

# Multiple Agency Fiscal Note Summary

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost
-----------------------------	---

## Estimated Cash Receipts

Agency Name	2025-27			2027-29			2029-31		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Department of Licensing	0	0	7,388,000	0	0	9,496,000	0	0	11,646,000
State Parks and Recreation Commission	0	0	3,171,500	0	0	2,533,000	0	0	1,880,000
Department of Fish and Wildlife	0	0	6,729,000	0	0	9,452,000	0	0	12,180,000
<b>Total \$</b>	<b>0</b>	<b>0</b>	<b>17,288,500</b>	<b>0</b>	<b>0</b>	<b>21,481,000</b>	<b>0</b>	<b>0</b>	<b>25,706,000</b>

Agency Name	2025-27		2027-29		2029-31	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI						
Local Gov. Other	No fiscal impact					
Local Gov. Total						

## Estimated Operating Expenditures

Agency Name	2025-27				2027-29				2029-31			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of Financial Management	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Licensing	.0	0	0	15,000	.0	0	0	0	.0	0	0	0
State Parks and Recreation Commission	.0	0	0	193,000	.0	0	0	0	.0	0	0	0
Department of Fish and Wildlife	.0	0	0	248,000	.0	0	0	320,000	.0	0	0	392,000
Department of Natural Resources	.1	0	0	63,900	.0	0	0	0	.0	0	0	0
<b>Total \$</b>	<b>0.1</b>	<b>0</b>	<b>0</b>	<b>519,900</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>320,000</b>	<b>0.0</b>	<b>0</b>	<b>0</b>	<b>392,000</b>

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2025-27			2027-29			2029-31		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of Financial Management	.0	0	0	.0	0	0	.0	0	0
Department of Licensing	.0	0	0	.0	0	0	.0	0	0
State Parks and Recreation Commission	.0	0	0	.0	0	0	.0	0	0
Department of Fish and Wildlife	.0	0	0	.0	0	0	.0	0	0
Department of Natural Resources	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Breakout

NONE

--

Prepared by: Matthew Hunter, OFM	Phone: (360) 529-7078	Date Published: Final 2/17/2025
----------------------------------	-----------------------	---------------------------------

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost	<b>Agency:</b> 105-Office of Financial Management
-----------------------------	---	---

## Part I: Estimates

☒ **No Fiscal Impact**

### Estimated Cash Receipts to:

NONE

### Estimated Operating Expenditures from:

NONE

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

<b>Legislative Contact:</b>	<b>Phone:</b>	<b>Date:</b> 02/07/2025
<b>Agency Preparation:</b> Kathy Cody	<b>Phone:</b> (360) 480-7237	<b>Date:</b> 02/11/2025
<b>Agency Approval:</b> Jamie Langford	<b>Phone:</b> 360-902-0422	<b>Date:</b> 02/11/2025
<b>OFM Review:</b> Gwen Stamey	<b>Phone:</b> (360) 790-1166	<b>Date:</b> 02/12/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2 updates the cost of a Discover Pass and retains the assignment for the Office of Financial Management (OFM) to review the cost of the Discover Pass every four years and make recommendations to the legislature about adjusting the cost to account for inflation. Section 3(3) similarly updates the cost of day-use permits and retains the assignment for OFM to review the cost of the day-use permit and make recommendations to the legislature about adjusting the cost to account for inflation.

The bill does not change existing law related to OFM’s duties; it only increases the fee for the Discover Pass. There is no fiscal impact to OFM.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

## **Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost	<b>Agency:</b> 240-Department of Licensing
-----------------------------	---	--

## Part I: Estimates

☐

No Fiscal Impact

### Estimated Cash Receipts to:

ACCOUNT	FY 2026	FY 2027	2025-27	2027-29	2029-31
Recreation Access Pass Account-State 237-1	3,694,000	3,694,000	7,388,000	9,496,000	11,646,000
<b>Total \$</b>	3,694,000	3,694,000	7,388,000	9,496,000	11,646,000

### Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
<b>Account</b>					
Recreation Access Pass Account-State 237-1	15,000	0	15,000	0	0
<b>Total \$</b>	15,000	0	15,000	0	0

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

☐

If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☒

If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐

Capital budget impact, complete Part IV.

☐

Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 02/07/2025
Agency Preparation: Aaron Harris	Phone: (360) 902-3795	Date: 02/10/2025
Agency Approval: Gerrit Eades	Phone: (360) 902-3931	Date: 02/10/2025
OFM Review: Kyle Siefering	Phone: (360) 995-3825	Date: 02/13/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Effective date (s) 90-Days Sine Die.

Sec. 2. – Amends RCW 79A.80.020

- Increases the fee for a discover pass from \$30 to \$45.

Sec. 3. Amends RCW 79A.80.030

- Increases the day-use permit cost from \$10 to \$15 per day.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Please see attached fiscal note.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Please see attached fiscal note.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
237-1	Recreation Access Pass Account	State	15,000	0	15,000	0	0
Total \$			15,000	0	15,000	0	0

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts					
E-Goods and Other Services	15,000		15,000		
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	15,000	0	15,000	0	0

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

**III. D - Expenditures By Program (optional)**

NONE

**Part IV: Capital Budget Impact**

**IV. A - Capital Budget Expenditures**

NONE

**IV. B - Expenditures by Object Or Purpose**

NONE

**IV. C - Capital Budget Breakout**

*Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.*

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*



# Individual State Agency Fiscal Note

Agency 240 – Department of Licensing

Bill Number: HB 1914

Bill Title: Updating the cost of the discover pass and day use permits

## Part 1: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts:

Revenue	Fund	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Recreation Access Pass Account	237	3,694,000	3,694,000	7,388,000	9,496,000	11,646,000
Account Totals		3,694,000	3,694,000	7,388,000	9,496,000	11,646,000

### Estimated Expenditures:

Operating Expenditures	Fund	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Recreation Access Pass Account	237	15,000	-	15,000	-	-
Account Totals		15,000	-	15,000	-	-

*The revenue and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions.

- ☐ If the fiscal impact is **less than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☒ If fiscal impact is **greater than \$50,000** per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone: (360)	Date:
Agency Preparation: Aaron Harris	Phone: (360) 902-3795	Date: 02/10/25
Agency Approval: Gerrit Eades	Phone: (360) 867-8233	Date: 02/10/25

Request #	1
Bill #	1914 HB

## **Part 2 – Explanation**

This bill increases the cost of the discover pass from \$30 to \$45 and increases the cost of the day-use permit from \$10 to \$15, effective 90-Days Sine Die.

### **2.A – Brief Description Of What The Measure Does That Has Fiscal Impact**

Effective date (s) **90-Days Sine Die.**

#### **Sec. 2. – Amends RCW 79A.80.020**

- Increases the fee for a discover pass from \$30 to \$45.

#### **Sec. 3. Amends RCW 79A.80.030**

- Increases the day-use permit cost from \$10 to \$15 per day.

### **2.B - Cash receipts Impact**

Section 2 of the bill amends RCW 79A.80.020 increasing the discover pass fee from \$30 to \$45.

Section 3 amends RCW 79A.80.030 increasing the day-use permit fee from \$10 to \$15.

There is no effective date, so the bill becomes effective 90 days sine die or July 27, 2025.

Note: FY 2026 is an estimated year of revenue impact based on the lead agency's assumptions (Washington State Parks and Recreation Commission). Department of Licensing may collect the discover pass fee, but there are other agencies who also may collect the fee including Washington State Parks and Recreation Commission, and Department of Fish & Wildlife. It is assumed that the same number of individuals who would opt for a discover pass through conducting a transaction with DOL will continue to do so with the increased fee. The fee revenue continues to be distributed to the Recreation Access Pass Account (237).

### **2.C – Expenditures**

The department estimates the total expenditures to be \$14,500 to implement this bill. These costs are onetime.

#### **Information Services:**

The agency will use appropriated funds to hire contract programmers to accomplish this work or to support current staff implementing this legislation within the required timeline. Appropriated funds may also be used to hire agency temporary staff to support permanent staff assigned to this legislative effort.

Any change requires a process to ensure changes are correctly applied to the system. This involves Project Managers that manage the team that completes the update, business analyst that documents and reviews the system changes, architect services that analyzes how the update could have an effect on other systems or DOL processes, developers who create the change, and testers and quality assurance teams that ensure the update is working correctly.

**What DOL Will Implement:**

New fee and revenue account code for the \$45.00 Discover Pass fee and add an end date to the existing \$30.00 fee.

**Assumptions:**

- No change to which vehicles qualify to purchase a Discover Pass.
- Day Use Pass will continue to be issued at Parks, Licensed Vendors and via the Discovery Pass Website.
- Changes must be in place three months before the effective date, so renewal notices are correct.
- Business will provide name of fee and account code.
- Same fund will be used for the \$45.00 fee that was used for \$30.00 fee.
- No report changes.
- New fee will automatically be added to existing reports.
- No changes to file sent to State Parks for production of Discover Pass.
- No QA oversight required because cost is not more than \$500,000, duration not longer than 4-months or project does not meet the threshold requiring oversight.
- Fee increase is based on registration expiration date, or dealer date of sale.

Cost Category	Description	Rate	2026	2027	2028	2029	2030	2031	Total Cost
TESTER	Test to verify individual components meet requirements; ensure that other business transactions have not been impacted.	\$ 27,144	2,700	-	-	-	-	-	2,700
BUSINESS ANALYST	Determine business requirements; translate requirements into what changes are needed to various systems including account codes, inventory codes, testing considerations, etc.	\$ 19,836	2,000	-	-	-	-	-	2,000
SECURITY AND ARCHITECT SERVICES	Create the conceptual model that defines the structure, behavior and framework of a computerized system including a breakdown of the system into components, the component interactions and interfaces (including with the environment, especially the user), and the technologies and resources to be used in the design.	\$ 19,836	2,000	-	-	-	-	-	2,000
CONTRACTED FAST DEVELOPER/TESTER	Updates to the DRIVES system will require additional vendor hours outside of the contracted maintenance to make system updates to implement this bill.	\$ 38,454	3,800	-	-	-	-	-	3,800
TRAINER	Trains business partners and employees in new system processes and capabilities.	\$ 27,144	2,700	-	-	-	-	-	2,700
PROJECT CONTINGENCY	Office of the Chief Information Officer designated rate of 10%	\$ 27,394	1,300	-	-	-	-	-	1,300
<b>Totals</b>			<b>14,500</b>	-	-	-	-	-	<b>14,500</b>

**Part 3 – Expenditure Detail****3.A – Operating Budget Expenditures**

Operating Expenditures	Fund	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Recreation Access Pass Account	237	15,000	-	15,000	-	-
<b>Account Totals</b>		<b>15,000</b>	-	<b>15,000</b>	-	-

**3.B – Expenditures by Object or Purpose**

Object of Expenditure	FY 26	FY 27	25-27 Total	27-29 Total	29-31 Total
Goods and Services	15,000	-	15,000	-	-
<b>Total By Object Type</b>	<b>15,000</b>	-	<b>15,000</b>	-	-

**Part 4 – Capital Budget Impact**

None.

**Part 5 – New Rule Making Required**

None.

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost	<b>Agency:</b> 465-State Parks and Recreation Commission
-----------------------------	---	--

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

ACCOUNT	FY 2026	FY 2027	2025-27	2027-29	2029-31
Recreation Access Pass Account-State 237-1	(3,436,000)	(3,436,000)	(6,872,000)	(8,834,000)	(10,834,000)
Parks Renewal and Stewardship Account-State 269-1	5,019,000	5,024,500	10,043,500	11,367,000	12,714,000
<b>Total \$</b>	1,583,000	1,588,500	3,171,500	2,533,000	1,880,000

### Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
<b>Account</b>					
Parks Renewal and Stewardship Account-State 269-1	193,000	0	193,000	0	0
<b>Total \$</b>	193,000	0	193,000	0	0

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 02/07/2025
Agency Preparation: Van Church	Phone: (360) 902-8542	Date: 02/07/2025
Agency Approval: Van Church	Phone: (360) 902-8542	Date: 02/07/2025
OFM Review: Matthew Hunter	Phone: (360) 529-7078	Date: 02/09/2025

## Part II: Narrative Explanation

### II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

*Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.*

The proposed legislation would increase the annual Discover Pass from \$30 to \$45 (Sec 2) and the Day-Use permit from \$10 to \$15 (Sec 3).

The legislation would become effective 90 days after the Governor's signature.

### II. B - Cash receipts Impact

*Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.*

The proposed legislation would increase the annual Discover Pass from \$30 to \$45 (Sec 2) and the Day-Use permit from \$10 to \$15 (Sec 3).

Estimated future Discover Pass revenue is based on Parks current multi-biennial revenue projection through 2029-31. Projected revenue for 2031-33 and 2033-35 is a 1.0% biennium-over-biennium increase from 2029-31. The proposed legislation reflects a 50% increase in the price of both the Discover Pass annual and day-use permit so it is assumed that Parks current revenue projection would simply increase by 50%. Parks assumption includes a 6-year temporary reduction (elasticity of demand) in the number of passes sold which in turn reduces the projected increase in revenue over the current annual (\$30) and day-use (\$10) projected sales. It is estimated that biennial reductions would be 15% for 2025-27, 10% for 2027-29, and 5% for 2029-31. It is estimated that total pass sales of the annual and day-use would return to currently projected levels in 2031-33 and going forward.

Discover Pass revenue is initially placed in Fund 237, the Recreation Access Pass Account (RAPA). Fund 237 inflows originate from Parks, DFW and DOL. RCW 79A.80.090 stipulates how the Fund 237 fund balance is distributed between Parks, DFW and DNR. Within each biennium, RAPA outflows for the first \$71 million are split 84% for Parks, 8% for DFW and 8% for DNR. Once \$71 million in total distributions occurs the ongoing split for each agency shifts to 33.33% for the remainder of the biennium. During the 2021-23 biennium the Discover Pass distributions totaled \$61,606,000.

Please refer to the attached detailed analysis for the projected impact to Fund 237 (RAPA) inflows and outflows and the corresponding revenue impacts to Parks, DFW and DNR.

### II. C - Expenditures

*Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.*

Parks would need to update brochures and other materials; reprogram the central reservation system and automated pay stations; and replace or update signage at park locations and various trail parking areas.

Onetime Printed Materials, Vendor Programming Update and Signage Costs:

- \$78,000 – Guidebook (Printed Material)
- \$10,000 – State Park Brochures (Printed Material)
- \$3,000 – System Updates
- \$72,000 – Signage (Metal Backed) – Small (\$24 x Qty 24 x 125 Parks)
- \$30,000 – Signage (Metal Backed) – Large (\$48 x Qty 5 x 125 Parks)

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
269-1	Parks Renewal and Stewardship Account	State	193,000	0	193,000	0	0
Total \$			193,000	0	193,000	0	0

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts					
E-Goods and Other Services	193,000		193,000		
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	193,000	0	193,000	0	0

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.  
NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.  
NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*



Lead Agency Assumptions										
	FY26	FY27	FY28	FY29	FY30	FY31	FY32	FY33	FY34	FY35
RAPA	8,590,000	8,590,000	11,042,000	11,042,000	13,542,000	13,542,000	16,091,000	16,091,000	16,252,000	16,252,000
<b>RAPA Inflows</b>										
Parks - 237	3,436,000	3,436,000	4,417,000	4,417,000	5,417,000	5,417,000	6,436,000	6,436,000	6,501,000	6,501,000
DOL - 237	3,694,000	3,694,000	4,748,000	4,748,000	5,823,000	5,823,000	6,920,000	6,920,000	6,988,000	6,988,000
DFW - 237	1,460,000	1,460,000	1,877,000	1,877,000	2,302,000	2,302,000	2,735,000	2,735,000	2,763,000	2,763,000
<b>RAPA Outflows</b>										
Parks - 269	5,019,600	5,024,500	5,683,500	5,683,500	6,357,000	6,357,000	7,045,500	7,045,500	6,936,000	6,936,000
DFW	1,777,950	1,782,750	2,679,250	2,679,250	3,592,500	3,592,500	4,522,750	4,522,750	4,658,000	4,658,000
DNR	1,777,950	1,782,750	2,679,250	2,679,250	3,592,500	3,592,500	4,522,750	4,522,750	4,658,000	4,658,000
DOL	14,500	0	0	0	0	0	0	0	0	0
	0	0	0	0	0	0	0	0	0	0

Parks RAPA Fund 237 Inflows and Outflows to Fund 269										
	FY26	FY27	FY28	FY29	FY30	FY31	FY32	FY33	FY34	FY35
Parks - 237	3,436,000	3,436,000	4,417,000	4,417,000	5,417,000	5,417,000	6,436,000	6,436,000	6,501,000	6,501,000
Parks - 269	5,019,600	5,024,500	5,683,500	5,683,500	6,357,000	6,357,000	7,045,500	7,045,500	6,936,000	6,936,000

DFW Revenue Source										
	FY26	FY27	FY28	FY29	FY30	FY31	FY32	FY33	FY34	FY35
Wild - 237	1,241,000	1,241,000	1,595,450	1,595,450	1,956,700	1,956,700	2,324,750	2,324,750	2,348,550	2,348,550
Booklet - 237	219,000	219,000	281,550	281,550	345,300	345,300	410,250	410,250	414,450	414,450
	<b>1,460,000</b>	<b>1,460,000</b>	<b>1,877,000</b>	<b>1,877,000</b>	<b>2,302,000</b>	<b>2,302,000</b>	<b>2,735,000</b>	<b>2,735,000</b>	<b>2,763,000</b>	<b>2,763,000</b>
Trans Fee - 104	124,100	124,100	159,545	159,545	195,670	195,670	232,475	232,475	234,855	234,855

DOL RAPA Fund 237 Inflows, Expenditures and Net Fund Impact										
	FY26	FY27	FY28	FY29	FY30	FY31	FY32	FY33	FY34	FY35
DOL - 237	3,694,000	3,694,000	4,748,000	4,748,000	5,823,000	5,823,000	6,920,000	6,920,000	6,988,000	6,988,000
DOL - 237	(14,500)									
Net DOL - 237	<b>3,679,500</b>	<b>3,694,000</b>	<b>4,748,000</b>	<b>4,748,000</b>	<b>5,823,000</b>	<b>5,823,000</b>	<b>6,920,000</b>	<b>6,920,000</b>	<b>6,988,000</b>	<b>6,988,000</b>
Reduction of Distribution to Parks/DFW/DNR for DOL Expense Charged to Fund 237										
	FY26	FY27	FY28	FY29	FY30	FY31	FY32	FY33	FY34	FY35
Parks	(4,900)	0	0	0	0	0	0	0	0	0
DFW	(4,800)	0	0	0	0	0	0	0	0	0
DNR	(4,800)	0	0	0	0	0	0	0	0	0
	<b>(14,500)</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

DNR RAPA Fund 237 Outflows to Fund 087-6										
	FY26	FY27	FY28	FY29	FY30	FY31	FY32	FY33	FY34	FY35
DNR - 237	0	0	0	0	0	0	0	0	0	0
DNR - 087-6	1,777,950	1,782,750	2,679,250	2,679,250	3,592,500	3,592,500	4,522,750	4,522,750	4,658,000	4,658,000

**Section 1:** Historical sales data along with the projected revenue for the next 10 years. The projected revenue is based on Parks current revenue projection. The final two biennium are a simple 1% increase. FY2012-24 is "actual" earned revenue and FY2025-35 is projected revenue.

**Section 2:** Actual and projected revenue with no increase (\$10 / \$30) and the split between the three agencies.

**Section 3:** Calculates 50% increase (\$15 / \$45) in revenue and no impact from a price increase.

**Section 4:** Analysis of the potential impact of an increase. Projected overall decrease of the 50% increase is 15/10/5/0/0% over the five bienniums.

**Section 5:** Projected revenue by fiscal year and how it would be split between Parks/DFW/DNR. An increase as little as \$5 gets us to the \$71M split change.

**Section 6:** Projected RAPA (Fund 237) inflows (pass sales) from Parks/DFW/DOL

**Section 7A:** Number of pass's sold by type with no impact to sales.

**Section 7B:** Projected decrease in number of passes by type taking into account an increase.

	GROSS Discover Pass Revenue Actual (Exclude Infractions)			
	Total	Bien Total	% change	
FY12	15,716,144			
FY13	16,651,333	32,367,477	0.0%	
FY14	17,891,048			
FY15	20,624,509	38,515,557	19.0%	
FY16	21,382,290			
FY17	22,641,669	44,023,959	14.3%	
FY18	24,653,922			
FY19	25,346,019	49,999,941	13.6%	
FY20	25,613,598			
FY21	34,490,459	60,104,057	20.2%	
FY22	30,106,440			
FY23	31,499,521	61,605,961	2.5%	
FY24	31,075,123			
FY25	30,045,000	61,120,123	(0.8%)	
FY26	31,236,000			
FY27	31,236,000	62,472,000	2.2%	
FY28	31,548,000			
FY29	31,548,000	63,096,000	1.0%	
FY30	31,863,000			
FY31	31,863,000	63,726,000	1.0%	
FY32	32,182,000			
FY33	32,182,000	64,364,000	1.0%	
FY34	32,504,000			
FY35	32,504,000	65,008,000	1.0%	

Section 1

**Section 2**

**Discover Pass at \$10 / \$30**

	DP \$	% Increase of DP \$	RAPA	Parks	DFW	DNR
<i>2011-13</i>	<i>10 / 30</i>	0.0%	32,367,477	27,188,681	2,589,398	2,589,398
<i>2013-15</i>	<i>10 / 30</i>	0.0%	38,515,557	32,353,068	3,081,245	3,081,244
<i>2015-17</i>	<i>10 / 30</i>	0.0%	44,023,959	36,980,126	3,521,917	3,521,916
<i>2017-19</i>	<i>10 / 30</i>	0.0%	49,999,941	41,999,950	3,999,995	3,999,996
<i>2019-21</i>	<i>10 / 30</i>	0.0%	60,104,057	50,487,408	4,808,325	4,808,324
<i>2021-23</i>	<i>10 / 30</i>	0.0%	61,605,961	51,749,007	4,928,477	4,928,477
<i>2023-25</i>	<i>10 / 30</i>	0.0%	61,120,123	51,340,903	4,889,610	4,889,610
<i>2025-27</i>	<i>10 / 30</i>	0.0%	62,472,000	52,476,480	4,997,760	4,997,760
<i>2027-29</i>	<i>10 / 30</i>	0.0%	63,096,000	53,000,640	5,047,680	5,047,680
<i>2029-31</i>	<i>10 / 30</i>	0.0%	63,726,000	53,529,840	5,098,080	5,098,080
<i>2031-33</i>	<i>10 / 30</i>	0.0%	64,364,000	54,065,760	5,149,120	5,149,120
<i>2033-35</i>	<i>10 / 30</i>	0.0%	65,008,000	54,606,720	5,200,640	5,200,640

**RCW 79A.80.090**

**<=\$71,000,000 => Split is 84/8/8 (Parks/DFW/DNR)**

**>\$71,000,000 => Split 33/33/33 (Parks/DFW/DNR)**

**Section 3**

**Discover Pass at \$15 / \$45 with No Impact on Projected Sales**

	DP \$	% Increase of	RAPA	Parks	DFW	DNR
<i>2011-13</i>	<i>10 / 30</i>	0.0%	32,367,477	27,188,681	2,589,398	2,589,398
<i>2013-15</i>	<i>10 / 30</i>	0.0%	38,515,557	32,353,067	3,081,245	3,081,245
<i>2015-17</i>	<i>10 / 30</i>	0.0%	44,023,959	36,980,125	3,521,917	3,521,917
<i>2017-19</i>	<i>10 / 30</i>	0.0%	49,999,941	41,999,951	3,999,995	3,999,995
<i>2019-21</i>	<i>10 / 30</i>	0.0%	60,104,057	50,487,407	4,808,325	4,808,325
<i>2021-23</i>	<i>10 / 30</i>	0.0%	61,605,961	51,749,007	4,928,477	4,928,477
<i>2023-25</i>	<i>10 / 30</i>	0.0%	61,120,123	51,340,903	4,889,610	4,889,610
<i>2025-27</i>	<i>15 / 45</i>	50.0%	93,708,000	67,210,846	13,248,577	13,248,577
<i>2027-29</i>	<i>15 / 45</i>	50.0%	94,644,000	67,522,910	13,560,545	13,560,545
<i>2029-31</i>	<i>15 / 45</i>	50.0%	95,589,000	67,837,972	13,875,514	13,875,514
<i>2031-33</i>	<i>15 / 45</i>	50.0%	96,546,000	68,157,036	14,194,482	14,194,482
<i>2033-35</i>	<i>15 / 45</i>	50.0%	97,512,000	68,479,100	14,516,450	14,516,450
<i>Projected Net Increase of a Discover Pass Increase (Day- Use and Annual)</i>		<b>2025-27</b>	31,236,000	14,734,000	8,251,000	8,251,000
		<b>2027-29</b>	31,548,000	14,522,000	8,513,000	8,513,000
		<b>2029-31</b>	31,863,000	14,308,000	8,777,500	8,777,500
		<b>2031-33</b>	32,182,000	14,091,000	9,045,500	9,045,500
		<b>2033-35</b>	32,504,000	13,872,000	9,316,000	9,316,000

**Section 4**

Discover Pass at \$15 / \$45 with 15/10/5/0/0 Percent Reduction Biennium over Biennial Impact on Projected Sales						
	DP \$	% Increase of	RAPA	Parks	DFW	DNR
2011-13	10 / 30	0.0%	32,367,477	27,188,681	2,589,398	2,589,398
2013-15	10 / 30	0.0%	38,515,557	32,353,067	3,081,245	3,081,245
2015-17	10 / 30	0.0%	44,023,959	36,980,125	3,521,917	3,521,917
2017-19	10 / 30	0.0%	49,999,941	41,999,951	3,999,995	3,999,995
2019-21	10 / 30	0.0%	60,104,057	50,487,407	4,808,325	4,808,325
2021-23	10 / 30	0.0%	61,605,961	51,749,007	4,928,477	4,928,477
2023-25	10 / 30	0.0%	61,120,123	51,340,903	4,889,610	4,889,610
2025-27	15 / 45	(15.0%)	79,652,000	62,524,576	8,563,712	8,563,712
2027-29	15 / 45	(10.0%)	85,180,000	64,367,612	10,406,194	10,406,194
2029-31	15 / 45	(5.0%)	90,810,000	66,244,654	12,282,673	12,282,673
2031-33	15 / 45	0.0%	96,546,000	68,157,036	14,194,482	14,194,482
2033-35	15 / 45	0.0%	97,512,000	68,479,100	14,516,450	14,516,450
<i>Projected Net Increase of a Discover Pass Increase (Day-Use and Annual)</i>		2025-27	17,180,000	10,049,000	3,565,500	3,565,500
		2027-29	22,084,000	11,367,000	5,358,500	5,358,500
		2029-31	27,084,000	12,714,000	7,185,000	7,185,000
		2031-33	32,182,000	14,091,000	9,045,500	9,045,500
		2033-35	32,504,000	13,872,000	9,316,000	9,316,000

**Section 5**

Discover Pass at \$15 / \$45 with 15/10/5/0/0 Percent Reduction Projected Revenue by Fiscal Year				
	RAPA	Parks	DFW	DNR
FY2026	8,590,000	5,024,500	1,782,750	1,782,750
FY2027	8,590,000	5,024,500	1,782,750	1,782,750
FY2028	11,042,000	5,683,500	2,679,250	2,679,250
FY2029	11,042,000	5,683,500	2,679,250	2,679,250
FY2030	13,542,000	6,357,000	3,592,500	3,592,500
FY2031	13,542,000	6,357,000	3,592,500	3,592,500
FY2032	16,091,000	7,045,500	4,522,750	4,522,750
FY2033	16,091,000	7,045,500	4,522,750	4,522,750
FY2034	16,252,000	6,936,000	4,658,000	4,658,000
FY2035	16,252,000	6,936,000	4,658,000	4,658,000

**Section 6**

RAPA Inflows from Parks/DFW/DOL				
	RAPA	Parks	DFW	DOL
	100.0%	40.0%	17.0%	43.0%
FY2026	8,590,000	3,436,000	1,460,000	3,694,000
FY2027	8,590,000	3,436,000	1,460,000	3,694,000
FY2028	11,042,000	4,417,000	1,877,000	4,748,000
FY2029	11,042,000	4,417,000	1,877,000	4,748,000
FY2030	13,542,000	5,417,000	2,302,000	5,823,000
FY2031	13,542,000	5,417,000	2,302,000	5,823,000
FY2032	16,091,000	6,436,000	2,735,000	6,920,000
FY2033	16,091,000	6,436,000	2,735,000	6,920,000
FY2034	16,252,000	6,501,000	2,763,000	6,988,000
FY2035	16,252,000	6,501,000	2,763,000	6,988,000

**Section 7A**

# Passes Projected to be Sold by Type with No Price Increase Impacts				
	Total	Day-Use \$15	Annual \$45	Total # of Passes
		12.0%	88.0%	
<b>FY2026</b>	\$46,854,000	374,832	916,256	<b>1,291,088</b>
<b>FY2027</b>	\$46,854,000	374,832	916,256	<b>1,291,088</b>
<b>FY2028</b>	\$47,322,000	378,576	925,408	<b>1,303,984</b>
<b>FY2029</b>	\$47,790,000	382,320	934,560	<b>1,316,880</b>
<b>FY2030</b>	\$47,795,000	382,360	934,658	<b>1,317,018</b>
<b>FY2031</b>	\$48,735,000	389,880	953,040	<b>1,342,920</b>
<b>FY2032</b>	\$48,273,000	386,184	944,005	<b>1,330,189</b>
<b>FY2033</b>	\$49,692,000	397,536	971,755	<b>1,369,291</b>
<b>FY2034</b>	\$48,756,000	390,048	953,451	<b>1,343,499</b>
<b>FY2035</b>	\$50,658,000	405,264	990,645	<b>1,395,909</b>

**Section 7B**

Reduction in the # Passes Sold by Type Due to Price Increase				
	Revenue	Day-Use \$15	Annual \$45	Total # of Passes
		12.0%	88.0%	
<b>FY2026</b>	(\$7,028,000)	(56,224)	(137,436)	<b>(193,660)</b>
<b>FY2027</b>	(\$7,028,000)	(56,224)	(137,436)	<b>(193,660)</b>
<b>FY2028</b>	(\$4,732,000)	(37,856)	(92,537)	<b>(130,393)</b>
<b>FY2029</b>	(\$4,732,000)	(37,856)	(92,537)	<b>(130,393)</b>
<b>FY2030</b>	(\$2,390,000)	(19,120)	(46,738)	<b>(65,858)</b>
<b>FY2031</b>	(\$2,389,000)	(19,112)	(46,718)	<b>(65,830)</b>
<b>FY2032</b>	\$0	0	0	<b>0</b>
<b>FY2033</b>	\$0	0	0	<b>0</b>
<b>FY2034</b>	\$0	0	0	<b>0</b>
<b>FY2035</b>	\$0	0	0	<b>0</b>

# Individual State Agency Fiscal Note

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost	<b>Agency:</b> 477-Department of Fish and Wildlife
-----------------------------	---	--

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

ACCOUNT	FY 2026	FY 2027	2025-27	2027-29	2029-31
Limited Fish and Wildlife Account-State 104-1	1,902,000	1,907,000	3,809,000	5,678,000	7,576,000
Recreation Access Pass Account-State 237-1	1,460,000	1,460,000	2,920,000	3,774,000	4,604,000
<b>Total \$</b>	<b>3,362,000</b>	<b>3,367,000</b>	<b>6,729,000</b>	<b>9,452,000</b>	<b>12,180,000</b>

### Estimated Operating Expenditures from:

Account	FY 2026	FY 2027	2025-27	2027-29	2029-31
Limited Fish and Wildlife Account-State 104-1	124,000	124,000	248,000	320,000	392,000
<b>Total \$</b>	<b>124,000</b>	<b>124,000</b>	<b>248,000</b>	<b>320,000</b>	<b>392,000</b>

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 02/07/2025
Agency Preparation: Savanna Perez	Phone: 564-250-1539	Date: 02/12/2025
Agency Approval: Brandon Bean	Phone: (564) 669-0937	Date: 02/12/2025
OFM Review: Matthew Hunter	Phone: (360) 529-7078	Date: 02/12/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 2 changes the discover pass fee from thirty dollars to forty-five dollars.

Section 3 changes the day pass from ten dollars to fifteen dollars.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Following Washington State Parks' (Parks) assumptions as lead agency, the Washington Department of Fish and Wildlife (WDFW) assumes that 17% of Discover Pass sales will be collected by WDFW. All Discover Pass revenue will be deposited into the Recreational Access Pass Account (Fund 237).

Washington State Parks' revenue assumptions include a 6-year temporary reduction (based on elasticity of demand) in the number of passes sold, reducing the projected increase in revenue from both the annual pass and day-use pass sales. It is estimated that biennial reductions would be 15% for 2025-27, 10% for 2027-29, and 5% for 2029-31 with a return to current levels of projected pass sales in 2031-33.

WDFW assumes that 85% of the revenue (\$1,241,000 in fiscal year 2026) collected by the Department will be through WDFW's licensing system. The remaining 15% (\$219,000 in fiscal year 2026) will be booklet sales. Booklet sales are Discover Pass bulk order/sales, done outside of WDFW's licensing system, for retailers such as REI and Safeway.

A 10% transaction fee is applied to all sales completed in the licensing system and is deposited in the Limited Fish and Wildlife Account (Fund 104). Booklet sales are done outside of the licensing system and there is no applicable transaction fee.

As the transferring agency, Parks will show this RAPA distribution in their cash receipts as negative revenue and WDFW as the receiving agency will show the RAPA distribution in our cash receipts in the Limited Fish and Wildlife Account (Fund 104) as positive revenue. The multi-agency fiscal note will balance this transfer of funds between the two agencies.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

License sales are subject to a 10% transaction fee, per RCW 77.32.050, which is deposited into the Limited Fish and Wildlife Account (Fund 104). This transaction fee is used for maintaining WDFW's automated licensing system, such as payments to the vendor who built and maintains the system. The Department estimates that transaction expenditures will increase by \$124,000 in fiscal year 2026, Object C. Transaction expenditures will continue to grow proportionally to revenue (see cash receipts).

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
104-1	Limited Fish and Wildlife Account	State	124,000	124,000	248,000	320,000	392,000
Total \$			124,000	124,000	248,000	320,000	392,000

**III. B - Expenditures by Object Or Purpose**

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years					
A-Salaries and Wages					
B-Employee Benefits					
C-Professional Service Contracts	124,000	124,000	248,000	320,000	392,000
E-Goods and Other Services					
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
<b>Total \$</b>	124,000	124,000	248,000	320,000	392,000

**III. C - Operating FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

**III. D - Expenditures By Program (optional)**

NONE

**Part IV: Capital Budget Impact****IV. A - Capital Budget Expenditures**

NONE

**IV. B - Expenditures by Object Or Purpose**

NONE

**IV. C - Capital Budget Breakout**

*Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.*

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*



# Individual State Agency Fiscal Note

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost	<b>Agency:</b> 490-Department of Natural Resources
-----------------------------	---	--

## Part I: Estimates

☐ No Fiscal Impact

### Estimated Cash Receipts to:

NONE

### Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1	0.0	0.1	0.0	0.0
<b>Account</b>					
Park Land Trust Revolving Account-State 087-1	63,900	0	63,900	0	0
<b>Total \$</b>	63,900	0	63,900	0	0

### Estimated Capital Budget Impact:

NONE

*The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.*

Check applicable boxes and follow corresponding instructions:

- ☒ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact:	Phone:	Date: 02/07/2025
Agency Preparation: Andrew Hills	Phone: /	Date: 02/07/2025
Agency Approval: David Chertudi	Phone: 360-902-1000	Date: 02/07/2025
OFM Review: Lisa Borkowski	Phone: (360) 742-2239	Date: 02/17/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The following assumptions were provided by State Parks:

- A 50 percent increase in price will create an initial reduction in the number of annual and day passes sold, which will recover after 3 biennia and return to current projected levels. The impact in number of passes sold per biennium are projected to be -15 percent, -10 percent, -5 percent, 0 percent, and 0 percent.
- The ratio of annual and day passes sold is assumed to remain constant.
- After revenue reaches \$71 million in one biennium, the split between agencies for revenue above that threshold goes from 84/8/8 (Parks, Washington State Department of Fish and Wildlife (WDFW), Department of Natural Resources (DNR)) to 33/33/33

Sec. 2(2) – This section increases the annual Discover Pass fee from \$30 to \$45

Section 3(1) - This section increases the Discover Pass day-use permit fee from \$10 to \$15.

This impacts the Department of Natural Resources (DNR) because under current law, money received from the sale of the Discover Passes and day-use permits is deposited in the Recreation Access Pass Account (RAPA). In turn, funds from RAPA are transferred into certain specified accounts for each state land management agency (84 percent Parks, 8 percent WDFW, 8 percent DNR to the Parkland Trust Revolving Account for the first \$71 million in biennial revenue, the evenly split between agencies after that threshold is met, per RCW 79A.80.090). Any increase in revenue to the DNR Natural Areas, Recreation, and Law Enforcement programs funded by this this account would result in increased capacity to conduct trail and facility maintenance, sign and map replacement, education, enforcement, and restoration of recreation and natural areas impacted by public access, providing all other agency funding sources remain constant.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

The revenue calculations were provided by Parks assume that sales (total number) of Discover Passes and day-use permits decrease in the first three biennia and will then return to current projected levels (-15 percent, -10 percent, -5 percent, 0 percent, and 0 percent). They also assume the ratio of annual passes remain constant. After revenue reaches \$71M in one biennium, the split between agencies for revenue above that threshold goes from 84/8/8 (Parks, DFW, DNR) to 33/33/33, per RCW 79A.80.090.

DNR’s distribution increases from Discover Passes and day-use permits are after all costs are paid to State Parks under Interagency Agreement #93-099276.

Net effect of SB 5390 (Fund 087 Parkland Trust Revolving Account distribution increase per year):

- FY 2026 - \$1,777,950
- FY 2027 - \$1,782,750
- FY 2028 - \$2,679,250
- FY 2029 - \$2,679,250
- FY 2030 - \$3,592,500
- FY 2031 - \$3,592,500

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

DNR is assuming a one-time cost of \$48,200 for the work required to implement this bill.

Interagency Agreement (IAA) with State Parks and DFW (DNR IAA #93-099276) will need to be updated to reflect the new fees. This expense is de minimis in nature because the IAA will be updated this year anyway, regardless of whether this bill passes.

Staffing –

Communications Consultant 4, 0.02 FTE for FY2026 to design and update materials for website, brochures, and metal sign:

Natural Resource Specialist 1, 0.08 FTE for FY2026 to install new metal signs at recreation sites (one staff month cumulative total time for all regions)

Object E - \$37,000 in FY2026 (one-time) for print material such as brochures and metal signs.

Total costs for this section:  
FY 2026 - \$48,200 one-time  
2025-27 - \$48,200 one-time

Administrative costs are calculated at 31 percent of staff salary and benefits and staff-related goods and services and travel. For fiscal note purposes, this cost is represented as a Fiscal Analyst 2 position (0.03 FTE).

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
087-1	Park Land Trust	State	63,900	0	63,900	0	0
	Revolving Account						
Total \$			63,900	0	63,900	0	0

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1		0.1		
A-Salaries and Wages	6,700		6,700		
B-Employee Benefits	2,800		2,800		
C-Professional Service Contracts					
E-Goods and Other Services	38,100		38,100		
G-Travel	1,400		1,400		
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements	14,900		14,900		
9-					
Total \$	63,900	0	63,900	0	0

**III. C - Operating FTE Detail:** *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Communications Specialist	80,464	0.0		0.0		
Fiscal Analyst 2	59,847	0.0		0.0		
NR Specialist 1	59,847	0.1		0.0		
Total FTEs		0.1		0.1		0.0

**III. D - Expenditures By Program (optional)**

NONE

**Part IV: Capital Budget Impact**

**IV. A - Capital Budget Expenditures**

NONE

**IV. B - Expenditures by Object Or Purpose**

NONE

**IV. C - Capital Budget Breakout**

*Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.*

NONE

**IV. D - Capital FTE Detail:** *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

**Part V: New Rule Making Required**

*Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.*

# LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

<b>Bill Number:</b> 1914 HB	<b>Title:</b> Discover pass, day-use cost
-----------------------------	---

**Part I: Jurisdiction**—Location, type or status of political subdivision defines range of fiscal impacts.

**Legislation Impacts:**

- ☐ Cities:
- ☐ Counties:
- ☐ Special Districts:
- ☐ Specific jurisdictions only:
- ☐ Variance occurs due to:

**Part II: Estimates**

- ☒ No fiscal impacts.
- ☐ Expenditures represent one-time costs:
- ☐ Legislation provides local option:
- ☐ Key variables cannot be estimated with certainty at this time:

**Estimated revenue impacts to:**

None

**Estimated expenditure impacts to:**

None

**Part III: Preparation and Approval**

Fiscal Note Analyst: Angie Hong	Phone: 360-725-5041	Date: 02/11/2025
Leg. Committee Contact:	Phone:	Date: 02/07/2025
Agency Approval: Allan Johnson	Phone: 360-725-5033	Date: 02/11/2025
OFM Review: Matthew Hunter	Phone: (360) 529-7078	Date: 02/11/2025

## **Part IV: Analysis**

### **A. SUMMARY OF BILL**

*Description of the bill with an emphasis on how it impacts local government.*

This bill provides legislative intent and amends RCW 79A.80.020 [Discover pass] to increase the cost of a discover pass from \$30 to \$45. This bill amends RCW 79A.80.030 [Day-use permit] to increase the cost of a day-use permit from \$10 to \$15.

This bill will impact state revenues, but not local government revenues or expenditures.

### **B. SUMMARY OF EXPENDITURE IMPACTS**

*Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.*

This bill will not impact local government expenditures.

### **C. SUMMARY OF REVENUE IMPACTS**

*Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.*

This bill will not impact local government revenues.



# Multiple Agency Ten-Year Analysis Summary

<b>Bill Number</b>	<b>Title</b>
1914 HB	Discover pass, day-use cost

This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

## Estimated Cash Receipts

	<b>Fiscal Year 2026</b>	<b>Fiscal Year 2027</b>	<b>Fiscal Year 2028</b>	<b>Fiscal Year 2029</b>	<b>Fiscal Year 2030</b>	<b>Fiscal Year 2031</b>	<b>Fiscal Year 2032</b>	<b>Fiscal Year 2033</b>	<b>Fiscal Year 2034</b>	<b>Fiscal Year 2035</b>	<b>2026-35 TOTAL</b>
Office of Financial Management	0	0	0	0	0	0	0	0	0	0	0
Department of Licensing	3,694,000	3,694,000	4,748,000	4,748,000	5,823,000	5,823,000	6,920,000	6,920,000	6,988,000	6,988,000	56,346,000
State Parks and Recreation Commission	1,583,600	1,588,500	1,266,500	1,266,500	940,000	940,000	609,500	609,500	435,000	435,000	9,674,100
Department of Fish and Wildlife	1,584,000	1,536,000	2,030,000	2,037,000	2,498,000	2,498,000	2,967,000	2,967,000	2,998,000	2,998,000	24,113,000
Department of Natural Resources	0	0	0	0	0	0	0	0	0	0	0
<b>Total</b>	<b>6,861,600</b>	<b>6,818,500</b>	<b>8,044,500</b>	<b>8,051,500</b>	<b>9,261,000</b>	<b>9,261,000</b>	<b>10,496,500</b>	<b>10,496,500</b>	<b>10,421,000</b>	<b>10,421,000</b>	<b>90,133,100</b>



# Ten-Year Analysis

<b>Bill Number</b> 1914 HB	<b>Title</b> Discover pass, day-use cost	<b>Agency</b> 105 Office of Financial Management
-------------------------------	---	---

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

## Estimates

☒ **No Cash Receipts**      ☐ **Partially Indeterminate Cash Receipts**      ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
--------------------	-----------	--	--	--	--	--	--	--	--	--	--	--

Agency Preparation: Kathy Cody	Phone: (360) 480-7237	Date: 2/11/2025 4:09:28 pm
Agency Approval: Jamie Langford	Phone: 360-902-0422	Date: 2/11/2025 4:09:28 pm
OFM Review:	Phone:	Date:





# Ten-Year Analysis

<b>Bill Number</b> 1914 HB	<b>Title</b> Discover pass, day-use cost	<b>Agency</b> 240 Department of Licensing
-------------------------------	---	--

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

## Estimates

☐ **No Cash Receipts**
☐ **Partially Indeterminate Cash Receipts**
☐ **Indeterminate Cash Receipts**

## Estimated Cash Receipts

Name of Tax or Fee	Acct Code	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	Fiscal Year 2034	Fiscal Year 2035	2026-35 TOTAL
	237	3,694,000	3,694,000	4,748,000	4,748,000	5,823,000	5,823,000	6,920,000	6,920,000	6,988,000	6,988,000	56,346,000
<b>Total</b>		<b>3,694,000</b>	<b>3,694,000</b>	<b>4,748,000</b>	<b>4,748,000</b>	<b>5,823,000</b>	<b>5,823,000</b>	<b>6,920,000</b>	<b>6,920,000</b>	<b>6,988,000</b>	<b>6,988,000</b>	<b>56,346,000</b>
<b>Biennial Totals</b>		<b>7,388,000</b>		<b>9,496,000</b>		<b>11,646,000</b>		<b>13,840,000</b>		<b>13,976,000</b>		<b>56,346,000</b>

## Narrative Explanation (Required for Indeterminate Cash Receipts)

"Sec 2 of the bill amends RCW 79A.80.020 increasing the discover pass fee from \$35 to \$45. Sec 3 amends RCW 79A.80.030 increasing the day-use permit fee from \$7 to \$15. There is no effective date, so the bill becomes effective 90 days sine die. FY 2026 is estimated year of revenue impact based on the lead agency's assumptions. DOL may collect the discover pass fee, but there are other agencies who also may collect the fee including PARKS and WDFW. It is assumed that the same number of individuals who would opt for a discover pass through conducting a transaction with DOL will continue to do so with the increased fee. The fee revenue continues to be distributed to the Recreation Access Pass Account (237)."

Agency Preparation: Aaron Harris	Phone: (360) 902-3795	Date: 2/10/2025 3:40:30 pm
Agency Approval: Gerrit Eades	Phone: (360) 902-3931	Date: 2/10/2025 3:40:30 pm
OFM Review:	Phone:	Date:



# Ten-Year Analysis

<b>Bill Number</b> 1914 HB	<b>Title</b> Discover pass, day-use cost	<b>Agency</b> 465 State Parks and Recreation Commission
-------------------------------	---	--

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

## Estimates

☐ **No Cash Receipts**
☐ **Partially Indeterminate Cash Receipts**
☐ **Indeterminate Cash Receipts**

## Estimated Cash Receipts

Name of Tax or Fee	Acct Code	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	Fiscal Year 2034	Fiscal Year 2035	2026-35 TOTAL
Discover Pass	237	(3,436,000)	(3,436,000)	(4,417,000)	(4,417,000)	(5,417,000)	(5,417,000)	(6,436,000)	(6,436,000)	(6,501,000)	(6,501,000)	(52,414,000)
Discover Pass	269	5,019,600	5,024,500	5,683,500	5,683,500	6,357,000	6,357,000	7,045,500	7,045,500	6,936,000	6,936,000	62,088,100
<b>Total</b>		<b>1,583,600</b>	<b>1,588,500</b>	<b>1,266,500</b>	<b>1,266,500</b>	<b>940,000</b>	<b>940,000</b>	<b>609,500</b>	<b>609,500</b>	<b>435,000</b>	<b>435,000</b>	<b>9,674,100</b>
<b>Biennial Totals</b>		<b>3,172,100</b>		<b>2,533,000</b>		<b>1,880,000</b>		<b>1,219,000</b>		<b>870,000</b>		<b>9,674,100</b>

## Narrative Explanation (Required for Indeterminate Cash Receipts)

The proposed legislation would increase the annual Discover Pass from \$30 to \$45 (Sec 2) and the Day-Use permit from \$10 to \$15 (Sec 3).

Agency Preparation: Van Church	Phone: (360) 902-8542	Date: 2/7/2025 3:28:15 pm
Agency Approval: Van Church	Phone: (360) 902-8542	Date: 2/7/2025 3:28:15 pm
OFM Review:	Phone:	Date:



# Ten-Year Analysis

<b>Bill Number</b> 1914 HB	<b>Title</b> Discover pass, day-use cost	<b>Agency</b> 477 Department of Fish and Wildlife
-------------------------------	---	--

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

## Estimates

☐ **No Cash Receipts**
☐ **Partially Indeterminate Cash Receipts**
☐ **Indeterminate Cash Receipts**

## Estimated Cash Receipts

Name of Tax or Fee	Acct Code	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	Fiscal Year 2034	Fiscal Year 2035	2026-35 TOTAL
Discover Pass Revenue	237	1,460,000	1,460,000	1,870,000	1,877,000	2,302,000	2,302,000	2,735,000	2,735,000	2,763,000	2,763,000	22,267,000
Wild Transaction Fee Revenue	104	124,000	76,000	160,000	160,000	196,000	196,000	232,000	232,000	235,000	235,000	1,846,000
<b>Total</b>		<b>1,584,000</b>	<b>1,536,000</b>	<b>2,030,000</b>	<b>2,037,000</b>	<b>2,498,000</b>	<b>2,498,000</b>	<b>2,967,000</b>	<b>2,967,000</b>	<b>2,998,000</b>	<b>2,998,000</b>	<b>24,113,000</b>
<b>Biennial Totals</b>		<b>3,120,000</b>		<b>4,067,000</b>		<b>4,996,000</b>		<b>5,934,000</b>		<b>5,996,000</b>		<b>24,113,000</b>

## Narrative Explanation (Required for Indeterminate Cash Receipts)

Following Washington State Parks' (Parks) assumptions as lead agency, the Washington Department of Fish and Wildlife (WDFW) assumes that 17% of Discover Pass sales will be collected by WDFW. All Discover Pass revenue will be deposited into the Recreational Access Pass Account (Fund 237).

Washington State Parks' revenue assumptions include a 6-year temporary reduction (based on elasticity of demand) in the number of passes sold, reducing the projected increase in revenue from both the annual pass and day-use pass sales. It is estimated that biennial reductions would be 15% for 2025-27, 10% for 2027-29, and 5% for 2029-31 with a return to current levels of projected pass sales in 2031-33.

WDFW assumes that 85% of the revenue (\$1,241,000 in fiscal year 2026) collected by the Department will be through WDFW's licensing system. The remaining 15% (\$219,000 in fiscal year 2026) will be booklet sales. Booklet sales are Discover Pass bulk order/sales, done outside of WDFW's licensing system, for retailers such as RE and Safeway.

A 10% transaction fee is applied to all sales completed in the licensing system and is deposited in the Limited Fish and Wildlife Account (Fund 104). Booklet sales are done outside of the licensing system and there is no applicable transaction fee.



# Ten-Year Analysis

Bill Number	Title	Agency
1914 HB	Discover pass, day-use cost	477 Department of Fish and Wildlife

Agency Preparation: Savanna Perez	Phone: 564-250-1539	Date: 2/12/2025 7:33:05 am
Agency Approval: Brandon Bean	Phone: (564) 669-0937	Date: 2/12/2025 7:33:05 am
OFM Review:	Phone:	Date:



# Ten-Year Analysis

<b>Bill Number</b> 1914 HB	<b>Title</b> Discover pass, day-use cost	<b>Agency</b> 490 Department of Natural Resources
-------------------------------	---	--

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

## Estimates

☒ **No Cash Receipts**      ☐ **Partially Indeterminate Cash Receipts**      ☐ **Indeterminate Cash Receipts**

<b>Name of Tax or Fee</b>	<b>Acct Code</b>											
---------------------------	------------------	--	--	--	--	--	--	--	--	--	--	--

Agency Preparation: Andrew Hills	Phone: /	Date: 2/7/2025 3:00:42 pm
Agency Approval: David Chertudi	Phone: 360-902-1000	Date: 2/7/2025 3:00:42 pm
OFM Review:	Phone:	Date: