14/2023
OFM Review: My	yra Baldini		Phone: (360) 688-820	08 Date: 02/14/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Senate Bill 5418 expands and clarifies the definition of "public work". It does not create new costs or cost savings.

Section 1. (4) clarifies that public work includes projects funded by public grants or loans.

Section 2. (8) expands and clarifies the public work definition to specify a wider variety of types of publicly funded agreements. It also clarifies that work performed by a contract, that is paid with public funds, is a public work.

There are no fiscal impacts to WSDA.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

No expenditure impact. Washington State Department of Agriculture does very few public works contracts. Any monitoring of a new public work definition can be absorbed with existing staff levels.

# **Part III: Expenditure Detail**

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

## III. D - Expenditures By Program (optional)

NONE

# **Part IV: Capital Budget Impact**

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

### NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

SB 5418 does not require WSDA to expend additional funds. WSDA does grant funds to fairs for health and safety improvements. Those are public works contracts and already require payment of prevailing wage. Since the public works process is already established and monitored through existing staff and processes, there is no additional impact on the agency.

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

<b>Bill Number:</b> 5418 SB	Title: Definition of public	work Age	ncy: 699-Community and Technic College System
Part I: Estimates			
X No Fiscal Impact			
<b>Estimated Cash Receipts to:</b>			
NONE			
<b>Estimated Operating Expendit</b> NONE	tures from:		
Estimated Capital Budget Imp	act:		
NONE			
The cash receipts and expenditu and alternate ranges (if appropr	re estimates on this page represent the n ciate), are explained in Part II.	nost likely fiscal impact. Factors impac	cting the precision of these estimates,
	ollow corresponding instructions:		
If fiscal impact is greater to form Parts I-V.	than \$50,000 per fiscal year in the cu	urrent biennium or in subsequent bi	ennia, complete entire fiscal note
If fiscal impact is less that	n \$50,000 per fiscal year in the curre	ent biennium or in subsequent bien	nia, complete this page only (Part I)
Capital budget impact, co	mplete Part IV.		
Requires new rule making	g, complete Part V.		
Legislative Contact: Danie	elle Creech	Phone: 360-786-741	2 Date: 02/06/2023
Agency Preparation: Brian	Myhre	Phone: 360-704-441	3 Date: 02/21/2023
1 11	e Berthon	Phone: 360-704-102	
OFM Review: Kelse	y Rote	Phone: (360) 000-00	000 Date: 02/21/2023

# II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill would expand the definition of "Public Work".

# SECTION 1 – PUBLIC WORKS

"Public work" is defined as work, construction, alteration, repair or improvements other than "ordinary maintenance", that are executed at the cost of the state, would now include those that are supported in whole or in part by the granting or loaning of public dollars, tax deferrals or reimbursements.

# SECTION 2 – PREVAILING WAGES ON PUBLIC WORKS

"Public work" is defined as:

- Work, construction, alteration, enlargement, repair or improvements and/or demolition that is executed by contract or other legal agreement at the cost of the state, including agreements that are supported in whole or in part by the granting or loaning of public dollars, tax deferrals or reimbursements.
- Work, construction, alteration, enlargement, repair or improvements that other than "ordinary maintenance" that the state causes to be performed by a private party through a contract to rent, lease or purchase at least 50 percent of the project by one or more state agencies.
- Work, construction, alteration, enlargement, repair or improvements and/or demolition that constitutes a lien or chare on property of the state.
- Maintenance, except "ordinary maintenance", when performed by contract.
- Janitorial and building service maintenance when performed by contract, on public buildings or assets.
- Fabrication or manufacture of nonstandard items produced by contract specifically for a public works project.

"Ordinary Maintenance" means maintenance performed by regular employees of the state.

# II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

No cash receipts impact.

# II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

No expenditure impact.

Some, but not all, community and technical colleges contract out maintenance and janitorial work and would therefore be subject to the definition of "public work" and the prevailing wage requirements in the bill. Based on a sampling of colleges, prevailing wage is generally paid to maintenance and janitorial contracted staff and there would be no fiscal impact.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures NONE

III. B - Expenditures by Object Or Purpose

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

# III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

# IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Num	ber:	5418 SB	Title:	Definition of p	public work	
Part I:	Juri	sdiction-Location	on, type or	status of poli	tical subdivision defines range of fiscal impacts.	
Legisla	tion I	mpacts:				
X Cities:	Ind	eterminate increase in	n expenditure	es for projects cl	assified as "public works"	
X Count	ies:	same as above				
X Specia	ıl Distı	ricts: same as above	;			
Specif	ic juri	sdictions only:				
Varian	ice occ	eurs due to:				
Part I	: Es	timates				
No fis	scal im	pacts.				
Expe	nditure	s represent one-time	costs:			
Legis	lation	provides local option	:			
X Key v	ariablo	es cannot be estimate	d with certain	nty at this time:	how many projects would be newly considered "public works," insurance effects, effect on contracting processes	
Estimate	d reve	nue impacts to:				
None						
Estimate	Estimated expenditure impacts to:					
	Non-zero but indeterminate cost and/or savings. Please see discussion.					

# Part III: Preparation and Approval

Fiscal Note Analyst: Tammi Alexander	Phone:	360-725-5038	Date:	02/14/2023
Leg. Committee Contact: Danielle Creech	Phone:	360-786-7412	Date:	02/06/2023
Agency Approval: Allan Johnson	Phone:	360-725-5033	Date:	02/14/2023
OFM Review: Jennifer Masterson	Phone:	(360) 810-0117	Date:	02/15/2023

Page 1 of 3 Bill Number: 5418 SB

FNS060 Local Government Fiscal Note

# Part IV: Analysis A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

This bill expands the definition of public work to include work supported in part or in whole by grants or loans of public dollars, or by tax deferral or reimbursement. Projects included under the expanded definition of public work must adhere to all applicable requirements of public works, including prevailing wage requirements, bid solicitation and award requirements, and apprenticeship utilization requirements.

# **B. SUMMARY OF EXPENDITURE IMPACTS**

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

By expanding the definition of "public works" as outlined in the bill, local governments would experience a significant increase in operational costs. Department of Enterprise Services assumes that janitorial work when performed by contract for public buildings and assets will be subject to prevailing wage, other building services providing maintenance performed by contract, will be subject to prevailing wage, and capital projects with project specific/non-standard equipment fabrication or manufacturing will be subject to prevailing wage. The impacts are indeterminate because there are many unknown factors, such as how many projects would be newly classified as "public works," increased administrative costs to negotiate contracts for those projects, increased costs costs related to insurance and bond requirements, and increase in costs due to prevailing wage requirements.

## CITY IMPACT

According to the Association of Washington Cities, a broader range of projects will qualify as "public works" and gain the responsibilities and benefits specific to public works projects. The expanded definition would potentially impact the timely completion of projects and result in higher costs. In some cases, projects may not move forward.

Examples of challenges in implementation identified by cities included:

- Vandalism clean-up.
- Private/public partnerships, including affordable housing projects.
- Grants awarded by a city to homeowners and business owners.

The legislation will increase the requirements on local agencies for a significant portion of work that is not currently considered a Public Work and agencies would have to increase resources and costs to complete this work. Since there is no increase to revenues to offset these cost increases, this would potentially mean that agencies complete less work overall.

# **COUNTY IMPACT**

According to Washington State Association of Counties/Thurston County, projects that previously weren't considered a public work will now fall under that definition and subject to the bid limits for competition, bonds and retainage as well as labor law requirements.

By expanding the Public Works definition of RCW 39.04, it would dramatically change procurement rules for Janitorial and maintenance now being defined as a Purchased Service. The new definitions take away a lot of flexibility to determine purchased service vs public works. Also with the added ordinary maintenance definition, anyone hired outside of county employees to keep facilities in good useable conditions, will require prevailing wage.

Adding these requirement will make contracts very complicated and difficult to execute.

Page 2 of 3 Bill Number: 5418 SB

# C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

This bill would not impact local government revenues.

SOURCES:

Association of Washington Cities

Department of Revenue fiscal note, SB 5418 (2023)

Senate Bill Report, SB 5418, State and Government Elections Committee (2/7/2023)

**Thurston County** 

Washington Public Utility District Association

Washington State Association of Counties

Page 3 of 3 Bill Number: 5418 SB