

Multiple Agency Fiscal Note Summary

Bill Number: 2214 S HB	Title: College grant/public assist.
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Estimated Cash Receipts

Agency Name	2023-25			2025-27			2027-29		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Student Achievement Council	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Total \$	0	0	0	0	0	0	0	0	0

Estimated Operating Expenditures

Agency Name	2023-25				2025-27				2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Department of Social and Health Services	.0	27,000	27,000	27,000	.0	52,000	52,000	52,000	.0	52,000	52,000	52,000
Student Achievement Council	.9	373,000	373,000	373,000	1.7	746,000	746,000	746,000	1.7	746,000	746,000	746,000
Student Achievement Council	In addition to the estimate above,there are additional indeterminate costs and/or savings. Please see individual fiscal note.											
Total \$	0.9	400,000	400,000	400,000	1.7	798,000	798,000	798,000	1.7	798,000	798,000	798,000

Estimated Capital Budget Expenditures

Agency Name	2023-25			2025-27			2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Department of Social and Health Services	.0	0	0	.0	0	0	.0	0	0
Student Achievement Council	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Estimated Capital Budget Breakout

NONE

Prepared by: Ramona Nabors, OFM	Phone: (360) 742-8948	Date Published: Final 2/ 1/2024
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Individual State Agency Fiscal Note

Bill Number: 2214 S HB	Title: College grant/public assist.	Agency: 300-Department of Social and Health Services
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2024	FY 2025	2023-25	2025-27	2027-29
Account					
General Fund-State 001-1	0	27,000	27,000	52,000	52,000
Total \$	0	27,000	27,000	52,000	52,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☒ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Kate Henry	Phone: 360-786-7349	Date: 01/26/2024
Agency Preparation: Seth Nathan	Phone: 360-902-0001	Date: 02/01/2024
Agency Approval: Dan Winkley	Phone: 360-902-8236	Date: 02/01/2024
OFM Review: Anna Minor	Phone: (360) 790-2951	Date: 02/01/2024

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill relates to permitting beneficiaries of public assistance programs to automatically qualify as income-eligible for the purpose of receiving the Washington College Grant.

Section 1(5) expands eligibility for the Washington college grant to students who receive Washington Basic Food program benefits under chapter 74.04 RCW, or Washington Food Assistance Program benefits under RCW 74.08A.120.

Section 3 requires the Washington Student Achievement Council (WSAC) to collaborate with the Department of Social and Health Services (DSHS) to notify individuals receiving public assistance benefits of their eligibility for the Washington College Grant (WCG) program.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

No cash receipts.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

WSAC is required to collaborate with DSHS to facilitate individual-level notification regarding Washington College Grant (WCG) eligibility to students in the 10th through 12th grade who are members of assistance units receiving certain benefits, beginning in the 2025-26 academic year. This bill expands that provision to include the Supplemental Nutrition Assistance Program (SNAP) and the state-funded Food Assistance Program (FAP). Individual-level outreach to recipients of the SNAP and FAP programs must be facilitated by DSHS in order to remain in compliance with federal regulations. DSHS Economic Services Administration (ESA) continues to pursue permission from federal partners to share individual-level SNAP data consistent with the intent of the bill. Since approval from federal partners has not yet been granted, this fiscal note assumes ESA will conduct outreach on WSAC's behalf.

ESA assumes outreach would be achieved via a mailer, which would be performed within existing staffing resources, with additional material and postage costs.

ESA estimates 56,811 newly-eligible Basic Food recipients will receive mailers regarding WCG eligibility each year. The ESA Management Accountability and Program Statistics (EMAPS) data warehouse reports that 18,937 students in the 10th grade received SNAP/FAP during the 2020-21 school year - this number was multiplied by three to account in total for eligible students in the 10th, 11th, and 12th grade.

ESA estimates a cost of \$0.45 per mailing. This includes costs for postage, envelopes, and tri-fold letters:

- Postage: \$0.31 per mailing - provided by the Department of Enterprise Services
- Tri-Fold Letters: \$0.11 per mailing - provided by the Department of Enterprise Services
- Envelopes: \$0.03 per mailing - provided by the Office of Innovation, Strategy, and Visual Communications
- Total Cost: \$0.45 per mailing

ESA estimates total mailing costs to be \$26,000 in Fiscal Year 2025 and beyond. This is calculated by multiplying the cost of

each mailing by the number of recipients:

- \$0.45 per mailing * 56,811 recipients = \$25,565 total annual mailing costs

ESA estimates translation costs to be \$1,000 in FY 2025. This assumes costs for a 350-word translation, translated into 8 different languages, as well as costs for Visual Communications (VC) staff time at a rate of \$125 per hour:

- Words: 350
- Cost per word: \$0.18
- Cost for translation: 350 words * \$0.18 per word = \$63 for translation
- Additional languages: 8
- Additional translation cost: 8 translations * \$63 per translation = \$504 translation costs
- VC staff hours: 5
- VC staff hourly rate: \$125
- VC staff cost: 5 hours * \$125 per hour = \$625 VC staff costs
- Total translation cost: \$63 translation + \$504 additional translations + \$625 VC staff = \$1,192 total translation costs

Summary by FY

- \$27,000 translation and mailing costs in FY 2025
- \$26,000 mailing costs in FY 2026 and beyond

WSAC suggests that a broader population, including SNAP/FAP recipients with at least a high school degree and 3 or fewer years of college, may also be used to estimate this cost. According to EMAPS data, this population is comprised of 419,010 SNAP/FAP recipients. The estimate for outreach to this population is \$189,000 per year, also calculated by multiplying the cost of each mailing by the number of recipients:

- \$0.45 per mailing * 419,010 recipients = \$188,555 total annual mailing costs

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	0	27,000	27,000	52,000	52,000
Total \$			0	27,000	27,000	52,000	52,000

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts					
E-Goods and Other Services		27,000	27,000	52,000	52,000
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	0	27,000	27,000	52,000	52,000

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact**IV. A - Capital Budget Expenditures**

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 2214 S HB	Title: College grant/public assist.	Agency: 340-Student Achievement Council
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.
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Estimated Operating Expenditures from:

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.0	1.7	0.9	1.7	1.7
Account					
General Fund-State 001-1	0	373,000	373,000	746,000	746,000
Total \$	0	373,000	373,000	746,000	746,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☒ Requires new rule making, complete Part V.

Legislative Contact: Kate Henry	Phone: 360-786-7349	Date: 01/26/2024
Agency Preparation: Gabriele Matull Worst	Phone: 3607537841	Date: 01/31/2024
Agency Approval: Brian Richardson	Phone: 360-485-1124	Date: 01/31/2024
OFM Review: Ramona Nabors	Phone: (360) 742-8948	Date: 02/01/2024

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SHB 2214 is an expansion of the Washington College Grant (WCG) as it will make clients of the Washington Basic Food Program (SNAP) and Washington Food Assistance Program (FAP) categorically income-eligible for the Washington College Grant program without being required to complete a Free Application for Federal Student Aid (FAFSA) or the Washington Application for State Financial Aid (WASFA).

This bill also requires, to the extent allowable under state and federal law, the Department of Social and Health Services (DSHS) to enter into a data-sharing agreement with the Washington Student Achievement Council (WSAC) to provide a list of all individuals receiving benefits under SNAP/FAP. Shared data will be used to confirm students' eligibility for the WCG.

WSAC will be tasked with communicating and notifying eligible clients in these two new programs as well as issuing a certificate to high school students in the 10th, 11th, and 12th grade whose families are receiving SNAP/FAP to validate their financial need eligibility for the WCG.

This version differs from the original bill in that it provides for a phased in implementation.

* Beginning in the 2025-26 academic year (AY), allows students in the 10th, 11th, and 12th grades who receive SNAP/FAP benefits to automatically qualify as income-eligible for the WCG.

* Beginning in 2027-28 AY, allows individuals who receive SNAP/FAP benefits to automatically qualify as income-eligible for the WCG.

This version requires:

* WSAC to notify students in any of the public benefits programs under RCW 28B.92.200 of the importance of submitting a FAFSA or a WASFA after their first quarter or semester, and each year thereafter.

* WSAC will submit a report detailing WCG participation by students whose income eligibility is established through one of the public benefit programs to the appropriate committees of the legislature by December 1, 2026 and each year thereafter.

This version also added Section 3 which requires WSAC to:

* Facilitate individual-level outreach to those receiving benefits under one of the public assistance programs informing them of their income eligibility for the WCG.

* Notify individuals receiving one of the public benefits that they may establish eligibility for additional state and federal aid by submitting a FAFSA or a WASFA.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Cash receipts are indeterminate for any financial aid programs administered by the Washington Student Achievement Council (WSAC). Cash receipts would only apply to those individuals who utilize federal and or state financial aid grants. Because the enrollment and utilization rates of those opting to use financial aid grants are unknown, we are unable to anticipate who may owe a repayment of state grants as a result of not meeting satisfactory academic progress and program policy standards.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

SHB 2214 expenditures for student grants are indeterminate as the Washington College Grant (WCG) is a Caseload Forecast Council forecasted program. However, it is assumed that prospective students enrolled in these public benefit programs are already eligible for WCG, as the income requirement for SNAP and FAP are below WCG income requirements. This would not be a newly eligible population. What is unknown is enrollment patterns, selected college sector (type of school), and other financial aid awarded. It is also unknown how many dependents would enroll in the first phase.

The certificate cost, using centralized mail services, would be \$1.65/student (eligible high school students in grade 10 through 12) but the total number and cost is indeterminate.

WSAC will work in partnership with colleges to inform students of the importance of filing a FAFSA/WASFA. WSAC assumes notification will be electronic.

The expenditures cover the necessary costs for staff spread across multiple WSAC functions (1.7 FTE, costing \$325,000 annually) to implement this agency requested legislation and \$48,000 annually for additional goods and services, which would include conducting outreach and for providing certificates to income-eligible high school students.

Staffing costs would be \$325,000 annually ongoing for 1.7 FTE split between several functions at WSAC:

0.4 FTE Assistant Director to support messaging and outreach to newly income eligible SNAP/FAP clients and to support the learning agenda and evaluation of this legislative and programmatic change.

0.2 FTE Software Developer to implement technical systems updates and ongoing maintenance in the WSAC online portal systems.

0.5 FTE Associate Director to train financial aid offices and support ongoing implementation needs for SNAP/FAP clients and conduct annual reporting.

0.2 FTE Director to liaise with DSHS and guide implementation of this change.

0.1 FTE Policy Associate to assist with policy implications related to data sharing and USDA guidelines.

0.3 FTE Program Coordinator to manage the certificate process.

Staff time estimates are rounded to the nearest 0.1 FTE and staff-related and other costs are rounded to the nearest \$1000.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	0	373,000	373,000	746,000	746,000
Total \$			0	373,000	373,000	746,000	746,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		1.7	0.9	1.7	1.7
A-Salaries and Wages		168,000	168,000	336,000	336,000
B-Employee Benefits		60,000	60,000	120,000	120,000
C-Professional Service Contracts					
E-Goods and Other Services		143,000	143,000	286,000	286,000
G-Travel		2,000	2,000	4,000	4,000
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	0	373,000	373,000	746,000	746,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Assistant Director	95,000		0.4	0.2	0.4	0.4
Associate Director	110,000		0.5	0.3	0.5	0.5
Director	141,000		0.2	0.1	0.2	0.2
IT Developer	106,000		0.2	0.1	0.2	0.2
Program Associate	75,000		0.1	0.1	0.1	0.1
Program Coordinator	58,000		0.3	0.2	0.3	0.3
Total FTEs			1.7	0.9	1.7	1.7

III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Financial Aid and Grant Programs (030)		373,000	373,000	746,000	746,000
Total \$		373,000	373,000	746,000	746,000

Part IV: Capital Budget Impact**IV. A - Capital Budget Expenditures**

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

The Washington Student Achievement Council would need to revise administrative rules for WCG to conform with changes in statute.