

Multiple Agency Fiscal Note Summary

Bill Number: 5717 SB	Title: Driver course/work zones
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Estimated Cash Receipts

NONE

Estimated Operating Expenditures

Agency Name	2025-27				2027-29				2029-31			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Washington State Patrol	.0	0	0	0	.0	0	0	0	.0	0	0	0
Traffic Safety Commission	.0	0	0	230,000	.0	0	0	180,000	.0	0	0	180,000
Department of Licensing	1.0	0	0	555,000	1.0	0	0	284,000	1.0	0	0	284,000
Total \$	1.0	0	0	785,000	1.0	0	0	464,000	1.0	0	0	464,000

Estimated Capital Budget Expenditures

Agency Name	2025-27			2027-29			2029-31		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Washington State Patrol	.0	0	0	.0	0	0	.0	0	0
Traffic Safety Commission	.0	0	0	.0	0	0	.0	0	0
Department of Licensing	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Estimated Capital Budget Breakout

Prepared by: Kyle Siefering, OFM	Phone: (360) 995-3825	Date Published: Final 2/12/2025
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Individual State Agency Fiscal Note

Bill Number: 5717 SB	Title: Driver course/work zones	Agency: 225-Washington State Patrol
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Part I: Estimates

☒ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 02/09/2025
Agency Preparation: Megan Given	Phone: 360-596-4049	Date: 02/10/2025
Agency Approval: Mario Buono	Phone: (360) 596-4046	Date: 02/10/2025
OFM Review: Maria Thomas	Phone: (360) 229-4717	Date: 02/10/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The proposed legislation does not have a fiscal impact to the Washington State Patrol (WSP).

The proposed legislation would require a driver work zone and first responder safety course to be established for any person under the age of 26 applying for a new driver’s license.

New Section 1 requires the Department of Licensing to require applicants for a new driver's license who are under the age of 26 to pass an online work zone and first responder safety course approved by the department.

New Section 3 requires the Washington Traffic Safety Commission to contract with a provider to host an online driver safety course that meets the requirements of New Section 1.

Section 4 (9) is amended to include any revenue generated from the deployment of speed safety cameras that exceeds the operating and administrative costs under this section must be distributed for the purpose of traffic safety including but not limited to fund the online work zone and first responder safety course.

New Section 5 states the effective date of January 1, 2026.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

There is no cash receipt impact to WSP.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

There is no fiscal impact to WSP.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 5717 SB	Title: Driver course/work zones	Agency: 228-Traffic Safety Commission
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
Account					
Highway Safety Account-State 106 -1	140,000	90,000	230,000	180,000	180,000
Total \$	140,000	90,000	230,000	180,000	180,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 02/09/2025
Agency Preparation: Julie Otto	Phone: 360 515 2380	Date: 02/11/2025
Agency Approval: Shelly Baldwin	Phone: 360-725-9889	Date: 02/11/2025
OFM Review: Brooke Gore	Phone: (564) 669-0703	Date: 02/11/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

AN ACT Relating to establishing a driver work zone and first responder safety course requirement; amending RCW 46.20.075 and 46.63.200; adding a new section to chapter 46.20 RCW; adding a new section to chapter 43.59 RCW; and providing an effective date.

Sec. 1 Establishes requirement for a new driver's license applicant under the age of 26 to complete an online driver work zone and first responder safety course.

Sec. 2 Requires an applicant for an intermediate driver's license to complete an online driver work zone and first responder safety course.

Sec. 3 Requires WTSC to contract with a provider of an online driver work zone and first responder safety course to make it available at no charge to Washington residents ages 15 to 25. FISCAL IMPACT.

Sec. 4 Includes revenue from work zone speed cameras to the revenue sources that can fund an online driver work zone and first responder safety course.

Sec. 5 Sets effective date of January 1, 2026.

More information will be needed to determine the complete fiscal impact of this requirement in section 3. This fiscal note includes the cost of licensing the video and creating a website for Washington residents to watch and record their completion of the online course.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

No impact. Online course must be provided free of charge.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

WTSC estimates the following costs related to Sec. 3 of the bill, which requires WTSC to provide an online driver work zone and first responder safety course free of charge to Washington residents who are ages 15-25.

Annual video licensing: \$65,000 (There is a chance that a private funder will pay the licensing fee in year 1.)

The video is only available in English. There are 37 languages spoken in Washington according to OFM. If all new drivers ages 18-24 will be required to take the training, it is reasonable to assume that the video will need to be translated and subtitled in 37 languages. The cost of this is indeterminate.

Initial cost for website creation and establishment of user registration and reporting in FY 2026: \$75,000

Year 1 costs: \$140,000

On-going annual costs:

Annual video licensing: \$65,000

Ongoing management and maintenance of user reporting to identify individuals who have completed the course to provide records to DOL: \$25,000

Total annual costs for FY 2027 and beyond: \$90,000 annually.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
106-1	Highway Safety Account	State	140,000	90,000	230,000	180,000	180,000
Total \$			140,000	90,000	230,000	180,000	180,000

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts	140,000	90,000	230,000	180,000	180,000
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	140,000	90,000	230,000	180,000	180,000

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

No impact

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 5717 SB	Title: Driver course/work zones	Agency: 240-Department of Licensing
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Part I: Estimates

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No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	1.0	1.0	1.0	1.0	1.0
Account					
Highway Safety Account-State 106 -1	413,000	142,000	555,000	284,000	284,000
Total \$	413,000	142,000	555,000	284,000	284,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

☒

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☐

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

☒

Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 02/09/2025
Agency Preparation: Oliver Einarsson	Phone: 3606345462	Date: 02/10/2025
Agency Approval: Gerrit Eades	Phone: (360) 902-3931	Date: 02/10/2025
OFM Review: Kyle Siefering	Phone: (360) 995-3825	Date: 02/12/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1 adds a new section to Chapter 46.20 RCW which requires an applicant for a new driver's license under the age of 26 to pass an online course approved by the department on driver work zone and first responder safety.

- Allows DOL to waive the requirement if the department finds the online course is not available at the time of application.
- Clarifies that "new driver's license" means a driver's license issued to a driver who has not previously been issued a driver's license in this state.

Section 2 amends RCW 46.20.075 to include that an applicant for an intermediate license must have met the applicable driver work zone and first responder safety course requirement under section 1 of this act.

Section 4 amends RCW 46.63.200 to add that excess fees generated from speed safety cameras will fund the online work zone and first responder safety course required under section 1 of this act.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached fiscal note.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Please see attached fiscal note.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
106-1	Highway Safety Account	State	413,000	142,000	555,000	284,000	284,000
Total \$			413,000	142,000	555,000	284,000	284,000

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	1.0	1.0	1.0	1.0	1.0
A-Salaries and Wages	75,000	75,000	150,000	150,000	150,000
B-Employee Benefits	28,000	28,000	56,000	56,000	56,000
C-Professional Service Contracts					
E-Goods and Other Services	310,000	39,000	349,000	78,000	78,000
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	413,000	142,000	555,000	284,000	284,000

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Program Specialist 3	74,729	1.0	1.0	1.0	1.0	1.0
Total FTEs		1.0	1.0	1.0	1.0	1.0

III. D - Expenditures By Program (optional)
NONE

Part IV: Capital Budget Impact
IV. A - Capital Budget Expenditures
NONE

IV. B - Expenditures by Object Or Purpose
NONE

IV. C - Capital Budget Breakout
Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.
NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Rulemaking may be needed to either add a new section or amend Chapter 308-104 WAC. DOL will use existing resources for rulemaking.

Individual State Agency Fiscal Note

Agency 240 – Department of Licensing

Bill Number: SB 5717

Bill Title: Driver Course Work Zones

Part 1: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts:

NONE

Estimated Expenditures:

		FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
FTE Staff Years		1.0	1.0	1.0	1.0	1.0
Operating Expenditures	Fund	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Highway Safety	106	413,000	142,000	555,000	284,000	284,000
Account Totals		413,000	142,000	555,000	284,000	284,000

The revenue and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions.

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- ☒ If fiscal impact is **greater than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ Capital budget impact, complete Part IV.
- ☒ Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: (360) 786-7465	Date: 2/10/2025
Agency Preparation: Oliver Einarsson	Phone: (360) 635-5462	Date: 2/10/2025
Agency Approval: Gerrit Eades	Phone: (360) 902-3931	Date: 2/10/2025

Request #	1
Bill #	5717 SB

Part 2 – Explanation

This bill would require an applicant for a new driver's license under the age of 26 to pass an online course approved by DOL on driver work zone and first responder safety.

- Allows DOL to waive the requirement if the department finds the online course is not available at the time of application.
- Clarifies that "new driver's license" means a driver's license issued to a driver who has not previously been issued a driver's license in this state.
- Adds that an applicant for an intermediate license must have met the applicable driver work zone and first responder safety course requirement under this act.
- Stipulates that excess fees generated from speed safety cameras will fund the online work zone and first responder safety course.

Effective date is January 1, 2026.

2.A – Brief Description Of What The Measure Does That Has Fiscal Impact

Section 1 adds a new section to Chapter 46.20 RCW which requires an applicant for a new driver's license under the age of 26 to pass an online course approved by the department on driver work zone and first responder safety.

- Allows DOL to waive the requirement if the department finds the online course is not available at the time of application.
- Clarifies that "new driver's license" means a driver's license issued to a driver who has not previously been issued a driver's license in this state.

Section 2 amends RCW 46.20.075 to include that an applicant for an intermediate license must have met the applicable driver work zone and first responder safety course requirement under section 1 of this act.

Section 4 amends RCW 46.63.200 to add that excess fees generated from speed safety cameras will fund the online work zone and first responder safety course required under section 1 of this act.

Section 5 sets an effective date January 1, 2026.

2.B - Cash receipts Impact

There will be no impact on cash receipts. This bill requires applicants under the age of 26 applying for a new driver's license to complete an online course on driver work zone and first responder safety, approved by DOL. A "new driver's license" is defined as a license issued to an individual who has not previously held a driver's license in this state. Additionally, DOL may waive this requirement if the online course is unavailable at the time of application. It is assumed that individuals will comply with the course requirement and obtain a new driver's license. There are no changes to fees, and no revenue impact is anticipated as a result of this bill.

2.C – Expenditures

This bill is expected to have a fiscal impact on operations. DOL estimates an additional FTE at the Program Specialist 3 level will be needed to perform the new workload listed below:

- Manage contract payments, fiscal coordination, ensuring delivery of services, and compliance.
- Manage customer inquiries. While DOL's call center receives many such inquiries, because this is specific to a driver education requirement it is believed schools and students will reach out to the License Endorsement and Traffic Safety (LETS) Program with questions. Over the last three years, there have been an average of 144,000 newly licensed drivers each year that would need to meet this new requirement.
- Coordinate system updates to add new providers.
- Review and manage course content.
- Manage waiver options and process that would be built into DOL systems.
- Create and provide web page updates specific to this course requirement.

Information Services:

The agency will use appropriated funds to hire contract programmers to accomplish this work or to support current staff implementing this legislation within the required timeline. Appropriated funds may also be used to hire agency temporary staff to support permanent staff assigned to this legislative effort.

Any change requires a process to ensure changes are correctly applied to the system. This involves Project Managers that manage the team that completes the update, business analyst that documents and reviews the system changes, architect services that analyzes how the update could have an effect on other systems or DOL processes, developers who create the change, and testers and quality assurance teams that ensure the update is working correctly.

Cost Category	Description	Rate	2026	2027	2028	2029	2030	2031	Total Cost
TESTER	Test to verify individual components meet requirements; ensure that other business transactions have not been impacted.	\$ 27,144	65,100	-	-	-	-	-	65,100
BUSINESS ANALYST	Determine business requirements; translate requirements into what changes are needed to various systems including account codes, inventory codes, testing considerations, etc.	\$ 19,836	13,900	-	-	-	-	-	13,900
PROJECT MANAGER	Manage schedule and contracts	\$ 35,037	17,500	-	-	-	-	-	17,500
SECURITY AND ARCHITECT SERVICES	Create the conceptual model that defines the structure, behavior and framework of a computerized system including a breakdown of the system into components, the component interactions and interfaces (including with the environment, especially the user), and the technologies and resources to be used in the design.	\$ 19,836	7,900	-	-	-	-	-	7,900
CONTRACTED FAST DEVELOPER/TESTER	Updates to the DRIVES system will require additional vendor hours outside of the contracted maintenance to make system updates to implement this bill.	\$ 38,454	123,100	-	-	-	-	-	123,100
TRAINER	Trains business partners and employees in new system processes and capabilities.	\$ 27,144	19,000	-	-	-	-	-	19,000
PROJECT CONTINGENCY	Office of the Chief Information Officer designated rate of 10%	\$ 27,394	24,700	-	-	-	-	-	24,700
Totals			271,200	-	-	-	-	-	271,200

What DOL will implement:

1. Issuance

- a. Add a new exam type.
 - i. Course
 - ii. Waiver
 - b. Add new logic for individuals up to age 26 requiring the course.
 2. Course completion submission process.
 - a. Create new panel configuration for the new account type.
 - b. Create a new web request for providers to submit course completions.
 3. Provider application process.
 - a. Create a new account type.
 - b. Update all documents to use the new table.
 - c. Create new web request for training schools to apply to be a driver work zone and first responder safety provider.
 - d. Create an approval work item with email capability.
 - e. Create new activity to add driver work zone and first responder safety providers.
 - f. Create new letters.
 - i. Approval
 - ii. Denial
 - iii. Request for additional information
 - g. Create new report to track approved providers.
 4. License Express Individuals
 - a. Update the Pre-Apply application with the required training information links.
 - b. Add new training requirement to for first time a Washington driver license up to age 26.
 - c. Add language required training to Office Appointment scheduler for first time Washington licenses.

Support Services:

Agency Administrative Overhead is included at a rate of 24.8 percent of the direct program costs. This funding received covers agency-wide functions such as vendor payments, contract administration, financial management, mail processing, equipment management, help desk support, and technical assistance to DOL employees. These indirect costs are shown under object E.

Part 3 – Expenditure Detail

3.A – Operating Budget Expenditures

Operating Expenditures	Fund	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Highway Safety	106	413,000	142,000	555,000	284,000	284,000
Account Totals		413,000	142,000	555,000	284,000	284,000

3.B – Expenditures by Object or Purpose

Object of Expenditure		FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
FTE Staff Years		1.0	1.0	1.0	1.0	1.0
Salaries and Wages		75,000	75,000	150,000	150,000	150,000
Employee Benefits		28,000	28,000	56,000	56,000	56,000
Goods and Services		310,000	39,000	349,000	78,000	78,000
Total By Object Type		413,000	142,000	555,000	284,000	284,000

3.C – FTE Detail

Staffing	Salary	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Program Specialist 3	74,729	1.0	1.0	1.0	1.0	1.0
Total FTE		1.0	1.0	1.0	1.0	1.0

Part 4 – Capital Budget Impact

None.

Part 5 – New Rule Making Required

Rulemaking may be needed to either add a new section or amend Chapter 308-104 WAC. DOL will use existing resources for rulemaking.