# **Multiple Agency Fiscal Note Summary**

Bill Number: 1320 S HB

Title: Personnel records

# **Estimated Cash Receipts**

Agency Name	2023-25			2025-27			2027-29		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Department of	0	0	159,000	0	0	154,000	0	0	154,000
Social and Health									
Services									
							-		
Total \$	0	0	159,000	0	0	154,000	0	0	154,000

Agency Name	2023-25		2025	-27	2027-29	
	GF- State Total		GF- State	Total	GF- State	Total
Local Gov. Courts	No fiscal impac	t				
Loc School dist-SPI						
Local Gov. Other						
Local Gov. Total						

# **Estimated Operating Expenditures**

Agency Name		2	023-25			2	025-27				2027-29	
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outloo	k Total	FTEs	GF-State	NGF-Outlook	Total
Administrative Office of the Courts	.0	0	0	0	.0	0		0 0	.0	0	0	0
Department of Labor and Industries	.3	0	0	332,000	.0	0		0 0	.0	0	0	0
Department of Social and Health Services	3.5	562,000	562,000	721,000	3.5	546,000	546,00	0 700,000	3.5	546,000	546,000	700,000
Employment Security Department	.4	0	0	104,765	.5	0		0 133,250	.5	0	0	133,250
SWF Statewide Fiscal Note - OFM	Non-zei	o but indetern	ninate cost and/o	or savings. Ple	ease see	discussion.						
Total \$	4.2	562,000	562,000	1,157,765	4.0	546,000	546,00	0 833,250	4.0	546,000	546,000	833,250
Agency Name			2023-25				2025-27			2027-2	29	
		FTEs (	GF-State	Total	FT		State	Total	FTEs	GF-State	Total	
Local Gov. Cou	rts	No fiscal	impact								·	
Loc School dist-	SPI	Non-zero but indeterminate cost and/or savings. Please see discussion.										
Local Gov. Othe	er	Non-zero but indeterminate cost and/or savings. Please see discussion.										
Local Gov. Tota	1											

# **Estimated Capital Budget Expenditures**

Agency Name		2023-25			2025-27			2027-29	
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Administrative Office of the Courts	.0	0	0	.0	0	0	.0	0	0
Department of Labor and Industries	.0	0	0	.0	0	0	.0	0	0
Department of Social and Health Services	.0	0	0	.0	0	0	.0	0	0
Employment Security Department	.0	0	0	.0	0	0	.0	0	0
SWF Statewide Fiscal Note - OFM	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0
Agency Name		2023-25			2025-27			2027-29	
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts	No fis	cal impact							

Loc School dist-SPI	Non-zero but indeterminate cost and/or savings. Please see discussion.						
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.						
Local Gov. Total							

# **Estimated Capital Budget Breakout**

Prepared by: Anna Minor, OFM	Phone:	Date Published:
	(360) 790-2951	Preliminary 3/7/2023

# **Judicial Impact Fiscal Note**

Bill Number:	1320 S HB	Title: Personnel records	Age	ency: 055-Administrative Office of the Courts
art I: Estir	nates			
No Fiscal	Impact			
Estimated Cash	Receipts to:			
NONE				
Estimated Expe	nditures from:			
NONE				
stimated Capits	al Budget Impact:			
NONE				
		s on this page represent the most likely fise	cal impact. Responsibility for e	xpenditures may be
	ovisions of RCW 43.1.	35.060. corresponding instructions:		
If fiscal im		\$50,000 per fiscal year in the current	piennium or in subsequent bi	ennia, complete entire fiscal note fo
Parts I-V. If fiscal in	pact is less than \$50	0,000 per fiscal year in the current bies	nnium or in subsequent bien	nia, complete this page only (Part I)
	idget impact, comple		-	· · · · · · · · · · · · · · · · · · ·
Lagislative Co	ntact Emily Stephe		Phone: 360-786-71	57 Date: 02/15/2023

Legislative Contact	Emily Stephens	Phone: 360-786-7157	Date: 02/15/2023
Agency Preparation:	Angie Wirkkala	Phone: 360-704-5528	Date: 02/15/2023
Agency Approval:	Chris Stanley	Phone: 360-357-2406	Date: 02/15/2023
OFM Review:	Gaius Horton	Phone: (360) 819-3112	Date: 02/16/2023

183,743.00

Form FN (Rev 1/00)

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact on the Courts

The substitute does not make any changes to the fiscal impact of the original bill.

The proposed legislation amends RCW 49.12.250 establishing a timeframe for when an employer must provide an employee or former employee with their personnel record and creates a new private cause of action in superior court.

#### II. B - Cash Receipts Impact

None

### II. C - Expenditures

No fiscal impact is expected to the Administrative Office of the Courts or the courts. The bill could cause increased case filings, but impact is expected to be small. No changes or minimal changes are expected to superior court case management systems.

# Part III: Expenditure Detail

III. A - Expenditure By Object or Purpose (State)

NONE

III. B - Expenditure By Object or Purpose (County)

NONE

III. C - Expenditure By Object or Purpose (City)

NONE

III. D - FTE Detail

NONE

III. E - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

### IV. A - Capital Budget Expenditures

NONE

- IV. B1 Expenditures by Object Or Purpose (State) NONE
- IV. B2 Expenditures by Object Or Purpose (County) NONE
- IV. B3 Expenditures by Object Or Purpose (City) NONE

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

183,743.00

Form FN (Rev 1/00)

# **Individual State Agency Fiscal Note**

Bill Number: 1320 S HB Title: Personnel records	Agency: 235-Department of Labor and Industries
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## Part I: Estimates

No Fiscal Impact

**Estimated Cash Receipts to:** 

NONE

### **Estimated Operating Expenditures from:**

		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.5	0.0	0.3	0.0	0.0
Account						
Accident Account-State	608-1	282,000	0	282,000	0	0
Medical Aid Account-State	609	50,000	0	50,000	0	0
-1						
	Total \$	332,000	0	332,000	0	0

#### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

X Requires new rule making, complete Part V.

Legislative Contact:	Emily Stephens	Phone: 360-786-7157	Date: 02/15/2023
Agency Preparation:	Rachel Reed	Phone: 360-902-4552	Date: 02/20/2023
Agency Approval:	Trent Howard	Phone: 360-902-6698	Date: 02/20/2023
OFM Review:	Anna Minor	Phone: (360) 790-2951	Date: 02/20/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached.

# **Part III: Expenditure Detail**

#### **III. A - Operating Budget Expenditures**

Account	Account Title	Туре	FY 2024	FY 2025	2023-25	2025-27	2027-29
608-1	Accident Account	State	282,000	0	282,000	0	0
609-1	Medical Aid Account	State	50,000	0	50,000	0	0
		Total \$	332,000	0	332,000	0	0

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.5		0.3		
A-Salaries and Wages	45,000		45,000		
B-Employee Benefits	16,000		16,000		
C-Professional Service Contracts					
E-Goods and Other Services	271,000		271,000		
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	332,000	0	332,000	0	0

**III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Regulations Analyst 4	85,020	0.5		0.3		
Total FTEs		0.5		0.3		0.0

### III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

- IV. A Capital Budget Expenditures NONE
- IV. B Expenditures by Object Or Purpose NONE

### IV. C - Capital Budget Breakout

- Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE
- IV. D Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

### NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

See attached.

# **Part II: Explanation**

This bill relates to employer requirements for responding to employee or former employee requests for their personnel files as well responding to former employee requests for statements regarding the effective date and reason for their termination.

SHB 1320 is different from SB 1320 in that it:

- Adds former employees to the private right of action;
- Provides \$500 statutory damages for "any other violations";
- Updates all periods relating to employer requirement to calendar days;
- Clarifies that the personnel files the employer must furnish are files that exist at the time of the request and that an employer is not required to create personnel records;
- Removes provisions for redaction by public employers;
- Allows health care providers to redact patient information if required by the federal Health Insurance Portability and Accountability Act of 1996 (HIPAA) and requires a redaction log for any such redaction;
- Adds that the files must be complete and include redaction logs;
- Adds that unless a personnel file request specifies that it is made under the Public Records Act, a public employer must treat the request as made under this bill and the request is not subject to the Public Records Act;
- Adds that the definition of employer, for the purposes of the Employment Security Department (ESD) notices, is as defined by RCW 50A.05.010; and
- Adds an effective date of January 1, 2024.

# II. A – Brief Description of What the Measure Does that Has Fiscal Impact

**Section 2(1)** amends RCW 49.12.250(1) by providing a new time frame (14 calendar days) that the employer must make an unredacted copy of an employee or former employee's personnel file(s) available to them at no cost, as the contents of the file(s) exist at the time of the request.

**Section 2(4)** adds a provision requiring employers to, within 14 calendar days of receiving a written request from a former employee, furnish a signed written statement to the former

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Bill # SHB 1320

February 20, 2023

employee stating the effective date of discharge, whether the employer had a reason for the discharge, and if so, the reasons.

**Section 2(5)** allows employees and former employees to pursue private rights of action for violations of the law and establishes statutory damages including equitable relief and attorney fees and costs. Therefore, there is no enforcement role for the Department of Labor and Industries (L&I).

**Section 2(10)** requires L&I to develop and furnish to each employer information which describes an employer's obligations and employee's rights under this section. L&I must provide this information to employers at least annually, which may include being provided with other annual notices. Failure to provide the information does not relieve an employer of its obligations under this section.

# II. B – Cash Receipt Impact

## **Receivables – Operating**

This bill allows an employee or former employee to enforce this section through private right of action. There is no enforcement role for L&I, and therefore no fiscal impact in terms of penalties issued to employers.

## II. C – Expenditures

## Appropriated – Operating Costs

This bill increases expenditures to the Accident Fund, fund 608 and the Medical Aid Fund, fund 609. The following assumptions were used to estimate the resources requested to implement this bill.

### **Staffing**

.5 FTE, Administrative Regulations Analyst 4, temporary July 1, 2023 – June 30, 2024. Duties include rulemaking, conducting public hearings, updating outreach publications and resources for stakeholders, and drafting administrative policies and technical guidance. The assumptions for this calculation are:

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- This version of the bill adds language expanding penalties to include a \$500 penalty for "any other violations," requiring further specificity through policy guidance.
- This version of the bill adds language that expands the protections from only employees to "employees or former employees," increasing the number of protected workers.
- Stakeholdering, rulemaking, and policy activities are complex in nature and require .5 FTE until these tasks are complete. A temporary ARA 4 would be needed to oversee the rulemaking, policy work, and updating of outreach publications and resources required to implement this bill.

## Marketing and Outreach

\$207,447 will be necessary for outreach during fiscal year 2024 to effectively implement this bill, which directs L&I to develop and furnish information for each employer describing the employer's obligations and an employee's rights. The outreach will be in the form of direct mail to approximately 260,000 employers. Annual notifications will be done as part of our normal annual notifications.

## Printing and Translation

\$50,000 is needed during fiscal year 2024 for printing and translation costs relating to updating multiple worker-rights printed posters, printed pamphlets, and online publications, including *Your Rights as a Worker, Employee Rights to Equal Pay and Opportunities, Isolated Worker Employee Concerns, New Employee Packet, Pocket Guide to Worker Rights*, and others.

## Rule making

\$7,500 is needed for 3 rule making hearings to occur during fiscal year 2024. The average cost of one rule making hearing is \$2,500. (3 hearings x \$2,500 each = \$7,500)

### **Indirect Costs**

Fund	Name	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
608	Accident	3,000					
609	Medical Aid	0					
	Total:	\$3,000	\$0	\$0	\$0	\$0	\$0

The amount included in this fiscal note for indirect is:

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The department assesses an indirect rate to cover agency-wide administrative costs. Labor and Industries' indirect rate is applied on salaries, benefits, and standard costs. For fiscal note purposes, the total indirect amount is converted into salary and benefits for partial or full indirect FTEs. Salary and benefits costs are based on a Fiscal Analyst 5 (Range 59, Step G).

# Part IV: Capital Budget Impact

None.

# Part V: New Rule Making Required

This legislation would result in rule changes to:

• WAC 296-126-050, Employment records.

# **Individual State Agency Fiscal Note**

Bill Number: 1320 S	HB <b>Title:</b> Personnel records	Agency: 300-Department of Social and Health Services
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## Part I: Estimates

No Fiscal Impact

### **Estimated Cash Receipts to:**

ACCOUNT			FY 2024	FY 2025	2023-25	2025-27	2027-29
General Fund-Federal	001-2		82,000	77,000	159,000	154,000	154,000
		Total \$	82,000	77,000	159,000	154,000	154,000

#### **Estimated Operating Expenditures from:**

		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		3.5	3.5	3.5	3.5	3.5
Account						
General Fund-State	001-1	289,000	273,000	562,000	546,000	546,000
General Fund-Federal	001-2	82,000	77,000	159,000	154,000	154,000
	Total \$	371,000	350,000	721,000	700,000	700,000

### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

Legislative Contact:	Emily Stephens	Phone: 360-786-7157	Date: 02/15/2023
Agency Preparation:	Teresa Elliott	Phone: 360-902-8177	Date: 02/23/2023
Agency Approval:	Dan Winkley	Phone: 360-902-8236	Date: 02/23/2023
OFM Review:	Jason Brown	Phone: (360) 742-7277	Date: 02/27/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill requires employers to provide a complete, unredacted copy of their personnel file to an employee, former employees, or their agent or fiduciary, within 14 calendar days of the request. This bill adds specific penalties and gives employees the right to take legal action for not providing the records within 14 calendar days. The bill also requires an employer to provide a signed written statement stating the reasons (if given) for dismissal within 14 business days of receiving a request.

Changes from the previous version:

Section 2 (1) adds as the contents of the file exist at the time of the request.

Section 2 (4) changes 14 business days to 14 calendar days.

Section 5 adds employee or former employee; adds or redaction log to the documentation required; specifies calendar days; specifies the statutory damages for any other violation will be \$500.

Section 9 is changed to specify a health care provider may redact patient information rather than a public employer may redact information.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

It is assumed that the provisions of this bill would be eligible for federal funding based on the DSHS cost allocation plan for program 110.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The Department of Social and Health Services (DSHS), Human Recourse Division (HRD) estimates it will need 2 FTEs and the Office of Accounting Services (OAS) will need 1.5 FTEs to perform the requirements of this bill. Currently, DSHS interprets RCW 49.12.250(1) to only apply to current employees, all other requests are handled through the public disclosure process. Under the public disclosure process Coordinators can set their own timelines for response based on current workloads. This bill requires the records be produced within 14 calendar days, significantly quicker than current estimated response times of 30-60 business days.

Last year there were 300 requests (25 per month) for files matching the description of "personnel file". It takes between eight to ten hours on average to gather the documents if they are available online. If the file, or part of the file, is at the record center it could take up to two weeks to get it back to the office.

The positions will be dedicated to gathering personnel and payroll files from multiple systems and sources including:

- -DSHS Imaging System
- -Human Resource Management System (HRMS)
- -Leave Tracker
- -Record Center

The HRD staff will gather the personnel file and the OAS staff will gather the payroll and leave portions of the employee's record. A process will have to be developed to combine the files and decide who sends it to the requester.

# Part III: Expenditure Detail

### **III. A - Operating Budget Expenditures**

Account	Account Title	Туре	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	289,000	273,000	562,000	546,000	546,000
001-2	General Fund	Federal	82,000	77,000	159,000	154,000	154,000
		Total \$	371,000	350,000	721,000	700,000	700,000

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	3.5	3.5	3.5	3.5	3.5
A-Salaries and Wages	216,000	216,000	432,000	432,000	432,000
B-Employee Benefits	97,000	97,000	194,000	194,000	194,000
C-Professional Service Contracts					
E-Goods and Other Services	21,000	21,000	42,000	42,000	42,000
G-Travel					
J-Capital Outlays	21,000		21,000		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service	2,000	2,000	4,000	4,000	4,000
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	14,000	14,000	28,000	28,000	28,000
9-					
Total \$	371,000	350,000	721,000	700,000	700,000

# **III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Forms and Records Analyst		3.5	3.5	3.5	3.5	3.5
Total FTEs		3.5	3.5	3.5	3.5	3.5

### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative and Suport Services (110)	371,000	350,000	721,000	700,000	700,000
Total \$	371,000	350,000	721,000	700,000	700,000

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

## IV. B - Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

**IV. D - Capital FTE Detail:** FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

<b>Bill Number:</b> 1320 S H	B Title: Personnel records	Agency: 540-Employment Security Department
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## Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

### **Estimated Operating Expenditures from:**

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.3	0.5	0.4	0.5	0.5
Account					
Employment Service Administrative	38,140	66,625	104,765	133,250	133,250
Account-State 134-1					
Total \$	38,140	66,625	104,765	133,250	133,250

### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

Legislative Contact:	Emily Stephens	Phone: 360-786-7157	Date: 02/15/2023
Agency Preparation:	Sundara Chan	Phone: 360-890-3669	Date: 02/17/2023
Agency Approval:	Lisa Henderson	Phone: 360-902-9291	Date: 02/17/2023
OFM Review:	Anna Minor	Phone: (360) 790-2951	Date: 02/17/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The bill adds a maximum 14-day turnaround for employers to provide personnel files when requested by an employee, former employee, their attorney, agent, or fiduciary. The bill gives employees a right to enforce this measure through a lawsuit, where they can collect penalties and attorney fees. The bill also requires Department of Labor and Industries (LNI) and Employment Security Department (ESD) to notify employers of their obligations and employee's rights to access their personnel file.

SHB 1320 is different from HB 1320 in that it:

Section 2 (5) provides a method for an employee to enforce this section through private cause of action in superior court. This adds penalties of \$250 if a file is not provided within 14 days, \$500 if not provided in 28 days, and \$1,000 if provided later than 28 days, and statutory damages for any other violations of \$500. The employee may also collect reasonable attorney fees and costs.

Section 2 (9) allows redaction by public employers if the request is made under RCW 42.56. The employer must provide the reason for any redaction and cite supporting laws. If not made under RCW 42.56 then the records would be provided without redaction as required in this bill.

Section 2 (10) (a) and (c) requires Labor and Industries to develop and provide each employer information describing employer's obligations and employee's rights under this section. Labor and Industries AND Employment Security must provide this information to employers at least annually, either alone or as part of other annual notices. Employers are defined in RCW 50A.05.010 which are PFML employers and already receive an annual notice from ESD this can be included with.

Section 3 Changes effective date from 90 days sine die to January 1, 2024

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

## II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Section 2 (4) imposes a 14-calender day deadline on providing personnel files to current and former employees. Human Resources (HR) is asking for a permanent 0.5 FTE as a Human Resource Consultant 2 (HRC 2) to be able to obtain all documentation timely. Current requests often do not meet the 14-calendar day deadline due to time needed to gather documents from various sources. This bill's definition of what has to be provided in a personnel file is broader than what ESD keeps in personnel files. There is time needed to obtain documents from various sources and ensure accuracy of contents before providing to the requestor.

Section 2 (10) would require ESD to send a notice to all employers under Paid Family Medical Leave (PFML) RCW 50A.05.010 ESD already mails a notice to these employers both via physical mail and email depending on what contact information ESD has for the business. LNI is creating a notice which ESD will then send out. ESD has the addresses for 193,000 employers and ESD printing estimates the cost of adding a page to be \$0.05 for a full page. This would add \$9,650 annually to the cost of mailing the notices. Both the sections above cause ongoing impact to HR and Administrative

Services Division (ASD) to adopt and comply with the new standards and policies. To accomplish this work ESD will need the following ongoing cost to ensure our compliance:

FY24 Cost differ due to the new effective start date of January 1st, 2024. 0.25 FTE Human Resource Consultant 2 To be able to obtain all documentation timely from various sources.

Additional cost is needed to add a letter to existing notice to all PFML employers reporting to ESD. 193,000 (PFML employers) \* \$0.05 (cost per letter) = \$9,650

Total cost For FY24 is \$28,490 (0.25 FTE) + 9,650 (Additional Cost) = \$38,140

FY25 and Ongoing 0.5 FTE Human Resource Consultant 2 To be able to obtain all documentation timely from various sources.

Total cost is \$56,975 per year.

Additional cost is needed to add a letter to existing notice to all PFML employers reporting to ESD. 193,000 (PFML employers) \* \$0.05 (cost per letter) = \$9,650

Total cost for Fiscal Year (FY) 2025 and ongoing is \$56,975 (0.5 FTE) + \$9,650 (Additional cost) = \$66,625

# Part III: Expenditure Detail

## III. A - Operating Budget Expenditures

Account	Account Title	Туре	FY 2024	FY 2025	2023-25	2025-27	2027-29
134-1	Employment Service Administrative Account	State	38,140	66,625	104,765	133,250	133,250
	•	Total \$	38,140	66,625	104,765	133,250	133,250

## III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.3	0.5	0.4	0.5	0.5
A-Salaries and Wages	14,784	29,566	44,350	59,132	59,132
B-Employee Benefits	5,914	11,826	17,740	23,652	23,652
C-Professional Service Contracts	13,438	17,225	30,663	34,450	34,450
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	4,004	8,008	12,012	16,016	16,016
9-					
Total \$	38,140	66,625	104,765	133,250	133,250

**III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
HUMAN RESOURCE CONSULTAN	56,975	0.3	0.5	0.4	0.5	0.5
2						
Total FTEs		0.3	0.5	0.4	0.5	0.5

### III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

- IV. A Capital Budget Expenditures NONE
- IV. B Expenditures by Object Or Purpose

NONE

## IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

None

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number:	1320 S HB	Title: Pe	ersonnel records
Part I: Juri	sdiction-Location	on, type or sta	atus of political subdivision defines range of fiscal impacts.
Legislation I	mpacts:		
X Cities: All	cities		
X Counties:	All counties		
X Special Dist	ricts: All special dis	stricts	
Specific juri	sdictions only:		
Variance occ	curs due to:		
Part II: Es	stimates		
No fiscal im	npacts.		
Expenditure	es represent one-time	costs:	
Legislation	provides local option	:	
X Key variable	es cannot be estimate	d with certainty	at this time: The number of current or former employees will request personnel files; the amount of staff time required to furnish personnel records for each jurisdiction.
Estimated reve	enue impacts to:		
None			
Estimated expe	enditure impacts to:		
	Non-zero	) but indetermin	nate cost and/or savings. Please see discussion.

# **Part III: Preparation and Approval**

Fiscal Note Analyst: Chelsea Mickel	Phone: 518-727-3478	Date:	02/17/2023
Leg. Committee Contact: Emily Stephens	Phone: 360-786-7157	Date:	02/15/2023
Agency Approval: Alice Zillah	Phone: 360-725-5035	Date:	02/17/2023
OFM Review: Anna Minor	Phone: (360) 790-2951	Date:	02/17/2023

Bill Number: 1320 S HB

FNS060 Local Government Fiscal Note

# Part IV: Analysis A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

Requires an employer to furnish an employee with a complete, un-redacted copy of their personnel file at no cost within 14 calendar days of a request.

Mandates an employer to furnish a former employee with a signed written statement with the effective date of discharge, whether the employer had a reason for the discharge, and if so, the reasons, within 14 calendar days of the written request.

Allows an employee or former employee to bring a private action for violations of certain rights regarding personnel files, discharge information, and redaction logs, and entitles the employee to equitable relief, graduated statutory damages up to \$1,000, and reasonable attorneys' fees and costs of each violation.

Denotes the affective date of the bill as January 1, 2024.

## **B. SUMMARY OF EXPENDITURE IMPACTS**

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

This bill would have indeterminate impacts on local governments.

According to the Washington State Association of Counties, this bill would have a small impact on local governments, which already keep personnel files and are subject to reporting under the Public Records Act. According to RCW 49.12.240, local government employees have the right to inspect their own personnel files at least once each year. Since state and local government agencies already maintain personnel records, the Public Employment Relations Commission does not expect local governments to incur significant costs providing current employees with their personnel files.

Local governments may be more likely to incur costs in terms of staff time in order to meet the 14 day deadline, depending on administrative capacity and records retention policies of the jurisdiction. If an employer is unable to meet the 14 day deadline, they would incur costs in the form of statutory damages starting at \$250, and up to \$1,000. Since it is unknown the number of current or former employees that will request personnel files, or the amount of staff time required to furnish personnel records for each jurisdiction, expenditure costs for local governments are indeterminate.

## C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

This bill would not have revenue impacts on local governments.

SOURCES: Association of Washington Cities Bill Hearing, SB 5061, Labor & Commerce Committee, (January 12, 2023) House Bill Report, SSB 1320, (2023) Local Government Fiscal Note, SSB 5061, (2023) Municipal Research Services Center Public Employment Relations Commission Senate Substitute Bill Report, SSB 5061, Labor & Commerce Committee, (2023) Senate Bill Report, SB 5061, Labor & Commerce Committee, (2023) Washington State Association of Counties

# **Individual State Agency Fiscal Note**

Bill Number:	1320 S HB	Title:	Personnel records	Agency: SDF-S Note -	School District Fiscal SPI
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## **Part I: Estimates**

No Fiscal Impact

Estimated Cash Receipts to:

NONE

### **Estimated Operating Expenditures from:**

Non-zero but indeterminate cost and/or savings. Please see discussion.

#### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

 $\mathbf{X}$  If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

Legislative Contact:	Emily Stephens	Phone: 360-786-7157	Date: 02/15/2023
Agency Preparation:	Troy Klein	Phone: 360 725-6294	Date: 02/23/2023
Agency Approval:	Amy Kollar	Phone: 360 725-6420	Date: 02/23/2023
OFM Review:	Val Terre	Phone: (360) 280-3973	Date: 02/24/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1 of the bill is an intent section.

Section 2(1) of the bill amends RCW 49.12.250(1) by providing a new time frame (14 calendar days) that the employer must make an unredacted copy of an employee or former employee's personnel file(s) available to them at no cost, as the contents of the file(s) exist at the time of the request.

Section 2(4) of the bill adds a provision requiring employers to, within 14 calendar days of receiving a written request from a former employee, furnish a signed written statement to the former employee stating the effective date of discharge, whether the employer had a reason for the discharge, and if so, the reasons.

Section 2(5) of the bill allows employees and former employees to pursue private rights of action for violations of the law and establishes statutory damages including equitable relief and attorney fees and costs.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

This bill would have no cash receipt impact on school districts.

### II. C - Expenditures

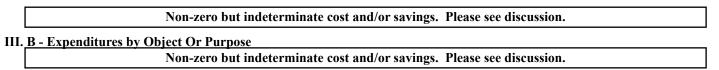
Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

School district expenditure impact:

This bill would have an indeterminate expenditure impact on school districts. The Office of the Superintendent of Public Instruction assumes that districts and schools already have policies and procedures in place that would address providing an unredacted copy of an employee or former employee's personnel file(s) available to them, and for furnishing a signed written statement to the former employee stating the effective date of discharge, whether the employer had a reason for the discharge, and if so, the reasons. The bill requires that there is a mandatory 14 day time period in which to do that, and OSPI does not know how many districts and schools would be able to comply with this requirement without the need for additional staffing resources, and also does not know the level of additional staffing resources that would be needed. OSPI also does not know how many employees and former employees would pursue private rights of action for violations of the bill and seek statutory damages including equitable relief and attorney fees and costs.

# **Part III: Expenditure Detail**

### III. A - Operating Budget Expenditures



**III. C** - **Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.* 

NONE

### III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

- IV. A Capital Budget Expenditures NONE
- IV. B Expenditures by Object Or Purpose NONE

### IV. C - Capital Budget Breakout

- Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE
- IV. D Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

### NONE

This bill would have no capital expenditure impact on school districts.

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

<b>Bill Number:</b> 1320 S HB	Title: Personnel records	Agency: SWF-SWF Statewide Fiscal Note - OFM
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## **Part I: Estimates**

No Fiscal Impact

Estimated Cash Receipts to:

NONE

### **Estimated Operating Expenditures from:**

Non-zero but indeterminate cost and/or savings. Please see discussion.

### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

X If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

Legislative Contact:	Emily Stephens	Phone: 360-786-7157	Date: 02/15/2023
Agency Preparation:	Julie Pettit	Phone: 3608902669	Date: 03/03/2023
Agency Approval:	Jamie Langford	Phone: (360) 870-7766	Date: 03/03/2023
OFM Review:	Anna Minor	Phone: (360) 790-2951	Date: 03/07/2023

## II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2 would affect all state agencies since it requires employers to provide a copy of the employee's personnel file(s) upon request by a current or former employee, or their legal representative, at no cost to the employee. The bill requires a 14-calendar day turnaround and includes a schedule for statutory damages to be assessed after 14 days. It clarifies that requests made under this chapter are not subject to the requirements or exemptions of 42.56 RCW, the Public Records Act, unless the request specifies that it is being made under that RCW.

Section 3: Effective date for this bill is January 1, 2024.

## II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

There will likely be fiscal impact to agencies, since agencies will be required to provide personnel files within a certain time frame which will create additional administrative work. Additionally, any agency that cannot provide the records within the required 14 days may be assessed statutory damages between \$250 to \$1,000 depending on the delay and/or particular failure to respond. However, it is impossible to know what the impact on affected agencies will be.

# **Part III: Expenditure Detail**

## III. A - Operating Budget Expenditures

	Non-zero but indeterminate cost and/or savings. Please see discussion.
III.	B - Expenditures by Object Or Purpose
	Non-zero but indeterminate cost and/or savings. Please see discussion.

**III. C - Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.* NONE

### III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

## IV. B - Expenditures by Object Or Purpose

NONE

### IV. C - Capital Budget Breakout

- Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE
- IV. D Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

#### NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.