

# Multiple Agency Fiscal Note Summary

<b>Bill Number:</b> 1746 2S HB AMS ENET S2542.1	<b>Title:</b> State broadband map
--	-----------------------------------

## Estimated Cash Receipts

NONE

Agency Name	2023-25		2025-27		2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.					
Local Gov. Total						

## Estimated Operating Expenditures

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Department of Commerce	2.4	1,157,009	1,157,009	1,157,009	2.4	1,068,840	1,068,840	1,068,840	2.4	1,068,840	1,068,840	1,068,840
Department of Commerce	In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note.											
<b>Total \$</b>	<b>2.4</b>	<b>1,157,009</b>	<b>1,157,009</b>	<b>1,157,009</b>	<b>2.4</b>	<b>1,068,840</b>	<b>1,068,840</b>	<b>1,068,840</b>	<b>2.4</b>	<b>1,068,840</b>	<b>1,068,840</b>	<b>1,068,840</b>

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Local Gov. Total									

## Estimated Capital Budget Expenditures

Agency Name	2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Department of Commerce	.0	0	0	.0	0	0	.0	0	0
<b>Total \$</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>0.0</b>	<b>0</b>	<b>0</b>

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Local Gov. Total									

# Estimated Capital Budget Breakout

NONE

<b>Prepared by:</b> Gwen Stamey, OFM	<b>Phone:</b> (360) 790-1166	<b>Date Published:</b> Revised 4/ 6/2023
--------------------------------------	---------------------------------	---

# Individual State Agency Fiscal Note

Revised

<b>Bill Number:</b> 1746 2S HB AMS ENET S2542.1	<b>Title:</b> State broadband map	<b>Agency:</b> 103-Department of Commerce
--	-----------------------------------	---

## Part I: Estimates

**No Fiscal Impact**

### Estimated Cash Receipts to:

NONE

### Estimated Operating Expenditures from:

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	2.4	2.4	2.4	2.4	2.4
<b>Account</b>					
General Fund-State      001-1	572,589	584,420	1,157,009	1,068,840	1,068,840
<b>Total \$</b>	572,589	584,420	1,157,009	1,068,840	1,068,840

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Angela Kleis	Phone: 360-786-7469	Date: 03/25/2023
Agency Preparation: Buck Lucas	Phone: 360-725-3180	Date: 04/05/2023
Agency Approval: Jason Davidson	Phone: 360-725-5080	Date: 04/05/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 04/06/2023

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.*

Differences between the second substitute bill and the striking amendment (AMS ENET S2542.1):

- Section 1 adds legislative intent.
- Section 2 modifies the requirement for objection eligibility so that potential objectors of proposed broadband projects that apply to the Public Works Board Broadband Program must have submitted data to the Federal Communications Commission (FCC) within the previous year to be eligible. It also modifies the added prioritization criteria for applications from providers that submitted data to the FCC within the previous year.
- Section 3 modifies the State Broadband Office (department) powers and duties to add that it may assist in developing accurate mapping of broadband infrastructure.
- Section 4(1) is modified to require the department to make reasonable efforts to improve federal mapping data, including to maintain an FCC data license; to review and analyze the data under the license; to inform public and private broadband providers, including entities that own or operate broadband infrastructure and satellite infrastructure that they must submit data to the FCC.
- Section 4(2) also provides an option for the department to contract for data verification services in review of the data under the FCC license with the intent to submit bulk challenges to the FCC national broadband map.
- Section 4(6) also provides the authority, subject to appropriation, for the department to develop and maintain an independent state broadband map that indicates serviceable locations and capability of broadband service statewide.
- Section 5 modifies the allowable expenditures from the state broadband account to be used to improve the accuracy of the national broadband map and to submit bulk challenges to it in addition to the authority to develop and maintain a state broadband map.
- Section 8 is added with an effective date for Section 2 and the requirements for the Public Works Board Broadband Program as of January 1, 2024.

The bill would create new fiscal impacts to the department, which would exercise its authority to maintain a license from the FCC for broadband deployment data (Section 4(1)) and, to contract for broadband data verification (section 4(2)). In addition, the bill will reduce the expenditures to develop and maintain a state broadband map, which are now subject to appropriation, but which are maintain in the expenditure analysis that follows as illustrative.

Bill summary:

Section 2 amends RCW 43.155.160 requiring end-user location address information for each Public Works Board (PWB) Broadband Program application. Only objectors that submitted mapping data to the federal communications commission in the previous year may submit an objection to a proposed broadband project that applied for PWB funding. When evaluating applications, applicants that submitted broadband mapping data to the FCC may be given priority.

Section 3 amends RCW 43.330.534 providing the department the authority to assist in developing accurate broadband infrastructure mapping.

Section 4 adds a new section to RCW 43.330 requiring the department to make reasonable efforts to improve federal

mapping data, including to maintain an FCC data license; to review and analyze the data under the license; to inform public and private broadband providers, including entities that own or operate broadband infrastructure and satellite infrastructure that they must submit data to the FCC.

Section 4(3) the department may not award state grants to an entity that did not submit required mapping information during the calendar year of noncompliance as well as the following calendar year. Eligibility for federal funds is not affected by noncompliance.

Section 4(4) the department can share mapping data with contractors or state, tribal, or local partners if a data sharing agreement, as described in RCW 39.26.340 and RCW 39.34.240, as applicable, is used.

Section 4(5) subject to appropriation, the department may contract for private or third-party consultant to develop and maintain the state broadband map.

Section 4(6) subject to amounts appropriated, the department may conduct a survey of broadband infrastructure owned or leased by state agencies to supplement mapping information submitted by providers. State agencies have 120 days to respond to the survey and information submitted is not subject to disclosure.

Section 4(8) the department may adopt rules to implement this section.

Section 5 amends RCW 43.155.165 to permit funds from the state broadband account to be used to improve the accuracy of the national broadband map and to submit bulk challenges to it. Funds may also be used to develop and maintain a state broadband map.

Section 6 amends RCW 42.56.270 to exempt data submitted to develop and maintain the state broadband map from disclosure.

Section 8 adds that Section 2 is effective as of January 1, 2024.

## **II. B - Cash receipts Impact**

*Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.*

## **II. C - Expenditures**

*Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.*

Agency assumptions:

Section 4(1) and 4(2): Agency assumptions and costs to verify state broadband data:

- The department would license data from the federal communications commission (FCC) with the intent to assist in developing an accurate picture of state broadband deployment.
- The department assumes that it would create a broadband data dashboard in collaboration with the department's Information Services team to aid in identifying areas where broadband data verification consultants would be ideally deployed. This effort would be supported by the collection of third-party datasets of provider service availability, rather than contracting with for data verification services

1.0 FTE Commerce Specialist 4 (2,088 hours) in FY24-FY29, to function as an agency expert for a program area such as community enhancement, trade or economic development. Activities may include representing the agency at legislative

hearings or state and national meetings; providing high-level consultative assistance to other recognized experts; developing, negotiating and monitoring complex contracts, including the contract for broadband data verification. This team member will be coordinating with broadband providers and seeking input into broadband data verification efforts; reviewing and analyzing the state broadband database in comparison to submitted FCC data and third-party broadband data, along with coordinating with departmental IT personnel to identify changes in broadband service and those that require data verification; and organizing bulk challenges to the national broadband map.

0.5 FTE IT Applications Developer Sr. (1,044 hours) in FY24-FY29, to design, develop and maintain a database for comparing state broadband data to the data submitted to the FCC, and evaluating areas that likely require data verification.

0.5 FTE IT Data Analyst Journey (1,044 hours) in FY24-FY29, for data analysis, data cleansing, reports, system integrations and testing.

Salaries and Benefits:

FY24: \$265,865

FY25-FY29: \$274,756 each fiscal year

Professional Service Contracts:

Three contracts for data and/or services. (1) A contract for data services to assist with initial development of the state broadband database. (2) An annual license for FCC data.

FY24-FY25: \$200,000 each fiscal year

FY26-FY29: \$150,000 each fiscal year

Goods and Services:

FY24: \$19,254

FY25-FY29: \$19,269 each fiscal year

Intra-agency Reimbursements:

FY24: \$87,470

FY25-FY29: \$90,395 each fiscal year

Note: Standard goods and services costs include supplies and materials, employee development and training, Attorney General costs, central services charges and agency administration.

=====  
Total costs

FY24: \$572,589

FY25: \$584,420

FY26-FY29: \$534,420 each fiscal year  
=====

Section 4 (5): Illustrative agency assumptions and costs to develop and maintain a state broadband map:

- The work to develop and maintain a state broadband map is subject to appropriation and for illustrative purposes, the

assumptions and costs that follow outline implementation details.

- The department assumes beginning the work to develop and maintain a state broadband map in July 1, 2023.
- In this illustration, the department assumes operational and staffing efficiencies with the work to verify data submitted by covered agencies to the FCC. This includes the ability to leverage the required departmental staff to review and analyze FCC data and to manage the data verification contract, in addition to the department's Information Services team.
- Based on the FCC's Broadband Data Collection schedule, the department would require data to be submitted within 15 days of September 1, 2023 (for June 30, 2023 data) and March 1, 2024 (for December 31, 2023 data) for data verification efforts. The department assumes this will remain the general data reporting schedule and will update it as the FCC updates it.
- The department would conduct outreach, engagement and procurement activities in June of the appropriation year so that the collection of granular broadband availability data can meet the current data filing schedule, and to create an initial state fabric for the first operational state map by July 1 of the next calendar year after the appropriation.

1.0 FTE Management Analyst 5 (2,088 hours) in FY24-FY29, to coordinate with Information Services on data collection, synthesis, and creation of the state broadband map; to provide expert level advice and consultation to executive management, internal departments and outside organizations with varying issues, diverse and conflicting interests. Expert level expectations includes performing proactive intervention and/or providing solutions having statewide or precedent setting impact; serving as the agency representative for business analysis teams or projects with other public and private entities concerning business operations on behalf of executive management; and implementing process improvement solutions to the state broadband map, and providing support for the bulk challenges submittals twice annually.

0.10 FTE WMS 2 (209 hours) in FY24-FY29, to provide leadership, oversight, supervision, rules coordination and decision making over all elements of the program. Staff provide expert policy advice or consultation on a range of issues specific to the program and to areas that have agency wide implications.

0.50 FTE IT Applications Developer Sr. (1,044 hours) in FY24-FY29, to design, develop and maintain the state broadband map.

#### Salaries and Benefits:

FY24: \$220,789

FY25-FY29: \$228,147 each fiscal year

#### Professional Service Contracts:

A contract for GIS services to assist with initial development of the state broadband map and add appropriate data layers.

FY24-FY25: \$100,000 each fiscal year

#### Goods and Services:

FY24: \$21,299

FY25: \$21,312

FY26-FY29: \$17,112 each fiscal year

#### Travel:

Outreach to public and private broadband providers, communities and residents during development of the state broadband map, including the first year of operability to raise awareness, provide community demonstrations, and other coordination

efforts to verify accuracy of location information submitted by providers.

FY24-FY25: \$9,925 each fiscal year

Equipment:

The department assumes standard workstations in FY24 and replacement computer in FY28.

FY24: \$5,000

FY28: \$2,400

Intra-agency Reimbursements:

FY24: \$72,640

FY25-FY29: \$75,060 each fiscal year

Note: Standard goods and services costs include supplies and materials, employee development and training, Attorney General costs, central services charges and agency administration.

=====  
Total illustrative costs to develop and maintain a state broadband map:

FY24: \$429,653

FY25: \$434,444

FY26-FY27: \$320,319 each fiscal year

FY28: \$322,719

FY29: \$320,319

### Part III: Expenditure Detail

#### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	572,589	584,420	1,157,009	1,068,840	1,068,840
<b>Total \$</b>			572,589	584,420	1,157,009	1,068,840	1,068,840

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	2.4	2.4	2.4	2.4	2.4
A-Salaries and Wages	201,072	207,103	408,175	414,206	414,206
B-Employee Benefits	64,793	67,653	132,446	135,306	135,306
C-Professional Service Contracts	200,000	200,000	400,000	300,000	300,000
E-Goods and Other Services	19,254	19,269	38,523	38,538	38,538
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	87,470	90,395	177,865	180,790	180,790
9-					
<b>Total \$</b>	572,589	584,420	1,157,009	1,068,840	1,068,840

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.



**III. C - Operating FTE Detail:** *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Administrative Services - Indirect	111,168	0.4	0.4	0.4	0.4	0.4
Commerce Specialist 4	86,212	1.0	1.0	1.0	1.0	1.0
IT App Development	120,457	0.5	0.5	0.5	0.5	0.5
IT Data Management	109,262	0.5	0.5	0.5	0.5	0.5
<b>Total FTEs</b>		2.4	2.4	2.4	2.4	2.4

**III. D - Expenditures By Program (optional)**

NONE

**Part IV: Capital Budget Impact**

**IV. A - Capital Budget Expenditures**

NONE

**IV. B - Expenditures by Object Or Purpose**

NONE

**IV. C - Capital Budget Breakout**

*Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.*

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*

The department may adopt rules to implement state broadband mapping requirements to Title 365 WAC.

# LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

<b>Bill Number:</b> 1746 2S HB AMS ENET S2542.1	<b>Title:</b> State broadband map
--	-----------------------------------

## Part I: Jurisdiction

Location, type or status of political subdivision defines range of fiscal impacts.

### Legislation Impacts:

- Cities: Cities that choose to apply for broadband grant funding.
- Counties: Counties that choose to apply for broadband grant funding.
- Special Districts: Public utility districts that choose to apply for broadband grant funding.
- Specific jurisdictions only:
- Variance occurs due to:

## Part II: Estimates

- No fiscal impacts.
- Expenditures represent one-time costs:
- Legislation provides local option:
- Key variables cannot be estimated with certainty at this time: The amount of funding to be appropriated for the grant program, the number of applicants, and the amount(s) applied for.

### Estimated revenue impacts to:

**Non-zero but indeterminate cost and/or savings. Please see discussion.**

### Estimated expenditure impacts to:

**Non-zero but indeterminate cost and/or savings. Please see discussion.**

## Part III: Preparation and Approval

Fiscal Note Analyst: Kristine Williams	Phone: (564) 669-3002	Date: 03/28/2023
Leg. Committee Contact: Angela Kleis	Phone: 360-786-7469	Date: 03/25/2023
Agency Approval: Alice Zillah	Phone: 360-725-5035	Date: 03/28/2023
OFM Review: Gwen Stamey	Phone: (360) 790-1166	Date: 03/30/2023

## **Part IV: Analysis**

### **A. SUMMARY OF BILL**

*Description of the bill with an emphasis on how it impacts local government.*

This note is on 1746 2S HB AMS ENET S2542.1 and compares it to 1746 2SHB.

#### **CHANGES BETWEEN THIS VERSION AND THE PREVIOUS BILL VERSION**

This amended version of the bill includes administrative changes which modify the authority and duties of the Statewide Broadband Office (SBO).

These changes include:

Sec.1 adds a new section stating the legislature's intent.

Sec.2 (8) amends RCW 43.155.160 to allow broadband service providers who have submitted mapping data to the Federal Communications Commission (FCC) within the previous year to submit proposed project objections to the Public Works Board (board) and removes the requirement that these providers submit this mapping data directly to the SBO. This section is also amended to allow the board to prioritize applications that are submitted by providers that submit mapping data to the FCC.

Sec.4 adds a new section to chapter 43.330 RCW which details the duties of the SBO. These duties are amended to allow the SBO to assist in developing accurate mapping of broadband infrastructure, rather than developing a state broadband map or to participate in federal mapping efforts. The SBO is required to maintain a license from the FCC for broadband deployment data. The SBO may also develop and maintain an independent state broadband map, subject to the appropriation of funds for this specific purpose.

Sec.5 amends RCW 43.155.165 to remove provisions in the previous bill which specify that the Department of Commerce, including the SBO, is the single eligible entity in the state for federal broadband mapping activities.

Sec.6 amends RCW 42.56.270 to remove the requirement for the SBO to develop and maintain a state broadband map.

Sec.8 adds a new section providing an effective date of January 1, 2024, for the section which amends the board's competitive grant and loan program.

These changes do not impact the fiscal impacts discussed below.

#### **SUMMARY OF CURRENT BILL VERSION**

This legislation will require the State Broadband Office (SBO) to make certain efforts to improve the mapping of broadband infrastructure in the state. The bill outlines the authority and responsibilities of the SBO and the objection process for existing broadband service providers. The amended bill allows the Public Works Board to assign priority to applicants that have supplied mapping data to the FCC.

### **B. SUMMARY OF EXPENDITURE IMPACTS**

*Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.*

The SBO has limited resources available to assist local governments with grant writing services. These resources cannot be used to apply to state or local funding sources. It is assumed that local governments will incur costs associated with preparing and submitting a competitive grant application. These costs may include staff time needed to collect and analyze broadband service information from "covered entities" (although the Washington State Association of Counties reports that this data has mostly already been gathered by counties). Costs may also be incurred to conduct community outreach prior to submitting the pre-application and, if selected, the final application. These costs are unknown and

indeterminate.

## **C. SUMMARY OF REVENUE IMPACTS**

*Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.*

This legislation amends provisions that would allow the Public Works Board to prioritize applications from broadband service providers who submit mapping data. While the bill encourages public-private partnerships that increase the deployment and adoption of broadband service and applications, including those that provide service to rural and unserved areas of the state, it is unknown how new funding priorities will affect the distribution of grant funding between applicants or the development of new partnerships, the number of new applicants, or the amount distributed to local governments.

### **SOURCES**

Department of Commerce State Broadband Office

Washington State Association of Counties

Local Government fiscal note S HB 1746, 2S HB 1746 (2023)