Multiple Agency Fiscal Note Summary

Bill Number: 5726 E S SB Title: Prevailing wage/public works

Estimated Cash Receipts

Agency Name	2023-25			2025-27			2027-29			
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	
Office of	0	0	61,000	0	0	250,000	0	0	250,000	
Administrative										
Hearings										
Total \$	0	0	61,000	0	0	250,000	0	0	250,000	

Estimated Operating Expenditures

Agency Name	2023-25				2025-27			2027-29				
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of Administrative Hearings	.1	0	0	61,000	.9	0	0	250,000	.9	0	0	250,000
Department of Labor and Industries	3.2	0	0	2,888,000	10.7	0	0	2,253,000	11.2	0	0	2,350,000
SWF Statewide Fiscal Note - OFM	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	3.3	0	0	2,949,000	11.6	0	0	2,503,000	12.1	0	0	2,600,000

Estimated Capital Budget Expenditures

Agency Name		2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total	
Office of Administrative	.0	0	0	.0	0	0	.0	0	0	
Hearings										
Department of Labor and	.0	0	0	.0	0	0	.0	0	0	
Industries										
SWF Statewide Fiscal	Non-ze	ro but indeterm	inate cost and	or savii	ngs. Please see	discussion.				
Note - OFM										
T 4 1 0	0.0		۱ ،	0.0	0	0	0.0	0		
Total \$	0.0	0	<u> </u>	0.0	U	U	0.0	U	U	

Estimated Capital Budget Breakout

SWF Statewide Fiscal	Non-zero but indeterminate cost and/or savings. Please see discussion.
Note - OFM	

Prepared by: Anna Minor, OFM	Phone:	Date Published:
	(360) 790-2951	Final 3/16/2023

Individual State Agency Fiscal Note

Bill Number:	5726 E S SB	Title: I	Prevailing wage/pul	olic works	Agenc	y: 110-Office of A Hearings	Administrative
art I: Esti	mates	•					
No Fisca	al Impact						
Estimated Casl	h Receipts to:						
ACCOUNT			FY 2024	FY 2025	2023-25	2025-27	2027-29
	Hearings Revolving	1g	1	61,000	61,000	250,000	250,000
Account-State	-	5			,,,,,		,
		Total \$		61,000	61,000	250,000	250,000
			-			-	
Estimated Ope	erating Expenditu	res from:	EV 0004	EV 2025	2022 25	0005.07	2027 20
FTE Staff Yea	246		FY 2024 0.0	FY 2025 0.3	2023-25 0.1	2025-27 0.9	2027-29
Account	118		0.0	0.3	0.1	0.9	0.3
	e Hearings Revolvi	ing	0	61,000	61,000	250,000	250,000
Account-State	-	8	•		.,,		,
		Total \$	0	61,000	61,000	250,000	250,00
-	ital Budget Impac	t:					
stimated Cap	ital Budget Impac	t:					
-	ital Budget Impac	t:					
-	ital Budget Impac	t:					
-	ital Budget Impac	t:					
-	ital Budget Impac	t:					
-	ital Budget Impac	t:					
-	ital Budget Impac	t:					
NONE The cash rece	eipts and expenditure	estimates on th		most likely fiscal impa	act. Factors impactir	ng the precision of th	ese estimates,
NONE The cash receand alternate	eipts and expenditure ranges (if appropriat	estimates on th te), are explaind	ed in Part II.	most likely fiscal impa	uct. Factors impactiv	ng the precision of th	ese estimates,
NONE The cash rece and alternate Check applic	eipts and expenditure ranges (if appropriat eable boxes and foll	estimates on th te), are explaine ow correspon	ed in Part II. ding instructions:				
NONE The cash rece and alternate Check applic	eipts and expenditure ranges (if appropriate cable boxes and foll mpact is greater tha	estimates on th te), are explaine ow correspon	ed in Part II. ding instructions:	most likely fiscal impa			
NONE The cash rece and alternate Check applic X If fiscal if	eipts and expenditure ranges (if appropriate eable boxes and foll mpact is greater that ts I-V.	estimates on th te), are explaine ow correspon an \$50,000 pe	ed in Part II. ding instructions: r fiscal year in the o		in subsequent bien	nia, complete entin	re fiscal note
The cash rece and alternate Check applic X If fiscal if form Part	eipts and expenditure ranges (if appropriate eable boxes and foll mpact is greater that ts I-V.	estimates on thate), are explained ow corresponds an \$50,000 per fi	ed in Part II. ding instructions: r fiscal year in the o	current biennium or	in subsequent bien	nia, complete entin	re fiscal note
The cash rece and alternate Check applic X If fiscal if form Part If fiscal if	eipts and expenditure ranges (if appropriate table boxes and foll mpact is greater that ts I-V.	estimates on th te), are explaine ow correspon an \$50,000 per \$50,000 per fi plete Part IV.	ed in Part II. ding instructions: r fiscal year in the or scal year in the cur	current biennium or	in subsequent bien	nia, complete entin	re fiscal note
The cash rece and alternate Check applic X If fiscal if form Part If fiscal if	eipts and expenditure ranges (if appropriate table boxes and following the properties of the state of the sta	estimates on the te), are explained ow corresponds \$50,000 per fill plete Part IV. complete Part	ed in Part II. ding instructions: r fiscal year in the or scal year in the cur	current biennium or rent biennium or in	in subsequent bien	nia, complete entin	re fiscal note ge only (Part

Agency Approval:

OFM Review:

Deborah Feinstein

Cheri Keller

Date: 03/15/2023

Date: 03/15/2023

Phone: 360-407-2717

Phone: (360) 584-2207

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1, amending RCW 39.12.015, provides an appeal right to interested parties challenging a determination made by the industrial statistician regarding the applicable prevailing wage rate.

Section 2 requires many public work construction, maintenance, and repair contracts to stipulate that the hourly minimum wage rate will be adjusted as necessary so that it is never less than the prevailing wage rate in effect when the work is actually performed. This does not apply to certain low-income housing projects, or to residential construction under RCW 39.12.017.

Also under Section 2, cost increases resulting in prevailing wage adjustments amount to good cause justification for certain contractors to seek financial adjustments to their contracts. This provision ends December 31, 2029.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

As a central service agency, the Office of Administrative Hearings (OAH) bills referring agencies for its costs and collects the revenue into the Administrative Hearings Revolving Account. Cash receipts are assumed to equal costs. OAH will bill the Department of Labor & Industries for the costs related to this proposed legislation.

These cash receipts represent the OAH's authority to bill and are not a direct appropriation to OAH. Appropriation authority is necessary in OAH's budget.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The Department of Labor & Industries (L&I) estimates that the proposed legislation will result in new appeals being referred to the Office of Administrative Hearings (OAH) beginning in FY 2025.

FY 2025: L&I assumes five new appeals.

FY 2026 and in each FY thereafter: L&I assumes ten new appeals per FY.

On average, each appeal is expected to take approximately 60 hours of line Administrative Law Judge (ALJ) time including prehearing conferences, hearings, order writings, etc.

L&I assumes impact when L&I cites public works contractors who are not paying the latest minimum prevailing wage rate (or not having this provision in their public works contracts), which are then appealed to OAH.

OAH Agency Workforce Assumptions:

- (1) The Governors proposed COLA increases in FY2024 and FY2025, and Collective Bargaining Agreement increases are not included in agency cost projections. Additional funding is required if these proposals are enacted.
- (2) Ratio of 1.0 FTE line ALJ to 0.15 Senior ALJ (SALJ), to 0.6 Legal Assistant 2 (LA2) (Range 40 step L), to 0.25 administrative support Management Analyst 5 (MA5) (Range 64 Step L).
- (3) ALJ salary is based on the ALJ collective bargaining agreement and assumed to be at step L. (Line ALJ-range 70. Senior ALJ-range 74.)

- (4) Benefit rates were analyzed by job class and projected using the latest benefit information available.
- (5) Goods and services, travel and on-going capital outlays were projected based on historical data for each of the job classifications.

Total workload impact:

FY 2025: 0.21 ALJ at a cost of \$34,901; 0.03 SALJ at a cost of \$5,646; 0.13 LA2 at a cost of \$12,589; 0.05 MA5 at a cost of \$7,782. The total cost is rounded to \$61,000.

FY 2026 and in each FY thereafter: 0.43 ALJ at a cost of \$71,464; 0.06 SALJ at a cost of \$11,558; 0.26 LA2 at a cost of \$25,777; 0.11 MA5 at a cost of \$15,935. The total cost is rounded to \$125,000.

Work activities associated with the enactment of this bill will begin on January 1, 2025.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
484-1	Administrative Hearings Revolving Account	State	0	61,000	61,000	250,000	250,000
	•	Total \$	0	61,000	61,000	250,000	250,000

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.3	0.1	0.9	0.9
A-Salaries and Wages		37,000	37,000	152,000	152,000
B-Employee Benefits		12,000	12,000	50,000	50,000
C-Professional Service Contracts					
E-Goods and Other Services		11,000	11,000	44,000	44,000
G-Travel				2,000	2,000
J-Capital Outlays		1,000	1,000	2,000	2,000
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	0	61,000	61,000	250,000	250,000

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Law Judge	106,152		0.2	0.1	0.4	0.4
Legal Assistant 2	50,592				0.3	0.3
Management Analyst 5	91,524		0.1	0.0	0.1	0.1
Senior Administrative Law Judge	117,168				0.1	0.1
Total FTEs			0.3	0.1	0.9	0.9

III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Regulatory & Education (REG)		61,000	61,000	250,000	250,000
Total \$		61,000	61,000	250,000	250,000

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

Bill # 5726 E S SB

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 5726 E S SB	Title:	Prevailing wage/pu	ıblic works	1	Agency: 235-Departm Industries	ent of Labor and
Part I: Estimates						
No Fiscal Impact						
Estimated Cash Receipts to:						
NONE						
Estimated Operating Expenditu	ares from:					
		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		1.1	5.3	3.:	2 10.7	11.2
Account						
Public Works Administration		1,396,000	1,492,000	2,888,00	0 2,253,000	2,350,000
Account-State 234-1	Total \$	1,396,000	1,492,000	2,888,00	0 2,253,000	2,350,000
	10ται φ	1,000,000	1,102,000	2,000,00	2,200,000	2,000,000
The cash receipts and expenditure			e most likely fiscal in	npact. Factors in	npacting the precision of	these estimates,
and alternate ranges (if appropriate Check applicable boxes and for						
11						
If fiscal impact is greater the form Parts I-V.	•	•	current biennium	or in subsequen	t biennia, complete en	tire fiscal note
X If fiscal impact is greater the form Parts I-V. If fiscal impact is less than	nan \$50,000	per fiscal year in the				
form Parts I-V.	nan \$50,000 \$50,000 per	per fiscal year in the				
form Parts I-V. If fiscal impact is less than	nan \$50,000 \$50,000 per	per fiscal year in the r fiscal year in the cu				
form Parts I-V. If fiscal impact is less than Capital budget impact, con X Requires new rule making,	nan \$50,000 \$50,000 per	per fiscal year in the r fiscal year in the cu	rrent biennium or		iennia, complete this p	age only (Part I
form Parts I-V. If fiscal impact is less than Capital budget impact, con X Requires new rule making, Legislative Contact: Trudes	nan \$50,000 \$50,000 per nplete Part I	per fiscal year in the r fiscal year in the cu	rrent biennium or	in subsequent b	iennia, complete this p	Page only (Part I

Anna Minor

OFM Review:

Date: 03/16/2023

Phone: (360) 790-2951

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
234-1	Public Works Administration Account	State	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000
		Total \$	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	1.1	5.3	3.2	10.7	11.2
A-Salaries and Wages	89,000	310,000	399,000	1,241,000	1,316,000
B-Employee Benefits	32,000	131,000	163,000	529,000	556,000
C-Professional Service Contracts	1,217,000	779,000	1,996,000		
E-Goods and Other Services	58,000	170,000	228,000	461,000	466,000
G-Travel		2,000	2,000	12,000	12,000
J-Capital Outlays		100,000	100,000	10,000	
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	1,396,000	1,492,000	2,888,000	2,253,000	2,350,000

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Regulations Analyst 4	85,020	1.0		0.5		
Customer Service Specialist 2	46,980		2.5	1.3	5.0	5.0
Economic Analyst 2	73,260				0.0	0.5
Fiscal Analyst 5	71,520	0.1	0.3	0.2	0.7	0.7
Industrial Relations Agent 2	66,420		1.5	0.8	3.0	3.0
Industrial Relations Agent 3	69,756		0.5	0.3	1.0	1.0
Industrial Relations Agent 4	75,120		0.5	0.3	1.0	1.0
Total FTEs		1.1	5.3	3.2	10.7	11.2

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

See attached.

Part II: Explanation

This bill relates to the prevailing wages on public works, amending RCW 39.12.015 and 39.12.030.

The differences between ESSB 5726 and SSB 5726 include:

- ESSB 5726 requires the industrial statistician to set the rate on the majority of workers in the same trade or occupation under collective bargaining agreements. If there is not a majority, the rate representing the most workers will prevail.
- ESSB 5726 prevents the Department of Labor and Industries (L&I) from conducting wage surveys or apply hours worked to set the prevailing wage rate.
- ESSB 5726 only allows L&I to survey if the department is responding to a rate appeal.
- ESSB 5726 removes the provision that would award back wages and interest to the worker if the appeal upholds the higher rate.
- ESSB 5726 adds new language identifying eligible trades: carpenters, cement masons, laborers, power equipment operators, teamsters.
- ESSB 5726 adds language to exclude certain RCWs from the wage escalation provisions.
- ESSB 5726 removes the provision which would exclude small works roster workers.

These changes do not change the fiscal impact to the Department of Labor and Industries.

II. A – Brief Description of What the Measure Does that Has Fiscal Impact

Section 1(4) amends RCW 39.12.015 by adding that for contracts bid or awarded on or after June 1, 2027, except as provided in RCW 39.12.017, and notwithstanding RCW 39.12.010(1), the Industrial Statistician shall establish the prevailing rate of wage by adopting the hourly wage, usual benefits, and overtime paid for the geographic jurisdiction established in collective bargaining agreements for those trades and occupations that have collective bargaining

agreements. For trades and occupations with more than one collective bargaining agreement in the county other than ship building and ship repair rates:

Section 1 (4)(a) states the Industrial Statistician shall determine and prevail the rate that represents the majority of workers, laborers, or mechanics in the same trade of occupation under collective bargaining agreements. If there is not a majority of workers, laborers, or mechanics in the same trade or occupation paid at the same rate, then the rate representing the most workers, laborers, or mechanics in the same trade or occupation shall prevail. This section provides additional considerations for the Industrial Statistician.

Section 1 (4)(b) states that an interested party may appeal a determination by alleging and proving by competent evidence that the actual rate used in the determination is not the rate representing the majority number or plurality of workers, laborers, or mechanics in the same trade of occupation under collective bargaining agreements. In the event of a contested rate, the appropriate Industrial Statistician must establish a rate to be used for the work in question until the final determination has been made.

Section 1(5) states that for contracts bid or awarded on or after June 1, 2027, for ship building and ship repair, the Industrial Statistician shall establish the prevailing rate of wage by adopting the hourly wage, usual benefits, and overtime paid for the geographic jurisdiction established in collective bargaining agreements. For the ship building and ship repair trades and occupations with more than one collective bargaining agreement in the county, the higher rate will prevail.

Section 2 adds language to RCW 39.12.030 that public works contracts stipulate that the hourly minimum rate of wage for laborers, workers, or mechanics must be adjusted as necessary to provide that such wage is not less than the latest prevailing rate of wage in effect at the time the work is performed, and supplies additional conditions. Until December 31, 2029, cost increases directly resulting from wage adjustments of the prevailing rate of wage shall be good cause justification for the contractor of any level affected by said increase to require a financial adjustment to the contractor's contract for the following scopes of work established pursuant to

Page 5 Labor & Industries Bill # ESSB 5726 March 15, 2023

this chapter: carpenters; cement masons; laborers; power equipment operators; and teamsters. Subsection 5 adds language to exclude certain RCWs from the wage escalation provisions.

Section 3 states that this act takes effect January 1, 2025.

II. B – Cash Receipt Impact

None.

II. C – Expenditures

Appropriated – Operating Costs

This bill increase expenditures to the Public Works Administration Account, fund 234. The following assumptions were used to estimate the resources requested to implement this bill.

Staffing

Section 1

1.0 FTE, Administrative Regulations Analyst 4 (ARA4), temporary, from July 1, 2023 through June 30, 2024. Duties include overseeing the rule making effort in conjunction with the Prevailing Wage Advisory Committee (PWAC). The assumptions for this calculation are:

- Based on section 1 of the bill, stakeholdering, rulemaking, and policy activities are complex in nature and require 1 FTE until these tasks are complete. A temporary ARA would be needed to oversee the rulemaking effort in conjunction with the PWAC.
- 0.5 FTE, Economic Analyst 2, permanent, beginning June 1, 2027. Duties include conducting wage surveys and overseeing the contests of wage rates in situations where more than one Collectively Bargained Agreement (CBA) rate exists for a given occupation within a county. The assumptions for this calculation are:
 - Aligned with section 1 of the bill, based on existing workload indicators for similar survey work that is currently conducted by L&I, approximately 1,000 hours per year will be needed to complete the CBA surveys, which will be conducted electronically, and

oversee the contests of wage rates where more than one CBA rate exists within a county. (1,000 hours / 2,088 hours for 1 FTE = .48 FTE, rounded to .5 FTE)

Section 2

L&I is expecting an increase in cases and affidavits as a result of section 2 of the bill. Included is a matrix to show what the impacts will be depending on the number of cases and affidavits.

	High	Medium	Low
Cases	100	50	25
Cases Per IRA 2	16	16	16
IRA 2	6.25	3.13	1.56
IRA 3	2.00	1.00	1.00
IRA 4	2.00	1.00	-
Customer Service Specialist	High	Medium	Low
Intents Per Year	70,000	35,000	15,000
Intents Per Week	1,346	673	288
Intents Per Day	269	135	58
Intents processed	25	25	25
CSS 2	10.77	5.38	2.31

For fiscal note purposes, L&I is assuming the medium level of impact for impact. The IT section will be needed in all scenarios.

3.0 FTE, Industrial Relations Agent 2 (IRA2), permanent, beginning January 1, 2025. Duties include investigating prevailing wage complaints and violations of the prevailing wage laws in accordance with RCW 39.04 and 39.12 by obtaining evidence through document requests and auditing payroll records.

- Due to the increased complexity and time necessary to complete an investigation under this bill, L&I assumes this bill will increase the number of days it takes to complete an investigation from 180 days to 270 days, an increase of 90 days.
- Each IRA 2 can handle 16 cases per year based on the assumed complexity of these cases
- L&I assumes this bill will create 50 additional cases
- 50 cases / 16 cases per year = 3.13 FTE

1.0 FTE, Industrial Relations Agent 3s (IRA3), permanent, beginning January 1, 2025. Aligned with section 2 of the bill, duties include enforcing the prevailing wage laws, regulations, and requirements under RCW 39.04 and 39.12 and providing direction to other Industrial Relations Agents statewide regarding difficult or complex cases.

• The program will need one additional IRA3s as leads for the new IRA 2s and to assist with the high-level wage investigations.

1.0 FTE, Industrial Relations Agent 4s (IRA4), permanent, beginning January 1, 2025. Aligned with section 2 of the bill, duties include providing statewide technical expertise on compliance, education, and enforcement of prevailing wage under RCW 39.04 and 39.12 and supervision of the IRAs in the field.

 The program will need one additional IRA4s to supervise the new team of IRA2s and IRA3s being deployed.

5.0 FTE, Customer Service Specialist 2s (CSS2), permanent, beginning January 1, 2025. Aligned with section 2 of the bill, duties include assisting customers internally and externally via telephone and in person providing guidance on proper filing of affidavits to pay prevailing wages; uses the Prevailing Wage Intent and Affidavit (PWIA) system to process affidavits and certified payroll reports received.

- L&I receives an approximately 70,000 75,000 affidavits forms per year.
- It is assume that this bill will increase the number of affidavits by approximately 35,000 per year, or 135 affidavits per day.
- Each CSS2 can process 25 affidavits per day
- 135 affidavits per day / 25 affidavits processed = 5.38 FTE

A future decision package will be required if the number of cases or affidavits per year deviates from the assumptions above.

Information Technology

The expenditure calculations in this fiscal note include changes to the hourly rates for contract technology based on an annual analysis completed by Labor & Industries (L&I). These changes

include rates based on expert skill level and an inflationary factor in all categories. All expenditures in this section are for the 2023-25 biennium.

Section 2 will require contract developers to modify and enhance the existing Prevailing Wage Intents and Affidavits Suite, an internal L&I system, and will take 18 months to complete. Quality Assurance (QA), hardware, software, and server infrastructure costs are also required for this effort.

A total of \$2,040,008 is needed in the 2023-25 biennium for all information technology changes. This includes:

- Contractor costs \$1,790,616 is needed for 13,398 contractor hours
- QA \$206,000
- Hardware \$3,672
- Software \$39,720

Rule making

Rule making will be required for both sections. \$10,000 is needed for four rule making hearings to occur during fiscal year 2024. The average cost of one rule making hearing is \$2,500 (4 hearings x \$2,500 each = \$10,000).

Administrative Hearings

The Office of Administrative Hearings (OAH) assumes the following costs, beginning in fiscal year 2025 related to section 2:

- Based on 10 appeals per year being heard at OAH.
- Due to the January 1, 2025 effective date, assume five appeals costing \$61,000 for fiscal year 2025.
- Based on 10 appeals, costing \$125,000 per year, beginning in fiscal year 2026.

Indirect Costs

The amount included in this fiscal note for indirect is:

Fund Name	FY 2024	FY 2025	FY 2026	FY 2027	FY 2028	FY 2029
234 Public Works Admin.	6,000	32,000	63,000	64,000	67,000	67,000
Total:	\$6,000	\$32,000	\$63,000	\$64,000	\$67,000	\$67,000

The department assesses an indirect rate to cover agency-wide administrative costs. Labor and Industries' indirect rate is applied on salaries, benefits, and standard costs. For fiscal note purposes, the total indirect amount is converted into salary and benefits for partial or full indirect FTEs. Salary and benefits costs are based on a Fiscal Analyst 5 (Range 59, Step G).

Part IV: Capital Budget Impact

None.

Part V: New Rule Making Required

This legislation would result in rule changes to:

- WAC 296-127-011, Time for determining prevailing wage.
- WAC 296-127-019, Survey methodology
- WAC 296-127-023, Building service maintenance.

Individual State Agency Fiscal Note

Bill Number: 5726 E S S	B Title: Pr	evailing wage/public works	Agency:	SWF-SWF Statewide Fiscal Note - OFM
Part I: Estimates				
No Fiscal Impact				
Estimated Cash Receipts to	:			
NONE				
Estimated Operating Exper NONE	aditures from:			
Estimated Capital Budget In		minoto cost on dian sociose. Dia	dia	
IN (on-zero but indeteri	minate cost and/or savings. Ple	ease see discussion.	
The cash receipts and expendant alternate ranges (if appl		page represent the most likely fiscal	impact. Factors impacting	the precision of these estimates,
Check applicable boxes an				
If fiscal impact is great	•	fiscal year in the current bienniur	n or in subsequent biennia	a, complete entire fiscal note
form Parts I-V.				
X If fiscal impact is less	than \$50,000 per fisc	cal year in the current biennium o	or in subsequent biennia, c	omplete this page only (Part I)
X Capital budget impact	, complete Part IV.			
Requires new rule mal	king, complete Part V	7.		
Legislative Contact: Tr	udes Tango		Phone: 360-786-7384	Date: 03/13/2023
	lie Pettit		Phone: 3608902669	Date: 03/15/2023
Agency Approval: Jan	mie Langford		Phone: (360) 870-7766	Date: 03/15/2023
OFM Review: Jes	nnifer Masterson		Phone: (360) 810-0117	Date: 03/15/2023

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The engrossed substitute bill adds that until December 31, 2029, cost increases directly resulting from wage adjustments of prevailing wage shall be good cause justification for the contractor or subcontractor to request a financial adjustment to the contractor's contract for several job categories.

Section 2: Amends RCW 39.12.030 (Contract Specifications Must State Minimum Hourly Rate – Stipulation for Payment – Residential and Commercial Construction Work) to state that the contract shall stipulate that the hourly minimum rate of wage for laborers, workers, or mechanics must be adjusted as necessary to provide that such wage is not less than the latest prevailing wage in effect the time the work is performed. This does not apply to work for housing projects where at least 50% of the residential units are for low-income households or to residential construction.

Section 3: This bill takes effect January 1, 2025.

Quantifying the fiscal impact cannot be completed as data to determine how many prevailing wages would be eligible for increases is unavailable. There is an indeterminate capital budget expenditure impact at this time.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

IV. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

Non-zero but indeterminate cost and/or savings. Please see discussion.

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

It is assumed that additional costs due to uncertain potential increases to prevailing wages during the course of the project will be worked into project costs through adjustments to contracts.

Quantifying the fiscal impact of these higher contract costs cannot be completed as data to determine how prevailing wages will change over time is unavailable. There is an indeterminate expenditure impact at this time.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.