

Multiple Agency Fiscal Note Summary

| | |
|-------------------------------|--|
| Bill Number: 2311 S HB | Title: First responder wellness |
|-------------------------------|--|

Estimated Cash Receipts

NONE

| Agency Name | 2023-25 | | 2025-27 | | 2027-29 | |
|---------------------|--|-------|-----------|-------|-----------|-------|
| | GF- State | Total | GF- State | Total | GF- State | Total |
| Local Gov. Courts | | | | | | |
| Loc School dist-SPI | | | | | | |
| Local Gov. Other | Non-zero but indeterminate cost and/or savings. Please see discussion. | | | | | |
| Local Gov. Total | | | | | | |

Estimated Operating Expenditures

| Agency Name | 2023-25 | | | | 2025-27 | | | | 2027-29 | | | |
|---|--|------------------|------------------|------------------|------------|------------------|------------------|------------------|------------|------------------|------------------|------------------|
| | FTEs | GF-State | NGF-Outlook | Total | FTEs | GF-State | NGF-Outlook | Total | FTEs | GF-State | NGF-Outlook | Total |
| Board for Volunteer Firefighters and Reserve Officers | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 |
| Washington State Patrol | Non-zero but indeterminate cost and/or savings. Please see discussion. | | | | | | | | | | | |
| Criminal Justice Training Commission | 1.5 | 1,384,000 | 1,384,000 | 1,384,000 | 3.0 | 1,858,000 | 1,858,000 | 1,858,000 | 3.0 | 1,858,000 | 1,858,000 | 1,858,000 |
| Criminal Justice Training Commission | In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note. | | | | | | | | | | | |
| Department of Labor and Industries | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 |
| Department of Corrections | Non-zero but indeterminate cost and/or savings. Please see discussion. | | | | | | | | | | | |
| University of Washington | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 | .0 | 0 | 0 | 0 |
| Total \$ | 1.5 | 1,384,000 | 1,384,000 | 1,384,000 | 3.0 | 1,858,000 | 1,858,000 | 1,858,000 | 3.0 | 1,858,000 | 1,858,000 | 1,858,000 |

| Agency Name | 2023-25 | | | 2025-27 | | | 2027-29 | | |
|---------------------|--|----------|-------|---------|----------|-------|---------|----------|-------|
| | FTEs | GF-State | Total | FTEs | GF-State | Total | FTEs | GF-State | Total |
| Local Gov. Courts | | | | | | | | | |
| Loc School dist-SPI | | | | | | | | | |
| Local Gov. Other | Non-zero but indeterminate cost and/or savings. Please see discussion. | | | | | | | | |
| Local Gov. Total | | | | | | | | | |

Estimated Capital Budget Expenditures

| Agency Name | 2023-25 | | | 2025-27 | | | 2027-29 | | |
|---|------------|----------|----------|------------|----------|----------|------------|----------|----------|
| | FTEs | Bonds | Total | FTEs | Bonds | Total | FTEs | Bonds | Total |
| Board for Volunteer Firefighters and Reserve Officers | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| Washington State Patrol | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| Criminal Justice Training Commission | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| Department of Labor and Industries | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| Department of Corrections | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| University of Washington | .0 | 0 | 0 | .0 | 0 | 0 | .0 | 0 | 0 |
| Total \$ | 0.0 | 0 | 0 | 0.0 | 0 | 0 | 0.0 | 0 | 0 |

| Agency Name | 2023-25 | | | 2025-27 | | | 2027-29 | | |
|---------------------|--|----------|-------|---------|----------|-------|---------|----------|-------|
| | FTEs | GF-State | Total | FTEs | GF-State | Total | FTEs | GF-State | Total |
| Local Gov. Courts | | | | | | | | | |
| Loc School dist-SPI | | | | | | | | | |
| Local Gov. Other | Non-zero but indeterminate cost and/or savings. Please see discussion. | | | | | | | | |
| Local Gov. Total | | | | | | | | | |

Estimated Capital Budget Breakout

| | | |
|--|---------------------------------|---|
| Prepared by: Danya Clevenger, OFM | Phone: (360) 688-6413 | Date Published: Final 2/13/2024 |
|--|---------------------------------|---|

Individual State Agency Fiscal Note

| | | |
|-------------------------------|--|--|
| Bill Number: 2311 S HB | Title: First responder wellness | Agency: 220-Board for Volunteer Firefighters and Reserve Officers |
|-------------------------------|--|--|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

| | | |
|-----------------------------------|-----------------------|------------------|
| Legislative Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Preparation: Hailey Bryant | Phone: (360) 753-7318 | Date: 02/08/2024 |
| Agency Approval: Hailey Bryant | Phone: (360) 753-7318 | Date: 02/08/2024 |
| OFM Review: Marcus Ehrlander | Phone: (360) 489-4327 | Date: 02/09/2024 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This measure establishes a task force from various fire service entities in addition to state agencies that represent fire service personnel. The goal of the task force is to develop policies and programs establishing a peer support counselor training program. These peer support counselors will be trained and able to provide first line response to those effected by emergency responders.

Participation on this task force is on a limited quarterly basis; given the limited meetings there is not a fiscal impact to the agency for their attendance and participation.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

| | | |
|-------------------------------|--|--|
| Bill Number: 2311 S HB | Title: First responder wellness | Agency: 225-Washington State Patrol |
|-------------------------------|--|--|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

| | | |
|-----------------------------------|-----------------------|------------------|
| Legislative Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Preparation: Thomas Bohon | Phone: (360) 596-4044 | Date: 01/31/2024 |
| Agency Approval: Mario Buono | Phone: (360) 596-4046 | Date: 01/31/2024 |
| OFM Review: Tiffany West | Phone: (360) 890-2653 | Date: 01/31/2024 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The changes in the substitute version of the proposed legislation do no change our fiscal impact.

There is an indeterminate impact to Washington State Patrol (WSP).

Section 1 mandates, subject to funding, the Criminal Justice Training Commission (CJTC) to create a statewide task force to address first responder wellness including peer support services. We are a required member of this task force, starting no later than December 1, 2024 and ending on December 31, 2028.

Section 5 states that, subject to funding, the CJTC is to establish and administer a grant program to provide funding to first responders for the implementation or expansion of peer support service programs.

In RCW 5.60.060, a peer supporter shall not be compelled to testify about any communication made to the supporter during services. This privilege is extended in section 6(6)(a) to apply regardless whether the supporter and the recipient of support services are employed by the same employer or not. Furthermore, in section 6(6)(b)(v), the definition of a peer supporter under RCW 5.60.060 is extended to include a retired first responder, and authorized to provide support services not only in response to issues involved while acting in his or her official capacity, but also to deal with other stress that is impacting the peer support service recipient's performance of official duties.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

NONE

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

We assume there will be small fiscal impact related to our required participation on the first responder wellness task force. Until the time commitment of the task force meetings is made clear, we are unable to provide a complete estimate of costs.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

| | | |
|-------------------------------|--|---|
| Bill Number: 2311 S HB | Title: First responder wellness | Agency: 227-Criminal Justice Training Commission |
|-------------------------------|--|---|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

| | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|--------------------------|---------|-----------|-----------|-----------|-----------|
| FTE Staff Years | 0.0 | 3.0 | 1.5 | 3.0 | 3.0 |
| Account | | | | | |
| General Fund-State 001-1 | 0 | 1,384,000 | 1,384,000 | 1,858,000 | 1,858,000 |
| Total \$ | 0 | 1,384,000 | 1,384,000 | 1,858,000 | 1,858,000 |

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

| | | |
|-----------------------------------|-----------------------|------------------|
| Legislative Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Preparation: Brian Elliott | Phone: 206-835-7337 | Date: 02/05/2024 |
| Agency Approval: Brian Elliott | Phone: 206-835-7337 | Date: 02/05/2024 |
| OFM Review: Danya Clevenger | Phone: (360) 688-6413 | Date: 02/05/2024 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1(1) states subject to the availability of amounts appropriated for this specific purpose, the commission shall convene a task force on first responder wellness in Washington state.

Section 1(6)(a) states the task force shall develop and publish model policies for first responder peer support services.

Section 2(1) Subject to the availability of amounts appropriated for this specific purpose, the commission shall contract with an organization with expertise in peer emotional support and peer workforce development to develop and administer a 40-hour training program for first responder peer support counselors. The contracting organization must have prior experience developing peer support training for first responders in the state.

Section 2(4) states the contracting organization must complete development of the training program and begin administering it by August 1, 2025.

Section 3(1) Subject to the availability of amounts appropriated for this specific purpose, the commission shall contract with an organization with expertise in mental health and substance use disorder counseling and treatment of first responders to develop and administer training for mental health and substance use disorder professionals to engender familiarity and cultural competency in the treatment of first responder clients.

Section 4(1) Subject to the availability of amounts appropriated for this specific purpose, the commission shall contract with an organization that provides free and confidential crisis response and referral services for Washington state active and retired first responders and their families, to develop and maintain:

(a) A first responder peer support network, which may include individual and group support options to help first responder peer support counselors address the vicarious trauma and secondary traumatic stress incurred by performing their peer support duties;

and

(b) A directory of licensed mental health and substance use disorder professionals who have cultural competency, experience, and training with treating first responders, which must indicate whether such professionals have completed the training established under section 3 of this act.

Section 5(1) Subject to the availability of amounts appropriated for this specific purpose, the commission shall establish and administer a grant program to provide funding to first responder entities and agencies for the implementation or expansion of peer support services programs.

Section 7(10)(a) adds corrections agencies to the officer wellness grant program.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

This bill has no cash receipt impact.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The expenditure impact is indeterminate as the amount to be made available for the grant program is not identified to provide funding to first responder entities and agencies for the implementation or expansion of peer support service programs as described in section 5.

Estimated expenses to convene a task force on first responder wellness, contract with organizations to meet requirements of sections 2 through 4, and to administer a grant program as described in section 5 are as follows:

Staff to manage and administer task force and programs, program support, and fiscal support for increased workload:

Program Manager:
Salary = 129,000
Benefits = \$38,000

Administrative Assistant 3:
Salary = \$55,000
Benefits = \$25,000

Fiscal Analyst 2:
Salary = \$61,000
Benefits = 26,000

Total annual salary and benefits = \$334,000.

Office expenses = \$10,000 annually.

Office equipment/furniture = \$15,000 in fiscal year 2025 only.

Section 1 - Task Force:
Contract cost to develop required model policies = \$40,000 in fiscal year 2025.

Section 2 - Assumed 15 40-hour training program for first responder peer supporters for law enforcement, firefighter, EMS, corrections, and dispatchers annually:
Course development = \$300,000 in fiscal year 2025.
Contract instructor cost per class = \$9,000.
15 classes will be held annually = \$135,000 annually.

Section 3 - Substance use disorder training:
Course development = \$100,000 in fiscal year 2025.
Contract instructor cost per class = \$9,000.
8 classes will be held annually = \$72,000 annually.

Section 4 - Contract with an organization that provides free and confidential crisis response and referral services for Washington state active and retired first responders and their families.
Contract and travel expense = \$378,000 annually.

Known expenses by fiscal year:
Fiscal Year 2025 = \$1,384,000
Fiscal Year 2026 and each year after = \$929,000

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

| Account | Account Title | Type | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|-----------------|---------------|-------|---------|-----------|-----------|-----------|-----------|
| 001-1 | General Fund | State | 0 | 1,384,000 | 1,384,000 | 1,858,000 | 1,858,000 |
| Total \$ | | | 0 | 1,384,000 | 1,384,000 | 1,858,000 | 1,858,000 |

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

| | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|--------------------------------------|---------|-----------|-----------|-----------|-----------|
| FTE Staff Years | | 3.0 | 1.5 | 3.0 | 3.0 |
| A-Salaries and Wages | | 245,000 | 245,000 | 490,000 | 490,000 |
| B-Employee Benefits | | 89,000 | 89,000 | 178,000 | 178,000 |
| C-Professional Service Contracts | | | | | |
| E-Goods and Other Services | | 1,050,000 | 1,050,000 | 1,190,000 | 1,190,000 |
| G-Travel | | | | | |
| J-Capital Outlays | | | | | |
| M-Inter Agency/Fund Transfers | | | | | |
| N-Grants, Benefits & Client Services | | | | | |
| P-Debt Service | | | | | |
| S-Interagency Reimbursements | | | | | |
| T-Intra-Agency Reimbursements | | | | | |
| 9- | | | | | |
| Total \$ | 0 | 1,384,000 | 1,384,000 | 1,858,000 | 1,858,000 |

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

| Job Classification | Salary | FY 2024 | FY 2025 | 2023-25 | 2025-27 | 2027-29 |
|----------------------------|---------|---------|---------|---------|---------|---------|
| Administrative Assistant 3 | 55,000 | | 1.0 | 0.5 | 1.0 | 1.0 |
| Fiscal Analyst 2 | 61,000 | | 1.0 | 0.5 | 1.0 | 1.0 |
| Program Manager - WMS 2 | 129,000 | | 1.0 | 0.5 | 1.0 | 1.0 |
| Total FTEs | | | 3.0 | 1.5 | 3.0 | 3.0 |

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

| | | |
|-------------------------------|--|---|
| Bill Number: 2311 S HB | Title: First responder wellness | Agency: 235-Department of Labor and Industries |
|-------------------------------|--|---|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

| | | |
|-----------------------------------|-----------------------|------------------|
| Legislative Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Preparation: Allison Kaech | Phone: 360-902-4530 | Date: 02/01/2024 |
| Agency Approval: Trent Howard | Phone: 360-902-6698 | Date: 02/01/2024 |
| OFM Review: Anna Minor | Phone: (360) 790-2951 | Date: 02/01/2024 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill relates to supporting first responder wellness and peer support.

SHB 2311 is different from HB 2311 in that:

- Section 1(2) Adds Labor & Industries (L&I) as a member of the first responder wellness task force.

This bill convenes a taskforce on first responder wellness within the Criminal Justice Training Commission (CJTC), which is to meet quarterly.

The taskforce shall evaluate and expand upon the findings presented in the DOH's Report to the Legislature 'Washington LEO Mental Health & Wellness Task Force Report, December 2021 (SSB 6570; 2020)' and make recommendations to improve first responder wellness across the first responder professions (LEO, FF, EMS, Dispatchers, Corrections) in the state.

With assistance from an organization with technical expertise in peer emotional support, the taskforce is to develop model policies to support efforts to establish and expand peer support service opportunities for first responders. Annual reports are due to the legislature beginning December 31, 2025.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

L&I representation on the task force can be accomplished within existing resources.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

| | | |
|-------------------------------|--|--|
| Bill Number: 2311 S HB | Title: First responder wellness | Agency: 310-Department of Corrections |
|-------------------------------|--|--|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

| | | |
|------------------------------------|-----------------------|------------------|
| Legislative Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Preparation: DeAnn Peterson | Phone: (360) 725-8428 | Date: 02/13/2024 |
| Agency Approval: Michael Steenhout | Phone: (360) 789-0480 | Date: 02/13/2024 |
| OFM Review: Danya Clevenger | Phone: (360) 688-6413 | Date: 02/13/2024 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

New bill language:

Section 1(2)(e) adds one member from the Washington federation of state employees, representing the interests of the department of corrections' community corrections officers, to the task force.

Section 1(6)(a) states that the task force shall also develop and publish model policies for first responder peer support services tailored to the several types of first responder professions, including law enforcement officers, firefighters, emergency medical services frontline providers, emergency dispatchers, and corrections officers.

Section 1(6)(b) adds the task force must design the model policies to support efforts to establish and expand peer support services opportunities and networks for the professions specified under Section 1(6)(a) of this subsection, and to develop best practices and resources for peer support services from those professions.

Section 2(1) states that subject to the availability of amounts appropriated, the Washington state criminal justice training commission shall contract with an organization with expertise in peer emotional support and peer workforce development to develop and administer a 40-hour training program for first responder peer supporters. The contracting organization must have prior experience developing peer support training for first responders in the state.

Previous bill language:

House Bill 2311 relates to supporting first responder wellness and peer support amending RCW 5.60.060; amending 2023 c 475 s 218 (uncodified); adding new sections to chapter 43.101 RCW; and providing an expiration date.

Section 1(1) states, that subject to the availability of amounts appropriated, the Washington state criminal justice training commission shall convene a task force on first responder wellness in Washington state. To the extent possible, the membership of the task force should include representatives that reflect the diversity of the first responder professions, including diversity in geography, gender, sexuality, and race.

Section 1(2)(g) adds the secretary of the department of corrections, or the secretary's designee, to the task force.

Section 1(3) states that the initial meeting of the task force shall convene no later than December 1, 2024, and Section 1(4) adds at a minimum, the task force shall meet quarterly.

Section 1(7) states that beginning December 1, 2025, the task force shall submit an annual report to the legislature on the status of its work.

Section 1(8) states that Section 1 expires December 31, 2028.

Section 2(2) states that the contracting organization must engage in in-depth consultation with corrections officers when developing the training program and compensate the first responders for their consultation.

Section 3(1) states, that subject to the availability of amounts appropriated, the Washington state criminal justice training commission shall contract with an organization with expertise in mental health and substance use disorder counseling and treatment of first responders to develop and administer training for mental health and substance use disorder professionals to engender familiarity and cultural competency in the treatment of first responder clients.

Section 3(2) adds the contracting organization must consult with corrections officers when developing the training.

Section 7(10)(a) adds corrections agencies are eligible to receive state appropriation grants from the commission to establish officer wellness programs in fiscal year 2024 and fiscal year 2025.

The effective date is assumed to be 90 days after adjournment of the session in which this bill is passed.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The fiscal impact of this bill to the Department of Corrections (DOC) is indeterminate, assumed to be under \$50,000 per Fiscal Year (FY).

We assume financial impacts will result from the involvement on the task force by the secretary, or the secretary's designee, along with a representative from the Washington Federation of State Employees, representing the interests of DOC's community corrections officers. Additional financial impacts are anticipated due to the time corrections officers will spend engaging in consulting work with the contracting organization during the training development process.

The DOC cannot reasonably estimate the time and costs associated with these efforts. Therefore, DOC will "true up" our fiscal impact in subsequent budget submittals should the legislation be enacted into session law.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

| | | |
|-------------------------------|--|---|
| Bill Number: 2311 S HB | Title: First responder wellness | Agency: 360-University of Washington |
|-------------------------------|--|---|

Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

| | | |
|-----------------------------------|-----------------------|------------------|
| Legislative Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Preparation: Michael Lantz | Phone: 2065437466 | Date: 02/02/2024 |
| Agency Approval: Jed Bradley | Phone: 2066164684 | Date: 02/02/2024 |
| OFM Review: Ramona Nabors | Phone: (360) 742-8948 | Date: 02/02/2024 |

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Substitute House Bill 2311 relates to first responder wellness and peer support. Section 1 would impact the University of Washington (UW). Subject to the availability of funds, it requires the Criminal Justice Training Commission to convene a task force on first responder wellness in Washington state. One member of the task force must be from UW Medicine's Department of Psychiatry and Behavioral Sciences and be someone who has implemented a regional state-funded law enforcement officer wellness program.

This is the first version of this bill that the UW has been asked to evaluate. Several hours per month of the specified faculty member's time will likely be required to prepare for and attend task force meetings. However, any related costs should be relatively minimal and can be absorbed using existing resources. Therefore, there is no fiscal impact from SHB 2311.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 2311 S HB

Title: First responder wellness

Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- Cities: Cost to first responder agencies to cover costs of 40-hour peer supporter training; Cost for first responder agencies to compensation trained peer supporters for services provided; Revenue increase from the first responder peer supporter grant
- Counties: Cost to first responder agencies to cover costs of 40-hour peer supporter training; Cost for first responder agencies to compensation trained peer supporters for services provided; Revenue increase from the first responder peer supporter grant
- Special Districts: Cost to first responder agencies to cover costs of 40-hour peer supporter training; Cost for first responder agencies to compensation trained peer supporters for services provided; Revenue increase from the first responder peer supporter grant
- Specific jurisdictions only:
- Variance occurs due to:

Part II: Estimates

- No fiscal impacts.
- Expenditures represent one-time costs: Cost to first responder agencies to cover costs of 40-hour peer supporter training
- Legislation provides local option: Local option to apply for the first responder peer support supporter grant
- Key variables cannot be estimated with certainty at this time: Cost to first responder agencies to cover costs of 40-hour peer supporter training; Cost for first responder agencies to compensation trained peer supporter for services provided; Revenue increase from the first responder peer support supporter grant

Estimated revenue impacts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated expenditure impacts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Part III: Preparation and Approval

| | | |
|---------------------------------------|-----------------------|------------------|
| Fiscal Note Analyst: Brandon Rountree | Phone: (360) 999-7103 | Date: 02/05/2024 |
| Leg. Committee Contact: Corey Patton | Phone: 360-786-7388 | Date: 01/29/2024 |
| Agency Approval: Allan Johnson | Phone: 360-725-5033 | Date: 02/05/2024 |
| OFM Review: Danya Clevenger | Phone: (360) 688-6413 | Date: 02/06/2024 |

Part IV: Analysis

A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

CHANGES BETWEEN THIS VERSION AND PREVIOUS BILL VERSION:

Changed “Peer support counselor” to “Peer supporter” and “Peer support counselors/counseling” to “Peer support services” because legislators needed to clarify the peer support services being provided are non-clinical.

SUMMARY OF CURRENT BILL:

Sec. 1 (Adds new section to RCW 43.101):

(2) (a) Requires the first responder wellness task force to consist of two members of :

- (i) Law enforcement officers;
- (ii) Firefighters;
- (iii) Emergency medical services frontline providers;
- (iv) Emergency dispatcher;
- (v) Corrections officers.

(6) (a) Requires the task force to develop and public model policies for first responder peer support services for the following first responder professions:

- (i) Law enforcement officers;
- (ii) Firefighters;
- (iii) Emergency medical services frontline providers;
- (iv) Emergency dispatcher;
- (v) Corrections officers.

(6) (d) The task force must publish the model policies by December 31, 2025.

Sec. 2 (Adds new section to RCW 43.101):

(1) Requires the commission to contract with an organization with expertise in peer emotional support and peer workforce development to develop and administer a 40-hour training program for first responder peer supporters.

(2) The contracting organization must consultation with law enforcement officers, corrections officers, firefighters, emergency services dispatchers or record-keepers, and emergency medical personnel when developing the training program. They must also compensate first responders for their consultation.

(3) A portion of the training program's curriculum must be relevant to all first responder professions and specifically curated to address the unique needs of each first responder profession.

(4) The contracting organization must complete development of the training program and begin administering it by August 1, 2025.

(5) The contracting organization must utilize current or retired first responders as co-trainers to deliver the training program.

Sec. 5 (Adds new section to RCW 43.101):

(1) Requires the commission to establish and administer a grant program to provide funding to first responder entities and agencies for the implementation or expansion of peer support services programs.

(2) Outlines requirements for first responder entity or agency that receives funding through the grant program:

- (a) Must ensure every peer supporter designated by the entity or agency enrolls in and completes the 40-hour training program;
- (b) Must compensate every peer supporter or designated by the entity or agency for their services in that role;
- (c) Must provide information to every peer supporter designated by the entity or agency about the first responder peer

support network.

Sec. 6 (Amends RCW 5.60.060):

(6) (a) Adds language which requires peer supporters not to be compelled to testify about any communication made to the supporter by the peer support client without the consent of the client. This privilege applies whether the peer support client is an employee of the same agency as the peer supporter.

Sec. 7 (Amends 2023 c 475 s 218)

(10) (a) Adds language which extends the grant for establishing officer wellness programs to corrections agencies.

B. SUMMARY OF EXPENDITURE IMPACTS

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

CHANGES IN EXPENDITURE IMPACTS BETWEEN THIS VERSION AND PREVIOUS BILL VERSION:

There were no changes made between versions that would change the expenditure impact of the bill.

EXPENDITURE IMPACTS OF CURRENT BILL:

This legislation would have an indeterminate expenditure impact on local governments.

There is not enough available data to estimate the cost for first responder agencies to cover the optional 40-hour peer supporter training. The cost of the 40-hour peer supporter training and peer supporter compensation is unknown for all qualified first responders. However, the Local Government Fiscal Note Program Unit Cost model estimates that a 40-hour training, without travel or lodging expenses, would cost first responder agencies at the city level roughly \$2,477 per firefighter and \$2,511 per police officer. Travel and lodging costs were not included because it's unknown if the peer supporter training will require travel. The cost for agencies to cover peer supporter training for emergency medical services frontline providers, emergency dispatchers, and corrections officers is indeterminate because they are not included in the Local Government Fiscal Note Program Unit Cost model.

Additionally, the cost for first responder agencies to compensation their trained supporter is unknown and could be covered by fund awarded to the agency through the first responder peer support supporter grant.

C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

CHANGES IN REVENUE IMPACTS BETWEEN THIS VERSION AND PREVIOUS BILL VERSION:

There were not changes between versions that would change the revenue impact of the bill.

REVENUE IMPACTS OF CURRENT BILL:

This legislation would have an indeterminate revenue impact on local governments.

The bill would have an indeterminate impact on local government revenue because the amount that would be awarded to local government by the first responder peer support supporter grant is unknown. Local governments also have the option to apply for the first responder peer supporter grant.

SOURCES:

Washington State Association of Sheriffs and Police Chiefs
House Bill Report, HB 2311, Community Safety, Justice, & Reentry Committee
Local Government Fiscal Note Program, Unit Cost Data (2024)