

Multiple Agency Fiscal Note Summary

Bill Number: 5114 S SB	Title: Sex trafficking
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Estimated Cash Receipts

NONE

Agency Name	2023-25		2025-27		2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	No fiscal impact					
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Department of Commerce	1.3	353,183	353,183	353,183	1.3	355,698	355,698	355,698	1.3	353,178	353,178	353,178
Department of Commerce	In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note.											
Department of Children, Youth, and Families	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	1.3	353,183	353,183	353,183	1.3	355,698	355,698	355,698	1.3	353,178	353,178	353,178

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Department of Commerce	.0	0	0	.0	0	0	.0	0	0
Department of Children, Youth, and Families	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Breakout

Prepared by: Gwen Stamey, OFM	Phone: (360) 790-1166	Date Published: Final 3/ 8/2023
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Individual State Agency Fiscal Note

Bill Number: 5114 S SB	Title: Sex trafficking	Agency: 103-Department of Commerce
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.3	1.3	1.3	1.3	1.3
Account					
General Fund-State 001-1	176,594	176,589	353,183	355,698	353,178
Total \$	176,594	176,589	353,183	355,698	353,178

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Trevor Press	Phone: 360-786-7446	Date: 02/27/2023
Agency Preparation: Richard Torrance	Phone: 360-725-3025	Date: 03/07/2023
Agency Approval: Jason Davidson	Phone: 360-725-5080	Date: 03/07/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 03/08/2023

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Differences between SSB 5114 and SB 5114:

In New Section 2 (3)(f) healing, support and transition service providers may not require that an individual self-identify as a sex trafficking victim in order to initially access services. A technical change is made.

Summary of SSB 5114:

Subject to appropriation, OCVA is to administer funding for healing, support, and transition services for adults with the lived experience of sex trafficking. At least one of the healing, support, and transition service providers is to be in eastern Washington and one in western Washington.

The healing, support, and transition service providers must:

- offer healing, support, and transition services designed to enhance safety, and reduce and prevent further trauma;
- provide ongoing services for adults with lived experience of sex trafficking;
- provide culturally, developmentally, and linguistically informed and responsive services with priority given to underserved populations in the region, which are most impacted by sex trafficking;
 1. depending on the region, underserved populations may include people who are African American, Asian, Native Hawaiian, Pacific Islander, American Indian, Alaska Native, lesbian, gay, bisexual, transgender, queer, questioning, two-spirit, intersex, asexual, other identities that fall outside of cisgender and heterosexual paradigms +, or Latine;
- incorporate into the program leadership from communities with unique risk factors for sex trafficking, sex trafficking survivor leadership, survivor-informed services, and survivor mentorship;
- meet core needs, provide long-term services, and offer skill training to increase the range of options available to participants, including transition services;
- not require proof of identification in order to access services, or require that an individual self-identify as a sex trafficking victim in order to initially access services;
- regularly participate in coordination meetings for healing, support, and transition service providers;
- provide training and information to law enforcement officers, prosecutors, service providers and other first responders, and communities with culturally specific risk factors for sex trafficking on how to engage and refer individuals to these services; and
- report data on outcomes of the healing, support, and transition services to OCVA, collected on a quarterly basis from clients who may be compensated for survey participation.

The OCVA shall:

- prioritize funding for healing, support, and transition service providers located in underserved areas of the state that have a need for healing, support, and transition services;
- provide additional funding to one statewide organization led by adults with lived experience of sex trafficking for the purpose of providing coordinating support and convening statewide coordination meetings, no less than quarterly, for healing, support, and transition service providers and related service providers following a request for proposals (RFP);
- issue a RFP for healing, support, and transition service providers by September 1, 2023;
- include the following stakeholders in the development of the RFP and prioritization of funding: diverse community representatives who have lived experience of transitioning out of sex trafficking; and the Secretary of DCYF, or their designee; and
- collect the following data:
 1. nonidentifiable demographic data of clients served, including whether clients are current or former foster youth;
 2. data on trafficking and trauma verification, including the number of clients that have been verified as adults with lived experience of sex trafficking based on information self-disclosed by the client or a referring entity, the type of trafficking,

and prior trauma history;

3. data on the services provided to clients; and

4. data on outcomes of the healing, support, and transition services, collected on a quarterly basis from clients.

By December 1, 2024, OCVA is to submit an initial report to the Legislature that includes the following information by service providers:

- the number of clients served;
- nonidentifiable demographic data of the clients served, including whether clients are current or former foster youth; and
- data on the services provided to clients.

Beginning December 1, 2025, OCVA is to submit an annual report to the Legislature that includes the following information by service provider:

- nonidentifiable demographic data of clients served, including whether clients are current or former foster youth;
- data on trafficking and trauma verification, including the number of clients verified as adults with lived experience of sex trafficking based on information self-disclosed by the client or a referring entity, the type of trafficking, and prior trauma history;
- data on the services provided to clients;
- data on outcomes of the healing, support, and transition services, collected on a quarterly basis from clients; and
- any recommendations for modification or expansion of the healing, support, and transition services.

Beginning December 1, 2025, OCVA is to submit an annual report to DCYF that includes data on current and former foster youth provided healing, support, and transition services. DCYF shall use this data for coordination with its liaisons for commercially sexually exploited children.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The department assumes costs are indeterminate and subject to an available amount of appropriation is not stated.

For Illustrative Purposes Only:

An appropriation of \$2,353,000 would support implementing this program within the department under new section 2. This program would create a grant program to be administered by office of crim advocacy housed within the department of commerce (department) that would fund grantees to provide healing, support and transition services for adults with lived experience of sex trafficking. Office of Crime Victims Advocacy (OCVA) within the department is required to fund one additional statewide organization for the purposes of coordinating support and convening statewide meetings.

The department estimates 10 entities would qualify for this program. Based on that assumption, the following would be needed:

1.0 FTE Commerce Specialist 3 (2,088 hours) FY24-FY29: To provide or build capacity around solicitation, origination, management, and the monitoring of project contracts. Compliance may include site visits and corresponding compliance reports. Assist senior management with drafting legislation, representing the agency, developing policy positions, and coordinating the state's role with respect to the implementation of the program. Duties include producing program guidelines

and maintaining frequently asked questions, creating applications, screening and selecting eligible applicants, monitoring for compliance for, creating and implementing reporting requirements for, and reporting results of the grant program to the legislature and the governor.

0.05 FTE Commerce Specialist 1 (104 hours) FY24-FY29: To provide program data analysis, review and work towards processing payments to vendors. Work will include preparing proposals and developing monthly summary reports on the program. Provide technical support (reviewing plans, RCWs, policies, statements of work, review criteria) to Commerce Specialist 3 and other senior-level staff or managers.

Salaries and Benefits:
 FY24: \$115,366
 FY25-FY29: \$119,308 per year

Goods and Other Services:
 FY24: \$18,023
 FY25-FY29: \$18,029 per year

Equipment and Capital Outlays:
 FY24: \$5,250
 FY27: \$2,520 per year

Grants, Benefits, Client Services:
 FY24-FY29: 1,000,000 each year
 For illustrative purposes only, the department assumes 10 grants in the amount of \$100,000 each. For illustrative purposes, this would be an amount of \$1,000,000 = \$100,000 per grant x 10 entities. The grant funds necessary to implement participation are indeterminate. The level of grant funds needed for communities to participate in the planning process is unknown.

Intra-agency Reimbursements:
 FY24: \$37,955
 FY25-FY29: \$39,252 per year

Note: Standard goods and services costs include supplies and materials, employee development and training. Attorney General costs, and agency administration. Intra-agency administration Reimbursement-Agency administrations costs (e.g., payroll, HR, IT are funded under a federally approved cost allocation plan.

Summary of Total Costs:
 FY24: \$176,594
 FY25-FY26: \$176,589 per year
 FY27: \$179,109 per year
 FY 28-FY29: \$176,589 per year

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	176,594	176,589	353,183	355,698	353,178
Total \$			176,594	176,589	353,183	355,698	353,178

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.3	1.3	1.3	1.3	1.3
A-Salaries and Wages	85,109	87,662	172,771	175,324	175,324
B-Employee Benefits	30,257	31,646	61,903	63,292	63,292
C-Professional Service Contracts					
E-Goods and Other Services	18,023	18,029	36,052	36,058	36,058
G-Travel					
J-Capital Outlays	5,250		5,250	2,520	
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	37,955	39,252	77,207	78,504	78,504
9-					
Total \$	176,594	176,589	353,183	355,698	353,178

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Services - Indirect	111,168	0.2	0.2	0.2	0.2	0.2
Commerce Specialist 1	61,052	0.1	0.1	0.1	0.1	0.1
Commerce Specialist 3	82,056	1.0	1.0	1.0	1.0	1.0
Total FTEs		1.3	1.3	1.3	1.3	1.3

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

None.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 5114 S SB	Title: Sex trafficking	Agency: 307-Department of Children, Youth, and Families
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Trevor Press	Phone: 360-786-7446	Date: 02/27/2023
Agency Preparation: Joseph Piper	Phone: 360-915-4627	Date: 03/02/2023
Agency Approval: Kevin Keogh	Phone: 360-628-2652	Date: 03/02/2023
OFM Review: Carly Kujath	Phone: (360) 790-7909	Date: 03/02/2023

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Comparison of 5114 SB to 5114 SSB:

Section 2 (f) added language “services or that an individual self-identify as a sex trafficking victim in order to initially access”

5114 SSB

The bill provides support to reduce the trauma, violence, and disproportionate impact of sex trafficking, the legislature intends to create a network of healing, support, and transition services for adults with lived experience of sex trafficking tailored to the self-determined needs of each individual.

Section 2(2) is a new section that includes the Department of Children, Youth and Families (DCYF) who may refer adults to healing, support, and transitions services with lived experience of sex trafficking.

Section 2(4)(d) is a new section that directs the Office of Crime Victims Advocacy to include the secretary of DCYF or designee in the development of the request for proposals and prioritization of funding.

Section 2(4)(ii) adds that within the requirements of the report, it will include data on current and former foster youth provided healing, support and transition services. DCYF shall use this data for coordination with its liaisons for commercially sexually exploited children.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

NO FISCAL IMPACT - The requirements/impacts of this bill to the agency can be absorbed by current DCYF resources.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

None.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 5114 S SB

Title: Sex trafficking

Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- Cities:
 Counties:
 Special Districts:
 Specific jurisdictions only:
 Variance occurs due to:

Part II: Estimates

- No fiscal impacts.
 Expenditures represent one-time costs:
 Legislation provides local option:
 Key variables cannot be estimated with certainty at this time:

Estimated revenue impacts to:

None

Estimated expenditure impacts to:

None

Part III: Preparation and Approval

Fiscal Note Analyst: Alice Zillah	Phone: 360-725-5035	Date: 02/28/2023
Leg. Committee Contact: Trevor Press	Phone: 360-786-7446	Date: 02/27/2023
Agency Approval: Allan Johnson	Phone: 360-725-5033	Date: 02/28/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 03/01/2023

Part IV: Analysis

A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

CHANGES BETWEEN THIS VERSION AND PRIOR BILL VERSION:

The substitute establishes that healing, support and transition service providers may not require that an individual self-identify as a sex trafficking victim in order to initially access services. This change does not create fiscal impacts for local governments.

SUMMARY OF CURRENT BILL:

The legislation gives law enforcement the option to refer adults to healing, support, and transition services. It further directs that the healing, support, and transition service providers receiving funding under this section must provide training and information to law enforcement officers, prosecutors, service providers and other first responders.

B. SUMMARY OF EXPENDITURE IMPACTS

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

The legislation would have no expenditure impacts for local government. While the bill would create an option for law enforcement to refer adults with lived experience in sex trafficking to services, it would not require them to do so. Similarly, the training offered by providers as a result of the bill would be available to those in local government, but there would be no requirement that they take the training.

C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

The legislation would have no revenue impact for local government.