# **Multiple Agency Fiscal Note Summary**

Bill Number: 5726 S SB Title: Prevailing wage/public works

# **Estimated Cash Receipts**

Agency Name	2023-25			2025-27			2027-29		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Office of	0	0	61,000	0	0	250,000	0	0	250,000
Administrative									
Hearings									
								1	
Total \$	0	0	61,000	0	0	250,000	0	0	250,000

# **Estimated Operating Expenditures**

Agency Name		2023-25				2	025-27		2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of Administrative Hearings	.1	0	0	61,000	.9	0	0	250,000	.9	0	0	250,000
Department of Labor and Industries	3.2	0	0	2,888,000	10.7	0	0	2,253,000	11.2	0	0	2,350,000
SWF Statewide Fiscal Note - OFM	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	3.3	0	0	2,949,000	11.6	0	0	2,503,000	12.1	0	0	2,600,000

# **Estimated Capital Budget Expenditures**

Agency Name	2023-25				2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total	
Office of Administrative Hearings	.0	0	0	.0	0	0	.0	0	0	
Department of Labor and Industries	.0	0	0	.0	0	0	.0	0	0	
SWF Statewide Fiscal Note - OFM										
Total \$	0.0	0	0	0.0	0	0	0.0	0	0	

# **Estimated Capital Budget Breakout**

SWF Statewide Fiscal	Non-zero but indeterminate cost and/or savings. Please see discussion.
Note - OFM	l

Prepared by: Anna Minor, OFM	Phone:	Date Published:
	(360) 790-2951	Final 2/23/2023

# **Individual State Agency Fiscal Note**

	Title:	Prevailing wage/pu	blic works	Agend	Agency: 110-Office of Administrative Hearings		
art I: Estimates				•			
No Fiscal Impact							
Estimated Cash Receipts to:							
ACCOUNT		FY 2024	FY 2025	2023-25	2025-27	2027-29	
Administrative Hearings Revolvin	g		61,000	61,000	250,000	250,000	
Account-State 484-1							
	Total \$		61,000	61,000	250,000	250,00	
Estimated Operating Expenditur	es from:	FY 2024	FY 2025	2023-25	2025-27	2027-29	
FTE Staff Years		0.0	0.3	0.1	0.9	0.	
Account							
Administrative Hearings Revolvin	ng	0	61,000	61,000	250,000	250,00	
Account-State 484-1	Total \$	0	61,000	61,000	250,000	250,00	
stimated Capital Budget Impact	:						
NONE							
The cash receipts and expenditure eand alternate ranges (if appropriate Check applicable boxes and follows)	e), are explain ow correspon	ed in Part II. ding instructions:		•			
The cash receipts and expenditure e and alternate ranges (if appropriate	e), are explain ow correspon	ed in Part II. ding instructions:		•			
The cash receipts and expenditure eand alternate ranges (if appropriate Check applicable boxes and follow).  If fiscal impact is greater that	e), are explained ow correspon in \$50,000 pe	ed in Part II.  ding instructions: r fiscal year in the	current biennium or	in subsequent bien	ınia, complete entii	re fiscal note	
The cash receipts and expenditure eand alternate ranges (if appropriate Check applicable boxes and follows)  If fiscal impact is greater that form Parts I-V.	e), are explain ow correspon in \$50,000 pe 50,000 per fi	ed in Part II.  ding instructions: r fiscal year in the	current biennium or	in subsequent bien	ınia, complete entii	re fiscal note	
The cash receipts and expenditure eand alternate ranges (if appropriate Check applicable boxes and follow If fiscal impact is greater that form Parts I-V.  If fiscal impact is less than \$	e), are explainable ow correspon on \$50,000 pe 50,000 per fi	ed in Part II.  ding instructions:  r fiscal year in the  scal year in the cur	current biennium or	in subsequent bien	ınia, complete entii	re fiscal note	
The cash receipts and expenditure eand alternate ranges (if appropriate Check applicable boxes and follows)  X If fiscal impact is greater that form Parts I-V.  If fiscal impact is less than \$  Capital budget impact, comp	e), are explainable ow correspon n \$50,000 per 50,000 per fi plete Part IV. complete Part	ed in Part II.  ding instructions:  r fiscal year in the  scal year in the cur	current biennium or rent biennium or in	in subsequent bien	inia, complete entii	re fiscal note ge only (Part	

Deborah Feinstein

Cheri Keller

Agency Approval:

OFM Review:

Date: 02/23/2023

Date: 02/23/2023

Phone: 360-407-2717

Phone: (360) 584-2207

### **Part II: Narrative Explanation**

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2, in both the original and substitute version, calls for a stipulation in many public work construction, maintenance, and repair contracts that the hourly minimum wage rate will be adjusted as necessary so that it is never less than the prevailing wage rate in effect when the work is performed.

Work activities associated with the enactment of this bill will begin on January 1, 2025.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

As a central service agency, the Office of Administrative Hearings (OAH) bills referring agencies for its costs and collects the revenue into the Administrative Hearings Revolving Account. Cash receipts are assumed to equal costs. OAH will bill the Department of Labor & Industries for the costs related to this proposed legislation.

These cash receipts represent the OAH's authority to bill and are not a direct appropriation to OAH. Appropriation authority is necessary in OAH's budget.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The Department of Labor & Industries (L&I) estimates that the proposed legislation will result in new appeals being referred to the Office of Administrative Hearings (OAH) beginning in FY 2025.

FY 2025: L&I assumes five new appeals.

FY 2026 and in each FY thereafter: L&I assumes ten new appeals per FY.

On average, each appeal is expected to take approximately 60 hours of line Administrative Law Judge (ALJ) time including prehearing conferences, hearings, order writings, etc.

L&I assumes impact when L&I cites public works contractors who are not paying the latest minimum prevailing wage rate (or not having this provision in their public works contracts), which are then appealed to OAH.

OAH Agency Workforce Assumptions:

- (1) The Governors proposed COLA increases in FY2024 and FY2025, and Collective Bargaining Agreement increases are not included in agency cost projections. Additional funding is required if these proposals are enacted.
- (2) Ratio of 1.0 FTE line ALJ to 0.15 Senior ALJ (SALJ), to 0.6 Legal Assistant 2 (LA2) (Range 40 step L), to 0.25 administrative support Management Analyst 5 (MA5) (Range 64 Step L).
- (3) ALJ salary is based on the ALJ collective bargaining agreement and assumed to be at step L. (Line ALJ-range 70. Senior ALJ-range 74.)
- (4) Benefit rates were analyzed by job class and projected using the latest benefit information available.
- (5) Goods and services, travel and on-going capital outlays were projected based on historical data for each of the job classifications.

Total workload impact:

FY 2025: 0.21 ALJ at a cost of \$34,901; 0.03 SALJ at a cost of \$5,646; 0.13 LA2 at a cost of \$12,589; 0.05 MA5 at a cost of \$7,782. The total cost is rounded to \$61,000.

FY 2026 and in each FY thereafter: 0.43 ALJ at a cost of \$71,464; 0.06 SALJ at a cost of \$11,558; 0.26 LA2 at a cost of \$25,777; 0.11 MA5 at a cost of \$15,935. The total cost is rounded to \$125,000.

Work activities associated with the enactment of this bill will begin on January 1, 2025.

## Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
484-1	Administrative	State	0	61,000	61,000	250,000	250,000
	Hearings Revolving						
	Account						
		Total \$	0	61,000	61,000	250,000	250,000

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.3	0.1	0.9	0.9
A-Salaries and Wages		37,000	37,000	152,000	152,000
B-Employee Benefits		12,000	12,000	50,000	50,000
C-Professional Service Contracts					
E-Goods and Other Services		11,000	11,000	44,000	44,000
G-Travel				2,000	2,000
J-Capital Outlays		1,000	1,000	2,000	2,000
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	0	61,000	61,000	250,000	250,000

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Law Judge	106,152		0.2	0.1	0.4	0.4
Legal Assistant 2	50,592				0.3	0.3
Management Analyst 5	91,524		0.1	0.0	0.1	0.1
Senior Administrative Law Judge	117,168				0.1	0.1
Total FTEs			0.3	0.1	0.9	0.9

### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Regulatory & Education (REG)		61,000	61,000	250,000	250,000
Total \$		61,000	61,000	250,000	250,000

## Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

	Title: F	Prevailing wage/pu	ıblic works	A	Agency: 235-Department of Labor and Industries		
Part I: Estimates							
No Fiscal Impact							
Estimated Cash Receipts to:							
NONE							
Estimated Operating Expenditures	from:						
		FY 2024	FY 2025	2023-25	2025-27	2027-29	
FTE Staff Years		1.1	5.3	3.2	10.7	11.2	
Account							
Public Works Administration		1,396,000	1,492,000	2,888,000	2,253,000	2,350,000	
Account-State 234-1	otal \$	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000	
	•			, ,	, , ,	, ,	
The cash receipts and expenditure esti	imates on th.	is page represent the	e most likely fiscal ir	npact. Factors im	pacting the precision of	these estimates,	
and alternate ranges (if appropriate), Check applicable boxes and follow							
If fiscal impact is greater than \$ form Parts I-V.	_	_	current biennium	or in subsequent	biennia, complete en	tire fiscal note	
	),000 per fi	scal year in the cu	rrent biennium or	in subsequent bi	ennia, complete this p		
If fiscal impact is less than \$50	_	-		_		age only (Part I	
	te Part IV					age only (Part I	
If fiscal impact is less than \$50  Capital budget impact, comple  X Requires new rule making, con		V.				age only (Part I	
Capital budget impact, comple  X Requires new rule making, con	nplete Part	V.	I	Phone: 360-786-	7448 Date: 02/		
Capital budget impact, comple  X Requires new rule making, con	nplete Part ks	V.		Phone: 360-786-		17/2023	

Anna Minor

OFM Review:

Date: 02/22/2023

Phone: (360) 790-2951

### **Part II: Narrative Explanation**

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached.

### Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
234-1	Public Works Administration Account	State	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000
		Total \$	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.1	5.3	3.2	10.7	11.2
A-Salaries and Wages	89,000	310,000	399,000	1,241,000	1,316,000
B-Employee Benefits	32,000	131,000	163,000	529,000	556,000
C-Professional Service Contracts	1,217,000	779,000	1,996,000		
E-Goods and Other Services	58,000	170,000	228,000	461,000	466,000
G-Travel		2,000	2,000	12,000	12,000
J-Capital Outlays		100,000	100,000	10,000	
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Regulations Analyst 4	85,020	1.0		0.5		
Customer Service Specialist 2	46,980		2.5	1.3	5.0	5.0
Economic Analyst 2	73,260				0.0	0.5
Fiscal Analyst 5	71,520	0.1	0.3	0.2	0.7	0.7
Industrial Relations Agent 2	66,420		1.5	0.8	3.0	3.0
Industrial Relations Agent 3	69,756		0.5	0.3	1.0	1.0
Industrial Relations Agent 4	75,120		0.5	0.3	1.0	1.0
Total FTEs		1.1	5.3	3.2	10.7	11.2

### III. D - Expenditures By Program (optional)

**NONE** 

### Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

## Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

See attached.

### Part II: Explanation

This bill relates to the prevailing wages on public works, amending RCW 39.12.015 and 39.12.030.

The differences between SSB 5726 and SB 5726 include:

- SSB 5726 adds the effective date of June 1, 2027 to section 1.
- SSB 5726 removes section 3 of SB 5726 dealing with sick leave buyouts for certain construction workers.
- SSB 5726 excludes ship building and ship repair from the changes to prevailing wage determinations.
- SSB 5726 changes the term "preponderance of hours worked" to "plurality of hours worked".
- SSB 5726 excludes small works roster work from the requirement for public works contract to specify that wages paid to workers will not be less than the latest prevailing wage rate.
- SSB 5726 excludes housing projects where at least 50 percent of the residential units are made available for low-income households.
- SSB 5726 changes the effective date to January 1, 2025.

## II. A – Brief Description of What the Measure Does that Has Fiscal Impact

Section 1(4) amends RCW 39.12.015 by adding that for contracts bid or awarded on or after June 1, 2027, except as provided in RCW 39.12.017, and notwithstanding RCW 39.12.010(1), the Industrial Statistician shall establish the prevailing rate of wage by adopting the hourly wage, usual benefits, and overtime paid for the geographic jurisdiction established in collective bargaining agreements for those trades and occupations that have collective bargaining agreements. For trades and occupations with more than one collective bargaining agreement in the county other than ship building and ship repair rates:

Section 1 (4)(a) states the Industrial Statistician shall determine and prevail the rate that represents the majority of hours worked under collective bargaining agreements for a trade or occupation in the county. When a majority rate is not present, the Industrial Statistician shall determine and prevail the rate representing the plurality of hours worked under the collective

bargaining agreements for a trade or occupation in the county.

Section 1 (4)(b) states that an interested party may contest a wage rate determination by alleging and proving by competent evidence that the actual rate used in the determination is less than the rate representing the majority number or plurality of hours. In the event of a contested rate, the appropriate Industrial Statistician must establish a rate to be used for the work in question until the final determination has been made.

**Section 1(5)** states that for contracts bid or awarded on or after June 1, 2027, for ship building and ship repair, the Industrial Statistician shall establish the prevailing rate of wage by adopting the hourly wage, usual benefits, and overtime paid for the geographic jurisdiction established in collective bargaining agreements. For the ship building and ship repair trades and occupations with more than one collective bargaining agreement in the county, the higher rate will prevail.

Section 2 adds language to RCW 39.12.030 that public works contracts stipulate that the hourly minimum rate of wage for laborers, workers, or mechanics must be adjusted as necessary to provide that such wage is not less than the latest prevailing rate of wage in effect at the time the work is performed, and supplies additional conditions.

Section 3 states that this act takes effect January 1, 2025.

## II. B – Cash Receipt Impact

None.

# II. C – Expenditures

### **Appropriated – Operating Costs**

This bill increase expenditures to the Public Works Administration Account, fund 234. The following assumptions were used to estimate the resources requested to implement this bill.

### **Staffing**

### Section 1

1.0 FTE, Administrative Regulations Analyst 4 (ARA4), temporary, from July 1, 2023 through June 30, 2024. Duties include overseeing the rule making effort in conjunction with the Prevailing Wage Advisory Committee (PWAC). The assumptions for this calculation are:

 Based on section 1 of the bill, stakeholdering, rulemaking, and policy activities are complex in nature and require 1 FTE until these tasks are complete. A temporary ARA would be needed to oversee the rulemaking effort in conjunction with the PWAC.

0.5 FTE, Economic Analyst 2, permanent, beginning June 1, 2027. Duties include conducting wage surveys and overseeing the contests of wage rates in situations where more than one Collectively Bargained Agreement (CBA) rate exists for a given occupation within a county. The assumptions for this calculation are:

• Aligned with section 1 of the bill, based on existing workload indicators for similar survey work that is currently conducted by L&I, approximately 1,000 hours per year will be needed to complete the CBA surveys, which will be conducted electronically, and oversee the contests of wage rates where more than one CBA rate exists within a county. (1,000 hours / 2,088 hours for 1 FTE = .48 FTE, rounded to .5 FTE)

### Section 2

L&I is expecting an increase in cases and affidavits as a result of section 2 of the bill. Included is a matrix to show what the impacts will be depending on the number of cases and affidavits.

	High	Medium	Low
Cases	100	50	25
Cases Per IRA 2	16	16	16
IRA 2	6.25	3.13	1.56
IRA 3	2.00	1.00	1.00
IRA 4	2.00	1.00	1
Customer Service Specialist	High	Medium	Low
Intents Per Year	70,000	35,000	15,000
Intents Per Week	1,346	673	288
Intents Per Day	269	135	58
Intents processed	25	25	25
CSS 2	10.77	5.38	2.31

For fiscal note purposes, L&I is assuming the medium level of impact for impact. The IT section will be needed in all scenarios.

3.0 FTE, Industrial Relations Agent 2 (IRA2), permanent, beginning January 1, 2025. Duties include investigating prevailing wage complaints and violations of the prevailing wage laws in accordance with RCW 39.04 and 39.12 by obtaining evidence through document requests and auditing payroll records.

- Due to the increased complexity and time necessary to complete an investigation under this bill, L&I assumes this bill will increase the number of days it takes to complete an investigation from 180 days to 270 days, an increase of 90 days.
- Each IRA 2 can handle 16 cases per year based on the assumed complexity of these cases
- L&I assumes this bill will create 50 additional cases
- 50 cases / 16 cases per year = 3.13 FTE

1.0 FTE, Industrial Relations Agent 3s (IRA3), permanent, beginning January 1, 2025. Aligned with section 2 of the bill, duties include enforcing the prevailing wage laws, regulations, and requirements under RCW 39.04 and 39.12 and providing direction to other Industrial Relations Agents statewide regarding difficult or complex cases.

• The program will need one additional IRA3s as leads for the new IRA 2s and to assist with the high-level wage investigations.

1.0 FTE, Industrial Relations Agent 4s (IRA4), permanent, beginning January 1, 2025. Aligned with section 2 of the bill, duties include providing statewide technical expertise on compliance, education, and enforcement of prevailing wage under RCW 39.04 and 39.12 and supervision of the IRAs in the field.

 The program will need one additional IRA4s to supervise the new team of IRA2s and IRA3s being deployed.

5.0 FTE, Customer Service Specialist 2s (CSS2), permanent, beginning January 1, 2025. Aligned with section 2 of the bill, duties include assisting customers internally and externally via telephone and in person providing guidance on proper filing of affidavits to pay prevailing wages; uses the Prevailing Wage Intent and Affidavit (PWIA) system to process affidavits and certified payroll reports received.

- L&I receives an approximately 70,000 75,000 affidavits forms per year.
- It is assume that this bill will increase the number of affidavits by approximately 35,000 per year, or 135 affidavits per day.
- Each CSS2 can process 25 affidavits per day
- 135 affidavits per day / 25 affidavits processed = 5.38 FTE

A future decision package will be required if the number of cases or affidavits per year deviates from the assumptions above.

#### **Information Technology**

The expenditure calculations in this fiscal note include changes to the hourly rates for contract technology based on an annual analysis completed by Labor & Industries (L&I). These changes include rates based on expert skill level and an inflationary factor in all categories. All expenditures in this section are for the 2023-25 biennium.

Section 2 will require contract developers to modify and enhance the existing Prevailing Wage Intents and Affidavits Suite, an internal L&I system, and will take 18 months to complete. Quality Assurance (QA), hardware, software, and server infrastructure costs are also required for this effort.

A total of \$2,040,008 is needed in the 2023-25 biennium for all information technology changes. This includes:

- Contractor costs \$1,790,616 is needed for 13,398 contractor hours
- QA \$206,000
- Hardware \$3,672
- Software \$39,720

### **Rule making**

Rule making will be required for both sections. \$10,000 is needed for four rule making hearings to occur during fiscal year 2024. The average cost of one rule making hearing is \$2,500 (4 hearings x \$2,500 each = \$10,000).

### **Administrative Hearings**

The Office of Administrative Hearings (OAH) assumes the following costs, beginning in fiscal year 2025 related to section 2:

- Based on 10 appeals per year being heard at OAH.
- Due to the January 1, 2025 effective date, assume five appeals costing \$61,000 for fiscal year 2025.
- Based on 10 appeals, costing \$125,000 per year, beginning in fiscal year 2026.

### **Indirect Costs**

The amount included in this fiscal note for indirect is:

Fu	nd Name	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
2	34 Public Works Admin.	6,000	32,000	63,000	64,000	67,000	67,000
	Total:	\$6,000	\$32,000	\$63,000	\$64,000	\$67,000	\$67,000

The department assesses an indirect rate to cover agency-wide administrative costs. Labor and Industries' indirect rate is applied on salaries, benefits, and standard costs. For fiscal note purposes, the total indirect amount is converted into salary and benefits for partial or full indirect FTEs. Salary and benefits costs are based on a Fiscal Analyst 5 (Range 59, Step G).

# Part IV: Capital Budget Impact

None.

# Part V: New Rule Making Required

This legislation would result in rule changes to:

- WAC 296-127-011, Time for determining prevailing wage.
- WAC 296-127-019, Survey methodology
- WAC 296-127-023, Building service maintenance.

# **Individual State Agency Fiscal Note**

<b>Bill Number:</b> 5726 S SB	Title: Prevailing wage/public works	Agency:	SWF-SWF Statewide Fiscal Note - OFM
Part I: Estimates			
No Fiscal Impact			
Estimated Cash Receipts to:			
NONE			
NONE			
<b>Estimated Operating Expenditu</b> NONE	res from:		
Estimated Capital Budget Impac			
Non-ze	ro but indeterminate cost and/or savings. P	lease see discussion.	
The cash receipts and expenditure and alternate ranges (if appropria	estimates on this page represent the most likely fisc te), are explained in Part II.	al impact. Factors impacting i	the precision of these estimates,
Check applicable boxes and foll	ow corresponding instructions:		
If fiscal impact is greater that form Parts I-V.	an \$50,000 per fiscal year in the current bienni	um or in subsequent biennia	, complete entire fiscal note
X If fiscal impact is less than S	\$50,000 per fiscal year in the current biennium	or in subsequent biennia, c	omplete this page only (Part I)
X Capital budget impact, com	plete Part IV.		
Requires new rule making,	complete Part V.		
Legislative Contact: Jarrett S	acks	Phone: 360-786-7448	Date: 02/17/2023
Agency Preparation: Julie Pe	ttit	Phone: 3608902669	Date: 02/23/2023
Agency Approval: Jamie L	angford	Phone: (360) 870-7766	Date: 02/23/2023
OFM Review: Jennifer	Masterson	Phone: (360) 810-0117	Date: 02/23/2023

### **Part II: Narrative Explanation**

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The substitute bill removes the sick leave requirements and adjusts the effective date of the bill to January 1, 2025.

Section 2: Amends RCW 39.12.030 (Contract Specifications Must State Minimum Hourly Rate – Stipulation for Payment – Residential and Commercial Construction Work) to state that the contract shall stipulate that the hourly minimum rate of wage for laborers, workers, or mechanics must be adjusted as necessary to provide that such wage is not less than the latest prevailing wage in effect the time the work is performed. Cost increases directly resulting from wage adjustments of prevailing wage shall be good cause justification for the contractor or subcontractor to request a financial adjustment to the contractor's contract.

Section 3: This bill takes effect January 1, 2025.

Quantifying the fiscal impact cannot be completed as data to determine how many prevailing wages would be eligible for increases is unavailable. There is an indeterminate capital budget expenditure impact at this time.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

### Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

**NONE** 

### Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

#### IV. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

Non-zero but indeterminate cost and/or savings. Please see discussion.

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

Section 2 says that the contract shall stipulate that the hourly minimum rate of wage for laborers, workers, or mechanics must be adjusted as necessary to provide that such wage is not less than the latest prevailing wage in effect the time the work is performed. Cost increases directly resulting from wage adjustments of prevailing wage shall be good cause justification for the contractor or subcontractor to request a financial adjustment to the contractor's contract.

It is assumed that additional costs due to uncertain potential increases to prevailing wages during the course of the project will be worked into project costs, through adjustments to contracts.

Quantifying the fiscal impact of these higher contract costs cannot be completed as data to determine how prevailing wages will change over time is unavailable. There is an indeterminate expenditure impact at this time.

### Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.