Multiple Agency Fiscal Note Summary

Bill Number: 5393 2S SB Title: Health provider contracting

Estimated Cash Receipts

NONE

Estimated Operating Expenditures

| Agency Name | | 2023-25 | | | | 2025-27 | | | | 2027-29 | | | |
|--|------|----------|-------------|-----------|------|----------|-------------|---------|------|----------|-------------|---------|--|
| | FTEs | GF-State | NGF-Outlook | Total | FTEs | GF-State | NGF-Outlook | Total | FTEs | GF-State | NGF-Outlook | Total | |
| Office of Attorney General | .0 | 80,000 | 80,000 | 80,000 | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | |
| Washington State Health Care Authority | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | |
| Office of Insurance Commissioner | 4.4 | 0 | 0 | 1,284,774 | 3.9 | 0 | 0 | 997,690 | 3.9 | 0 | 0 | 997,690 | |
| Total \$ | 4.4 | 80,000 | 80,000 | 1,364,774 | 3.9 | 0 | 0 | 997,690 | 3.9 | 0 | 0 | 997,690 | |

Estimated Capital Budget Expenditures

| Agency Name | 2023-25 | | | | 2025-27 | ! | 2027-29 | | | |
|---|---------|-------|-------|-------------|---------|-------|---------|-------|-------|--|
| | FTEs | Bonds | Total | FTEs | Bonds | Total | FTEs | Bonds | Total | |
| Office of Attorney General | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 | |
| Washington State Health Care Authority | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 | |
| Office of Insurance Commissioner | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 | |
| Total \$ | 0.0 | 0 | 0 | 0.0 | 0 | 0 | 0.0 | 0 | 0 | |

Estimated Capital Budget Breakout

NONE

| Prepared by: Cheri Keller, OFM | Phone: | Date Published: |
|--------------------------------|----------------|-----------------|
| | (360) 584-2207 | Final 3/21/2023 |

Individual State Agency Fiscal Note

| Bill Number: | 5393 2S SB | Title: | Health provider co | ntracting | | Agency: 100-Office of Attorney General | | |
|-----------------------------|---|----------------|---|-------------------|---------------|---|---------------|--------------------|
| Part I: Esti | | ' | | | | | | |
| No Fisca | 1 Impact | | | | | | | |
| Estimated Cash | Receipts to: | | | | | | | |
| NONE | | | | | | | | |
| Estimated Ope | rating Expenditu | res from: | | | | | | |
| | | | FY 2024 | FY 2025 | 2023-2 | 5 20 | 25-27 | 2027-29 |
| Account General Fund- | State 001-1 | | 80,000 | 0 | 80 | 000 | 0 | 0 |
| General Fund- | State 001-1 | Total \$ | 80,000 | 0 | | 000 | 0 | 0 |
| | | | | | | | | |
| and alternate Check applica | ranges (if appropria able boxes and foll mpact is greater the | te), are explo | a this page represent the ained in Part II. conding instructions: per fiscal year in the | | | | | |
| If fiscal is | mpact is less than | \$50,000 per | r fiscal year in the cu | rrent biennium or | in subsequen | t biennia, con | nplete this p | page only (Part I) |
| Capital b | udget impact, com | plete Part I | V. | | | | | |
| Requires | new rule making, | complete P | art V. | | | | | |
| Legislative C | Contact: Sandy S | Stith | |] | Phone: 786-7 | 710 | Date: 02/ | 24/2023 |
| Agency Prep | aration: Dave M | Ierchant | |] | Phone: 360-7: | 53-1620 | Date: 03/ | /06/2023 |
| Agency Appr | roval: Edd Gig | ger | |] | Phone: 360-5 | 86-2104 | Date: 03/ | /06/2023 |
| OFM Review | : Cheri K | Celler | |] | Phone: (360) | 584-2207 | Date: 03/ | /07/2023 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1 (Findings). Health care costs are rising. Consolidation of health care providers and certain anticompetitive practices contribute to rising costs. Need to prohibit use of certain contract provisions that contribute to consolidation and reduce competition.

Section 2 (New Section to RCW 48.43). For health plans issued or renewed after 1/1/2024, the bill bans certain anti-competitive contractual clauses, with numerous exceptions, including for state sponsored plans, critical access hospitals. Definitions at end of section.

Section 3 (Amending RCW 41.05.017). Office of Insurance Commissioner (OIC), in collaboration with Attorney General's Office (AGO), will study regulatory approaches taken by other states to address affordability and access to health care issues, and issue a report by 12/31/2023.

Section 4. Adds Section 2 of this bill to list of health plans subject to various regulatory statutes.

Section 5 (Rulemaking). OIC rule making authorized.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Attorney General's Office (AGO) Administrative Division activities are funded with General Fund-State dollars. No cash receipt impact. There is no client agency to bill for legal services.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Attorney General's Office (AGO) Agency Assumptions:

This bill is assumed effective 90 days after the end of the 2023 legislative session.

1. Assumptions for the AGO Administrative Division's (ADM) Legal Services:

Section 3 requires the Office of Insurance Commission (OIC), in collaboration with the AGO, to study regulatory approaches used by other states to address affordability of health plan rates and the impact of anticompetitive behaviors on health care affordability. OIC is authorized to contract with a third party to conduct all or any portion of the study. The report and any recommendations must be submitted to the relevant policy and fiscal committees of the legislature by December 1, 2023. Given the relatively short timeframe for completion of the study, OIC anticipates contracting for consulting assistance with this work. AGO will also contract the work required for this report. AGO assumes \$80,000 in Special Assistant Attorney General (SAAG) or consultant expenses.

ADM total workload impact:

FY 2024: \$80,000 for direct costs for SAAG or consultant.

The Attorney General's Office (AGO) Consumer Protection Division (CPR) has reviewed this bill and determined it

Bill # 5393 2S SB

will not significantly increase or decrease the division's workload. New legal services are nominal and costs are not included in this request.

- 3. The AGO Solicitor General's Office (SGO) has reviewed this bill and determined it will not significantly increase or decrease the division's workload. New legal services are nominal and costs are not included in this request.
- 4. The AGO Government Compliance & Enforcement Division (GCE) has reviewed this bill and determined it will not significantly increase or decrease the division's workload in representing the Office of the Insurance Commissioner (OIC).

GCE provides legal advice and litigation support to OIC. This bill would prohibit certain anticompetitive clauses in provider contracts between health plan carriers and hospitals or their affiliates, if that provider contract would impact health plans issued or renewed after January 1, 2024. This bill would not apply to most health plans that are not regulated by OIC. The bill would also require OIC, in collaboration with the AGO, to study regulatory approaches in other states to address affordability and anticompetitive behaviors. Finally, OIC would have rulemaking authority.

GCE would be asked for some small amount of legal advice relating to the implementation and rulemaking authorized by this bill. However, new legal services are nominal and costs are not included in this request.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

| Account | Account Title | Type | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|---------|---------------|----------|---------|---------|---------|---------|---------|
| 001-1 | General Fund | State | 80,000 | 0 | 80,000 | 0 | 0 |
| | | Total \$ | 80,000 | 0 | 80,000 | 0 | 0 |

III. B - Expenditures by Object Or Purpose

| i | FY 2024 I | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|--------------------------------------|-----------|---------|---------|---------|---------|
| FTE Staff Years | | | | | |
| A-Salaries and Wages | | | | | |
| B-Employee Benefits | | | | | |
| C-Professional Service Contracts | 80,000 | | 80,000 | | |
| E-Goods and Other Services | | | | | |
| G-Travel | | | | | |
| J-Capital Outlays | | | | | |
| M-Inter Agency/Fund Transfers | | | | | |
| N-Grants, Benefits & Client Services | | | | | |
| P-Debt Service | | | | | |
| S-Interagency Reimbursements | | | | | |
| T-Intra-Agency Reimbursements | | | | | |
| 9- | | | | | |
| Total \$ | 80,000 | 0 | 80,000 | 0 | 0 |

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

| Program | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|-----------------------------------|---------|---------|---------|---------|---------|
| Headquarters Administration (ADM) | 80,000 | | 80,000 | | |
| Total \$ | 80,000 | | 80,000 | | |

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

| Bill Number: 5393 2S | SB Title: | Health provider contracting | Agency | : 107-Washington State Health Care Authority |
|---|-----------------------|---|-----------------------------|---|
| Part I: Estimates | • | | • | |
| X No Fiscal Impact | | | | |
| Estimated Cash Receipts | to: | | | |
| NONE | | | | |
| Estimated Operating Exp NONE | penditures from: | | | |
| Estimated Capital Budge | t Impact: | | | |
| NONE | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| | | | | |
| The cash receipts and exp and alternate ranges (if a | | this page represent the most likely fisca | l impact. Factors impacting | the precision of these estimates, |
| Check applicable boxes | | | | |
| | eater than \$50,000] | per fiscal year in the current bienniu | m or in subsequent bienni | a, complete entire fiscal note |
| form Parts I-V. If fiscal impact is le | ss than \$50,000 per | fiscal year in the current biennium | or in subsequent biennia. | complete this page only (Part I) |
| Capital budget impa | • | • | 1 | 1 18 3 |
| Requires new rule n | - | | | |
| Requires new rule in | making, complete Pa | art V. | | |
| | Sandy Stith | | Phone: 786-7710 | Date: 02/24/2023 |
| | Kate LaBelle | | Phone: 360-725-1918 | Date: 03/01/2023 |
| | Tanya Deuel | | Phone: 360-725-0908 | Date: 03/01/2023 |
| OFM Review: | Marcus Ehrlander | | Phone: (360) 489-4327 | Date: 03/01/2023 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached narrative.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached narrative.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached narrative.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Bill # 5393 2S SB

Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

HCA Fiscal Note

Bill Number: 5393 2SSB HCA Request #: 23-165

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

This bill varies from the previous bill in the following ways:

Removes provisions limiting the prohibition on anti-steering and anti-tiering clauses to carrier networks where tiering is based on quality metrics. This version of the bill removes exceptions for all-or-nothing clauses and clauses that set provider compensation agreements for affiliates outside the network. Restores the provision requiring carriers to file a declaration with Office of the Insurance Commissioner (OIC).

<u>Section 2</u> of this bill adds a new section to RCW 48.43 (Insurance Reform) to prohibit certain contract clauses for health plans issued or renewed after January 1, 2024, where such contracts are between a hospital or any affiliate of a hospital and a health carrier. This bill prohibits contracting clauses that include all-or-nothing, anti-steering, and anti-tiering. This bill prohibits contracting clauses that sets provider compensation agreements or other terms for hospital affiliates not included as participating providers.

<u>Section 4</u> of this bill adds language to RCW 41.05.017 (Provisions applicable to health plans offered under this chapter) that requires health carriers to comply with Section 2 of this bill, opting the self-insured Uniform Medical Plan in alignment with Section 2 of this bill.

II. B - Cash Receipts Impact

None

II. C - Expenditures

Public Employee Benefits Board (PEBB) and School Employee Benefits Board (SEBB) Fiscal Impacts

No fiscal impact.

<u>Section 2</u> of this bill adds a new section to RCW 48.43 which applies various prohibited clauses in the fully insured health carrier's future contracting and negotiations between a health carrier and hospitals and hospital affiliates.

Section 4 of this bill amends 41.05.017 that requires health plans to comply with Section 2 of this bill.

RCW 48.43 governs the fully insured health plans offered by the Public Employee Benefit Board (PEBB) and School Employees Benefits Board (SEBB) programs. This bill applies to the self-insured Uniform Medical Plans (UMP) established and governed by RCW 41.05, State Health Care Authority, which are offered in the PEBB and SEBB programs. The current UMP third party administrator (TPA) is Regence, which would be required to comply with the requirements of Section 2 this bill for its commercial plans offered in the state. This bill encourages competitive negotiations in the market and Health Care Authority (HCA) does not foresee immediate impacts to rates.

Additionally, the HCA assumes that the OIC review of Regence's provider contracts for compliance with the provisions in the bill will also serve as the primary audit for compliance in provider contracting for

Prepared by: Kate LaBelle Page 1 12:39 PM 03/01/23

HCA Fiscal Note

Bill Number: 5393 2SSB HCA Request #: 23-165

UMP, because the same core provider contract provisions are used for both UMP and the Regence's commercial plans. HCA would only complete additional reviews if otherwise notified of a concern from external sources, or a concern is identified in the regular course of managing provisions of the TPA contract. Thus, there is no change in workload anticipated for the HCA, and no additional staffing resources are necessary.

Medicaid

No fiscal impact.

No impacts on the Medicaid lines of business because this legislation places the requirements under RCW 48.43 and 41.05.

Part IV: Capital Budget Impact

None

Part V: New Rule Making Required

None

Individual State Agency Fiscal Note

| | Title: | Health provider co | ontracting | Ag | ency: 160-Office of Commissione | |
|---|--|---|---------------------------------------|-----------------------|---|-----------------------------------|
| Part I: Estimates | | | | | | |
| No Fiscal Impact | | | | | | |
| Estimated Cash Receipts to: | | | | | | |
| NONE | | | | | | |
| Estimated Operating Expenditu | ires from: | | | | | |
| | | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
| FTE Staff Years | | 4.9 | 3.9 | 4.4 | 3.9 | 3.9 |
| Account | | | | | | |
| Insurance Commissioners Regul | atory | 785,929 | 498,845 | 1,284,774 | 997,690 | 997,690 |
| Account-State 138-1 | Total \$ | 785,929 | 498,845 | 1,284,774 | 997,690 | 997,690 |
| | _ | | | | | |
| NONE | | | | | | |
| The cash receipts and expenditure | | | e most likely fîscal in | npact. Factors impe | acting the precision of | these estimates, |
| The cash receipts and expenditure and alternate ranges (if appropria | ate), are expla | ined in Part II. | | npact. Factors impe | acting the precision of | these estimates, |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol | ate), are expla low correspo | ined in Part II. onding instructions: | | | | |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol X If fiscal impact is greater the form Parts I-V. | ate), are expla low correspo an \$50,000 j | ined in Part II. conding instructions: per fiscal year in the | e current biennium | or in subsequent l | viennia, complete ent | tire fiscal note |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol | ate), are expla low correspo an \$50,000 j | ined in Part II. conding instructions: per fiscal year in the | e current biennium | or in subsequent l | viennia, complete ent | tire fiscal note |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol X If fiscal impact is greater the form Parts I-V. | low correspo an \$50,000 per | ined in Part II. conding instructions: per fiscal year in the | e current biennium | or in subsequent l | viennia, complete ent | tire fiscal note |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol X If fiscal impact is greater the form Parts I-V. If fiscal impact is less than | low correspo an \$50,000 p \$50,000 per | onding instructions: per fiscal year in the fiscal year in the | e current biennium | or in subsequent l | viennia, complete ent | tire fiscal note |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol X If fiscal impact is greater the form Parts I-V. If fiscal impact is less than Capital budget impact, com | ate), are explaid low corresponding \$50,000 per splete Part I's complete Part | onding instructions: per fiscal year in the fiscal year in the | current biennium | or in subsequent l | viennia, complete ent | tire fiscal note age only (Part I |
| The cash receipts and expenditure and alternate ranges (if appropriate Check applicable boxes and fol X If fiscal impact is greater the form Parts I-V. If fiscal impact is less than Capital budget impact, com X Requires new rule making, | ate), are explaid low corresponding \$50,000 per splete Part I's complete Part Stith | onding instructions: per fiscal year in the fiscal year in the | e current biennium urrent biennium or | or in subsequent bien | nnia, complete ent nnia, complete this p | tire fiscal note age only (Part I |

Jason Brown

OFM Review:

Date: 03/02/2023

Phone: (360) 742-7277

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2(1), except as provided in subsections (2), (3), and (4) of this section, for health plans issued or renewed on or after January 1, 2024, prohibits a provider contract between a hospital or any affiliate of a hospital and a health carrier from directly including any of the following provisions: An all-or-nothing clause; an antisteering clause; an antitiering clause; or any clause that sets provider compensation agreements or other terms for affiliates of the hospital that have not contracted with a carrier, or a carrier's contractor or subcontractor, to provide health care service to enrollees.

Section 2(2) requires, if a health carrier voluntarily agrees to contract with other hospitals owned or controlled by the same single entity under subsection 2(1)(a), the health carrier to file a declaration with the Office of Insurance Commissioner (OIC).

Section 2(3) provides that subsections (1)(a) and (d) do not apply if those subsections would prevent a hospital, provider, or health carrier from participating in a state-sponsored health care program, federally funded health care program, or state or federal grant opportunity; or prevent a hospital and health carrier from participating in a value-based purchasing arrangement structured to increase appropriate utilization, improve health outcomes, and contain health care costs.

Section 2(5) directs that Section 2 does not apply to independent health care provider groups including, but not limited to, emergency physicians, anesthesiologists, radiologists, pathologists, and hospitalists, that contract with hospitals to provide facility-based services and are not otherwise affiliated with a hospital.

Section 3 requires the OIC, in collaboration with the Office of the Attorney General, to study regulatory approaches used by other states to address affordability of health plan rates and the impact of anticompetitive behaviors on health care affordability. The OIC is authorized to contract with a third party to conduct all or any portion of the study. The report and any recommendations must be submitted to the relevant policy and fiscal committees of the legislature by December 1, 2023.

Section 5 authorizes the OIC to adopt rules necessary to implement the act.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Section 2(1), except as provided in subsections (2), (3), and (4) of this section, for health plans issued or renewed on or after January 1, 2024, prohibits a provider contract between a hospital or any affiliate of a hospital and a health carrier from directly including any of the following provisions: An all-or-nothing clause; an antisteering clause; an antitiering clause; or any clause that sets provider compensation agreements or other terms for affiliates of the hospital that have not contracted with a carrier, or a carrier's contractor or subcontractor, to provide health care service to enrollees.

Section 2(2) requires, if a health carrier voluntarily agrees to contract with other hospitals owned or controlled by the same single entity under subsection 2(1)(a), the health carrier to file a declaration with the Office of Insurance Commissioner (OIC).

Section 2(3) provides that subsections (1)(a) and (d) do not apply if those subsections would prevent a hospital, provider, or health carrier from participating in a state-sponsored health care program, federally funded health care program, or state or federal grant opportunity; or prevent a hospital and health carrier from participating in a value-based purchasing arrangement structured to increase appropriate utilization, improve health outcomes, and contain health care costs. Medicaid provider contracts are filed for review with the OIC, and section 2(3)(a) would impact the content of those contracts.

Section 2(5) directs that Section 2 does not apply to independent health care provider groups including, but not limited to, emergency physicians, anesthesiologists, radiologists, pathologists, and hospitalists, that contract with hospitals to provide facility-based services and are not otherwise affiliated with a hospital.

Sections 2(1), 2(2), 2(3), and 4 will require the OIC to develop and apply a new review standard for health provider contracts. Currently, hospital delivery systems are permitted to negotiate a single provider contract and compensation exhibit for an entire hospital delivery system (meaning multiple hospitals and/or affiliates) or negotiate single hospital-by-hospital contracts and compensation exhibits with a health carrier. Health carriers file approximately 575 hospital provider contracts each year and it takes approximately two hours of review time per filing. As a result of this bill, the total review time per filing will increase to 4 hours beginning in FY2024 requiring an additional 1,150 hours (575 provider contract filings x 2 additional hours of review) of a Functional Program Analyst 4 (FPA4) (190 hours) and a Functional Program Analyst 3 (FPA3) (960 hours). Additionally, the OIC assumes health carriers will convert some of their previous contracts to individual contracts with an average of 10 entities that were previously included in a single provider contract. It is estimated that 50% of the current provider contracts filed will include affiliate requirements and of that 50%, half will file declarations to voluntarily contract with the hospital's affiliates as provided in Section 2(2) and half will result in health carriers entering into new contracts with 10 hospital delivery system entities, i.e. hospitals or affiliated entities. Therefore, it is anticipated an additional 1,269 hospital provider contracts (575 provider contract filings x 25% x 10 new entities = 1,438 less 169 (the original 25%)) will be filed each year, beginning in FY2024, requiring 5,076 hours (1,269 filings x 4 hours) of a FPA4 (761 hours) and FPA3 (4,315 hours). The OIC will also require one-time costs, in FY2024, of 16 hours of a FPA4 to develop new review standards, update checklist documents and filing instructions, and train staff.

The provisions in Sections 2 and 4 will lead to an increase in enforcement actions. The OIC anticipates an average of two additional enforcement action per year to address allegations specific to health provider contracts. Enforcement actions require the equivalent of approximately 40 hours per case requiring 80 hours (2 cases x 40 hours) of an Insurance Enforcement Specialist beginning in FY2024.

Section 3 requires the OIC, in collaboration with the office of the Attorney General, to study regulatory approaches used by other states to address affordability of health plan rates and the impact of anticompetitive behaviors on health care affordability. The OIC is authorized to contract with a third party to conduct all or any portion of the study. The report and any recommendations must be submitted to the relevant policy and fiscal committees of the legislature by December 1, 2023. Given the relatively short timeframe for completion of the study, OIC anticipates contracting for consulting assistance with this work. It is estimated that 340 hours of consulting services will be necessary at a rate of \$300 per hour, for a total of \$102,000 (340 hours x \$300/hour) in FY2024. In FY2024, the OIC will also require study/contract management of 120 hours of a Senior Policy Analyst and subject matter expertise requiring 60 hours of a Provider Network Oversight Manager, 60 hours of an Actuary 4, and 30 hours of an Insurance Enforcement Specialist.

Section 5 authorizes the OIC to adopt rules necessary to implement the act. 'Complex' rulemaking, in FY2024, will be required.

Ongoing Costs:

Salary, benefits and associated costs for 3.26 FTE Functional Program Analyst 3, .59 FTE Functional Program Analyst 4, and .05 FTE Insurance Enforcement Specialist.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

| Account | Account Title | Type | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|---------|--------------------|----------|---------|---------|-----------|---------|---------|
| 138-1 | Insurance | State | 785,929 | 498,845 | 1,284,774 | 997,690 | 997,690 |
| | Commissioners | | | | | | |
| | Regulatory Account | | | | | | |
| | | Total \$ | 785,929 | 498,845 | 1,284,774 | 997,690 | 997,690 |

III. B - Expenditures by Object Or Purpose

| | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|--------------------------------------|---------|---------|-----------|---------|---------|
| FTE Staff Years | 4.9 | 3.9 | 4.4 | 3.9 | 3.9 |
| A-Salaries and Wages | 398,976 | 291,566 | 690,542 | 583,132 | 583,132 |
| B-Employee Benefits | 140,967 | 107,510 | 248,477 | 215,020 | 215,020 |
| C-Professional Service Contracts | 102,000 | | 102,000 | | |
| E-Goods and Other Services | 134,986 | 99,769 | 234,755 | 199,538 | 199,538 |
| G-Travel | | | | | |
| J-Capital Outlays | 9,000 | | 9,000 | | |
| M-Inter Agency/Fund Transfers | | | | | |
| N-Grants, Benefits & Client Services | | | | | |
| P-Debt Service | | | | | |
| S-Interagency Reimbursements | | | | | |
| T-Intra-Agency Reimbursements | | | | | |
| 9- | | | | | |
| Total \$ | 785,929 | 498,845 | 1,284,774 | 997,690 | 997,690 |

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

| Job Classification | Salary | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|------------------------------------|---------|---------|---------|---------|---------|---------|
| Actuary 4 | 196,812 | 0.0 | | 0.0 | | |
| Functional Program Analyst 3 | 73,260 | 3.3 | 3.3 | 3.3 | 3.3 | 3.3 |
| Functional Program Analyst 4 | 80,952 | 0.8 | 0.6 | 0.7 | 0.6 | 0.6 |
| Insurance Enforcement Specialist | 99,516 | 0.1 | 0.1 | 0.1 | 0.1 | 0.1 |
| Provider Network Oversight Manager | 115,788 | 0.0 | | 0.0 | | |
| Senior Policy Analyst | 108,432 | 0.7 | | 0.4 | | |
| Total FTEs | | 4.9 | 3.9 | 4.4 | 3.9 | 3.9 |

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Section 5 authorizes the Office of Insurance Commissioner to adopt rules necessary to implement this act. 'Complex' rulemaking, in FY2024, will be required.