

# Multiple Agency Fiscal Note Summary

<b>Bill Number:</b> 5480 S SB	<b>Title:</b> Work-limiting disability
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## Estimated Cash Receipts

NONE

Agency Name	2023-25		2025-27		2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	No fiscal impact					
Local Gov. Total						

## Estimated Operating Expenditures

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Department of Commerce	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Social and Health Services	.0	0	0	0	.0	0	0	0	.0	0	0	0
<b>Total \$</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0</b>

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

## Estimated Capital Budget Expenditures

Agency Name	2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Department of Commerce	.0	0	0	.0	0	0	.0	0	0
Department of Social and Health Services	.0	0	0	.0	0	0	.0	0	0
<b>Total \$</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

# Estimated Capital Budget Breakout

<b>Prepared by:</b> Gwen Stamey, OFM	<b>Phone:</b> (360) 790-1166	<b>Date Published:</b> Revised 2/27/2023
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# Individual State Agency Fiscal Note

Revised

<b>Bill Number:</b> 5480 S SB	<b>Title:</b> Work-limiting disability	<b>Agency:</b> 103-Department of Commerce
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## Part I: Estimates

No Fiscal Impact

### Estimated Cash Receipts to:

NONE

### Estimated Operating Expenditures from:

NONE

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Josh Hinman	Phone: 3607867281	Date: 02/03/2023
Agency Preparation: Oliver Crain	Phone: 206-454-2200	Date: 02/24/2023
Agency Approval: Jason Davidson	Phone: 360-725-5080	Date: 02/24/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 02/27/2023

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.*

Differences between SSB 5480 and the original bill:

Sec. 2 & Sec. 4- Adds language stating that eligibility authorizations for essential needs and housing support (HEN) are effective for 12 months from the date the department of commerce remits its first rent subsidy on behalf of the recipient, and clarifies the criteria an individual must meet to qualify for a new 12-month authorization period.

Removed a section containing amended language related to legislative findings and intentions (Sec. 3 of original bill).

Sec. 3- Removed language related to the effective date of expiration for the Interim Assistance Reimbursement requirement (Sec. 4, subsection 1(c) of original bill). Reinstates the Interim Assistance Reimbursement requirement.

Sec. 4- Amended RCW 43.185C.220 removing the requirement of a HEN contingency fund, and the requirement for HEN supports to be prioritized for individuals experiencing homelessness. Permits HEN assistance to continue even if clients move outside of county service areas to other county service areas within Washington. Amends the limit on administrative expenses for each HEN support entity to 11% from 7%. Requires HEN forms to be designed such that they can be shared with the Department of Social and Health Services.

Added language indemnifying the Department of Commerce, counties, and essential needs and housing support entities for decisions made in good faith related to the provision of HEN supports, and the type of housing arrangements supported.

Summary of SSB 5480:

Sec. 1- Requires Department of Social Health Services (DSHS) economic services administration (ESA) and DSHS vocational rehabilitation administration (VRA) to work jointly to maintain an ongoing assessment process to determine if clients receiving Aged, Blind & Disabled assistance (ABD), or housing and essential needs assistance (HEN) would also be eligible for VRA programs. Clients receiving HEN or ABD that are assessed by ESA as eligible would be offered a voluntary referral to VRA. The bill removes language requiring participation in VRA's programs as a condition of receiving continued ABD or HEN assistance or housing support.

Sec. 2- Adds language in some instances and removes similar but not identical language in a separate instance that allows clients receiving ABD benefits to also be eligible for HEN support. Removes a statutory requirement for maximum income allowable, and instead substitutes a standard established by DSHS. Provides qualifying language on what constitutes good cause to terminate a client's benefits if they do not participate in mandated substance use treatment, allowing for additional reasons not provided for within the statute.

Sec. 3- Adds language stating a prospective ABD client would be ineligible if already enrolled in supplemental security income (SSI), refugee cash assistance, temporary assistance for needy families, or state family assistance benefits. Removes language prohibiting prospective pregnant women assistance (PWA) clients from also receiving federal aid assistance beyond basic food or medical assistance. Adds additional eligibility criteria for PWA for households that are ineligible for state family assistance. Provides qualifying language on what constitutes good cause to terminate a client's benefits if they do not participate in mandated substance use treatment, allowing for additional reasons not provided for within the statute.

Sec. 4- See above in comparison between SSB 5480 and SB 5480.

### II. B - Cash receipts Impact

*Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.*

None.

## **II. C - Expenditures**

*Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.*

The Housing and Essential Needs (HEN) program is explicitly not an entitlement program, and therefore the proposed changes would not have a fiscal impact. People who are eligible for services are currently turned away because funding is not enough to house all eligible people, and under the proposed changes additional people would be turned away at current appropriation levels due to the expansion in number of months of housing provided (Sec. 1 & Sec. 4) and the increase in housing provider admin. rate (Section 4(5)).

The proposed requirements to increase data sharing (Sections 2(2) and 2(9)) and support portability of benefits between jurisdictions (Section 4(4)) would not meaningfully increase the Department of Commerce's (Commerce) administrative costs.

For illustrative purposes, to prevent a reduction in the number of people housed under this proposal in FY24 would require an additional \$9.6 million (in addition to the current annual funding level of \$65 million per year; total needed to prevent reduction in people housed each year: \$74.6 million).

Assumptions:

Under current law in FY24 an estimated 723 people would exit with an average enrollment length of two months. Providing a full 12 months of rent assistance as required by the change proposed in Section 4 would increase the average people enrolled each month by 603.

There is minimal impact to the department. The Department of Commerce activities stated in SSB 5480 are already part of the normal operating procedures within the Housing and Essential Needs program.

## **Part III: Expenditure Detail**

### **III. A - Operating Budget Expenditures**

NONE

### **III. B - Expenditures by Object Or Purpose**

NONE

**III. C - Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

### **III. D - Expenditures By Program (optional)**

NONE

## **Part IV: Capital Budget Impact**

### **IV. A - Capital Budget Expenditures**

NONE

**IV. B - Expenditures by Object Or Purpose**

NONE

**IV. C - Capital Budget Breakout**

*Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.*

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

None.

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 5480 S SB	<b>Title:</b> Work-limiting disability	<b>Agency:</b> 300-Department of Social and Health Services
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## Part I: Estimates

**No Fiscal Impact**

**Estimated Cash Receipts to:**

NONE

**Estimated Operating Expenditures from:**

NONE

**Estimated Capital Budget Impact:**

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Josh Hinman	Phone: 3607867281	Date: 02/03/2023
Agency Preparation: Seth Nathan	Phone: 360-902-0001	Date: 02/10/2023
Agency Approval: Dan Winkley	Phone: 360-902-8236	Date: 02/10/2023
OFM Review: Anna Minor	Phone: (360) 790-2951	Date: 02/10/2023

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.*

SSB 5480 relates to accelerating stability for people with a work-limiting disability or incapacity.

Section 2 requires that countable income limits, currently set in statute for the Aged, Blind, or Disabled (ABD) and Housing and Essential Needs (HEN) referral programs, will be set by the Department of Social and Health Services (DSHS).

Section 4 requires that HEN recipients receive 12 months of consecutive support from the date the Department of Commerce (COM) remits its first rent subsidy on behalf of the recipient. This section also clarifies that community providers may continue to serve HEN recipients who move out of the county, to ensure uninterrupted support for the remainder of a client's authorization period.

This version of the bill retains the ABD Interim Reimbursement Assistance (IAR) requirement. Removal of the ABD IAR requirement in SB 5480 was the policy change related to fiscal impacts associated with original bill; no fiscal impact is anticipated with retaining the IAR requirement.

### II. B - Cash receipts Impact

*Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.*

### II. C - Expenditures

*Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.*

DSHS Economic Services Administration (ESA) Community Services Division (CSD) anticipates minor impacts that will be able to be absorbed within existing resources, including updates to WAC, policy manuals, procedures, training, and information sharing.

ESA assumes there will be no changes to existing HEN referral approval periods. If ESA is required to make changes to existing HEN referral approval periods, additional workload would be required, therefore incurring fiscal impact.

This bill does not have an immediate impact to Technology Innovation Administration (TIA) systems or applications based on the assumptions that 1) the bill gives the department the authority to set ABD and HEN income limits by rule, and does not require changes to current income standards, and 2) COM will be responsible for tracking the 12-month eligibility period. If either of the listed assumptions change, TIA will need to reevaluate system impacts and associated fiscal impacts.

## Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

NONE

### III. B - Expenditures by Object Or Purpose

NONE

**III. C - Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE



**III. D - Expenditures By Program (optional)**

NONE

**Part IV: Capital Budget Impact**

**IV. A - Capital Budget Expenditures**

NONE

**IV. B - Expenditures by Object Or Purpose**

NONE

**IV. C - Capital Budget Breakout**

*Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.*

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*

Changes to WAC Chapters 388-400 and/or 388-449 may be required.

# LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

**Bill Number:** 5480 S SB

**Title:** Work-limiting disability

**Part I: Jurisdiction**-Location, type or status of political subdivision defines range of fiscal impacts.

## Legislation Impacts:

- Cities:
- Counties:
- Special Districts:
- Specific jurisdictions only:
- Variance occurs due to:

## Part II: Estimates

- No fiscal impacts.
- Expenditures represent one-time costs:
- Legislation provides local option:
- Key variables cannot be estimated with certainty at this time:

### Estimated revenue impacts to:

None

### Estimated expenditure impacts to:

None

## Part III: Preparation and Approval

Fiscal Note Analyst: Brandon Rountree	Phone: (360) 999-7103	Date: 02/08/2023
Leg. Committee Contact: Josh Hinman	Phone: 3607867281	Date: 02/03/2023
Agency Approval: Allan Johnson	Phone: 360-725-5033	Date: 02/08/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 02/10/2023

## **Part IV: Analysis**

### **A. SUMMARY OF BILL**

*Description of the bill with an emphasis on how it impacts local government.*

Overview: This bill directs the Department of Commerce to provide 12 months of support to a client deemed eligible for the Essential and Housing Needs Support Referral Program (HEN). In addition to making a number of statutory changes to the HEN program, including aligning Aged, Blind and Disabled Cash Assistance Program, and HEN income limits with other Department of Social and Health Services cash assistance programs. The bill also would allow HEN to continue to offer services for clients who move outside of county service areas or transfer the client to other county service areas within Washington.

### **B. SUMMARY OF EXPENDITURE IMPACTS**

*Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.*

This bill would not impact local government expenditures. The only possible local impact from this bill would be the change to the Essential and Housing Needs Support Referral Program (HEN), which would allow HEN to continue to offer services for clients who move outside of county service areas or transfer the client to other county service areas within Washington. However, according to the Office of Family and Adult Homelessness, HENs already operate in a fashion that offers the expanded service changes made in this bill.

### **C. SUMMARY OF REVENUE IMPACTS**

*Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.*

This bill would not impact local government revenues.

Sources:

Senate Bill Report, S SB 5480, Senate Committee on Human Services  
Office of Family and Adult Homelessness (Department of Commerce)