# **Multiple Agency Fiscal Note Summary**

Bill Number: 2184 S HB

Title: DD parental caregivers

## **Estimated Cash Receipts**

Agency Name	2023-25			2025-27			2027-29		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Department of	0	0	572,000	0	0	41,846,000	0	0	65,025,000
Social and Health									
Services									
Total \$	0	0	572,000	0	0	41,846,000	0	0	65,025,000

# **Estimated Operating Expenditures**

Agency Name	ne 2023-25					2025-27			2027-29			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Washington State Health Care Authority	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Social and Health Services	4.7	728,000	728,000	1,300,000	71.2	53,675,000	53,675,000	95,521,000	110.3	82,921,000	82,921,000	147,946,000
Department of Children, Youth, and Families	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	4.7	728,000	728,000	1,300,000	71.2	53,675,000	53,675,000	95,521,000	110.3	82,921,000	82,921,000	147,946,000

## **Estimated Capital Budget Expenditures**

Agency Name	2023-25		2025-27			2027-29			
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Washington State Health Care Authority	.0	0	0	.0	0	0	.0	0	0
Department of Social and Health Services	.0	0	0	.0	0	0	.0	0	0
Department of Children, Youth, and Families	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

## **Estimated Capital Budget Breakout**

Prepared by: Breann Boggs, OFM	Phone:	Date Published:
	(360) 485-5716	Revised 2/14/2024

# **Individual State Agency Fiscal Note**

Bill Number:	2184 S HB	Title:	DD parental caregivers	Agency:	107-Washington State Health Care Authority
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## Part I: Estimates

X No Fiscal Impact

Estimated Cash Receipts to:

NONE

# **Estimated Operating Expenditures from:** NONE

**Estimated Capital Budget Impact:** 

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

Legislative Contact:	Bryan Way	Phone: 360-786-7311	Date: 01/23/2024
Agency Preparation:	Joseph Cushman	Phone: 360-725-5714	Date: 02/08/2024
Agency Approval:	Madina Cavendish	Phone: 360-725-0902	Date: 02/08/2024
OFM Review:	Jason Brown	Phone: (360) 742-7277	Date: 02/12/2024

# Part II: Narrative Explanation

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Please see attached.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Please see attached.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Please see attached.

## Part III: Expenditure Detail

- **III. A Operating Budget Expenditures** NONE
- III. B Expenditures by Object Or Purpose NONE

**III. C - Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.* NONE

#### III. D - Expenditures By Program (optional)

NONE

## Part IV: Capital Budget Impact

- IV. A Capital Budget Expenditures NONE
- IV. B Expenditures by Object Or Purpose NONE

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Bill Number: 2184 SHB

HCA Request #: 24-110

Title: DD Parental Caregivers

### Part I: Estimates

No Fiscal Impact

#### Estimated Cash Receipts to:

None

**Estimated Operating Expenditures from:** 

None

Estimated Capital Budget Impact: NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

#### Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

## HCA Fiscal Note

Bill Number: 2184 SHB

HCA Request #: 24-110

Title: DD Parental Caregivers

### Part II: Narrative Explanation

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

#### None

#### II. B - Cash Receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

#### None

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

The Health Care Authority expects to absorb any impact from this bill within current operations.

#### Part III: Expenditure Detail

**III. A - Operating Budget Expenditure** 

None

III. B - Expenditures by Object Or Purpose

#### None

**III. C - Operating FTE Detail:** FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

#### None

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact IV. A - Capital Budget Expenditures

NONE

#### IV. B - Expenditures by Object Or Purpose

Prepared by: Joe Cushman Page 2

## HCA Fiscal Note

Bill Number: 2184 SHB

HCA Request #: 24-110

Title: DD Parental Caregivers

NONE

**IV. C - Capital Budget Breakout:** Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

**IV. D - Capital FTE Detail:** FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

#### Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

NONE

# **Individual State Agency Fiscal Note**

Bill Number: 2184 S HB Title:	DD parental caregivers	Agency: 300-Department of Social and Health Services
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## Part I: Estimates

No Fiscal Impact

#### **Estimated Cash Receipts to:**

ACCOUNT	FY 2024	FY 2025	2023-25	2025-27	2027-29
General Fund-Federal 001-2		572,000	572,000	41,846,000	65,025,000
Total \$		572,000	572,000	41,846,000	65,025,000

#### Estimated Operating Expenditures from:

		FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		0.0	9.4	4.7	71.2	110.3
Account						
General Fund-State	001-1	0	728,000	728,000	53,675,000	82,921,000
General Fund-Federal	001-2	0	572,000	572,000	41,846,000	65,025,000
	Total \$	0	1,300,000	1,300,000	95,521,000	147,946,000

#### **Estimated Capital Budget Impact:**

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

X If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

X Requires new rule making, complete Part V.

Legislative Contact:	Bryan Way	Phone: 360-786-7311	Date: 01/23/2024
Agency Preparation:	Mitchell Close	Phone: 3600000000	Date: 02/02/2024
Agency Approval:	Dan Winkley	Phone: 360-902-8236	Date: 02/02/2024
OFM Review:	Breann Boggs	Phone: (360) 485-5716	Date: 02/02/2024

# Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Difference from HB 2184 - This substitute strikes reference to Community First Choice and extends the date the department must submit waiver amendments from October 1, 2024, to January 31, 2025.

Section 2 creates a new section in chapter 71A.12 RCW that requires the Department of Social and Health Services (DSHS) to submit amendments to Developmental Disabilities Administration (DDA) waivers by January 31, 2025, to allow parents of children who provide personal care services to receive payment for those services. If the amendment requests are denied, DSHS must apply within 30 days of denial for a section 1115 demonstration waiver to allow parents of children who provide personal care services to receive payment for those services. Upon approval, DSHS must commence payments authorized.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

A portion of the costs incurred to implement this legislation will be funded with federal Title XIX - Medicaid funds.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

For this fiscal model, DDA assumes a 50 percent match under home and community-based services (HCBS) waivers. The model assumes the waiver is submitted by January 2025 with services beginning to be rolled out in October 2025; however, actual implementation will be contingent upon receiving Centers for Medicare and Medicaid Services (CMS) approval.

To implement this legislation and comply with CMS standards and guidelines, DDA will require 110.3 FTEs, phased-in, to provide case management services to support the health and safety needs of the children served and to verify services are provided by parents for the integrity of the Medicaid payments. Hiring will begin in April 2025 to allow time for onboarding and staff training and will continue until all clients estimated are in service.

1. 1.0 WMS 2 - Program Manager FTE to provide oversight, develop policies, and manage the program, including implementation.

2. 76.3 Case Resource Manager FTEs to provide case management for home and community-based services, which are provided to children and adults to help them remain living in the community. This estimate is based on a client-staff ratio of 1:35 to keep up with procedures, policies, federal requirements, and new federal assurances.

3. 6.9 Developmental Disabilities Administrator FTEs to direct and supervise the work of case management staff as well as coordinate specific programs.

4. 6.9 Case Resource Manager Lead FTEs to serve as a resource and provide support to less seasoned case managers.

5. 5.9 Social and Health Program Consultant 4 (SHPC) FTEs to provide quality assurance and training support and to act as subject matter experts.

6. 9.5 Senior Secretary FTEs to provide administrative support, perform necessary functions to maintain organization and prioritization of work, including maintaining records and databases.

7. 3.8 IT System - Journey FTEs to perform management services functions, such as accounting, budgeting, rate management, database management, and IT services. These staff are located in the Management Services Division within the Aging and Long-Term Support Administration (ALTSA).

The cost for these staff by year: - FY25: \$1,300,000 - FY26: \$4,661,000 - FY27: \$14,461,000 - FY28: \$14,357,000 - FY29 and beyond: \$14,345,000

Existing clients are phased in over 12 months starting in October 2025 in the below estimates to allow time to be transitioned to the waiver, the parent to be hired by the Consumer Direct Care Network Washington (CDWA), take the required training, etc.

With the 50 percent match assumption, approximately 3,100 clients who receive personal care with a 56 percent match rate would change to the 50 percent rate. This will have a total sum impact of net zero, but a GF-State increase and corresponding GF-Federal decrease. With the change in rate phased in over 12 months, this would result in the below cost by year.

- FY26: \$1,155,000 GF-State increase and (\$1,155,000) GF-Federal reduction

- FY27 and beyond: \$3,614,000 GF-State increase and (\$3,614,000) GF-Federal reduction

There are approximately 4,700 clients who are authorized for 3.4 million personal care hours. Current utilization is at 2.0 million hours, so there is a cost impact to pay the remaining 1.4 million hours not utilized. This is because parents either can't find providers or don't want providers to care for their child at the authorized levels. With this change, parents would be paid the full authorized hours. The annual cost would result in the below per year totals.

- FY26: \$15,983,000

- FY27 and beyond: \$50,119,000

Approximately 1,000 clients who are currently receiving personal care services would become eligible for the Individual and Family Services (IFS) waiver, as personal care would be added to the IFS waiver to allow parents to be providers. DDA assumes these clients would utilize other IFS services, and the resulting annual cost is below.

- FY26: \$1,284,000

- FY27 and beyond: \$3,668,000

As a result of this bill, approximately 200 new clients would access IFS and personal care services. This total comes from the DDA report to the legislature on the number of individuals on a "no paid services" caseload. In the report, 200 clients under age 18 reported to DDA that they wanted personal care services within the next year. DDA assumes each client accesses approximately 716 hours of personal care services per year, and these clients would be phased in over 21 months starting from October 2025, resulting in the below annual costs.

- FY26: \$1,039,000

- FY27: \$4,306,000

- FY28 and beyond: \$5,835,000

The technical and system changes necessary to create the new provider type are minimal and can be completed within existing resources.

### Part III: Expenditure Detail

**III. A - Operating Budget Expenditures** 

Account	Account Title	Туре	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	0	728,000	728,000	53,675,000	82,921,000
001-2	General Fund	Federal	0	572,000	572,000	41,846,000	65,025,000
		Total \$	0	1,300,000	1,300,000	95,521,000	147,946,000

#### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		9.4	4.7	71.2	110.3
A-Salaries and Wages		801,000	801,000	11,774,000	18,214,000
B-Employee Benefits		284,000	284,000	4,237,000	6,560,000
C-Professional Service Contracts					
E-Goods and Other Services		116,000	116,000	1,783,000	2,766,000
G-Travel		2,000	2,000	49,000	74,000
J-Capital Outlays		56,000	56,000	588,000	12,000
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services				76,399,000	119,244,000
P-Debt Service		3,000	3,000	63,000	98,000
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements		38,000	38,000	628,000	978,000
9-					
Total \$	0	1,300,000	1,300,000	95,521,000	147,946,000

**III. C - Operating FTE Detail:** List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
DD Case/Resource Manager	82,513		5.9	3.0	49.0	76.3
DD Case/Resource Manager Lead	93,343		0.5	0.3	4.5	6.9
Developmental Disabilities	86,720		0.5	0.3	4.5	6.9
Administrator						
IT System - Journey	112,535		0.3	0.2	2.5	3.8
Senior Secretary	47,992		0.7	0.4	6.1	9.5
Social and Health Program	98,042		0.5	0.3	3.8	5.9
Consultant 4						
WMS Band 2 (Program Manager)	106,872		1.0	0.5	1.0	1.0
Total FTEs			9.4	4.7	71.2	110.3

#### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Developmental Disabilities Administration		1,248,000	1,248,000	94,692,000	146,684,000
(040)					
Aging and Long-Term Support Administration		52,000	52,000	829,000	1,262,000
(050)					
Total \$		1,300,000	1,300,000	95,521,000	147,946,000

## Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures NONE

#### IV. B - Expenditures by Object Or Purpose

NONE

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

New or amended rules will be needed to implement this legislation.

# **Individual State Agency Fiscal Note**

Bill Number: 2184 S HB	Title: DD parental caregivers	Agency: 307-Department of Children, Youth, and Families
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### Part I: Estimates

X No Fiscal Impact

Estimated Cash Receipts to:

NONE

# **Estimated Operating Expenditures from:** NONE

**Estimated Capital Budget Impact:** 

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

Capital budget impact, complete Part IV.

Requires new rule making, complete Part V.

Legislative Contact:	Bryan Way	Phone: 360-786-7311	Date: 01/23/2024
Agency Preparation:	Saydee Wilson	Phone: 5098221418	Date: 01/29/2024
Agency Approval:	Sarah Emmans	Phone: 360-628-1524	Date: 01/29/2024
OFM Review:	Carly Kujath	Phone: (360) 790-7909	Date: 01/30/2024

## Part II: Narrative Explanation

#### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

#### Comparison of SHB 2184 to HB 2184

Section 1 timeline for completion was extended to January 31, 2025 and language referencing "community first choice program" was removed.

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Section 1 explains that family caregivers are the best persons to provide care for children with developmental disabilities and so paying parents for that caregiving is an investment in both families and communities.

Section 2 specifies the process that the Department of Health and Human Services will follow in order to provide payments to families.

#### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None.

#### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

No fiscal impact to Department of Children, Youth and Families. Bill is not applicable to DCYF.

## Part III: Expenditure Detail

**III. A - Operating Budget Expenditures** NONE

#### III. B - Expenditures by Object Or Purpose

NONE

**III. C - Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.* NONE

NONE

#### III. D - Expenditures By Program (optional)

NONE

### Part IV: Capital Budget Impact

#### IV. A - Capital Budget Expenditures NONE

#### IV. B - Expenditures by Object Or Purpose

NONE

#### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods. NONE

**IV. D - Capital FTE Detail:** FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.