# **Multiple Agency Fiscal Note Summary**

**Bill Number:** 5241 E SB AMH CRJ **Title:** Health care marketplace

H3362.1

# **Estimated Cash Receipts**

Agency Name	2023-25			2025-27			2027-29		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Office of Attorney General	0	0	2,600,000	0	0	9,030,000	0	0	10,128,000
Office of Attorney General	In addition to	In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note.							
Total \$	1 0	ام	2 600 000		0	0.030.000	_	1 0	10 128 000

Agency Name	2023	2023-25		-27	2027-29	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts	No fiscal impact	t				
Loc School dist-SPI						
Local Gov. Other						
Local Gov. Total						

# **Estimated Operating Expenditures**

Agency Name			2023-25			2	025-27				2027-29	
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Administrative Office of the Courts	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of the Secretary of State	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of Attorney General	7.4	857,000	857,000	3,457,000	20.4	0	0	9,030,000	24.1	0	0	10,128,000
Office of Attorney General	In addit	In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note.										
Washington State Health Care Authority	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of Administrative Hearings	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of Insurance Commissioner	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	7.4	857,000	857,000	3,457,000	20.4	0	0	9,030,000	24.1	0	0	10,128,000

Agency Name		2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total	
Local Gov. Courts	No fis	scal impact								
Loc School dist-SPI										
Local Gov. Other										
Local Gov. Total										

# **Estimated Capital Budget Expenditures**

Agency Name		2023-25			2025-27	,	2027-29		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Administrative Office of the Courts	.0	0	0	.0	0	0	.0	0	0
Office of the Secretary of State	.0	0	0	.0	0	0	.0	0	0
Office of Attorney General	.0	0	0	.0	0	0	.0	0	0
Washington State Health Care Authority	.0	0	0	.0	0	0	.0	0	0
Office of Administrative Hearings	.0	0	0	.0	0	0	.0	0	0
Office of Insurance Commissioner	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2023-25			2025-27			2027-29		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts	No fis	cal impact							
Loc School dist-SPI									
Local Gov. Other									
Local Gov. Total	1								

# **Estimated Capital Budget Breakout**

NONE

Prepared by: Val Terre, OFM	Phone:	Date Published:
	(360) 280-3073	Final 3/1/2024

# **Judicial Impact Fiscal Note**

Bill Number: Title: Agency: 055-Administrative Office of **5241 E SB AMH** Health care marketplace CRJ H3362.1 the Courts Part I: Estimates No Fiscal Impact **Estimated Cash Receipts to:** NONE **Estimated Expenditures from:** NONE **Estimated Capital Budget Impact:** NONE The revenue and expenditure estimates on this page represent the most likely fiscal impact. Responsibility for expenditures may be subject to the provisions of RCW 43.135.060. Check applicable boxes and follow corresponding instructions: If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note fo Parts I-V. If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I). Capital budget impact, complete Part IV. Date: 02/22/2024 Phone: Contact gency Preparation: Jackie Bailey-Johnson Phone: 360-704-5545 Date: 02/29/2024 Agency Approval: Chris Stanley Phone: 360-357-2406 Date: 02/29/2024 Phone: (360) 819-3112 Date: 02/29/2024 DFM Review: Gaius Horton

195,644.00 Request # 246-1 Form FN (Rev 1/00) 1 Bill # 5241 E SB AMH CRJ H3362.1

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact on the Courts

This bill relates to the material changes to the operations and governance structure of participants in the health care marketplace. It retains the same court impacts but adds no others.

This amendment strikes and replaces certain definitions. It clarifies that the bill also applies to Material Change Transactions (MCTs) between certain Washington (WA) entities and out-of-state entities if transactions will impact health care in WA. It changes the threshold for notice requirement from \$10M in revenue to \$25M. It mandates that appeals of MCT decisions be reviewed in accord with a specified section of the Administrative Procedures Act (APA). It removes the requirement that certain parties submit forms for a 10 year period to verify the level of care provided to certain populations has not fallen below 50%.

### II. B - Cash Receipts Impact

None

### II. C - Expenditures

Fiscal impact is minimal as this would not be a new cause of action and new code impacts would be minimal. Court filings are not expected to be significant.

### **Part III: Expenditure Detail**

III. A - Expenditure By Object or Purpose (State)

**NONE** 

III. B - Expenditure By Object or Purpose (County)

NONE

III. C - Expenditure By Object or Purpose (City)

NONE

III. D - FTE Detail

NONE

III. E - Expenditures By Program (optional)

**NONE** 

# **Part IV: Capital Budget Impact**

IV. A - Capital Budget Expenditures

**NONE** 

IV. B1 - Expenditures by Object Or Purpose (State)

**NONE** 

IV. B2 - Expenditures by Object Or Purpose (County)

NONE

IV. B3 - Expenditures by Object Or Purpose (City)

NONE

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## IV. C - Capital Budget Breakout

 $Acquisition\ and\ construction\ costs\ not\ reflected\ elsewhere\ on\ the\ fiscal\ note\ and\ description\ of\ potential\ financing\ methods.$ 

NONE

# **Individual State Agency Fiscal Note**

Bill Number:	5241 E SB AMH CRJ H3362.1	Title: Health care marketp	lace	Agency:	085-Office of the Secretary of State
Part I: Esti	mates				
X No Fisca	al Impact				
Estimated Casl	h Receipts to:				
NONE					
Estimated Ope NONE	erating Expenditure	s from:			
Estimated Cap	ital Budget Impact:				
NONE					
		timates on this page represent the , are explained in Part II.	most likely fiscal impact. Factor	s impacting t	the precision of these estimates,
		w corresponding instructions:			
If fiscal is	mpact is greater than	\$50,000 per fiscal year in the c	current biennium or in subsequ	ıent biennia	a, complete entire fiscal note
form Part		0,000 per fiscal year in the cur	rent hiennium or in subsequer	nt hiennia c	omnlete this page only (Part I)
$\overline{}$	•	-	ent olemnum of in subsequen	it ofcinita, c	ompiete this page only (1 art 1)
	oudget impact, compl				
Requires	new rule making, co	omplete Part V.			
Legislative (	Contact:		Phone:		Date: 02/22/2024
Agency Prep	oaration: Mike Woo	ods	Phone: (360)		Date: 02/23/2024
Agency App			Phone: (360)		Date: 02/23/2024
OFM Review	v: Cheri Kel	ler	Phone: (360)	584-2207	Date: 02/23/2024

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Changes in this version compared to the previous version (ESB 5241).

This version make definitional and technical changes that don't impact the responsibilities of the Office of the Secretary of State (OSOS).

Summary of this version:

Section 15 of the bill prohibits OSOS from accepting "any forms or documents in connection with any material change transaction if the attorney general....disapproved the material change transaction or the parties...have not agreed to any conditions or modifications imposed by the attorney general..."

Forms and documents pertaining the "material change transactions" as defined in Section 4(2) of this bill cannot be filed online, do not have standard forms provided by the Office of the Secretary of State, and are manually reviewed in-house by OSOS staff. The bill would require a change in the review procedures and checklist used by OSOS staff in reviewing such documents but would not otherwise necessitate any changes to our filing system or forms. No fiscal impact to OSOS.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

There are no costs to OSOS associated with implementing this bill.

# Part III: Expenditure Detail

III. A - Operating Budget Expenditures
NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures
NONE

Health care marketplace Form FN (Rev 1/00) 195,447.00 FNS063 Individual State Agency Fiscal Note

### IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

Bill Number: 5241 E SB AMH CRJ H3362.1 Title: Health care marketplace Agency: 100-Office of Attorney General

### **Part I: Estimates**

	No Fiscal Impac
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### **Estimated Cash Receipts to:**

ACCOUNT		FY 2024	FY 2025	2023-25	2025-27	2027-29
General Fund-Private/Local	001-7		2,600,000	2,600,000	9,030,000	10,128,000
	Total \$		2,600,000	2,600,000	9,030,000	10,128,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

### **Estimated Operating Expenditures from:**

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years	0.0	14.7	7.4	20.4	24.1
Account					
General Fund-State 001-1	0	857,000	857,000	0	0
General Fund-Private/Local 001	0	2,600,000	2,600,000	9,030,000	10,128,000
Total \$	0	3,457,000	3,457,000	9,030,000	10,128,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

### **Estimated Capital Budget Impact:**

**NONE** 

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

Χ	If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
	If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
	Capital budget impact, complete Part IV.
Х	Requires new rule making, complete Part V.

Legislative Contact:		Phone:	Date: 02/22/2024
Agency Preparation:	Amy Flanigan	Phone: 509-456-3123	Date: 02/29/2024
Agency Approval:	Edd Giger	Phone: 360-586-2104	Date: 02/29/2024
OFM Review:	Val Terre	Phone: (360) 280-3073	Date: 03/01/2024

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

- Section 1 New section Findings and intent. Ensure existence of accessible and affordable healthcare with full range of coverage.
- Section 2 Amends RCW 19.390.010. Adds clause requiring material change transactions result in affected communities have the same or greater access to quality affordable health care. Gives the Attorney General's Office (AGO) authority to conduct an investigation under RCW 19.86.
- Section 3 Amends RCW 19.390.020. Definitions. Adds definition for affiliate, gender affirming care, reproductive health care, and successor persons. Changes definition for contracting affiliation, health care services, and health care revenue.
- Section 4 Amends RCW 19.390.030. Makes changes requirement for material change transactions including increasing the notice period to 120 days, up from 60 days.
- Section 5 Amends RCW 19.390.040. Changes what must be included in material change notices, sets forth what policies must exist and apply to material change notices, and requires descriptions of measured to mitigate and/or eliminate adverse effects of changes for specified types of parties. Requires the AGO to charge an applicant fee to cover cost of implementing chapter and the right to request additional information in implementing goals of the Chapter.
- Section 6 Amends RCW 19.390.050. Investigations can be done under Chapter 19.86 RCW or federal anti-trust law.
- Section 7 New section. AGO will determine if notices required are complete and sets for notification requirements for complete and incomplete notices.
- Section 8 Amends RCW 19.390.080. Imposes civil penalties with AGO having the discretion to impose.
- Section 9 New section. Material change transactions must result in the communities having the same or greater access to qualify affordable care. Sets out list of required results for material changes transactions. Also sets requirements for the AG when reviewing material changes transactions.
- Section 10 New section. Sets out requirements for AGO to review transactions under Section 9. If review determines that Section 9 requirements are fulfilled, then a comprehensive review pursuant to Sections 11, 13, and 14 must be completed. Does not impact authority under Chapter 19.86 RCW.
- Section 11 New section. Comprehensive review of material change transactions to be done within 120 days. Sets out what AGO must do within 120 days of receiving notice. Options include approving the change, imposing conditions or modifications, or disapprove of the change. Sets out appeal rights. Does not impact authority under Chapter 19.86 RCW.
- Section 12 New section. Requires AGO to conduct public hearings. Provides rules and requirements for these hearings including notice requirements. Does not impact authority under Chapter 19.86 RCW.
- Section 13 New section. Gives AGO discretion to hire an independent contractor to prepare a health equity assessment. Sets out requirements for assessment including timelines.
- Section 14 New section. Gives AGO discretion to appoint a review board to conduct a review and make recommendations on certain material change transactions. Set out who can sit on the board.

Section 15 - New section. Office of the Secretary of State (OSOS) cannot accept document in conjunction with a material change if the AGO disapproves of the change and the conditions or modification imposed have not been met. Allows AG to seek an injunction to prevent this.

Section 16 - New section. Requirements for material change transactions included under RCW 19.390.040(3). Includes AGO monitoring and reporting for 10 years. Also allows for written public comments. AGO may investigate if it believes material change transaction no longer meets Section 9 of the act. Allows AGO to give time for compliance, seek reimbursement for investigative costs and impose fines.

Section 17 - New section. AGO has authority to ensure compliance and take legal action to enforce chapter.

Section 18 - Amends RCW 19.390.070. What documents are deemed public records for purposes of the Public Records Act (PRA).

Section 19 - New section. No provision of this chapter derogates from the common law or statutory authority of the AGO.

Section 20 - New section. Permits AGO to make rules and enter contract with parties as needed.

Section 21 - New section. Concurrent review with chapter RCW 70.38 and 70.45.

Section 22 - New section. Every four years AGO shall commission a study of the impact of these material changes.

Section 23 - New section. By January 2026, AGO shall complete a study on impact of health care mergers and acquisitions and what the study must include.

Section 24 - New section. Entitles act as the keep our care act.

Section 25 - New section. Sections 7, 9 through 17, and 19 through 24 are added to RCW 19.390.

Section 26 – Effective date January 1, 2025.

Section 27 - Severability clause.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Attorney General's Office (AGO) Agency Assumptions:

Services associated with the enactment of this bill will begin on January 1, 2025 (FY 2025), although we will need to start hiring and train staff before the effective date.

AGO will create the Health Care Unit (HCU) located in King County.

The estimated cash receipts are indeterminate but will be from an application review fee and for the ongoing compliance review assumptions to meet the ongoing requirements of the bill.

AGO assumes six months of General Fund State (GF-S) will be provided to get the program up and running and then AGO will bill the Health Care entities for preliminary and comprehensive review fees and all associated compliance review costs of the HCU.

AGO assumptions are 58 application reviews will be completed each year of that 48 will be preliminary and 10 will be

comprehensive. It is assumed the comprehensive reviews are more complex in nature. The estimated expenditures for the year is divided by the number of each type of review, times the complexity model of 10 percent towards preliminary and 90 percent for comprehensive.

Application Fees for Preliminary and Comprehensive Reviews:

Preliminary Reviews - \$8,100 in FY 2025 and each FY thereafter

Comprehensive Reviews - \$352,000 in FY 2025 and each FY thereafter

Preliminary and Comprehensive Reviews workload impact:

FY 2025: \$2,302,000 for 1.8 Assistant Attorney General FTE (AAG), 0.8 Managing Assistant Attorney General (MAAG), 1.7 Paralegal 1 FTE (PL1), 1.3 Paralegal 2 FTE (PL2), 0.8 Economist FTE (Econ), 3.0 Policy Analyst FTE (PA), 0.2 Contract Specialist 2 FTE (CS), and 0.5 Financial Analyst 3 FTE (FA3), which includes direct costs of \$1,073,000

FY 2026 and in each FY thereafter: \$3,911,000 for 2.5 AAG, 1.0 MAAG, 2.3 PL1, 2.0 PL2, 1.0 Econ, 3.5 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

### Compliance:

FY 2025: \$298,000 for 0.7 AAG, 0.4 PL1, and 1.2 PL2

FY 2026: \$483,000 for 0.9 AAG, 0.5 PL1, and 1.7 PL2

FY 2027: \$725,000 for 1.3 AAG, 0.7 PL1, and 2.6 PL2

FY 2028: \$967,000 for 1.7 AAG, 0.9 PL1, and 3.4 PL2

FY 2029: \$1,339,000 for 2.2 AAG, 1.1 PL1, 4.3 PL2, and 1.0 Paralegal 3 FTE (PL3)

FY 2030 through FY 2034 continues to increase in funding and FTE until FY 2034 at which point costs should plateau at \$2,922,000 for 4.3 AAG, 1.0 MAAG, 2.2 PL1, 8.5 PL2, and 2.0 PL3

AGO: Total non-King County and King County workload impact:

FY 2025: \$2,600,000 for 2.5 AAG, 0.8 MAAG, 2.1 PL1, 2.5 PL2, 0.8 Econ, 3.0 PA, 0.2 CS, and 0.5 FA3, which includes direct costs of \$1,073,000

FY 2026: \$4,394,000 for 3.4 AAG, 1.0 MAAG, 2.8 PL1, 3.7 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2027: \$4,636,000 for 3.8 AAG, 1.0 MAAG, 3.0 PL1, 4.6 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2028: \$4,878,000 for 4.2 AAG, 1.0 MAAG, 3.2 PL1, 5.4 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2029: \$5,250,000 for 4.7 AAG, 1.0 MAAG, 3.4 PL1, 6.3 PL2, 1.0 PL3, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2030 through FY 2034 continues to increase in funding and FTE at which point costs should plateau in FY 2034 at \$6,833,000 for 6.8 AAG, 2.0 MAAG, 4.5 PL1, 10.5 PL2, 2.0 PL3, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

### **II. C - Expenditures**

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Attorney General's Office (AGO) Agency Assumptions:

Enactment of this bill will begin on January 1, 2025 (FY 2025), although the AGO will need to start hiring before the effective date.

The expenditures are indeterminate but are estimated to meet the ongoing requirements of the bill.

AGO will create the Health Care Unit (HCU) in King County.

AGO assumes six months of General Fund State (GF-S) will be provided to get the program up and running and then AGO will bill the entities for preliminary and comprehensive application review fees and all associated compliance review costs.

Location of total staffing is assumed to be in non-King County and King County office buildings.

Total workload impact in this request includes standard assumption costs for goods & services, travel, and capital outlays for all FTE identified.

Agency administration support FTE are included in the tables. The Management Analyst 5 FTE (MA), is used as a representative classification. An example ratio is for every 1.0 Assistant Attorney General FTE (AAG), the AGO includes 0.5 Paralegal 1 FTE (PL1) and 0.4 MA.

Assumptions for the AGO HCU services for Health Care entities:

The AGO will bill Health Care entities for all services based on the enactment of this bill.

HCU will review and analyze submissions, conduct public hearings, retain and work with expert and other contractors, draft findings and agreements, conduct compliance reviews, and take legal action to ensure compliance, and develop annual reports.

The AGO assumes the following in developing and estimating the impacts of this bill:

- a) Will conduct 50-65 application reviews a year. For purposes of the fiscal note, the AGO used 58. Assume 8-12 of the reviews will be comprehensive reviews. For purposes of the fiscal note, the AGO used 10. The remaining 48 reviews are estimated to be preliminary reviews.
- b) Will need to defend 2-4 decisions on comprehensive reviews a year.
- c) Charge a \$8,100 fee for preliminary reviews and a fee of \$352,000 for comprehensive reviews. Fees will be established through rulemaking.
- d) Will recoup compliance costs from applicants through direct billing.
- e) All reviews, including preliminary reviews, will require at least one in person public hearing.
- f) Must conduct annual compliance reviews for ten years.

Managing AAG (MAAG) and AAGs: Review and analyze submissions, conduct public hearings, retain and work with experts and contractors, draft findings and agreements, conduct compliance reviews, recommend legal action when necessary to ensure compliance, assist with development of reports, defend decisions, conduct rulemaking, and communicate with counsel for applicants.

Economist (Econ): Work closely with attorneys and policy analysts to provide support in analyzing the impact of mergers, acquisitions, and contract affiliations. This position will analyze data and other materials provided during the course of equity reviews and work closely with outside consultants involved in the review process.

Senior Policy Analyst (PA): Analyze materials provided by the parties, work on information requests, coordinate, organize, and attend public hearings, meet with the parties and community members, review compliance reports and related materials, and work closely with AAG and outside consultants involved in the health equity assessment.

Paralegal 2 (PL2): Analyze materials provided by the parties, work on information requests, coordinate, organize, and attend public hearings, meet with the parties and community members, review compliance reports and related materials, and work closely with AAG and outside consultants involved in the health equity assessment.

In addition to staffing costs the HCU assumes the following direct costs:

FY 2025 – Estimated costs for the following: Health equity assessment (\$637,500); miscellaneous expert costs, such as solvency and industry experts (\$85,000); e-document management (\$170,000); expert costs for preparing study required by Section 24 (\$425,000); translations, interpretation and American Sign Language (ASL) accommodations, facilities rentals, staff travel to in person hearings, and notice costs, assuming 40 notices (\$113,237).

FY 2026 and in each FY thereafter - Estimated costs for the following: Health equity assessment (\$637,500); miscellaneous expert costs, such as solvency and industry experts (\$85,000); e-document management (\$170,000); costs for translations, interpretation and ASL accommodations, facilities rentals, staff travel to in person hearings, and notice costs, assume 80 notices of material transactions (\$226,474).

AGO assumptions are 58 application reviews will be completed each year of that 48 will be preliminary and 10 will be comprehensive. It is assumed the comprehensive reviews are more complex in nature. The estimated expenditures for the year is divided by the number of each type of review, times the complexity model of 10 percent towards preliminary and 90 percent for comprehensive.

### Application Fees:

Preliminary Reviews - \$8,100 beginning in FY 2025 and each FY thereafter

Comprehensive Reviews - \$352,000 beginning in FY 2025 and each FY thereafter

### Workload Impact:

GF-Local Preliminary and Comprehensive workload impact:

FY 2025: \$2,223,000 for 1.3 AAG, 0.5 MAAG, 1.2 PL1, 1.0 PL2, 0.5 Econ, 2.0 PA, 0.2 CS, and 0.5 FA3, which includes direct costs of \$1,073,000

FY 2026 and in each FY thereafter: \$3,753,000 for 2.5 AAG, 1.0 MAAG, 2.3 PL1, 2.0 PL2, 1.0 Econ, 3.5 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,431,000

### Ongoing compliance reviews workload impact:

FY 2025: \$298,000 for 0.7 AAG, 0.4 PL1, and 1.2 PL2

FY 2026: \$483,000 for 0.9 AAG, 0.5 PL1, and 1.7 PL2

FY 2027: \$725,000 for 1.3 AAG, 0.7 PL1, and 2.6 PL2

FY 2028: \$967,000 for 1.7 AAG, 0.9 PL1, and 3.0 PL2

FY 2029: \$1,339,000 for 2.2 AAG, 1.1 PL1, 4.3 PL2, and 1.0 Paralegal 3 FTE (PL3)

FY 2030 through FY 2034 continues to increase in funding and FTE at which point costs should plateau in FY 2034 at \$2,922,000 for 4.3 AAG, 1.0 MAAG, 2.2 PL1, 8.5 PL2, and 2.0 PL3

### Funding Impact:

Total GF-S Start up and rule making impact:

FY 2025: 857,000 for 0.5 AAG, 0.3 MAAG, 0.5 PL1, 0.3 PL2, 0.3 Econ, and 1.0 PA, which includes direct costs of \$454,000

### Total GF-Local Impact

FY 2025: \$2,600,000 for 2.5 AAG, 0.8 MAAG, 2.1 PL1, 2.5 PL2, 0.8 Econ, 3.0 PA, 0.2 CS, and 0.5 FA3, which includes direct costs of \$1,073,000

FY 2026: \$4,394,000 for 3.4 AAG, 1.0 MAAG, 2.8 PL1, 3.7 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2027: \$4,636,000 for 3.8 AAG, 1.0 MAAG, 3.0 PL1, 4.6 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2028: \$4,878,000 for 4.2 AAG, 1.0 MAAG, 3.2 PL1, 5.4 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1.544,000

FY 2029: \$5,250,000 for 4.7 AAG, 1.0 MAAG, 3.4 PL1, 6.3 PL2, 1.0 PL3, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

Health care marketplace Form FN (Rev 1/00) 195,721.00 FNS063 Individual State Agency Fiscal Note 100-Office of Attorney General Request # 264-1 Bill # 5241 E SB AMH CRJ H3362.1 FY 2030 through FY 2034 continues to increase in funding and FTE at which point costs should plateau in FY 2034 at \$6,833,000 for 6.8 AAG, 2.0 MAAG, 4.5 PL1, 10.5 PL2, 2.0 PL3, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,0002.

Assumptions for the AGO Finance Division (FIS):

FIS assumes receipting of preliminary and compliance fees, account reconciliation. Includes competitive contracting process and contract monitoring.

FIS: Total non-King County workload impact:

FY 2025: \$79,000 for 0.5 FA3, and 0.3 CS

FY 2026 and in each FY thereafter: \$158,000 for 1.0 FA3, and 0.3 CS

- 3. The AGO Social and Health-Olympia Division (SHO) has reviewed this bill and determined it will not increase or decrease the division's workload in representing the Health Care Authority (HCA). While HCA is a player in the healthcare marketplace, it appears that HCA will not a have a direct role in implementing this bill. Therefore, no costs are included in this request.
- 4. The AGO Information Services Division (ISD) has reviewed this bill and determined it will not increase or decrease the division's workload. Therefore, no costs are included in this request.
- 5. The AGO Agriculture and Health Division (AHD) has reviewed this bill and determined it will not increase or decrease the division's workload in representing the Department of Health (DOH). Section 13 of the bill would require an independent contractor to consult with DOH on the preparation of a health equity assessment for material change transactions governed by the bill. DOH would not require legal services for this work. Therefore, no costs are included in this request.
- 6. The AGO Government Compliance & Enforcement Division (GCE) has reviewed this bill and determined it will not significantly increase or decrease the division's workload in representing the Office of the Insurance Commissioner (OIC). This bill would require the parties to a material change transaction provide 120 days advance written notice containing certain information to the AGO. A material change transaction would include health entity mergers, acquisitions, or contracting affiliations involving a carrier or insurance holding system. GCE assumes the AGO would seek information from the OIC to implement the provisions of this bill. However, the OIC would not have any formal role in carrying out the provisions of this bill, so GCE does not anticipate any increase in legal services as a result. New legal services are nominal and costs are not included in this request.
- 7. The AGO Government Compliance & Enforcement Division (GCE) has reviewed this bill and determined it will not significantly increase or decrease the division's workload in representing the Office of the Secretary of State (OSOS). Section 15 of this bill would prohibit the OSOS from accepting any forms or documents in connection with any material change transaction if the AGO disapproved of the material change transaction or if the parties to the transaction have not agreed to any conditions or modifications imposed by the AGO. Although this requirement would require the OSOS to create a process to check with the AGO upon receipt of any forms or documents relating to a material change, GCE does not anticipate this would result in any increase in legal services to this client. New legal services are nominal and costs are not included in this request.

AGO: Total non-King County and King County workload impact:

FY 2025: \$3,457,000 for 2.5 AAG, 0.8 MAAG, 2.1 PL1, 2.5 PL2, 0.5 Econ, 3.0 PA, 0.2 CS, and 0.5 FA3, which includes direct costs of \$1,073,000

FY 2026: \$4,394,000 for 3.4 AAG, 1.0 MAAG, 2.8 PL1, 3.7 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2027: \$4,636,000 for 3.8 AAG, 1.0 MAAG, 3.0 PL1, 4.6 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2028: \$4,878,000 for 4.2 AAG, 1.0 MAAG, 3.2 PL1, 5.4 PL2, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2029: \$5,250,000 for 4.7 AAG, 1.0 MAAG, 3.4 PL1, 6.3 PL2, 1.0 PL3, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

FY 2030 through FY 2034 continues to increase in funding and FTE at which point costs should plateau in FY 2034 at \$6,833,000 for 6.8 AAG, 2.0 MAAG, 4.5 PL1, 10.5 PL2, 2.0 PL3, 1.0 Econ, 3.0 PA, 0.3 CS, and 1.0 FA3, which includes direct costs of \$1,544,000

### Part III: Expenditure Detail

### III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2024	FY 2025	2023-25	2025-27	2027-29
001-1	General Fund	State	0	857,000	857,000	0	0
001-7	General Fund	Private/Lo cal	0	2,600,000	2,600,000	9,030,000	10,128,000
		Total \$	0	3,457,000	3,457,000	9,030,000	10,128,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

### III. B - Expenditures by Object Or Purpose

	FY 2024	FY 2025	2023-25	2025-27	2027-29
FTE Staff Years		14.7	7.4	20.4	24.1
A-Salaries and Wages		1,381,000	1,381,000	4,030,000	4,758,000
B-Employee Benefits		425,000	425,000	1,249,000	1,481,000
C-Professional Service Contracts		1,431,000	1,431,000	3,088,000	3,088,000
E-Goods and Other Services		211,000	211,000	629,000	759,000
G-Travel		9,000	9,000	34,000	42,000
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements				·	
9-					
Total \$	0	3,457,000	3,457,000	9,030,000	10,128,000

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA

Job Classification	Salary	FY 2024	FY 2025	2023-25	2025-27	2027-29
Assistant Attorney General-Seattle	135,555		2.5	1.3	3.6	4.5
Contract Specialist 2	72,552		0.2	0.1	0.3	0.3
Economic Analyst 2	84,118		0.8	0.4	1.0	1.0
Fiscal Analyst 3	67,380		0.5	0.3	1.0	1.0
Management Analyst 5	95,184		2.3	1.2	2.9	3.2
Managing Asst Attorney	142,380		0.8	0.4	1.0	1.0
Paralegal 1-Seattle	72,528		2.1	1.1	2.9	3.3
Paralegal 2-Seattle	79,992		2.5	1.3	4.2	5.9
Paralegal 3	67,380					0.5
Policy Analyst - ADM	110,000		3.0	1.5	3.5	3.5
Total FTEs			14.7	7.4	20.4	24.1

### III. D - Expenditures By Program (optional)

Program	FY 2024	FY 2025	2023-25	2025-27	2027-29
Financial Services (FIS)		79,000	79,000	316,000	316,000
Healthcare Unit (HCU)		3,378,000	3,378,000	8,714,000	9,812,000
Total \$		3,457,000	3,457,000	9,030,000	10,128,000

## Part IV: Capital Budget Impact

### IV. A - Capital Budget Expenditures

NONE

## IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

## Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

New rules will be needed to establish application fees for preliminary and comprehensive material change applications per Sections 5 through 15.

# **Individual State Agency Fiscal Note**

Bill Number:	5241 E SB AMH	Title: Health care marketplace	Agency:	107-Washington State Health
	CRJ H3362.1			Care Authority
Part I: Esti	mates			
X No Fisca	al Impact			
Estimated Cas	h Receipts to:			
NONE				
Estimated Open NONE	erating Expenditure	s from:		
Estimated Cap	ital Budget Impact:			
NONE				
		timates on this page represent the most likely	fiscal impact. Factors impacting	the precision of these estimates,
		w corresponding instructions:		
If fiscal i	mpact is greater than	\$50,000 per fiscal year in the current bie	ennium or in subsequent biennia	a, complete entire fiscal note
form Par				to the state of th
	_	0,000 per fiscal year in the current bienn	num or in subsequent biennia, c	omplete this page only (Part I)
Capital b	oudget impact, compl	ete Part IV.		
Requires	s new rule making, co	omplete Part V.		
Legislative (	Contact:		Phone:	Date: 02/22/2024
Agency Prep	paration: Hanh OB	rien	Phone: 360-725-1447	Date: 02/29/2024
Agency App		avendish	Phone: 360-725-0902	Date: 02/29/2024
OFM Review	v: Jason Bro	wn	Phone: (360) 742-7277	Date: 02/29/2024

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached.

## Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

### III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

### III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

### IV. B - Expenditures by Object Or Purpose

NONE

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

**NONE** 

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Bill Number: 5241 ESB AMH CRJ H3362.1 HCA Request #: 24-180 Title: Health Care Marketplace

Part I: Estimat	ies
No Fiscal I	mpact
Estimated Cash F	Receipts to:
NONE	
Estimated Opera	ting Expenditures from:
NONE	
Estimated Capito	ıl Budget Impact:
	d expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the timates, and alternate ranges (if appropriate), are explained in Part II.
Check applicable bo	xes and follow corresponding instructions:
entire fiscal	act is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete note form Parts I–V.
page only (P	act is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this Part I).
Capital budg	get impact, complete Part IV.
Requires nev	v rule making, complete Part V.

Bill Number: 5241 ESB AMH CRJ H3362.1 HCA Request #: 24-180 Title: Health Care Marketplace

### **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The bill seeks to revise RCW 19.390 (Health Care Market Participants) to require parties to a material change transaction, to submit additional information to the attorney general (AG) about their services and impacts on those services, including any impacts the transactions could have on reproductive health care services, end-of-life health care services and gender affirming health care services.

The striker amendment H-3362.1 differs from 5241 ESB:

- Section 3 replaces 'health care services revenue" with "health care revenue", which is defined as "combine Washington-derived revenue from health care services or administration from a party and all of its affiliates including, but not limited to, patient revenue and premiums paid to carriers, as applicable."
- Section 5 modifies the basic notice requirement for parties with revenue below a minimum threshold by increasing the threshold from \$10,000,000 to \$25,000,000 and by removing the requirement that the parties be hospitals, hospital systems, or affiliates of such entities.
- Section 11 provides that AG decisions that deny or approve with modifications a material change transaction are subject to appeal to Superior Court and review in accordance with the Administrative Procedures Act standards codified at RCW 34.05.570(4).
- Removes previous Section 17 of the bill, which had directed the AG to develop a form that parties subject to RCW 19.390.040(2) will submit yearly for 10 years to demonstrate overall level of care to individuals who are on Medicaid or are uninsured/underinsured has not materially lowered and that the percentage of total patient revenue that comes from these sources has not dropped below 50 percent.

\*

A "material change transaction" includes a merger, acquisition, or contracting affiliation:

- (a) Between two or more of the following entities:
  - (i) Hospitals;
  - (ii) Hospital systems; or
  - (iii) Provider organizations; or
- (b) Between the following entities:
  - (i) An entity described in (a) above and a carrier or an insurance holding company system, or
  - (ii) An entity described in (a) above and any other person or entity that has as its primary function the provision of health care services or that is a parent organization of, has control over, or governance of, an entity that has as its primary function the provision of health care services.

This bill is cited as the "Keep Our Care Act" and is set to take effect January 1, 2025.

### II. B - Cash Receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

### NONE

### II. C - Expenditures

Bill Number: 5241 ESB AMH CRJ H3362.1 HCA Request #: 24-180 Title: Health Care Marketplace

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

No fiscal impact.

The proposed legislation does not have a direct impact on the Health Care Authority (HCA) but does have an impact on HCA stakeholders. There are some indirect impacts in that hospitals, health care systems or provider organizations that participate in mergers, acquisitions, or contracting affiliations would have to provide additional robust information to the AG.

The proposed definition of "material change transaction" to include a merger/acquisition/contracting affiliation between hospitals, hospital systems, or provider organizations and a carrier; "carrier" would include Kaiser NW, Kaiser WA, Kaiser WA Options and Premera in their capacity as a fully insured carrier for the Public Employee Benefits (PEBB) and School Employees Benefits (SEBB) plans. This change should not cause any impacts to Employee and Retiree Benefits (ERB) operations within the agency, as impacts will be at the carrier level. The PEBB and SEBB carrier's contracts already require them to cover services required by state and federal laws, which includes women's reproductive health (including access to abortion), gender affirming care, and end of life services.

Part III: Expenditure Detail
III. A - Operating Budget Expenditure

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact
IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

Prepared by: **Hanh O'Brien** Page 3 8:10 AM 02/29/24

Bill Number: 5241 ESB AMH CRJ H3362.1 HCA Request #: 24-180 Title: Health Care Marketplace

NONE

**IV. C - Capital Budget Breakout:** Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

**IV. D - Capital FTE Detail:** FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

## Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

**NONE** 

# **Individual State Agency Fiscal Note**

Bill Number:	5241 E SB AMH CRJ H3362.1	Title: Health care marketplace	Agenc	y: 110-Office of Administrative Hearings
Part I: Esti	mates			
X No Fisca	ll Impact			
Estimated Casl	h Receipts to:			
NONE				
Estimated Ope NONE	erating Expenditure	s from:		
Estimated Capi	ital Budget Impact:			
NONE				
	-	timates on this page represent the most like	ly fiscal impact. Factors impactin	g the precision of these estimates,
		, are explained in Part II.  v corresponding instructions:		
		\$50,000 per fiscal year in the current b	oiennium or in subsequent bien	nia, complete entire fiscal note
form Part	s I-V.		-	•
If fiscal i	mpact is less than \$5	0,000 per fiscal year in the current bier	nnium or in subsequent biennia	, complete this page only (Part I)
Capital b	oudget impact, compl	ete Part IV.		
Requires	new rule making, co	emplete Part V.		
Legislative C	Contact:		Phone:	Date: 02/22/2024
Agency Prep	paration: Pete Boec	kel	Phone: 360-407-2730	Date: 02/28/2024
Agency App	roval: Rob Cotto	on	Phone: 360-407-2708	Date: 02/28/2024
OFM Review	v: Val Terre		Phone: (360) 280-3073	Date: 02/28/2024

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

No fiscal impact. This legislation will not measurably increase the appeal workload for the Office of Administrative Hearings (OAH).

The Attorney General's Office (AGO) is designated as responsible for holding hearings. The AGO has confirmed that they don't intend to delegate this to OAH. Other enforcement action in the bill is set in Superior Court.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

## Part III: Expenditure Detail

III. A - Operating Budget Expenditures

**NONE** 

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

### III. D - Expenditures By Program (optional)

**NONE** 

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

**NONE** 

IV. B - Expenditures by Object Or Purpose

NONE

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

# **Individual State Agency Fiscal Note**

Bill Number:	5241 E SB AMH CRJ H3362.1	Title: Health care marketplace	Agency	: 160-Office of Insurance Commissioner
Part I: Esti	mates		•	
X No Fisca	al Impact			
Estimated Cas	h Receipts to:			
NONE				
Estimated Open NONE	erating Expenditure	s from:		
Estimated Cap	ital Budget Impact:			
NONE				
		timates on this page represent the most like	ely fiscal impact. Factors impacting	the precision of these estimates,
		w corresponding instructions:		
	mpact is greater than	\$50,000 per fiscal year in the current	biennium or in subsequent bienn	ia, complete entire fiscal note
If fiscal	impact is less than \$5	0,000 per fiscal year in the current bie	ennium or in subsequent biennia,	complete this page only (Part I
Capital b	oudget impact, compl	ete Part IV.		
Requires	new rule making, co	omplete Part V.		
Legislative (	Contact:		Phone:	Date: 02/22/2024
Agency Prep	paration: Jane Beye	ar	Phone: 360-725-7043	Date: 02/23/2024
Agency App	roval: Joyce Bra	ke	Phone: 360-725-7041	Date: 02/23/2024
OFM Reviev	v: Jason Bro	wn	Phone: (360) 742-7277	Date: 02/23/2024

## **Part II: Narrative Explanation**

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill is known as the "Keep Our Care Act". It relates to review of health care mergers and acquisitions by the Office of the Attorney General (AGO).

Section 4 of the bill sets out the types of health care mergers and acquisitions that will be reviewed. They include mergers and acquisitions between hospitals, hospital systems and provider entities, as well as transactions between hospitals, hospital systems, provider organizations and a carrier, an insurance company holding system or any entity that has as its primary function the provision of health care services.

Section 26 of the bill directs the AGO to complete a study on the impact of health care mergers and acquisitions in Washington state between health carriers and health care providers. It is due to the Legislature by January 2026.

OIC may receive inquiries from the AGO with respect to specific mergers or acquisitions involving carriers or insurer holding companies, or with respect to the study directed in section 26. Such inquiries can be handled within existing resources. No fiscal impact to the OIC.

### II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

### II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

## Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

**NONE** 

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

**NONE** 

III. D - Expenditures By Program (optional)

NONE

# Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

### IV. B - Expenditures by Object Or Purpose

**NONE** 

### IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

**NONE** 

# Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.



# **Multiple Agency Ten-Year Analysis Summary**

Bill Number	Title
5241 E SB AMH CRJ H3362.1	Health care marketplace

This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

## **Estimated Cash Receipts**

	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	2024-33 TOTAL
Administrative Office of the Courts	0	0	0	0	0	0	0	0	0	0	0
Office of the Secretary of State	0	0	0	0	0	0	0	0	0	0	0
Office of Attorney General Partially Indeterminate Impact	0	2,302,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	33,590,000
Washington State Health Care Authority	0	0	0	0	0	0	0	0	0	0	0
Office of Administrative Hearings	0	0	0	0	0	0	0	0	0	0	0
Office of Insurance Commissioner	0	0	0	0	0	0	0	0	0	0	0
Total	0	2,302,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	33,590,000



Bill Number	Title	Agency
5241 E SB AMH CRJ H3362.1	Health care marketplace	055 Administrative Office of the Courts

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

X No Cash Receipts	No Cash Receipts P					Partially Indeterminate Cash Receipts					Indeterminate Cash Receipts					
Name of Tax or Fee	Acct Code															

Agency Preparation: Jackie Bailey-Johnson	Phone:	360-704-5545	Date:	2/29/2024	4:21:46 pm
Agency Approval: Chris Stanley	Phone:	360-357-2406	Date:	2/29/2024	4:21:46 pm
OFM Review: Val Terre	Phone:	(360) 280-3073	Date:	3/1/2024	8:24:26 am



Bill Number	Title	Agency
5241 E SB AMH CRJ H3362.1	Health care marketplace	085 Office of the Secretary of State

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

X No Cash Receipts Partially Indet					determinate Cash Receipts					Indeterminate Cash Receipts				
Name of Tax or Fee	Acct Code													

Agency Preparation: Mike Woods	Phone:	(360) 704-5215	Date:	2/23/2024	8:41:54 am
Agency Approval: Mike Woods	Phone:	(360) 704-5215	Date:	2/23/2024	8:41:54 am
OFM Review: Val Terre	Phone:	(360) 280-3073	Date:	3/1/2024	8:24:26 am



Bill Number	Title	Agency
5241 E SB AMH CRJ H3362.1	Health care marketplace	100 Office of Attorney General

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

### **Estimates**

	No Cash Receipts	X	Partially Indeterminate Cash Receipts		Indeterminate Cash Receipts
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### **Estimated Cash Receipts**

Name of Tax or Fee	Acct Code	Fiscal Year 2024	Fiscal Year 2025	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	2024-33 TOTAL
Comprehensive Reviews	001		2,072,000	3,521,000	3,521,000	3,521,000	3,521,000	3,521,000	3,521,000	3,521,000	3,521,000	30,240,000
Preliminary Reviews	001		230,000	390,000	390,000	390,000	390,000	390,000	390,000	390,000	390,000	3,350,000
Total			2,302,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	3,911,000	33,590,000

Biennial Totals 2,302,000 7,822,000 7,822,000 7,822,000 7,822,000 33,590,000

### Narrative Explanation (Required for Indeterminate Cash Receipts)

The estimated cash receipts are indeterminate with the General Fund Local, but will be from an application review fee to meet the implementation requirements of the bill

AGO assumptions are 58 application reviews will be completed each year of that 48 will be preliminary and 10 will be comprehensive. It is assumed the comprehensive reviews are more complex in nature. The estimated expenditures for the year is divided by the number of each type of review, times the complexity model of 10 percent towards preliminary and 90 percent for comprehensive.

#### Fees:

Preliminary Reviews - \$8,100 in FY 2025 and each FY thereafter Comprehensive Reviews - \$352,000 in FY 2025 and each FY thereafter

Agency Preparation: Amy Flanigan	Phone:	509-456-3123	Date:	2/29/2024	8:14:47 pm
Agency Approval: Edd Giger	Phone:	360-586-2104	Date:	2/29/2024	8:14:47 pm
OFM Review: Val Terre	Phone:	(360) 280-3073	Date:	3/1/2024	8:24:26 am



Bill Number	Title	Agency
5241 E SB AMH CRJ H3362.1	Health care marketplace	107 Washington State Health Care Authority

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

X No Cash Receipts Partially Indeterminate Cash Receipts						ots	Indeterminate Cash Receipts					
Name of Tax or Fee	Acct Code											

Agency Preparation: Hanh OBrien	Phone:	360-725-1447	Date:	2/29/2024	8:13:39 am
Agency Approval: Madina Cavendish	Phone:	360-725-0902	Date:	2/29/2024	8:13:39 am
OFM Review: Val Terre	Phone:	(360) 280-3073	Date:	3/1/2024	8:24:26 am



Bill Number	Title	Agency
5241 E SB AMH CRJ H3362.1	Health care marketplace	110 Office of Administrative Hearings

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

X No Cash Receipts		Partially Indeterminate Cash Receipts				ts	Indeterminate Cash Receipts					
Name of Tax or Fee	Acct Code											

Agency Preparation: Pete Boeckel	Phone:	360-407-2730	Date:	2/28/2024	3:00:14 pm
Agency Approval: Rob Cotton	Phone:	360-407-2708	Date:	2/28/2024	3:00:14 pm
OFM Review: Val Terre	Phone:	(360) 280-3073	Date:	3/1/2024	8:24:26 am



Bill Number	Title	Agency
5241 E SB AMH CRJ H3362.1	Health care marketplace	160 Office of Insurance Commissioner

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at http://www.ofm.wa.gov/tax/default.asp.

X No Cash Receipts		F	Partially Indeterminate Cash Receipts				ots	Indeterminate Cash Receipts					
Name of Tax or Fee	Acct Code												

Agency Preparation: Jane Beyer	Phone:	360-725-7043	Date:	2/23/2024	11:26:14 an
Agency Approval: Joyce Brake	Phone:	360-725-7041	Date:	2/23/2024	11:26:14 an
OFM Review: Val Terre	Phone:	(360) 280-3073	Date:	3/1/2024	8:24:26 am