# **Multiple Agency Fiscal Note Summary**

Bill Number: 5272 E S SB Title: Speed safety cameras

# **Estimated Cash Receipts**

Agency Name	2023-25				2025-27			2027-29			
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total		
Office of Attorney General	0	0	2,316,000	0	0	4,572,000	0	0	4,572,000		
Office of Administrative Hearings	0	0	2,487,000	0	0	4,974,000	0	0	4,974,000		
Department of Transportation	Non-zero but	Non-zero but indeterminate cost and/or savings. Please see discussion.									
T-4-1 0	1 01	اء	4 902 000	- 1		0.540.000			0.546.000		

Total \$	0	0	4,803,000	0	0	9,546,000	0	0	9,546,000

Agency Name	2023-25		2025	-27	2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	No fiscal impac	t				
Local Gov. Total						

# **Estimated Operating Expenditures**

Agency Name		2	023-25			2	025-27				2027-29	
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of Attorney General	7.9	0	0	2,316,000	15.6	0	0	4,572,000	15.6	0	0	4,572,000
Office of Administrative Hearings	8.6	0	0	2,487,000	17.1	0	0	4,974,000	17.1	0	0	4,974,000
Washington State Patrol	1.0	0	0	6,220,443	2.0	0	0	12,340,504	2.0	0	0	12,340,504
Washington State Patrol	In addit	ion to the estin	nate above,there	e are addition	al indeter	minate costs	and/or savings.	Please see in	dividual fi	scal note.		
Traffic Safety Commission	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Licensing	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Transportation	1.0	0	0	3,529,000	1.0	0	0	6,632,000	1.0	0	0	6,637,000
Total \$	18.5	0	0	14,552,443	35.7	0	0	28,518,504	35.7	0	0	28,523,504

Agency Name		2023-25			2025-27			2027-29		
	FTEs	<b>GF-State</b>	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts										
Loc School dist-SPI										
Local Gov. Other	No fiscal impact									
Local Gov. Total										

# **Estimated Capital Budget Expenditures**

Agency Name		2023-25			2025-27	1		2027-29	
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of Attorney	.0	0	0	.0	0	0	.0	0	0
General									
Office of Administrative	.0	0	0	.0	0	0	.0	0	0
Hearings									
Washington State Patrol	.0	0	0	.0	0	0	.0	0	0
Traffic Safety	.0	0	0	.0	0	0	.0	0	0
Commission									
Department of Licensing	.0	0	0	.0	0	0	.0	0	0
Department of	.0	0	0	.0	0	0	.0	0	0
Transportation									
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name		2023-25			2025-27			2027-29		
	FTEs	<b>GF-State</b>	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts										
Loc School dist-SPI										
Local Gov. Other	No fis	No fiscal impact								
Local Gov. Total										

# **Estimated Capital Budget Breakout**

Prepared by: Maria Thomas, OFM	Phone:	Date Published:
	(360) 229-4717	Final 3/ 1/2023

ill Number:	5272 E S SB	Title:	Speed safety came	ras	Agend	Agency: 100-Office of Attorney General			
art I: Esti	mates	•			•				
No Fisca	al Impact								
stimated Cas	h Receipts to:								
ACCOUNT			FY 2024	FY 2025	2023-25	2025-27	2027-29		
Legal Services 405-1	Revolving Account	nt-State	30,00	2,286,000	2,316,000	4,572,000	4,572,000		
		Total \$	30,00	0 2,286,000	2,316,000	4,572,000	4,572,000		
Account									
FTE Staff Yea	urs		<b>FY 2024</b> 0.2	<b>FY 2025</b> 15.6	<b>2023-25</b> 7.9	<b>2025-27</b> 15.6	<b>2027-29</b> 15.		
Legal Service	s Revolving		30,000	2,286,000	2,316,000	4,572,000	4,572,00		
Account-State			33,233	_,,	_,,	1,01=,000	.,,		
		Total \$	30,000	2,286,000	2,316,000	4,572,000	4,572,00		
stimated Cap	ital Budget Impac	et:							

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X	If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
	If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
	Capital budget impact, complete Part IV.
	Requires new rule making, complete Part V.

Legislative Contact:	Beth Redfield	Phone: 360-786-7140	Date: 02/23/2023
Agency Preparation:	Dave Merchant	Phone: 360-753-1620	Date: 02/28/2023
Agency Approval:	Edd Giger	Phone: 360-586-2104	Date: 02/28/2023
OFM Review:	Cheri Keller	Phone: (360) 584-2207	Date: 03/01/2023

### Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1: Amends RCW 46.63.030 to provide law enforcement authority to issue traffic infractions detected by speed safety camera system in highway work zones.

Section 2: Amends RCW 46.63.075 to specifically include speed safety camera systems, in addition to already permitted automated traffic camera systems.

Section 3: New section added to RCW 46.63. Allows for use of speed safety camera systems in state highway work zones. The Department of Transportation (WSDOT), will be lead agency for rule-making regarding the placement, operation, notice, and rental car rules, all to be accomplished before July 1, 2024. WSDOT will consult with agencies and civil rights organizations to develop rules regarding the use of cameras. The Washington State Patrol (WSP) will be the primary agency for and for enforcement, such as use in adjudications, which begins on July 1, 2024. This version of the bill adds restrictions on what may be photographed and how photographs can be used and clarifies that infractions in work zones only will be issued when workers are present. Provides for revenue to be deposited in the highway safety fund and used for purposes of traffic safety, including but not limited to driver training and driving under the influence emphasis patrols. WSP, WSDOT, and the Washington Traffic Safety Commission (WTSC) are to collaborate and produce status reports on July 1, 2025 and biennially thereafter, and a final report by July 1, 2029, regarding efficacy of speed safety camera system and recommending for or against continued use. Section 3, applicable to work zones, expires on June 30, 2030.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Cash receipts are assumed to equal the Legal Services Revolving Account (LSRA) cost estimates. These will be billed through the revolving account to the client agency.

The client agencies are the Washington State Patrol (WSP) and Washington State Department of Transportation (WSDOT). The Attorney General's Office (AGO) will bill all clients for legal services rendered.

These cash receipts represent the AGO's authority to bill and are not a direct appropriation to the AGO. The direct appropriation is reflected in the client agencies' fiscal note. Appropriation authority is necessary in the AGO budget.

#### AGO AGENCY ASSUMPTIONS:

WSP will be billed for Seattle and non-Seattle rates:

FY 2024: \$20,000 for 0.08 Assistant Attorney General FTE (AAG), 0.04 Legal Assistant 3 FTE (LA).

FY 2025, and in each FY thereafter: \$2,283,000 for 8.9 AAG, and 4.45 LA.

WSDOT will be billed for non-Seattle rates:

FY 2024: \$10,000 for 0.04 AAG, 0.02 LA.

FY 2025, and in each FY thereafter \$3,000 for 0.01 AAG, 0.01 LA.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Attorney General's Office (AGO) Agency Assumptions:

This bill is assumed effective 90 days after the end of the 2023 legislative session.

Location of staffing is assumed to be in Seattle and non-Seattle office buildings.

Total workload impact in this request includes standard assumption costs for goods & services, travel, and capital outlays for all FTE identified.

Agency administration support FTE are included in the tables. The Management Analyst 5 (MA), is used as a representative classification. An example ratio is for every 1.0 Assistant Attorney General FTE (AAG), the AGO includes 0.5 FTE for a Legal Assistant 3 (LA) and 0.25 FTE of an MA.

1. Assumptions for the AGO Government Compliance and Enforcement Division's (GCE) Legal Services for the Washington State Patrol (WSP):

The AGO will bill WSP for legal services based on the enactment of this bill.

GCE represents WSP in administrative litigation. Section 1 of this bill would enable law enforcement officers to issue a notice of traffic infraction for violations detected through the use of a speed safety camera system under Section 3 of the bill. Section 3 would enable the use of speed safety camera in state highway work zones. WSP would be responsible for all actions relating to the enforcement and adjudication of speed violations and would be required to adopt the necessary rules by July 1, 2024. Beginning July 1, 2024, subsection 3(4)(b) would require that unpaid and disputed notices of infraction be referred to the Office of Administrative Hearings (OAH) for adjudication consistent with the Administrative Procedure Act (APA).

GCE would provide legal advice during the rulemaking process, which would result in 80 AAG hours of new work in FY 2024.

Because this would be a new program for Washington State Department of Transportation (WSDOT) and WSP, information was sought from Pennsylvania, which has a similar program in place. Based on Pennsylvania's experience, and adjusted for population differences, WSDOT and WSP assume that beginning in FY 2025 and continuing each year thereafter, administrative hearings would be sought for 8,000 infractions.

GCE assumes that many registered owners would seek a hearing to request mitigation of the penalty and fees and that those cases would utilize very few resources. GCE also assumes that hearings in which the infractions were contested would utilize more resources. As a result, GCE would utilize an average of two AAG hours per case, resulting in 16,000 AAG hours of new work beginning in FY 2025 and continuing each year thereafter.

GCE total non-Seattle FTE workload impact:

FY 2024: \$10,000 for 0.04 AAG, 0.02 LA.

FY 2025, and in each FY thereafter: \$2,280,000 for 8.9 AAG, and 4.45 LA.

2. Assumptions for the AGO Criminal Justice Division's (CRJ) Legal Services for the WSP:

The AGO will bill WSP for legal services based on the enactment of this bill.

CRJ advises WSP on programmatic issues and rulemaking. CRJ in conjunction with GCE will provide support to rulemaking in FY 2024 that is required under Section 3, with an assumed implementation date of this program on July 1, 2024. Beginning in FY 2025, CRJ assumes that the program will require 15 hours of programmatic advice per year.

CRJ total Seattle FTE workload impact:

FY 2024: \$10,000 for 0.04 AAG, 0.02 LA.

FY 2025, and in each FY thereafter: \$3,000 for 0.01 AAG, and 0.01 LA.

3. Assumptions for the AGO Transportation and Public Construction Division (TPC) Legal Services for the Washington State Department of Transportation (WSDOT):

The AGO will bill WSDOT for legal services based on the enactment of this bill.

The enactment of this substitute bill will marginally impact the provision of TPC's legal services to WSDOT because our role of assisting WSDOT to adopt regulations and procuring contracts under Section 3(3)(a) is estimated to be .04 AAG beginning July 1, 2023. This bill outlines in detail the language that will be put into the new regulation and we have an existing tolling regulation that can be used as the model. TPC also estimates .01 AAG hours per year of new work if public records requests are propounded under Section 4(e). Many of the other requirements in the bill will be primarily handled by WSP, DOL, and OAH.

TPC total non-Seattle FTE workload impact:

FY 2024: \$10,000 for 0.04 AAG, 0.02 LA.

FY 2025, and in each FY thereafter: \$3,000 for 0.01 AAG, and 0.01 LA.

- 4. The AGO Licensing & Administrative Law Division (LAL) has reviewed this bill and determined it will not significantly increase or decrease the division's workload in representing the DOL. The enactment of this bill will not impact the provision of legal services to DOL. DOL does not anticipate any legal advice or litigation related to its consulting role. Any requests are nominal and costs are not included in this request.
- 5. The AGO Solicitor General's Office (SGO) has reviewed this bill and determined it will not significantly increase or decrease the division's workload. New legal services are nominal and costs are not included in this request.
- 6. The AGO Labor and Industries Division (LNI) has reviewed this bill and determined it will not significantly increase or decrease the division's workload in representing the Department of Labor and Industries (L&I). The enactment of this bill will not impact the provision of legal services to L&I because it does not appear to create any rights, obligations, duties, or other legal consequences specific to the agency. New legal services are nominal and costs are not included in this request.
- 7. The AGO Civil Rights Division (CRD) has reviewed the bill and determined it does not assign any new enforcement role for CRD. CRD may support other AGO divisions with legal advice or offer input on rules development under Section 3 of the bill, but that work would be nominal and costs are not included in this request.

# Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
405-1	Legal Services	State	30,000	2,286,000	2,316,000	4,572,000	4,572,000
	Revolving Account						
		Total \$	30,000	2,286,000	2,316,000	4,572,000	4,572,000

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.2	15.6	7.9	15.6	15.6
A-Salaries and Wages	21,000	1,511,000	1,532,000	3,022,000	3,022,000
B-Employee Benefits	6,000	494,000	500,000	988,000	988,000
E-Goods and Other Services	3,000	266,000	269,000	532,000	532,000
G-Travel		15,000	15,000	30,000	30,000
Total \$	30,000	2,286,000	2,316,000	4,572,000	4,572,000

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Assistant Attorney General	118,700	0.1	8.9	4.5	8.9	8.9
Assistant Attorney General-Seattle	124,635	0.0	0.0	0.0	0.0	0.0
Legal Assistant 3	55,872	0.0	4.5	2.3	4.5	4.5
Legal Assistant 3-Seattle	67,044	0.0	0.0	0.0	0.0	0.0
Management Analyst 5	91,524	0.0	2.2	1.1	2.2	2.2
Total FTEs		0.2	15.6	7.9	15.6	15.6

### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Criminal Justice Division (CRJ)	10,000	3,000	13,000	6,000	6,000
Government Compliance & Enforcement Division (GCE)	10,000	2,280,000	2,290,000	4,560,000	4,560,000
Transportation & Public Construction Division (TPC)	10,000	3,000	13,000	6,000	6,000
Total \$	30,000	2,286,000	2,316,000	4,572,000	4,572,000

## Part IV: Capital Budget Impact

### IV. A - Capital Budget Expenditures

**NONE** 

### IV. B - Expenditures by Object Or Purpose

NONE

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

## Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

<b>Bill Number:</b> 5272 E S SB	Title: S	Speed safety camer	ras	Age	ncy: 110-Office of Hearings	Administrative
art I: Estimates						
No Fiscal Impact						
Estimated Cash Receipts to:						
ACCOUNT		FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Hearings Revolvin	σ	1	2,487,000			4,974,000
Account-State 484-1	ь		_,,	=,,,	.,0,000	.,0,000
	Total \$		2,487,000	2,487,000	4,974,000	4,974,000
	_					
Estimated Operating Expenditur	es from:	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.0	17.1	8.6	17.1	17.
Account						
Administrative Hearings Revolvin	ng	0	2,487,000	2,487,000	4,974,000	4,974,00
Account-State 484-1	Total \$	0	2,487,000	2,487,000	4,974,000	4,974,00
NONE						
The cash receipts and expenditure e and alternate ranges (if appropriate			most likely fiscal im	npact. Factors impac	iting the precision of th	hese estimates,
Check applicable boxes and follo	w correspon	ding instructions:				
X If fiscal impact is greater that form Parts I-V.	n \$50,000 pe	r fiscal year in the	current biennium (	or in subsequent bi	ennia, complete enti	re fiscal note
If fiscal impact is less than \$	50,000 per fi	scal year in the cur	rrent biennium or i	n subsequent bienr	nia, complete this pa	ige only (Part
Capital budget impact, comp	lete Part IV.					
Requires new rule making, c	omplete Part	V.				
Legislative Contact: Beth Rec	lfield		P	hone: 360-786-714	0 Date: 02/2	23/2023
Agency Preparation: Pete Boe				hone: 360-407-273		

Deborah Feinstein

Cheri Keller

Agency Approval:

OFM Review:

Date: 02/28/2023

Date: 02/28/2023

Phone: 360-407-2717

Phone: (360) 584-2207

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 3 authorizes a law enforcement officer to issue a notice of infraction based on the use of Speed Safety Camera Systems in state highway work zones when workers are present. The notice will be mailed to the registered owner or renter of the vehicle and referred to the Office of Administrative Hearings for adjudication consistent with Chapter 34.05 RCW. This engrossed bill increases the amount of time set out in the SSB by which the notice must be mailed and prescribes a deadline by which recipients must pay the penalty. Recipients that are rental car companies also have an increased period of time to respond with the prescribed information about the renter in lieu of payment.

Work activities associated with the enactment of this bill will begin on July 1, 2024.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

As a central service agency, the Office of Administrative Hearings (OAH) bills referring agencies for its costs and collects the revenue into the Administrative Hearings Revolving Account. Cash receipts are assumed to equal costs. OAH will bill the Washington State Patrol for the costs related to this proposed legislation.

These cash receipts represent the OAH's authority to bill and are not a direct appropriation to OAH. Appropriation authority is necessary in OAH's budget.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Under Section 3, infraction notices may be issued beginning July 1, 2024. The Washington State Patrol (WSP) estimates that the proposed legislation will result in 8,000 new appeals being referred to OAH per fiscal year beginning in FY 2025. On average, each appeal is expected to take approximately 1.5 hours of line Administrative Law Judge (ALJ) time including prehearing conferences, hearings, order writings, etc. WSP assumes the cameras will not be deployed to work zones until FY 2025 which is when the cases will start being referred to the Office of Administrative Hearings (OAH).

Section 3 expires effective June 30, 2030. Appeals are assumed to carry over into the first quarter of FY 2031.

### OAH Agency Workforce Assumptions:

- (1) The Governors proposed COLA increases in FY2024 and FY2025, and Collective Bargaining Agreement increases are not included in agency cost projections. Additional funding is required if these proposals are enacted.
- (2) Ratio of 1.0 FTE line ALJ to 0.15 Senior ALJ (SALJ), to 0.6 Legal Assistant 2 (LA2) (Range 40 step L), to 0.25 administrative support Management Analyst 5 (MA5) (Range 64 Step L).
- (3) ALJ salary is based on the ALJ collective bargaining agreement and assumed to be at step L. (Line ALJ-range 70. Senior ALJ-range 74.)
- (4) Benefit rates were analyzed by job class and projected using the latest benefit information available.
- (5) Goods and services, travel and on-going capital outlays were projected based on historical data for each of the job classifications.

Total workload impact beginning in FY 2025: 8.57 ALJ at a cost of \$1,424,309; 1.29 SALJ at a cost of \$230,364; 5.14 LA2 at a cost of \$513,737; 2.4 MA5 at a cost of \$317,581. Total rounded cost: \$2,487,000.

## Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
484-1	Administrative	State	0	2,487,000	2,487,000	4,974,000	4,974,000
	Hearings Revolving						
	Account						
		Total \$	0	2,487,000	2,487,000	4,974,000	4,974,000

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		17.1	8.6	17.1	17.1
A-Salaries and Wages		1,517,000	1,517,000	3,034,000	3,034,000
B-Employee Benefits		505,000	505,000	1,010,000	1,010,000
C-Professional Service Contracts					
E-Goods and Other Services		429,000	429,000	858,000	858,000
G-Travel		15,000	15,000	30,000	30,000
J-Capital Outlays		21,000	21,000	42,000	42,000
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	0	2,487,000	2,487,000	4,974,000	4,974,000

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Law Judge	106,152		8.6	4.3	8.6	8.6
Legal Assistant 2	50,592		5.1	2.6	5.1	5.1
Management Analyst 5	91,524		2.1	1.1	2.1	2.1
Senior Administrative Law Judge	117,168		1.3	0.7	1.3	1.3
Total FTEs			17.1	8.6	17.1	17.1

### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Regulatory & Education (REG)		2,487,000	2,487,000	4,974,000	4,974,000
Total \$		2,487,000	2,487,000	4,974,000	4,974,000

## Part IV: Capital Budget Impact

## IV. A - Capital Budget Expenditures

NONE

### IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

<b>Bill Number:</b> 5272 E S SB	Title:	Speed safety camer	ras	Ag	ency: 225-Washing	gton State Patrol
Part I: Estimates  No Fiscal Impact						
Estimated Cash Receipts to:						
NONE						
Estimated Operating Expenditu	res from:					
		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.0	2.0	1.0	2.0	2.0
Account Highway Safety Account-State	106	28,431	6,192,012	6,220,443	12,340,504	12,340,504
-1	100	20,431	0,192,012	0,220,443	12,340,304	12,340,304
	Total \$	28,431	6,192,012	6,220,443	12,340,504	12,340,504
In addition to the estimate	ates above, t	here are additional in	ndeterminate cos	ts and/or savings. F	lease see discussion	1.
The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol	te), are expla	ined in Part II.	e most likely fiscal	impact. Factors imp	acting the precision of	these estimates,
X If fiscal impact is greater th form Parts I-V.	an \$50,000 p	per fiscal year in the	current bienniun	n or in subsequent l	piennia, complete er	ntire fiscal note
If fiscal impact is less than	\$50,000 per	fiscal year in the cur	rrent biennium o	r in subsequent bie	nnia, complete this p	page only (Part I)
Capital budget impact, com	ınlete Part IV	J				
X Requires new rule making,	-					
Legislative Contact: Beth R	edfield			Phone: 360-786-71	140 Date: 02	/23/2023
	s Bohon			Phone: (360) 596-4		
Agency Approval: Mario l				Phone: (360) 596-4		
Agency Approvai. Iviatio	JUUIIU			1 HOHE. (300) 390-	10-10 Date. 02	14114043

Tiffany West

OFM Review:

Date: 02/27/2023

Phone: (360) 890-2653

### **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

There is an indeterminate, but significant fiscal impact to the Washington State Patrol (WSP).

Section 1 of the proposed legislation authorizes a law enforcement officer to issue a notice of traffic infraction when the infraction is detected through the use of a speed safety camera system.

Subsection 3(3)(a) outlines the responsibilities for the Department of Transportation (WSDOT) in the use of speed safety camera systems in state highway work zones. Those responsibilities include all actions related to the operation and administration of the camera systems, as well as the responsibility to work in consultation with WSP, Department of Licensing (DOL), Office of Administrative Hearings (OAH), Washington Traffic Safety Commission (WTSC), and other organizations to adopt rules and regulations for implementing the proposed legislation.

Subsection 3(3)(b) outlines the responsibilities for WSP in the use of speed safety camera systems in state highway work zones. Those responsibilities include all actions related to the enforcement and adjudication of speed violations detected through the use of speed camera safety systems, as well as the responsibility to work in consultation with WSDOT, DOL, OAH, WTSC, and other organizations to adopt rules and regulations for implementing the proposed legislation.

Subsection 3(4)(a) outlines the process to notify individuals of infractions detected through the use of speed safety camera systems, starting on July 1, 2024.

Subsection 3(4)(b) refers infractions that are not paid timely or disputed to OAH for adjudication.

Subsection 3(6) requires WSP, WSDOT, and WTSC to report on the efficacy of speed safety camera systems biennially.

Subsection 3(8) states an expiration of June 30, 2030.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

**NONE** 

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Subsection 3(3) mandates our collaboration and involvement in adopting regulations regarding speed safety camera systems. The rulemaking process would be handled by a captain in our Field Operations Bureau Headquarters, and a captain and legislative analyst in our Government and Media Relations. We assume a total of 18 meetings will happen over the course of FY24. Assuming these meetings last 2 hours each, we estimate rulemaking costs at \$12,431. The Attorney General's Office (AGO) will also bill for time spent giving legal advice for these meetings. AGO estimates billing for \$16,000 in FY2

Subsection 3(3)(b) assigns the responsibility of enforcement and adjudication of speed violations detected through speed safety camera systems to us. WSDOT is estimating 257,125 infractions per year starting in FY25. There will be an indeterminate workload impact to complete each infraction. However, for the purposes of this fiscal note, we estimate it will take 2 minutes on average to complete one infraction based on Pennsylvania's experience in their similar program. Actual

costs may be higher when we take into account the training of the officers by our program lead and installing of software necessary to complete this work. A 2 minute average per infraction results in a total of 8,571 hours of work. We do not have the capacity to complete this work on regular time and will have to utilize overtime for this additional responsibility. The total estimated overtime costs are \$1,136,630.

Subsection 3(4)(a) requires the evidence of infractions captured by the cameras to be readily available for inspection and admission into evidence, however subsection 3(4)(e) states that the data generated by these cameras are exclusive to WSDOT and the WSP. We could require additional funding for storage, redaction technology, and additional FTEs for the management of the data, but that is currently an indeterminate cost.

We assume the initial data loading process, matching and verifying of license plates through DOL, and physical mailing of notifications will be handled by a vendor contracted by WSDOT. However, since we are still issuing the infraction, our records management and public disclosure obligations will increase requiring a Forms and Records Analyst 3. Based on Office of Financial Management (OFM) published salary schedules and applicable federal and state benefits, we estimate the costs for this FTE at \$135,618 for the first year and \$124,738 for subsequent years.

We also need someone to manage the program, shepherding the work throughout the agency, making sure we minimize backlogs and that potential infractions do not get lost in the process. This is a Program Specialist 3. This position will be the primary contact for the WSP Speed Camera Programs; will coordinate and facilitate vendor-led training and the train-the-trainer for initial roll-out and ongoing training; will partner with our Training Division to record and maintain the training records associated with 400+ personnel; will coordinate with the vendor to address questions, concerns, or changes within the program; will fulfill reporting requirements for WSP; will coordinate with the vendor and with our Information Technology Division to establish protocols and procedures for downloading and utilizing software; will coordinate with the vendor and our personnel for overtime shifts in conjunction with vendor downloads; will partner with districts and divisions to track and assign overtime shifts; will work with our Budget and Fiscal Services to establish overtime account coding, allocations, and tracking mechanisms; and will be our liaison with WSDOT and the vendor for problem-solving and communications. Based of OFM published salary schedules and applicable federal and state benefits, we estimate the costs for this FTE at \$150,764 for the first year and \$139,884 for subsequent years.

Subsection 3(4)(b) refers infractions that are not paid timely or disputed to OAH for adjudication. OAH would bill us for any case referred to them. With an estimated challenge rate of 20%, we are estimating 8,000 referrals per year. These cases would result in an estimated total from OAH of \$2,486,000 annually. Since our officers are issuing the infractions, there will be increased AGO costs to prepare officers for the hearings. Using the same estimated 8,000 cases referred per year, AGO estimated they will bill WSP for 16,000 hours of work annually. AGO estimates the cost of this to be \$2,283,000 annually.

We base our estimate for agency indirect costs on the federal indirect cost rate of 33.41 percent approved by the U.S. Department of Transportation on February 14, 2023. This rate is effective July 1, 2023, and is used on all estimates completed after the approval date. We apply this indirect cost rate percentage to all categories of expenditure with only two exceptions: capital equipment and expenditures after \$25,000 of each projected contract. Indirect costs include, but are not limited to, computer and telecommunications support, payroll processing, vendor payments, general accounting, procurement administration, inventory control, and human resource management.

# Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Туре	FY 2024	FY 2025	2023-25	2025-27	2027-29
106-1	Highway Safety Account	State	28,431	6,192,012	6,220,443	12,340,504	12,340,504
		Total \$	28,431	6,192,012	6,220,443	12,340,504	12,340,504

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		2.0	1.0	2.0	2.0
A-Salaries and Wages	7,116	786,022	793,138	1,572,044	1,572,044
B-Employee Benefits	2,202	247,528	249,730	495,056	495,056
C-Professional Service Contracts					
E-Goods and Other Services	16,000	4,782,304	4,798,304	9,560,096	9,560,096
G-Travel		2,400	2,400	4,800	4,800
J-Capital Outlays		22,400	22,400	7,300	7,300
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-Indirect Costs	3,113	351,358	354,471	701,208	701,208
Total \$	28,431	6,192,012	6,220,443	12,340,504	12,340,504

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Forms and Records Analyst 3	60,156		1.0	0.5	1.0	1.0
Program Specialist 3	69,756		1.0	0.5	1.0	1.0
Total FTEs			2.0	1.0	2.0	2.0

### III. D - Expenditures By Program (optional)

**NONE** 

### Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Subsection 3(3) mandates the collaboration of WSP, WSDOT, and other agencies in adopting regulations for the use of speed safety camera systems in highway work zones.

			_	
Bill Number: 5272 E S	SB Title:	: Speed safety cameras	Agency:	228-Traffic Safety Commission
Part I: Estimates			•	
X No Fiscal Impact				
Estimated Cash Receipts t	to:			
NONE				
<b>Estimated Operating Exp</b> NONE	enditures from:	:		
Estimated Capital Budget	Impact:			
NONE				
		on this page represent the most likely fisco	al impact. Factors impacting	the precision of these estimates,
and alternate ranges (if ap Check applicable boxes a				
		0 per fiscal year in the current bienniu	ım or in subsequent bienni	a, complete entire fiscal note
form Parts I-V.		•	-	•
If fiscal impact is les	ss than \$50,000 p	per fiscal year in the current biennium	or in subsequent biennia, o	omplete this page only (Part I
Capital budget impac	ct, complete Part	t IV.		
Requires new rule m	aking, complete	Part V.		
Legislative Contact: I	Beth Redfield		Phone: 360-786-7140	Date: 02/23/2023
Agency Preparation: N	Mark McKechnie	e	Phone: 3607259889	Date: 02/28/2023
Agency Approval:	Mark McKechnie	e	Phone: 3607259889	Date: 02/28/2023
OFM Review:	Tiffany West		Phone: (360) 890-2653	Date: 03/01/2023

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

WTSC anticipates no additional fiscal cost to consult with WSDOT and WSP on their rule making.

AN ACT Relating to speed safety camera systems on state highways; amending RCW 46.63.030 and 46.63.075; adding a new section to chapter 46.63 RCW; and providing an expiration date.

Sections 1 authorizes law enforcement officers to issue a notice of traffic infraction when detected through the use of a speed safety camera under Section 3.

Section 2 adds work zone speed cameras under Section 3 to the existing statute authorizing the use of speed cameras by local jurisdictions.

Section 3 requires WSDOT to establish rules for the use of speed safety cameras in work zones and to consult with other agencies, including WTSC. Section 3 also assigns responsibility for enforcement and adjudication of speed violations detected by work zone speed cameras to WSP, requires rule making in consultation with other agencies, including WTSC. Section includes elements of the program, beginning July 1, 2024, and definitions. Includes sunset date of June 30, 2030.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

No impact.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

No impact.

# **Part III: Expenditure Detail**

III. A - Operating Budget Expenditures **NONE** 

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

**NONE** 

## Part IV: Capital Budget Impact

### IV. A - Capital Budget Expenditures

**NONE** 

### IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

No impact.

## Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

<b>Bill Number:</b> 5272 E	S SB Tit	ele: Speed safety cameras	Agency: 2	240-Department of Licensing
Part I: Estimates	•		•	
X No Fiscal Impact				
Estimated Cash Receipt	s to:			
NONE				
<b>Estimated Operating E</b> NONE	xpenditures fro	m:		
Estimated Capital Budg	et Impact:			
NONE				
The cash receipts and ex and alternate ranges (if		es on this page represent the most likely fisca explained in Part II.	l impact. Factors impacting th	e precision of these estimates,
9 (1		responding instructions:		
If fiscal impact is g form Parts I-V.	greater than \$50,0	000 per fiscal year in the current bienniu	m or in subsequent biennia,	complete entire fiscal note
	less than \$50,000	0 per fiscal year in the current biennium	or in subsequent biennia, co	mplete this page only (Part I)
Capital budget imp	pact, complete Pa	art IV.		
X Requires new rule	•			
Legislative Contact:	Beth Redfield		Phone: 360-786-7140	Date: 02/23/2023
Agency Preparation:	Ellie Gochenou	uer	Phone: 360-901-0114	Date: 02/24/2023
Agency Approval:	Gerrit Eades		Phone: (360)902-3863	Date: 02/24/2023
OFM Review:	Kyle Siefering	,	Phone: (360) 995-3825	Date: 02/24/2023

### **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached fiscal note

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

### Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

#### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

See attached fiscal note

Agency 240 – Department of Licensing Bill Number: ESSB 5272 Bill Title: Speed Safety Cameras Part 1: Estimates **☒** No Fiscal Impact **Estimated Cash Receipts:** NONE **Estimated Expenditures:** NONE The revenue and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates and alternate ranges (if appropriate), are explained in Part II. Check applicable boxes and follow corresponding instructions. ☐ If the fiscal impact is **less than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I). ☐ If fiscal impact is **greater than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V. ☐ Capital budget impact, complete Part IV. ⊠ Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: (360) 786-7465	Date: 02/24/2023
Agency Preparation: Ellie Gochenouer	Phone: (360) 634-5082	Date: 02/24/2023
Agency Approval: Gerrit Eades	Phone: (360) 902-3931	Date:

Request #	1
Bill #	5272 ESSB

### Part 2 – Explanation

This proposal relates to the inclusion and usage of speed safety camera systems in state highway work zones as a method for issuing traffic infraction notices.

### **ESSB 5272 compared to S-1552.1:**

- Stipulates that a notice of infraction may only be issued under this section if a speed safety camera system captures a speed violation in a state highway work zone when workers are present.
- Incorporates previous Sections 4 & 5 around effective date and consulting DOL on rules and usage of speed safety cameras into Section 3.

### 2.A – Brief Description Of What The Measure Does That Has Fiscal Impact

Section 1 amends RCW 46.63.030 to include a new subsection which allows a law enforcement officer to issue a traffic infraction notice when the infraction is detected with a speed safety camera system under section 3 of this act.

Section 2 amends RCW 46.63.075 to include a speed safety camera system under section 3 of this act when describing the types of automated devices which must provide proof that the vehicle detected matches the vehicle given a traffic infraction notice.

Section 3 creates a new section in Chapter 46.63 RCW which applies to the usage of speed safety camera systems in state highway work zones. This section provides definitions relating to speed safety camera systems, the authority granted to law enforcement, and establishes the procedures around the regulatory and administrative adjudication processes, timely mailing of statements, and associated fees. Infractions detected by speed safety camera systems are not part of the registered owner's driving record under RCW 46.52.101 and 46.52.120.

This bill takes effect 90 days after the adjournment of session.

### 2.B - Cash receipts Impact

No cash receipts are expected from this proposed change.

### 2.C - Expenditures

No expenditures are expected from this proposed change. Traffic camera infractions under the provisions of this bill are not recorded on drive records, and penalties associated with these infractions are not collected by DOL. There are no other identified operating or information technology systems impacts associated with this bill, therefore the bill has no fiscal impact on the department.

### Part 3 - Expenditure Detail

None.

### Part 4 – Capital Budget Impact

None.

## Part 5 – New Rule Making Required

The Department of Transportation will consult with Department of Licensing and other agencies on the adoption of rules related to the use of speed safety camera systems, however no additional expenditures are associated with this rulemaking process.

Sill Number: 5272 E S SB Title: Speed safety cameras				Ag	ency: 405-Departm Transportatio	
Part I: Estimates						
No Fiscal Impact						
Estimated Cash Receipts to:						
Non-ze	ero but inde	terminate cost and	or savings. Plea	se see discussion.		
<b>Estimated Operating Expenditu</b>	res from:	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		1.0	1.0	1.0	1.0	1.0
Account		1.0	1.0	1.0	1.0	1.0
Highway Safety Account-State	106	213,000	3,316,000	3,529,000	6,632,000	6,637,000
-1	Total C	242.000	2 246 000	2 520 000	6 622 000	6 627 000
	Total \$	213,000	3,316,000	3,529,000	6,632,000	6,637,000
The cash receipts and expenditure			e most likely fiscal i	mpact. Factors impo	acting the precision of	these estimates,
and alternate ranges (if appropria						
Check applicable boxes and fol	•	C	. 1			
If fiscal impact is greater the form Parts I-V.	an \$50,000 p	er fiscal year in the	current biennium	or in subsequent b	nennia, complete ent	are fiscal note
If fiscal impact is less than	\$50,000 per	fiscal year in the cu	rrent biennium or	in subsequent bier	nnia, complete this p	age only (Part
Capital budget impact, com	plete Part IV	7.				
Requires new rule making,	complete Pa	art V.				
Legislative Contact: Beth Re	edfield			Phone: 360-786-71	40 Date: 02/2	23/2023
Agency Preparation: Tony Lo	eingang			Phone: 360-709-80	02 Date: 02/	24/2023
Agency Approval: Scott Zo				Phone: 360-705-72	90 Date: 02/	24/2023

Maria Thomas

OFM Review:

Date: 02/24/2023

Phone: (360) 229-4717

### **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached WSDOT fiscal note.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

### Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
106-1	Highway Safety	State	213,000	3,316,000	3,529,000	6,632,000	6,637,000
	Account						
		Total \$	213,000	3,316,000	3,529,000	6,632,000	6,637,000

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.0	1.0	1.0	1.0	1.0
A-Salaries and Wages	95,000	95,000	190,000	190,000	190,000
B-Employee Benefits	37,000	37,000	74,000	74,000	74,000
C-Professional Service Contracts	30,000	3,178,000	3,208,000	6,356,000	6,356,000
E-Goods and Other Services	41,000	1,000	42,000	2,000	2,000
G-Travel	5,000	5,000	10,000	10,000	10,000
J-Capital Outlays	5,000		5,000		5,000
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	213,000	3,316,000	3,529,000	6,632,000	6,637,000

# III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
WMS Band 1	95,000	1.0	1.0	1.0	1.0	1.0
Total FTEs		1.0	1.0	1.0	1.0	1.0

### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Traffic Operations-Operating (Q)	213,000	3,316,000	3,529,000	6,632,000	6,637,000
Total \$	213,000	3,316,000	3,529,000	6,632,000	6,637,000

## Part IV: Capital Budget Impact

### IV. A - Capital Budget Expenditures

**NONE** 

### IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Bill Number: ES SB 5272 Title: Concerning Speed Safety Camera Systems on State Highways Agency: 405-Department of Transportation

### **Part I: Estimates**

	No Fiscal Impact (Explain in section II. A) iscal note is assigned to our agency, someone believes there might be, and we need to address that, showing why there is no impact to the department.
=	Indeterminate Cash Receipts Impact (Explain in section II. B)
Ш	Indeterminate Expenditure Impact (Explain in section II. C)
	If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, <b>complete entire fiscal note form Parts I-V</b>
$\boxtimes$	If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, <b>complete</b>
	entire fiscal note form Parts I-V
	Capital budget impact, complete Part IV
	Requires new rule making, complete Part V
	Revised

The cash receipts and expenditure estimates on this fiscal template represent the fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

### **Dollars in Thousands**

		2023-25 E	Biennium	2025-27 E	Biennium	202-297 E	Biennium
Expenditures		FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
106-1 HIGHWAY SAFETY ACCOUNT		\$213	\$3,316	\$3,316	\$3,316	\$3,321	\$3,316
Total Expenditures		\$213	\$3,316	\$3,316	\$3,316	\$3,321	\$3,316
Biennial Totals		\$3,5	529	\$6,6	32	\$6,6	37
FTEs	Salary	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
WMS Band 1	\$95	1.0	1.0	1.0	1.0	1.0	1.0
Annual Average		1.	0	1.	0	1.	0
Objects of Expenditure		FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
A - SALARIES AND WAGES		\$95	\$95	\$95	\$95	\$95	\$95
B - EMPLOYEE BENEFITS		\$37	\$37	\$37	\$37	\$37	\$37
C - PROFESSIONAL SERVICE CONTRACTS		\$30	\$3,178	\$3,178	\$3,178	\$3,178	\$3,178
E - GOODS AND SERVICES		\$41	\$1	\$1	\$1	\$1	\$1
G - TRAVEL		\$5	\$5	\$5	\$5	\$5	\$5
J - CAPITAL OUTLAYS		\$5				\$5	
Expenditures by Program		FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
PROGRAM Q-OP		\$213	\$3,316	\$3,316	\$3,316	\$3,321	\$3,316

### **Agency Assumptions**

N/A

### **Agency Contacts:**

Preparer: Tony Leingang	Phone: 360-239-0843	Date: 2/24/2023
Approval: Scott Zeller for Dongho Chang	Phone: 360-790-4521	Date: 2/24/2023
Budget Manager: Chad Johnson	Phone: 360-259-3886	Date: 2/24/2023

## Part II: Narrative Explanation

### II. A - Brief description of what the measure does that has fiscal impact.

Briefly describe <u>by section number</u> (sections that will change WSDOT costs or revenue), the significant provisions of the bill, and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency.

The bill creates infractions for speeding in Washington State Department of Transportation work zones, as detected using speed safety camera systems. Signs are required to indicate such systems are in use. This bill is intended to improve work zone safety by changing driver behavior. This fiscal note is written to ES SB 5272, and is the same language used in S-1522.1, the previous striker version based on SSB5272.

(Unchanged in ES SB 5272) Section 1 adds language under subsection (f) to current law about when a law enforcement officer is allowed to issue a notice of traffic infraction. It includes when the infraction is detected using a speed safety camera system, as allowed under new section (3) of this section.

(Unchanged in ES SB 5272) Section 2 adds language to current law, such that proof that the person named in the infraction was the registered owner of the vehicle at the time of the infraction constitutes prima facie evidence that the person was in control of the vehicle at the time of the infraction (and therefore responsible). Provisions are made to contest this under oath.

Section 3 creates a new section in law to apply the use of speed safety camera systems in state highway work zones.

(Unchanged in ES SB 5272) Section 3(1) and (2)

(Unchanged in ES SB 5272) Section 3(3)(a) adds clarification that WSDOT is responsible for all actions related to the operation and administration of speed safety camera systems in state highway work zones including but not limited to, the procurement and administration of contracts necessary for the implementation of speed safety camera systems and the mailing of notices of infraction. It also establishes that WSDOT in consultation with WSP and other stakeholders will complete rule making and take all necessary steps to implement this section by July 1, 2024.

(Unchanged in ES SB 5272) Section 3(3)(b) adds clarification that WSP is responsible for all actions related to the enforcement and adjudication of speed safety camera systems in state highway work zones including but not limited to, notice of infraction, verification, and issuance authorization, and determining which type of emergency vehicles are exempt from being issued notices of infraction under this section. It also establishes that WSP in consultation with WSDOT and other stakeholders will complete rule making and take all necessary steps to implement this section by July 1, 2024.

(Unchanged in ES SB 5272) Section 3(3)(c) adds clarification that WSDOT and WSP may also consult with other public and private agencies that have an interest in the use of speed safety camera systems in state highway work zones.

(Unchanged in ES SB 5272) Section 3 (4) Beginning July 1, 2024:

- (a) A notice of infraction may only be issued under this section if a speed safety camera system captures a speed violation in a state highway work zone when workers are present. It also changes the required time for infractions to be mailed to the registered owner, or to the renter of a vehicle once establishing the renter's name and address from 14 to 30 days. The striker clarifies that a person receiving the notice of infraction has 30 days to remit payment directly. If a person fails to remit payment within 30 days or wishes to dispute the violation, it must be adjudicated in accordance with (b) of this subsection.
- (b) A notice of infraction that has not been timely paid or a disputed notice of infraction shall be referred to the office of administrative hearings for adjudication consistent with chapter 34/05 RCW.

(Unchanged in ES SB 5272) Section 3(4) (c) and (d) address what can and cannot be photographed, and who is responsible for the infraction.

(Unchanged in ES SB 5272) Section 3(4)(e) adds WSP in terms of which agencies can use the data prepared for enforcement of infractions (previously it was WSDOT only)

(Unchanged in ES SB 5272) Section 3(4) (f) states all work zones with speed safety camera systems must include posted signage, (g) the violation is not part of the drivers driving record, (h), (i), and (ii) address the process of rental cars receiving violations.

(Unchanged in ES SB 5272) Section 3(5) Revenue is deposited to the highway safety fund (instead of the original plan for it to be the Transportation fund) and adds wording that excess funds over the cost of program operations must be distributed for the purpose of traffic safety including but not limited to, driver training education and local DUI emphasis patrols.

(Unchanged in ES SB 5272) Section 3 (6) adds program reporting requirements to both WSP and WSDOT in collaboration with WTSC by July 1, 2025, and biennially thereafter on the data and efficacy of speed safety camera system use in state highway work zones. The final report due on July 1, 2029, must include a recommendation on whether to continue the program beyond June 30, 2030.

(Unchanged in ES SB 5272) Section 3(7) addresses the definitions of speed safety camera systems and state highway work zones.

(Unchanged in ES SB 5272) Section 3(8) "This section expires June 30, 2030."

(Removed in ES SB 5272) Adds an EFFECT description list for this striker bill outlining how this version clarifies agency responsibilities, that speed safety camera systems can only be used when workers are present, changes previous response times for issuing and responding to infractions from 14 to 30 days, and makes technical corrections throughout to maintain consistency in use of terms and to improve readability.

### II. B - Cash Receipts Impact

The proposed striking language for this legislation creates a traffic infraction, which will generate some traffic infraction cash receipts. The striking amendment specifies that the funding will be deposited into the Highway Safety account. Anticipated start date for receipt of revenue is July 1, 2024.

The department has developed a draft tiered infraction schedule, based off the infractions issued for High Occupancy Vehicle Lane violations.

- 1. First time offense is a warning.
- 2. Second offense and subsequent infractions \$248.

The fiscal impact of the proposed legislation is indeterminate because there is not relevant data available to forecast how many people would continue to speed through work zones and incur a citation. Pennsylvania has a similar program, based on their experience, the department estimates the agency could collect up to \$10 million per year.

Pennsylvania experienced a rate of 15.3% for second offenses that were issued infractions in 2021. Based on adjusting for population in 2022:

Washington (7.8 million) / Pennsylvania (12.9 million) = 60.5%

Citations in Pennsylvania =  $425,000 \times .605 = 257,125$  estimated for Washington

15.3% second offenses (issued infractions in Pennsylvania in 2021) = 257,125 x .153 = 39,340 infractions

 $39,340 \times $248 = $9,756,320$ 

### II. C - Expenditures

Briefly describe the agency expenditures necessary to implement this legislation (or savings resulting from this legislation), identifying by section number the provisions of the legislation that result in the expenditures (or savings).

Briefly describe the factual basis of the assumptions and the method by which the expenditure impact is derived. Explain how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

### **Minimum Implementation and Operations Costs**

- Ongoing 1.0 FTE at a WMS band 1 level, (Object A) annual salary \$95,000 (Object B) benefits \$37,050
  - o Receiving outreach from the community
  - o Draft program process
  - o Liaison to state patrol and other entities (state, private, local, tribal) as required.
  - Administer the vendor contract and oversee the vendor follows the department's established process.
  - o Distribute information regarding the program.
- Support costs for the 1.0 FTE
  - o (Object E) Goods and services \$1,000 per fiscal year ongoing
  - Object G) Travel \$5,000 per fiscal year ongoing to perform regular outreach and community engagement throughout the life of the program (In conjunction with the vendor performing equity analysis and outreach)
  - o (Object J) Equipment \$5,000 one-time cost for initial equipment purchases with expected replacement of equipment 4 years out.

### **Equity Outreach**

The department will need to include feedback received from equity outreach. It is likely that a cost will be incurred to hire expert consultants on equity considerations. The department has developed an equity framework that can be frequently engaged to ensure this program continues to evolve and provides access to justice.

Equity outreach will be conducted in three phases:

### Phase 1: Initial outreach prior to authorization and funding

The department will engage larger equity-focused organizations in Washington State. These organizations will provide initial feedback on the program. In addition, these organizations will help identify marginalized communities and populations around the state that will be engaged during phase 2. This work will be completed as part of an on-call contract with the WSDOT Communications Office this cost is estimated at \$10,000 in fiscal year 2023.

### Phase 2: Outreach prior to regional deployment

Work is expected to start July 2023. This outreach work will engage marginalized communities and populations prior to deployment of speed safety cameras in work zones in their area of the state. The department estimates the cost of this effort at (Object C) \$30,000 in fiscal year 2024.

### Phase 3: Ongoing outreach after statewide deployment

The department will continue to engage marginalized communities and populations after deployment of work zone speed safety cameras to gather lessons learned and ensure the program provides access to justice. The department estimates the ongoing cost of this effort at a (Object C) \$30,000 annual cost.

### Rule making

Transportation Operations staff would collaborate with stakeholders to draft rules and provide those for public comment. A hearing would need to be held to receive community support and receive input on the draft rules. If supported the draft rules would be implemented. This would be work performed by the WMS1 position requested, with some consultants work possible.

Estimate three-month process with six meetings per month with agency stakeholders = 18 meetings

Estimated cost with two attendees from five agencies attending all meetings necessary for rule making @ (Object E) \$40,000

### Request for Proposal (RFP) Development

Section 3 comes with initial need for developing an RFP to hire a vendor. This would be accomplished within existing resources.

### **Contracting Costs**

Section 3 brings initial internal administration costs by WSDOT to develop the contract once a vendor is selected through the RFP process. This would be administered within existing staff by WSDOT contracts office.

### **Vendor Costs**

Section 3 – the department anticipates utilizing a vendor to provide all the equipment and signing to do the Speed Safety Zone monitoring, do the initial review of traffic infractions, transmit those infractions to WSP for verification, distribute the traffic infractions through mail including postage, and collect payment of traffic infractions. This is consistent with the information gathered through surveying similar programs in Pennsylvania and Maryland.

For illustrative purposes, according to Pennsylvania's <u>2022 annual report</u>, they issued over 400,000 traffic infractions in fiscal year 2021, this resulted in vendor costs of approximately \$5.2 million. Pennsylvania established 3,302 work zone monitoring areas. Until the RFP process is complete, WSDOT cannot confirm the initial cost of a vendor contract, but more research could provide a range. For estimating purposes, adjusting costs by population - (60.5% x 3302 setups = 2000 work zone monitoring areas):

It is assumed that Speed Safety Camera Systems will be deployed in work zones starting July 1, 2024

Cost per shift:  $$1574 \times 2000 \text{ setups} = (\text{Object C}) \$3,148,000$ 

### **Washington State Patrol - Infraction Certification Costs**

The fiscal impact on WSP will be reflected in WSP's fiscal note.

### Office of Administrative Hearings – Adjudication costs

The fiscal impact of hearings will be reflected in WSP's and OAH's fiscal notes.

### **Part III: Expenditure Detail**

### III. A - Expenditures by Object or Purpose

See the above table and attached worksheet.

# Part IV: Capital Budget Impact

N/A

# Part V: New Rule Making Required

Identify provisions of the measure that require the agency to adopt new administrative rules or repeal/revise existing rules.

Section 3. would require rulemaking in a number of areas, including around adjudication, when mitigating circumstances are allowed, and other issues.

# LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number:	5272 E S SB	Title:	Speed safety cameras					
Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.								
Legislation Impacts:								
Cities:								
Counties:								
Special Distr	ricts:							
Specific juri	sdictions only:							
Variance occ	eurs due to:							
Part II: Estimates								
X No fiscal im	pacts.							
Expenditures represent one-time costs:								
Legislation	provides local option	:						
Key variable	Key variables cannot be estimated with certainty at this time:							
Estimated revenue impacts to:								
None								
Estimated expenditure impacts to:								
None								

# Part III: Preparation and Approval

Fiscal Note Analyst: James Vogl	Phone:	360-480-9429	Date:	03/01/2023
Leg. Committee Contact: Beth Redfield	Phone:	360-786-7140	Date:	02/23/2023
Agency Approval: Alice Zillah	Phone:	360-725-5035	Date:	03/01/2023
OFM Review: Maria Thomas	Phone:	(360) 229-4717	Date:	03/01/2023

Page 1 of 2 Bill Number: 5272 E S SB

FNS060 Local Government Fiscal Note

# Part IV: Analysis A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

The proposed legislation would allow the use of speed safety camera systems in state highway work zones.

Section 1 would amend RCW 46.63.030, giving a law enforcement officer "the authority to issue a notice of traffic infraction" when "the infraction is detected through the use of a speed safety camera system under section 3 of this act."

Section 3 would create a new section in chapter 46.63 RCW, directing several state agencies to "adopt regulations for the use of speed safety camera systems in highway work zones," specifying some rules for the implementation of these systems, and describing the process of administering and allowing for people to contest infractions resulting from these systems. The Washington State Department of Transportation is named as the agency that would be "responsible for all actions related to the operation and administration of speed safety camera systems in state highway work zones including, but not limited to, the procurement and administration of contracts necessary for the implementation of speed safety camera systems and the mailing of notices of infraction."

The Washington State Patrol is named as the agency that would be "responsible for all actions related to the enforcement and adjudication of speed violations under this section including, but not limited to, notice of infraction verification and issuance authorization, and determining which types of emergency vehicles are exempt from being issued notices of infraction under this section."

Finally, this section would specify that revenue from speed safety camera systems in state highway work zones would be required to be deposited into the highway safety fund and first used to cover administrative and operating costs. Any leftover funds after covering these costs would be required to be "distributed for the purpose of traffic safety including, but not limited to, driver training education and local DUI emphasis patrols."

### B. SUMMARY OF EXPENDITURE IMPACTS

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

The proposed legislation would have no impact on local government expenditures.

Section 3 of the bill specifies that the Washington State Patrol would be "responsible for all actions related to the enforcement and adjudication of speed violations" from speed safety camera systems in highway work zones. Accordingly, the Washington Association of Sheriffs and Police Chiefs does not anticipate this bill will have any impact on local law enforcement expenditures.

### C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

The proposed legislation would have no impact on local government revenues.

While section 3 of the bill specifies that any excess revenue generated by speed safety cameras after covering administrative and operating costs "will be distributed for the purpose of traffic safety education," the Washington State Department of Transportation does not anticipate that this provision will impact local government revenues.

#### SOURCES:

Washington Association of Sheriffs and Police Chiefs Washington State Department of Transportation

Page 2 of 2 Bill Number: 5272 E S SB