

Multiple Agency Fiscal Note Summary

Bill Number: 1932 HB	Title: Cannabis consumption
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Estimated Cash Receipts

Agency Name	2025-27			2027-29			2029-31		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Office of Attorney General	0	0	776,000	0	0	676,000	0	0	652,000
Office of Administrative Hearings	0	0	40,000	0	0	40,000	0	0	40,000
Department of Revenue	0	0	28,000	0	0	6,000	0	0	6,000
Liquor and Cannabis Board	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Total \$	0	0	844,000	0	0	722,000	0	0	698,000

Agency Name	2025-27		2027-29		2029-31	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts	No fiscal impact					
Loc School dist-SPI						
Local Gov. Other	No fiscal impact					
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2025-27				2027-29				2029-31			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Administrative Office of the Courts	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of Attorney General	2.6	0	0	776,000	2.4	0	0	676,000	2.4	0	0	652,000
Caseload Forecast Council	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of Administrative Hearings	.1	0	0	40,000	.1	0	0	40,000	.1	0	0	40,000
Department of Revenue	.1	74,300	74,300	74,300	.0	0	0	0	.0	0	0	0
Liquor and Cannabis Board	29.1	0	0	7,798,543	29.1	0	0	6,995,732	29.1	0	0	6,953,732
Department of Health	.0	0	0	0	.0	0	0	0	.0	0	0	0
Total \$	31.9	74,300	74,300	8,688,843	31.6	0	0	7,711,732	31.6	0	0	7,645,732

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts	No fiscal impact								
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2025-27			2027-29			2029-31		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Administrative Office of the Courts	.0	0	0	.0	0	0	.0	0	0
Office of Attorney General	.0	0	0	.0	0	0	.0	0	0
Caseload Forecast Council	.0	0	0	.0	0	0	.0	0	0
Office of Administrative Hearings	.0	0	0	.0	0	0	.0	0	0
Department of Revenue	.0	0	0	.0	0	0	.0	0	0
Liquor and Cannabis Board	.0	0	0	.0	0	0	.0	0	0
Department of Health	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Total									
Local Gov. Courts	No fiscal impact								
Loc School dist-SPI									
Local Gov. Other	No fiscal impact								

Estimated Capital Budget Breakout

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Prepared by: Val Terre, OFM	Phone: (360) 280-3073	Date Published: Final 2/28/2025
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Judicial Impact Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 055-Administrative Office of the Courts
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The revenue and expenditure estimates on this page represent the most likely fiscal impact. Responsibility for expenditures may be subject to the provisions of RCW 43.135.060.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note for Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.

Legislative Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Preparation: Chris Conn	Phone: 360-704-5512	Date: 02/12/2025
Agency Approval: Chris Stanley	Phone: 360-357-2406	Date: 02/12/2025
OFM Review: Gaius Horton	Phone: (360) 819-3112	Date: 02/12/2025

201,786.00

Request # 190-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact on the Courts

This bill creates a cannabis consumption organizer license. Section 20 stipulates that a cannabis consumption organizer licensee holder is exempt from being subject to a class C Felony for conducting or maintaining a cannabis club.

II. B - Cash Receipts Impact

None

II. C - Expenditures

No fiscal impact to the Administrative Office of the Courts as this bill does not affect current AOC or court processes.

Part III: Expenditure Detail

III. A - Expenditure By Object or Purpose (State)

NONE

III. B - Expenditure By Object or Purpose (County)

NONE

III. C - Expenditure By Object or Purpose (City)

NONE

III. D - FTE Detail

NONE

III. E - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B1 - Expenditures by Object Or Purpose (State)

NONE

IV. B2 - Expenditures by Object Or Purpose (County)

NONE

IV. B3 - Expenditures by Object Or Purpose (City)

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

None

201,786.00

Form FN (Rev 1/00)

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Request # 190-1

Bill # 1932 HB

Individual State Agency Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 100-Office of Attorney General
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2026	FY 2027	2025-27	2027-29	2029-31
Legal Services Revolving Account-State 405-1	358,000	418,000	776,000	676,000	652,000
Total \$	358,000	418,000	776,000	676,000	652,000

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	2.4	2.8	2.6	2.4	2.4
Account					
Legal Services Revolving Account-State 405-1	358,000	418,000	776,000	676,000	652,000
Total \$	358,000	418,000	776,000	676,000	652,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Preparation: Dan Jensen	Phone: 360-664-9429	Date: 02/20/2025
Agency Approval: Leah Snow	Phone: 360-586-2104	Date: 02/20/2025
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 02/20/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1: New Section. Legislative findings.

Section 2: New Section. Allows for creation of a cannabis consumption event organizer license. Provides additional authority and restrictions regarding that license. Provides requirements regarding consumption areas where licensee can operate. Gives the Liquor and Cannabis Board (LCB) authority over licensees and provides additional requirements regarding administration of the licenses.

Section 3: New Section. Requires cannabis consumption event organizer employees to obtain budtender permits. Provides requirements for budtender permits and training programs along with suspension and revocation authority to the LCB.

Section 4: New Section. Provides list of events that do not constitute criminal or civil offenses if performed by licensees under this act.

Section 5: Amends RCW 69.50.328 to prohibit licensed cannabis producers, processors, and retailers from having financial interests in a cannabis consumption event organizer. Allows participation in certain events.

Section 6: Amends RCW 69.50.345 to add cannabis consumption event organizers to the requirements of that statute. Gives LCB rulemaking authority to implement the provisions of this bill, including the licensing and regulation of cannabis consumption event organizers.

Section 7: Amends RCW 69.50.342 to make language changes consistent with other provisions of this bill, adding provisions applicable to single-use cannabis products and ready-to-consume cannabis products.

Section 8: Amends RCW 69.50.331 to make language changes consistent with other provisions of this bill.

Section 9: Amends RCW 69.50.325 to make language changes consistent with other provisions of this bill.

Section 10: Amends RCW 69.50.346 regarding labeling of cannabis product packages sold at events under this bill.

Section 11: Amends RCW 69.50.335 to make language changes consistent with other provisions of this bill.

Section 12: Amends RCW 69.50.354 to clarify that section does not apply to licensed cannabis consumption event organizers.

Section 13: Amends RCW 69.50.357 to add licensed cannabis consumption event organizers to the Department of Health (DOH) notices required under that section.

Section 14: Amends RCW 69.50.380 to add licensed cannabis consumption event organizers to that section.

Section 15: Amends RCW 69.50.369 to make language changes consistent with other provisions of this bill.

Section 16: Amends RCW 69.50.390 to add licensed cannabis consumption event organizers to that section.

Section 17: Amends RCW 69.50.334 to make language changes consistent with other provisions of this bill.

Section 18: Amends RCW 69.50.339 to make language changes consistent with other provisions of this bill.

Section 19: Amends RCW 69.50.445 to make language changes consistent with other provisions of this bill.

Section 20: Amends RCW 69.50.465 to make language changes consistent with other provisions of this bill.

Section 21: Amends RCW 69.50.475 to add licensed cannabis consumption event organizers to that section.

Section 22: Amends RCW 69.50.535 to make language changes consistent with other provisions of this bill.

Section 23: Amends RCW 69.50.4013 to make language changes consistent with other provisions of this bill.

Section 24: Amends RCW 70.160.020 to amend the definition of “smoke” or “smoking.”

Section 25: Amends RCW 70.160.060 to clarify that chapter RCW 70.160 does not apply to cannabis consumption events covered under this bill.

Section 26: Amends RCW 69.50.101 to add a definition of “cannabis consumption event organizer,” “consumption area,” “consumption event,” “ready-to-consume cannabis product,” “single-use cannabis product,” “temporary on-site consumption permit,” and “warehouse.”

Section 27: Amends RCW 43.06.490 to make language changes consistent with other provisions of this bill.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Cash receipts are assumed to equal the Legal Services Revolving Account (LSRA) cost estimates. These will be billed through the revolving account to the client agency.

The client agency is the Liquor and Cannabis Board (LCB). The Attorney General’s Office (AGO) will bill all clients for legal services rendered.

These cash receipts represent the AGO’s authority to bill and are not a direct appropriation to the AGO. The direct appropriation is reflected in the client agency’s fiscal note. Appropriation authority is necessary in the AGO budget.

AGO AGENCY ASSUMPTIONS:

LCB will be billed for non-King County rates:

FY 2026: \$358,000 for 1.1 Assistant Attorney General FTE (AAG), 0.3 Paralegal 2 FTE (PL2), and 0.6 Paralegal 1 FTE (PL1)

FY 2027: \$418,000 for 1.3 AAG, 0.3 PL2, and 0.7 PL1

FY 2028: \$350,000 for 1.1 AAG, 0.3 PL2, and 0.6 PL1

FY 2029 and in each FY thereafter: \$326,000 for 1.1 AAG, 0.3 PL2, and 0.6 PL1

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Attorney General’s Office (AGO) Agency Assumptions:

Legal services associated with the enactment of this bill will begin on July 1, 2025 (FY 2026).

Location of staffing is assumed to be in a non-King County office building.

Total workload impact in this request includes standard assumption costs for goods & services, travel, and capital outlays for all FTE identified.

Agency administration support FTE are included in the tables. The Management Analyst 5 FTE (MA) is used as a representative classification. An example ratio is for every 1.0 Assistant Attorney General FTE (AAG), the AGO includes 0.5 Paralegal 1 FTE (PL1) and 0.4 MA.

1. Assumptions for the AGO Government Compliance & Enforcement Division (GCE) legal services for the Liquor and Cannabis Board (LCB):

GCE litigates licensing and enforcement actions for LCB. GCE would bill the LCB for legal services based on the enactment of this bill. HB 1932 would create a new cannabis consumption event organizer license. It would also establish certain license restrictions, provide requirements for the locations at which licensees could operate, and give LCB regulatory authority over the licenses. Additionally, it would require all employees working at a cannabis consumption event to obtain a budtender permit and would give the LCB regulatory authority over the permits. LCB would have authority to engage in rulemaking to implement the provisions of this bill. LCB assumes that extensive rulemaking would be required by this bill. Although GCE anticipates the AGO Licensing & Administrative Law Division (LAL) would provide most of the rulemaking advice to LCB, GCE assumes to be asked to review and provide comments on the new rule proposals resulting from this bill. GCE further assumes that rulemaking advice would generate 40 AAG hours of new work in FY 2026, 10 AAG hours in FY 2027, and five AAG hours in FY 2028. LCB also assumes that the licensing process would result in 10 new licensing cases each year beginning in FY 2026. Additionally, LCB assumes the new cannabis consumption event organizer licenses and budtender permits would result in 400 new enforcement actions each year in FY 2026 and FY 2027. LCB assumes that as the new licensees and permit holders become familiar with the new law, LCB would see a reduction in enforcement actions. In each of FY 2026 and FY 2027, LCB assumes to forward a total of 44 new cases to GCE for administrative litigation. Beginning in FY 2028, LCB assumes the number of new cases forwarded to GCE would drop to 35 cases each year. GCE assumes to utilize an average of 35 AAG hours to litigate each case, and that GCE would utilize Paralegal 2 FTE (PL2) services for this new work at a ratio of one PL2 hour for three AAG hours, for a total annual impact of 1,540 AAG hours (44 x 35) and 484 PL2 hours (44 x 11) in FY 2026 and FY 2027, and 1,225 AAG hours (35 x 35) and 385 PL hours (35 x 11) in FY 2028 and continuing each year thereafter. GCE further assumes to receive three new judicial review cases each year, beginning in FY 2027. GCE also assumes these judicial reviews would be certified to the Court of Appeals (COA). Because of the more stringent requirements for litigation before the COA, GCE assumes each judicial review would utilize an average of 120 AAG hours, for total of 360 AAG hours (3 x 120) of new work in FY 2027 and each year thereafter.

As a result of this bill, GCE would see the following total workload increases in hours:

FY 2026: 1,580 AAG hours (40 + 1,540) and 484 PL2 hours

FY 2027: 1,910 AAG hours (10 + 1,540 + 360) and 484 PL2 hours

FY 2028: 1,590 AAG hours (5 + 1,225 + 360) and 385 PL2 hours

FY 2029 and in each FY thereafter: 1,585 AAG hours (1,225 + 360) and 385 PL2 hours

GCE: Total non-King County workload impact:

FY 2026: \$294,000 for 0.9 AAG, 0.3 PL2, and 0.4 PL1

FY 2027: \$348,000 for 1.1 AAG, 0.3 PL2, and 0.5 PL1

FY 2028 and each FY thereafter: \$286,000 for 0.9 AAG, 0.2 PL2, and 0.4 PL1

2. Assumptions for the AGO LAL Division legal services for LCB:

LAL will bill LCB for legal services based on the enactment of this bill. LAL advises LCB on rulemaking, contracting, and

other requirements related to implementation. This bill imposes significant rulemaking requirements on LCB, including rulemaking regarding the creation of a new “cannabis consumption event organizer license” and all requirements related to that new license, its interactions with existing licensees, and safety requirements related to consumption events, storage and transportation of cannabis, and collection of taxes. Other topics of rulemaking will be the creation of new product types and requirements, collection of taxes by other licensees, new permissions granted to existing licensees, and the creation and implementation of new “budtender permits,” and their interaction with existing statutory requirements. LAL will also advise LCB on any contracting requirements related to implementation. LAL projects it will provide 400 AAG hours of advice on rulemaking, contracting, and other implementation of this bill in FY 2026. LAL will provide 100 AAG hours of advice on implementation in FY 2027 and 50 AAG hours in FY 2028. LAL also advises LCB on final orders of administrative regulatory actions. LCB projects that there will be approximately 400 additional enforcement actions that proceed to hearing in the first year of issuing these licenses, which is projected as FY 2027. These enforcement actions are estimated at 200 actions against budtender permits and 200 actions against licensees, given the concurrent and joint liability for violations between budtenders, event licensees and other licensees. Based on historical analogues LCB projects that five percent of budtender violations will appeal and 12 percent of licensee violations appeal, resulting in 34 enforcement appeal actions in the first year. This is projected to decrease over time based on familiarity with the new permit and license requirements. Additionally, LCB projects 10 licensing actions each year. In FY 2027, LCB projects 44 total appeals. This will decrease to 35 total appeals in FY 2029. LAL projects a default rate of 25 percent on all appeals. Each of the licensing and enforcement action that do not resolve on default will require 10 AAG hours to advise LCB. Defaults will require one AAG hour. LAL projects 11 defaults each year and 33 completed actions in FY 2027 and 2028 and nine defaults and 24 completed actions each subsequent FY.

As a result of this bill, LAL would see the following total workload increases in hours:

FY 2026: 400 AAG hours
FY 2027: 440 AAG hours
FY 2028: 390 AAG hours
FY 2029 and in each FY thereafter: 250 AAG hours

LAL: Total non-King County workload impact:
FY 2026: \$64,000 for 0.2 AAG and 0.1 PL1
FY 2027: \$70,000 for 0.2 AAG and 0.1 PL1
FY 2028: \$64,000 for 0.2 AAG and 0.1 PL1
FY 2029 and each FY thereafter: \$40,000 for 0.1 AAG and 0.1 PL1

3. The AGO Revenue Division (REV) has reviewed this bill and determined it will not increase or decrease the division’s workload in representing the Caseload Forecast Council (CFC). REV does not anticipate CFC will need additional legal services if this bill becomes enacted. Therefore, no costs are included in this request.

4. The AGO Solicitor General’s Office Division (SGO) has reviewed this bill and determined it will not increase or decrease the division’s legal advice or litigation workload. Therefore, no costs are included in this request.

5. The AGO Agriculture & Health Division (AHD) has reviewed this bill and determined it will not increase or decrease the division’s workload in representing the Department of Commerce (Commerce) or the Department of Health (DOH). Commerce was assigned this fiscal note request for its role in estimating the impact of bills on local governments. Commerce itself would not be given any new authorities or responsibilities under this bill. This will not generate any legal work for AHD. DOH legal advice would be minimal. New legal services are nominal, and costs are not included in this request.

AGO total workload hours:
FY 2026: 1,980 AAG hours and 484 PL2 hours
FY 2027: 2,350 AAG hours and 484 PL2 hours

FY 2028: 1,980 AAG hours and 385 PL2 hours
 FY 2029 and in each FY thereafter: 1,835 AAG hours and 385 PL2 hours

AGO total workload impact:

FY 2026: \$358,000 for 1.1 AAG, 0.3 PL2, and 0.6 PL1
 FY 2027: \$418,000 for 1.3 AAG, 0.3 PL2, and 0.7 PL1
 FY 2028: \$350,000 for 1.1 AAG, 0.3 PL2, and 0.6 PL1
 FY 2029 and each FY thereafter: \$326,000 for 1.1 AAG, 0.3 PL2, and 0.6 PL1

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
405-1	Legal Services Revolving Account	State	358,000	418,000	776,000	676,000	652,000
Total \$			358,000	418,000	776,000	676,000	652,000

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	2.4	2.8	2.6	2.4	2.4
A-Salaries and Wages	243,000	284,000	527,000	460,000	444,000
B-Employee Benefits	74,000	87,000	161,000	139,000	134,000
E-Goods and Other Services	39,000	45,000	84,000	73,000	70,000
G-Travel	2,000	2,000	4,000	4,000	4,000
Total \$	358,000	418,000	776,000	676,000	652,000

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Assistant Attorney General	132,912	1.1	1.3	1.2	1.1	1.1
Management Analyst 5	98,040	0.4	0.5	0.5	0.4	0.4
Paralegal 1	71,148	0.6	0.7	0.7	0.6	0.6
Paralegal 2	78,468	0.3	0.3	0.3	0.3	0.3
Total FTEs		2.4	2.8	2.6	2.4	2.4

III. D - Expenditures By Program (optional)

Program	FY 2026	FY 2027	2025-27	2027-29	2029-31
Government Compliance & Enforcement Division (GCE)	294,000	348,000	642,000	572,000	572,000
Licensing & Administrative Law Division (LAL)	64,000	70,000	134,000	104,000	80,000
Total \$	358,000	418,000	776,000	676,000	652,000

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 101-Caseload Forecast Council
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Preparation: Clela Steelhammer	Phone: 360-664-9381	Date: 02/12/2025
Agency Approval: Clela Steelhammer	Phone: 360-664-9381	Date: 02/12/2025
OFM Review: Danya Clevenger	Phone: (360) 688-6413	Date: 02/16/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attachment.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

None.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attachment.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

HB 1932

CANNABIS CONSUMPTION

101 – Caseload Forecast Council

February 10, 2025

SUMMARY

A brief description of what the measure does that has fiscal impact.

Section 21 Amends RCW 69.50.475 (Cannabis retail outlets—Sale to persons under the age of twenty-one—Penalty) by expanding the definition of a gross misdemeanor offense to include employees of a cannabis consumption event organizer.

EXPENDITURES

Assumptions

None.

Impact on the Caseload Forecast Council

None.

Impact Summary

This bill:

- Expands an existing gross misdemeanor offense

Impact on prison and jail beds

This bill expands the definition of a gross misdemeanor offense. The Caseload Forecast Council (CFC) does not collect data on gross misdemeanor offenses, and, therefore, cannot reliably estimate bed impacts resulting from the bill.

However, as gross misdemeanor offenses are punishable by a term of confinement of 0-364 days in jail, any impact should manifest itself as an increased need for jail beds only.

Impact on local detention and Juvenile Rehabilitation beds

No impact. The bill expands the definition of a gross misdemeanor offense, however, the offense is associated with a cannabis consumption event organizer license who employee sells to someone under the age of 21, and as such, it is assumed there would be no one under the age of 18 committing this violation.

Individual State Agency Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 110-Office of Administrative Hearings
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

ACCOUNT	FY 2026	FY 2027	2025-27	2027-29	2029-31
Administrative Hearings Revolving Account-State 484-1	20,000	20,000	40,000	40,000	40,000
Total \$	20,000	20,000	40,000	40,000	40,000

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1	0.1	0.1	0.1	0.1
Account					
Administrative Hearings Revolving Account-State 484-1	20,000	20,000	40,000	40,000	40,000
Total \$	20,000	20,000	40,000	40,000	40,000

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Preparation: Pete Boeckel	Phone: 360-407-2730	Date: 02/20/2025
Agency Approval: Rob Cotton	Phone: 360-407-2708	Date: 02/20/2025
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 02/20/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Section 1 creates legal environments where adult consumers may purchase and consume cannabis products on-site in designated areas.

Section 2 creates a Cannabis Consumption Event Organizer License and outlines the requirements and limitations to maintain that license. Violations of those requirements are appealable to the Office of Administrative Hearings (OAH).

Section 3(1)(a) requires workers at the consumption events to obtain a budtender permit and undergo training to obtain the permit.

Section 3(2)(a) & (b) permits the Liquor & Cannabis Board (LCB) to suspend or revoke a budtender permit. These would also be appealable to OAH.

Section 6(14) outlines the minimum requirements LCB must establish for a Cannabis Consumption Event Coordinator.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

As a central service agency, the Office of Administrative Hearings (OAH) bills referring agencies for its costs and collects the revenue into the Administrative Hearings Revolving Account. Cash receipts are assumed to equal costs. OAH will bill the Liquor & Cannabis Board for the costs related to this proposed legislation.

These cash receipts represent the OAH's authority to bill and are not a direct appropriation to OAH. Appropriation authority is necessary in OAH's budget.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The Liquor & Cannabis Board estimates that the proposed legislation will result in five new appeals being referred to the Office of Administrative Hearings (OAH) per fiscal year beginning in FY 2026. On average, each appeal is expected to take approximately 18 hours of Line Administrative Law Judge (ALJ) time including prehearing conferences, hearings, order writings, etc.

OAH Agency Workforce Assumptions:

(1) 1.0 Line ALJ will include cost and FTE for 0.15 Senior ALJ (SALJ), 0.15 Lead ALJ (LALJ), 0.6 Legal Assistant 2 (LA2) (Range 40 step L), and 0.25 administrative support represented as a Management Analyst 5 (MA5) (Range 64 Step L).

(2) ALJ salary is based on the ALJ collective bargaining agreement and assumed to be at step L. (Line ALJ-range 70, Senior ALJ-range 76, Lead ALJ-range 73).

(3) Benefit rates were analyzed by job class and projected using the latest benefit information available.

(4) Goods and services, travel and on-going capital outlays were projected based on historical data for each of the job classifications.

(5) Salary projections are based on the current FY 2025 salary tables.

Total workload impact beginning in FY 2026 is 0.06 ALJ at a rounded cost of \$20,000 per FY.

This bill is assumed effective 90 days after the end of the 2025 legislative session.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
484-1	Administrative Hearings Revolving Account	State	20,000	20,000	40,000	40,000	40,000
Total \$			20,000	20,000	40,000	40,000	40,000

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1	0.1	0.1	0.1	0.1
A-Salaries and Wages	13,000	13,000	26,000	26,000	26,000
B-Employee Benefits	4,000	4,000	8,000	8,000	8,000
C-Professional Service Contracts					
E-Goods and Other Services	3,000	3,000	6,000	6,000	6,000
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	20,000	20,000	40,000	40,000	40,000

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Administrative Law Judge	113,712	0.1	0.1	0.1	0.1	0.1
Total FTEs		0.1	0.1	0.1	0.1	0.1

III. D - Expenditures By Program (optional)

Program	FY 2026	FY 2027	2025-27	2027-29	2029-31
Regulatory & Education (REG)	20,000	20,000	40,000	40,000	40,000
Total \$	20,000	20,000	40,000	40,000	40,000

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Department of Revenue Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 140-Department of Revenue
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

Account	FY 2026	FY 2027	2025-27	2027-29	2029-31
Business License Account-State 02 - Lic., Permits & Fees 92 - Business License Fee	25,000	3,000	28,000	6,000	6,000
Total \$	25,000	3,000	28,000	6,000	6,000

Estimated Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1		0.1		
Account					
GF-STATE-State 001-1	74,300		74,300		
Total \$	74,300		74,300		

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Peter Clodfelter	Phone: 60-786-7127	Date: 02/10/2025
Agency Preparation: Erika Ferrara	Phone: 60-534-1517	Date: 02/21/2025
Agency Approval: Marianne McIntosh	Phone: 60-534-1505	Date: 02/21/2025
OFM Review: Megan Tudor	Phone: (360) 890-1722	Date: 02/28/2025

Request # 1932-1-1

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

CURRENT LAW:

The Liquor and Cannabis Board (LCB) issues business activity licenses for cannabis producers, processors, and retailers. Only licensed cannabis retailers can sell directly to consumers.

PROPOSAL:

This bill creates a cannabis consumption event organizer license that is available to a person or entity that does not hold a cannabis license. This license authorizes the holder to organize and conduct cannabis consumption events at specified locations, dates, and times approved by the LCB at which adults age 21 and over may purchase single-use cannabis products and ready-to-consume cannabis products from the licensed cannabis consumption event organizer or participating cannabis producers, processors, and retailers.

This license allows for a maximum of one event per calendar month. Each event may last for a maximum of three consecutive days. The LCB may increase the maximum number of events and duration two years after the effective date of this bill.

The sale of alcohol, cigarettes, tobacco products, or vapor products, other than those that are cannabis products, is prohibited.

The application fee for this license is \$500. Annual license renewal is \$200.

This new license is not included in the maximum number of retail outlets that may be licensed in each county.

EFFECTIVE DATE:

The bill takes effect 90 days after the final adjournment of the session.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

ASSUMPTIONS

- During fiscal year 2026, 500 business license applications will be received, with licenses being renewed annually thereafter.
- Business licensing fees are \$50 to apply for the license and \$5 to renew each year thereafter.

DATA SOURCES

Department of Revenue, Business licensing data
Department of Licensing, Licensing data

REVENUE ESTIMATES

This bill increases state licensing fee revenues by an estimated \$25,000 in fiscal year 2026, and by \$3,000 in fiscal year 2027.

TOTAL REVENUE IMPACT:

Request # 1932-1-1

State Government (cash basis, \$000):

FY 2026 - \$ 25
FY 2027 - \$ 3
FY 2028 - \$ 3
FY 2029 - \$ 3
FY 2030 - \$ 3
FY 2031 - \$ 3

Local Government, if applicable (cash basis, \$000): None

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

ASSUMPTIONS:

This bill creates a new business license endorsement for 500 cannabis licensees.

FIRST YEAR COSTS:

The Department of Revenue (department) will incur total costs of \$74,300 in fiscal year 2026. These costs include:

Labor Costs – Time and effort equate to 0.14 FTE.

- Update relevant information on the department’s website.
- Set up, program, and test computer system changes.

Object Costs - \$56,000.

- Computer system changes, including contract programming.

SECOND YEAR COSTS:

The department will not incur any costs in fiscal year 2027.

ONGOING COSTS:

There are no ongoing costs.

Part III: Expenditure Detail

III. A - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1		0.1		
A-Salaries and Wages	11,900		11,900		
B-Employee Benefits	4,300		4,300		
C-Professional Service Contracts	56,000		56,000		
E-Goods and Other Services	1,600		1,600		
J-Capital Outlays	500		500		
Total \$	\$74,300		\$74,300		

III. B - Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
IT SYS ADM-JOURNEY	99,444	0.1		0.1		
TAX POLICY SP 2	80,460	0.0		0.0		
TAX POLICY SP 3	91,068	0.0		0.0		
WMS BAND 2	101,410	0.0		0.0		
Total FTEs		0.1		0.1		

III. C - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

Part V: New Rule Making Required

Individual State Agency Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 195-Liquor and Cannabis Board
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	29.1	29.1	29.1	29.1	29.1
Account					
Liquor Revolving Account-State 501-1	4,220,677	3,577,866	7,798,543	6,995,732	6,953,732
Total \$	4,220,677	3,577,866	7,798,543	6,995,732	6,953,732

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Preparation: Colin O Neill	Phone: (360) 664-4552	Date: 02/20/2025
Agency Approval: Aaron Hanson	Phone: 360-664-1701	Date: 02/20/2025
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 02/20/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

INTENT:

NEW SECTION. Sec. 1. The legislature finds that by creating a cannabis event organizer license as a new license type to conduct a limited number of events each year, subject to statutory and regulatory requirements, local government ordinances, and regulation by the liquor and cannabis board, Washington can follow the lead of other states that have successfully legalized cannabis consumption events or activities and entrusted their citizens to partake responsibly.

NEW SECTION. Sec. 2. A new section is added to chapter 69.50 RCW to read as follows:

(1) There is a cannabis consumption event organizer license available to a person or entity that does not hold a cannabis license under this chapter. The license authorizes the holder to organize and conduct consumption events at specified locations on specified dates and times approved by the board at which adults age 21 and over may purchase single-use cannabis products and ready-to-consume cannabis products from the licensed cannabis consumption event organizer or from participating cannabis producers, processors, and retailers, and consume single-use cannabis products and ready-to-consume cannabis products in approved consumption areas by smoking, vaporization, consumption, or ingestion, subject to the requirements and limitations in this section.

- A maximum of one event per calendar month may be conducted under the cannabis consumption event organizer license, with each event lasting a maximum of three consecutive days, except that two years after the effective date of this section, the board, by rule, may increase the maximum number of events per calendar month and the maximum duration of each individual event.

- Every cannabis consumption event organizer license must be issued in the name of the applicant, must specify the location of the cannabis consumption event organizer's principal location where the licensee will operate, which must be within the state of Washington, and the holder thereof may not allow any other person to use the license.

- The application fee is \$500. Annual license renewal is \$200.

- An event permit is required as provided in subsection (5) of this section.

- No licensed cannabis consumption event organizer or its employees may perform work involving sale or service of single-use cannabis products, or preparation, sale, or service of ready-to-consume cannabis products to the public unless the individual conducting the activity holds a valid budtender permit as provided in section 3 of this act.

(2)(a) A licensed cannabis consumption event organizer may:

(i) Obtain, from a cannabis processor licensed under this chapter, or a cannabis processor operating consistent with a tribal-state cannabis agreement under RCW 43.06.490, single-use cannabis products for the purposes of resale and cannabis products approved by the board for preparation of ready-to-consume cannabis products for sale at retail at an approved consumption event;

(ii) Obtain, from a cannabis producer licensed under this chapter, or a cannabis producer operating consistent with a tribal-state cannabis agreement under RCW 43.06.490, cannabis for the preparation of ready-to-consume cannabis products for sale at retail at an approved consumption event;

(iii) Sell single-use cannabis products at retail to adults age 21 and over at the premises of an approved consumption event;

(iv) Prepare ready-to-consume cannabis products using cannabis and cannabis products and sell ready-to-consume cannabis products at retail to adults age 21 and over at the premises of an approved consumption event;

(v) Sell noncannabis food and beverages to customers of a consumption event approved under this section;

(vi) Sell any other item that does not contain cannabis or cannabis products and is not intended for use with cannabis or cannabis products to customers of the cannabis consumption event; and

(vii) Provide live entertainment at the cannabis consumption event.

(b) The sale of alcohol, cigarettes, tobacco products, and vapor products, other than vapor products that are cannabis

products, is prohibited by a licensee under this section.

(3) Consumption areas may be indoors subject to the limitations in this section on methods of consumption, or consumption areas may be outdoors. All sales and use, consumption, smoking, vaporization, and ingestion of cannabis products authorized for sale and consumption under this section must be out of the view of public places other than public places authorized for conducting the consumption event.

(a)(i) Except as provided in (a)(ii) of this subsection (3), in an indoor consumption area approved by the board, the consumption or ingestion of single-use cannabis products and ready-to-consume cannabis products is permitted, but smoking or vaporizing single-use cannabis products and any other cannabis product is prohibited.

(b) In an outdoor consumption area approved by the board, the consumption of single-use cannabis products is permitted by consumption, ingestion, smoking, and vaporization, and the consumption of ready-to-consume cannabis products is permitted by consumption and ingestion.

(c) A licensee, and any participating licensed cannabis producer, processor, or retailer, must make available personal protective equipment including masks and gloves and have procedures that ensure employees are reasonably protected from secondhand smoke, vapor, or other workplace safety concerns.

(5) A cannabis consumption event organizer licensee is subject to the requirements in this subsection and the board's rules.

(a) The licensee must have a temporary on-site consumption event permit issued by the board in advance of each consumption event and include in any application for the approval of a temporary on-site consumption event permit the location or address of the consumption event, a list of cannabis producers, processors, and retailers participating in the consumption event, and a diagram identifying the consumption event's premises, including designated areas for retail sales, consumption areas, and storage of cannabis products. The board may by rule establish the fee for a temporary on-site consumption event permit under this subsection, provided the fee may not exceed \$500 per event. The event fee under this subsection (5)(a) for a licensee who obtained a license through the cannabis social equity program is waived through July 1, 2032.

(c) The licensee must demonstrate to the board that the licensee obtained any required local permit or approval.

(d) The licensee must separate consumption areas from retail sales areas and other areas of the consumption event's premises.

(e) The licensee must ensure that use, consumption, ingestion, smoking, or vaporization of cannabis products is not visible from any public place that is not authorized for the event.

(f) The licensee must warehouse cannabis and single-use cannabis products at its principal place of business. If the licensee chooses to warehouse such products, the licensee may temporarily store these products at a consumption event for the purposes of sale to adults age 21 and over and making ready-to-consume cannabis products. The product must be in a locked storage compartment or container approved by the board and all remaining product must be returned back to the warehouse at the end of each day of the consumption event. Nothing in this section requires a licensee to possess or warehouse cannabis products or sell cannabis products directly to consumers. Licensees may choose to organize consumption events at which the sale of cannabis products is conducted only by participating cannabis producers, processors, and retailers.

(g) The licensee must designate a limited access area or areas that can only be accessed by the licensee, participating cannabis producers, processors, retailers, designated staff of such licensees, and the board.

(h) A licensee, and any participating producer, processor, or retailer, must train each employee concerning paraphernalia, single-use cannabis products, and ready-to-consume cannabis products including, without limitation, the proper use of paraphernalia, the potency, absorption time, and effects of single-use cannabis products and ready-to-consume cannabis products, the recognition of impairment from and overconsumption of cannabis, and the safe handling of a customer who is impaired. The training in this subsection is in addition to budtender permit requirements in section 3 of this act.

(i) The licensee must submit a security plan to the board that, without limitation, provides for adequate security and lighting at the consumption event and for each entrance and exit of the consumption event to be adequately secured, and submit to the board such updates to the plan as the board may require.

(j) The licensee must submit a plan to the board setting forth protocols and procedures to deter customers from

driving under the influence of cannabis and submit to the board such updates to the plan as the board may require.

(k) The licensee must submit a plan to the board setting forth protocols and procedures to ensure that cannabis and cannabis products are not sold or otherwise distributed at a consumption event other than as authorized in this section and submit to the board such updates to the plan as the board may require.

(l) Licensees must dispose of cannabis or cannabis products that are left at a consumption area in accordance with the procedures for disposal set forth by the rules of the board.

(m) The licensee must post conspicuous notices at the point of sale with:

(i) The same information required to be posted by cannabis retailers under RCW 69.50.357(5), which the department of health shall make available to licensees and licensed cannabis producers, processors, or retailers participating in consumption events; and

(ii) Information about the possible harmful impacts of cannabis consumption, risks of dependence or substance use disorder related to cannabis, and contact information to prevention, treatment, or support services.

(o) The licensee shall not employ persons under age 21.

(p) The licensee must comply with all local ordinances.

(q) The licensee must comply with any requirements in the rules of the board.

(6) A licensed cannabis consumption event organizer is not considered to be a cannabis retailer under this chapter, but may sell cannabis products directly to consumers for consumption at an approved consumption event in a consumption area. A licensed cannabis consumption event organizer shall collect and remit the cannabis excise tax in RCW 69.50.540.

(7)(a) Except as provided in (b) of this subsection, the board may not issue more than one cannabis consumption event organizer license under this section to any one person.

(b) The board may approve a transfer of a cannabis consumption event organizer license to a person who is approved to acquire a 100 percent ownership interest in a cannabis consumption event organizer, if the transfer complies with requirements of the board and will not result in the person holding more than two cannabis consumption event organizer licenses.

(8) For the purposes of this section, "public place" has the meaning provided in RCW 66.04.010, but the exclusions in RCW 66.04.011 do not apply.

NEW SECTION. Sec. 3. A new section is added to chapter 69.50 RCW to read as follows:

(1)(a) For employees of a cannabis consumption event organizer licensed under section 2 of this act, or employees of licensed cannabis producers, processors, or retailers authorized to participate in a consumption event under section 2 of this act, who perform work involving sale or service of single-use cannabis products to the public, or preparation, sale, or service of ready-to-consume cannabis products to the public, the employee must obtain a valid budtender permit before conducting such activities and working at a consumption event.

Sec. 5. RCW 69.50.328 is amended to read as follows:

(2) A licensed cannabis producer, processor, or retailer may participate at a consumption event conducted by a licensed cannabis consumption event organizer and approved by the board.

Sec. 26. RCW 69.50.101 is each amended to read as follows:

(6) "Cannabis consumption event organizer" means a type of license under which an individual or entity may coordinate consumption events for the consumption of single-use cannabis products and ready-to-consume cannabis products by adults age 21 and over, after obtaining a temporary on-site consumption permit from the board for each consumption event.

(16) "Consumption area" means a space authorized under section 2 of this act and approved by the board at a location under the cannabis consumption event organizer license, where persons age 21 and over may consume single-use cannabis products and ready-to-consume cannabis products by methods of consumption approved for the type of space as provided in section 2 of this act.

(17) "Consumption event" means a temporary event, not to exceed one event per calendar month lasting up to three

consecutive days except as provided in section 2 of this act, that a cannabis consumption event organizer organizes and operates, which may include participation by cannabis producers, processors, and retailers licensed under this chapter or operating consistent with a compact entered into under RCW 43.06.490, after the cannabis consumption event organizer obtains a temporary on-site consumption permit from the board.

(47) "Ready-to-consume cannabis product" means a cannabis product that is prepared on the premises of a licensed cannabis consumption event organizer or an approved consumption event, presented in the form of a foodstuff or beverage, sold in a heated or unheated state, intended for immediate consumption, and that the board has determined to be an appropriate product for consumption at a consumption event.

(51) "Single-use cannabis product" means a type of product containing cannabis, other than a ready-to-consume cannabis product, that the board has determined to be appropriate for consumption in a cannabis consumption area under section 2 of this act. A single-use cannabis product may be a form of useable cannabis, cannabis-infused product in solid or liquid form, or cannabis concentrate, that is smoked, vaporized, consumed, or ingested.

(54) "Temporary on-site consumption permit" means an official authorization documented by the board for a cannabis consumption event organizer to host a consumption event.

(59) "Warehouse" means an indoor structure or a portion of the structure on a cannabis consumption event organizer's premises at its principal place of business used for the onsite storage of cannabis and single-use cannabis products in compliance with the requirements of the board, including for security, storage, and disposal.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Section 2(1) creates a new cannabis consumption event organizer license which authorizes the holder to organize and conduct consumption events at specified locations on specified dates and times approved by the board at which adults age 21 and over may purchase single-use cannabis products and ready-to-consume cannabis products. The application fee is \$500. Annual license renewal is \$200.

The agency estimates 500 new cannabis consumption event organizer licenses.

Application fee (assumes all in FY26) - $\$500 \times 500 = \$250,000$

Annual fee - $\$200 \times 500 = \$100,000$ per year.

Section 2(5) The licensee must have a temporary on-site consumption event permit issued by the board in advance of each consumption event. The board may by rule establish the fee for a temporary on-site consumption event permit under this subsection, provided the fee may not exceed \$500 per event. The event fee under this subsection (5)(a) for a licensee who obtained a license through the cannabis social equity program is waived through July 1, 2032.

Because this fee is not specified in the bill but may be established by rule, the estimate for this portion is INDETERMINATE.

Section 2(6) A licensed cannabis consumption event organizer shall collect and remit the cannabis excise tax in RCW 69.50.

It is unknown what portion of sales would be shifting from existing retail activity versus new sales, and the popularity of these events is unknown and thus the potential revenue, the estimate for this portion is INDETERMINATE.

Section 3(1a) For employees of a cannabis consumption event organizer licensed under section 2 of this act, or employees

of licensed cannabis producers, processors, or retailers authorized to participate in a consumption event under section 2 of this act, who perform work involving sale or service of single-use cannabis products to the public, or preparation, sale, or service of ready-to-consume cannabis products to the public, the employee must obtain a valid budtender permit before conducting such activities and working at a consumption event. The board must establish the elements of a budtender permit program, including permit fees, by rule.

Because this fee is not specified in the bill but may be established by rule, the estimate for this portion is INDETERMINATE.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

BOARD DIVISION:

Central Service Costs:

- The Attorney General's Office anticipates billing the Board for legal costs associated with this bill:

FY26: \$358,000
FY27: \$418,000
FY28: \$350,000
FY29+: \$326,000

- The Office of Administrative Hearings anticipates billing the Board for legal costs associated with this bill: \$20,000/year.

Project costs:

The Washington State Liquor and Cannabis Board ("Board") is currently in the middle of a project to upgrade the agency's internal licensing and enforcement systems. The Licensing, Enforcement, Education, and Administrative Data Systems (LEEADS) is expected to go live in FY 2025. There are change request costs associated with this legislation that will have to be submitted to the vendor or contracted out by the LCB. The estimated costs for these change requests is \$328,266 in FY26. Some examples of changes needed follow:

Vendor cost to implement: \$140,650 (\$108,192 plus 30%)
Salesforce Developer: 448 hrs x \$392/hr = \$175,616
Salesforce Business Analyst: 80 hrs x \$150/hr = \$12,000

FINANCE DIVISION:

The addition of 500 more licensees will require more staff in the Cannabis Tax Unit to process tax receipts.

1.0 FTE Fiscal Analyst 3 - \$105,069/yr (\$98,139 salary/benefits, \$6,930 in associated costs). Onetime costs in FY26 of \$6,305 for equipment purchases.

2.0 FTE Fiscal Analyst 2 - \$187,260/yr (\$173,400 salary/benefits, \$13,860 in associated costs). Onetime costs in FY26 of \$12,610 for equipment purchases.

More audits would need to be performed with the addition of 500 more licensees.

3.0 FTE Revenue Auditor 3 - \$407,046/yr (\$341,496 salary/benefits, \$65,550 in associated costs). Onetime costs in FY26 of \$8,475 for equipment purchases.

LICENSING DIVISION:

Fiscal Impacts:

- One Program Specialist 5 and one Program Specialist 3 to stand up and support budtender permit training.
- Two Program Specialist 4's to support the package and labeling review, education, and respond to any adverse input on annual renewals.
- Twelve Licensing Specialist Seniors to investigate and issue the licenses and event permits.
- One additional Licensing Specialist Supervisor to oversee the Licensing Specialist Seniors.
- One additional Office Assistant 3.
- 0.10 FTE workload impact on Customer Service Specialist 3
- Require an RFP process to engage a 3rd party vendor to review registrants, estimate cost to be \$100,000 in FY26.

Costs:

1.0 FTE Licensing Specialist Supervisor - \$99,490/yr (\$94,110 salary/benefits, \$5,380 in associated costs). Onetime costs in FY26 of \$6,305 for equipment purchases.

12.0 FTE Licensing Specialist Senior - \$1,125,924/yr (\$1,061,364 salary/benefits, \$64,560 in associated costs). Onetime costs in FY26 of \$75,660 for equipment purchases.

0.1 FTE Customer Service Specialist 3 - \$8,364/yr (\$7,826 salary/benefits, \$538 in associated costs).

1.0 FTE Office Assistant 3 - \$62,039/yr (\$56,659 salary/benefits, \$5,380 in associated costs). Onetime costs in FY26 of \$6,305 for equipment purchases.

1.0 FTE Program Specialist 5 - \$126,903/yr (\$121,523 salary/benefits, \$5,380 in associated costs). Onetime costs in FY26 of \$6,305 for equipment purchases.

2.0 FTE Program Specialist 4 - \$233,718/yr (\$222,958 salary/benefits, \$10,760 in associated costs). Onetime costs in FY26 of \$12,610 for equipment purchases.

1.0 FTE Program Specialist 3 - \$109,929/yr (\$104,549 salary/benefits, \$5,380 in associated costs). Onetime costs in FY26 of \$6,305 for equipment purchases.

Third party contract: \$100,000 in FY26.

Assumptions:

The agency anticipates that 50 percent of licensed producers (79), processors (98), producer/processors (397) and retailers (236) will be interested in participating and building relationships with the event attendees.

- Create new “cannabis consumption event organizer license” in the system.
- Licensing would need to develop the application process for a new license type.
- Licensing would need to develop or contract the training program and continual requirements for a budtender program.
 - Licensing would need to review and approve any events submitted to include an operating/floor plan review and considerations of cross-tier involvement of other licensees.
 - A third-party contractor would need to review and establish eligibility requirements for social equity applicants for applying for any license revoked, cancelled, or forfeited through July 1, 2032.
 - Licensing would need to respond to any adverse input on annual renewals.
 - Licensing would need to develop and maintain requirements for review of products, packaging, and labeling of products intended for one-time use sale at events.
 - Requires the event organizer to have a temporary on-site consumption event permit issued by the board in advance of

each event which includes event details. For each event, Licensing Specialist Senior would need to review, not limited to, a list of participating cannabis businesses participating, a diagram of the event premises, demonstration of required local permit or approval, security plan, plan to deter customers from driving under the influence, and procedures for disposal of abandoned cannabis products. With potentially 500 licenses, based off a percentage of cannabis retailer experience, with 12 events permitted, anticipate 6,000 events per year.

- Event fee for a licensee who obtained a license through the cannabis social equity program is waived through July 1, 2032.

- The bill would require staff to determine, provide, and maintain a list of approved products allowed at an onsite consumption event.

ENFORCEMENT DIVISION:

The Washington State Liquor and Cannabis Board ("Board") keeps detailed statistics on all of its enforcement activities and tracks this activity using a unit of measure called a Field Increment (FI). All direct enforcement activities such as premise checks, inspections and investigations are tracked to determine how many FI's are needed to accomplish each activity. Each FI is equivalent to 1/10th of an hour (6 minutes). For example, if a tavern premise check takes 2 FI's and two officers, it is anticipated that one check will consume 4 FI's. Using historical data to factor out indirect activities such as driving time, training, office time and leave, it has been determined that officers are available for an average of 4,220 FI's each year.

The agency anticipates a workload impact from this legislation to occur from licensee education, complaint investigations, premise checks, undercover operations, and notices to correct. Please see the attached "1932 HB Cannabis consumption - Enforcement Field Increment Calculator.pdf" for the workload calculations.

3.0 FTE LCB Enforcement Officer 2 - \$425,178/yr (\$355,968 salary/benefits, \$69,210 in associated costs). Onetime costs in FY26 of \$108,975 for equipment purchases.

2.0 FTE Administrative Regulations Analyst 3 - \$248,946/yr (\$202,806 salary/benefits, \$46,140 in associated costs). Onetime costs in FY26 of \$24,690 for equipment purchases.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
501-1	Liquor Revolving Account	State	4,220,677	3,577,866	7,798,543	6,995,732	6,953,732
Total \$			4,220,677	3,577,866	7,798,543	6,995,732	6,953,732

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	29.1	29.1	29.1	29.1	29.1
A-Salaries and Wages	2,077,089	2,077,089	4,154,178	4,154,178	4,154,178
B-Employee Benefits	763,709	763,709	1,527,418	1,527,418	1,527,418
C-Professional Service Contracts	100,000		100,000		
E-Goods and Other Services	952,124	621,193	1,573,317	1,082,386	1,040,386
G-Travel	104,100	102,600	206,700	205,200	205,200
J-Capital Outlays	223,655	13,275	236,930	26,550	26,550
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	4,220,677	3,577,866	7,798,543	6,995,732	6,953,732

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Administrative Regulations Analyst 3	80,460	2.0	2.0	2.0	2.0	2.0
Customer Service Specialist 3	54,204	0.1	0.1	0.1	0.1	0.1
Fiscal Analyst 2	61,404	2.0	2.0	2.0	2.0	2.0
Fiscal Analyst 3	71,148	1.0	1.0	1.0	1.0	1.0
LCB Enforcement Officer 2	86,712	3.0	3.0	3.0	3.0	3.0
Licensing Specialist Senior	62,892	12.0	12.0	12.0	12.0	12.0
Licensing Specialist Supervisor	67,716	1.0	1.0	1.0	1.0	1.0
Office Assistant 3	47,988	1.0	1.0	1.0	1.0	1.0
Program Specialist 3	76,608	1.0	1.0	1.0	1.0	1.0
Program Specialist 4	82,512	2.0	2.0	2.0	2.0	2.0
Program Specialist 5	91,068	1.0	1.0	1.0	1.0	1.0
Revenue Auditor 3	84,516	3.0	3.0	3.0	3.0	3.0
Total FTEs		29.1	29.1	29.1	29.1	29.1

III. D - Expenditures By Program (optional)

Program	FY 2026	FY 2027	2025-27	2027-29	2029-31
Board Division (010)	706,266	438,000	1,144,266	716,000	674,000
Finance Division (020)	726,765	699,375	1,426,140	1,398,750	1,398,750
Licensing Division (050)	1,979,857	1,766,367	3,746,224	3,532,734	3,532,734
Enforcement Division (060)	807,789	674,124	1,481,913	1,348,248	1,348,248
Total \$	4,220,677	3,577,866	7,798,543	6,995,732	6,953,732

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Section 2(5) The board may by rule establish the fee for a temporary on-site consumption event permit under this subsection.

Section 3(1a) The board must establish the elements of a budtender permit program, including permit fees, by rule.

Section 4 The board must adopt rules to implement this chapter (licensed cannabis consumption event organizer license).

Enforcement Field Increment (FI) Calculator					
1932 HB "Cannabis Consumption" (FY26-FY27)					
	Number of events	Time Factor	Staffing Factor	Officer	Consultant
Non RVP Member Support and Education	600	7	1.3	1824	3604
Complaint Investigations Cannabis	300	20	1.3	7800	0
Cannabis Premises Check (Retail)	600	5	1.3	1303	2574
Cannabis undercover	60	10	2	1200	0
Notice to correct	300	10	1		3000

Factors	Values
Events	6000
Non RVP Member Support and Education	10%
Complaint Investigations Cannabis	5%
Cannabis Premises Check (Retail)	10%
Cannabis undercover	1%
Notice to correct	5%

Total FI's	12,126	9,178
Total Field Increments per FTE	4,220	4,220
FTE's required	2.87	2.17
Round	3.00	2.00

FY28					
	Number of events	Time Factor	Staffing Factor	Officer	Consultant
Non RVP Member Support and Education	450	7	1.3	1368	2703
Complaint Investigations Cannabis	300	20	1.3	7800	0
Cannabis Premises Check (Retail)	450	5	1.3	977	1931
Cannabis undercover	60	10	2	1200	0
Notice to correct	300	10	1		3000

Factors	Values
Events	6000
Non RVP Member Support and Education	8%
Complaint Investigations Cannabis	5%
Cannabis Premises Check (Retail)	8%
Cannabis undercover	1%
Notice to correct	5%

Total FI's	11,345	7,633
Total Field Increments per FTE	4,220	4,220
FTE's required	2.69	1.81
Round	3.00	2.00

FY29+					
	Number of events	Time Factor	Staffing Factor	Officer	Consultant
Non RVP Member Support and Education	300	7	1.3	912	1802
Complaint Investigations Cannabis	300	20	1.3	7800	0
Cannabis Premises Check (Retail)	300	5	1.3	651	1287
Cannabis undercover	60	10	2	1200	0
Notice to correct	300	10	1		3000

Factors	Values
Events	6000
Non RVP Member Support and Education	5%
Complaint Investigations Cannabis	5%
Cannabis Premises Check (Retail)	5%
Cannabis undercover	1%
Notice to correct	5%

Total FI's	10,563	6,089
Total Field Increments per FTE	4,220	4,220
FTE's required	2.50	1.44
Round	3.00	2.00

Individual State Agency Fiscal Note

Bill Number: 1932 HB	Title: Cannabis consumption	Agency: 303-Department of Health
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Preparation: Katherine Wolf	Phone: 3602363000	Date: 02/14/2025
Agency Approval: Kristin Bettridge	Phone: 3607911657	Date: 02/14/2025
OFM Review: Amy Hatfield	Phone: (360) 280-7584	Date: 02/19/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill adds new sections to 69.50 RCW to authorize cannabis consumption in regulated environments by creating a new type of cannabis license called a "cannabis consumption event organizer" license.

Section 2.5.m requires cannabis consumption event organizer licensees to post conspicuous notices at the point of sale with the same information about high potency cannabis required to be posted by cannabis retailers under RCW 69.50.357(5), which the Department of Health (DOH) must make available to cannabis consumption event organizer licensees as well as licensed cannabis producers, processors, or retailers participating in consumption events (section 13.5.b).

Section 3.1.b requires the Liquor and Cannabis Board (LCB) to consult with DOH to ensure the curriculum of the budtender training program, which is to be developed and provided by the Board, does not include topics related to health or medical issues that are addressed in a training or education program leading to a medical cannabis consultant certificate established under RCW 69.51A.290.

DOH already has the required signage developed and accessible on the LCB website which are available free of charge to licensed cannabis retailers. This section would require no new or additional work from DOH and has no fiscal impact.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 1932 HB

Title: Cannabis consumption

Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- Cities:
- Counties:
- Special Districts:
- Specific jurisdictions only:
- Variance occurs due to:

Part II: Estimates

- No fiscal impacts.
- Expenditures represent one-time costs:
- Legislation provides local option:
- Key variables cannot be estimated with certainty at this time:

Estimated revenue impacts to:

None

Estimated expenditure impacts to:

None

Part III: Preparation and Approval

Fiscal Note Analyst: Alice Zillah	Phone: 360-725-5035	Date: 02/12/2025
Leg. Committee Contact: Peter Clodfelter	Phone: 360-786-7127	Date: 02/10/2025
Agency Approval: Allan Johnson	Phone: 360-725-5033	Date: 02/12/2025
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 02/17/2025

Part IV: Analysis

A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

The legislation concerns rules and requirements for cannabis consumption events.

B. SUMMARY OF EXPENDITURE IMPACTS

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

The legislation would have no expenditure impacts for local governments. Licensing and other requirements for cannabis consumption events would be regulated by the Liquor and Cannabis Board.

C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

The legislation would not impact revenue for local governments.



Multiple Agency Ten-Year Analysis Summary

Bill Number 1932 HB	Title Cannabis consumption
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This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

Estimated Cash Receipts

	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	Fiscal Year 2034	Fiscal Year 2035	2026-35 TOTAL
Administrative Office of the Courts	0	0	0	0	0	0	0	0	0	0	0
Office of Attorney General	0	0	0	0	0	0	0	0	0	0	0
Caseload Forecast Council	0	0	0	0	0	0	0	0	0	0	0
Office of Administrative Hearings	0	0	0	0	0	0	0	0	0	0	0
Department of Revenue	25,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	52,000
Liquor and Cannabis Board Partially Indeterminate Impact	350,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	1,250,000
Department of Health	0	0	0	0	0	0	0	0	0	0	0
Total	375,000	103,000	103,000	103,000	103,000	103,000	103,000	103,000	103,000	103,000	1,302,000



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 055 Administrative Office of the Courts
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts **Partially Indeterminate Cash Receipts** **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code												
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Agency Preparation: Chris Conn	Phone: 360-704-5512	Date: 2/12/2025 9:05:13 am
Agency Approval: Chris Stanley	Phone: 360-357-2406	Date: 2/12/2025 9:05:13 am
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 100 Office of Attorney General
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts **Partially Indeterminate Cash Receipts** **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code												
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Agency Preparation: Dan Jensen	Phone: 360-664-9429	Date: 2/20/2025 3:25:31 pm
Agency Approval: Leah Snow	Phone: 360-586-2104	Date: 2/20/2025 3:25:31 pm
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 101 Caseload Forecast Council
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts

 Partially Indeterminate Cash Receipts

 Indeterminate Cash Receipts

Name of Tax or Fee	Acct Code											

Agency Preparation: Clela Steelhammer	Phone: 360-664-9381	Date: 2/12/2025 11:44:09 an
Agency Approval: Clela Steelhammer	Phone: 360-664-9381	Date: 2/12/2025 11:44:09 an
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 110 Office of Administrative Hearings
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts

 Partially Indeterminate Cash Receipts

 Indeterminate Cash Receipts

Name of Tax or Fee	Acct Code											

Agency Preparation: Pete Boeckel	Phone: 360-407-2730	Date: 2/20/2025 4:30:25 pm
Agency Approval: Rob Cotton	Phone: 360-407-2708	Date: 2/20/2025 4:30:25 pm
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 140 Department of Revenue
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts

 Partially Indeterminate Cash Receipts

 Indeterminate Cash Receipts

Estimated Cash Receipts

Name of Tax or Fee	Acct Code	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	Fiscal Year 2034	Fiscal Year 2035	2026-35 TOTAL
Master license fee	03n	25,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	52,000
Total		25,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	3,000	52,000
Biennial Totals		28,000		6,000		6,000		6,000		6,000		52,000

Narrative Explanation (Required for Indeterminate Cash Receipts)

CURRENT LAW:
 The Liquor and Cannabis Board (LCB) issues business activity licenses for cannabis producers, processors, and retailers. Only licensed cannabis retailers can sell direct to consumers.

PROPOSAL:
 This bill creates a cannabis consumption event organizer license that is available to a person or entity that does not hold a cannabis license. This license authorizes the holder to organize and conduct cannabis consumption events at specified locations, dates, and times approved by the LCB at which adults age 21 and over may purchase single-use cannabis products and ready-to-consume cannabis products from the licensed cannabis consumption event organizer or participating cannabis producers, processors, and retailers.

This license allows for a maximum of one event per calendar month. Each event may last for a maximum of three consecutive days. The LCB may increase the maximum number of events and duration two years after the effective date of this bill.

The sale of alcohol, cigarettes, tobacco products, or vapor products, other than those that are cannabis products, is prohibited.

The application fee for this license is \$500. Annual license renewal is \$200.



Ten-Year Analysis

Bill Number	Title	Agency
1932 HB	Cannabis consumption	140 Department of Revenue

This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Narrative Explanation (Required for Indeterminate Cash Receipts)

This new license is not included in the maximum number of retail outlets that may be licensed in each county.

EFFECTIVE DATE:

The bill takes effect 90 days after the final adjournment of the session.

ASSUMPTIONS

- During fiscal year 2026, 500 business license applications will be received, with licenses being renewed annually thereafter.
- Business licensing fees are \$50 to apply for the license and \$5 to renew each year thereafter.

DATA SOURCES

Department of Revenue, Business licensing data
Department of Licensing, Licensing data

REVENUE ESTIMATES

This bill increases state licensing fee revenues by an estimated \$25,000 in fiscal year 2026, and by \$3,000 in fiscal year 2027.

TOTAL REVENUE IMPACT:

State Government (cash basis, \$000):

FY 2026 -	\$ 25
FY 2027 -	\$ 3
FY 2028 -	\$ 3
FY 2029 -	\$ 3
FY 2030 -	\$ 3
FY 2031 -	\$ 3

Local Government, if applicable (cash basis, \$000): None



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 140 Department of Revenue
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Agency Preparation: Erikka Ferrara	Phone: 360-534-1517	Date: 2/21/2025 9:39:47 am
Agency Approval: Marianne McIntosh	Phone: 360-534-1505	Date: 2/21/2025 9:39:47 am
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 195 Liquor and Cannabis Board
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts
 Partially Indeterminate Cash Receipts
 Indeterminate Cash Receipts

Estimated Cash Receipts

Name of Tax or Fee	Acct Code	Fiscal Year 2026	Fiscal Year 2027	Fiscal Year 2028	Fiscal Year 2029	Fiscal Year 2030	Fiscal Year 2031	Fiscal Year 2032	Fiscal Year 2033	Fiscal Year 2034	Fiscal Year 2035	2026-35 TOTAL
Cannabis consumption event organizer license - application fee	315	250,000										250,000
Cannabis consumption event organizer license - renewal fee	315	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	1,000,000
Total		350,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	100,000	1,250,000

Biennial Totals
450,000
200,000
200,000
200,000
200,000
200,000
1,250,000

Narrative Explanation (Required for Indeterminate Cash Receipts)

Section 2(1) creates a new cannabis consumption event organizer license which authorizes the holder to organize and conduct consumption events at specified locations specified dates and times approved by the board at which adults age 21 and over may purchase single-use cannabis products and ready-to-consume cannabis products. The application fee is \$500. Annual license renewal is \$200.

The agency estimates 500 new cannabis consumption event organizer licenses.
 Application fee (assumes all in FY26) - \$500 x 500 = \$250,000
 Annual fee - \$200 x 500 = \$100,000 per year.

Section 2(5) The licensee must have a temporary on-site consumption event permit issued by the board in advance of each consumption event. The board may by rule establish the fee for a temporary on-site consumption event permit under this subsection, provided the fee may not exceed \$500 per event. The event fee under this subsection (5)(a) for a licensee who obtained a license through the cannabis social equity program is waived through July 1, 2032.



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 195 Liquor and Cannabis Board
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Narrative Explanation (Required for Indeterminate Cash Receipts)

<p>Because this fee is not specified in the bill but may be established by rule, the estimate for this portion is INDETERMINATE.</p> <p>****</p> <p>Section 3(1a) For employees of a cannabis consumption event organizer licensed under section 2 of this act, or employees of licensed cannabis producers, processors, retailers authorized to participate in a consumption event under section 2 of this act, who perform work involving sale or service of single-use cannabis products to the pu or preparation, sale, or service of ready-to-consume cannabis products to the public, the employee must obtain a valid budtender permit before conducting such activities and working at a consumption event. The board must establish the elements of a budtender permit program, including permit fees, by rule.</p> <p>Because this fee is not specified in the bill but may be established by rule, the estimate for this portion is INDETERMINATE.</p>

Agency Preparation: Colin O Neill	Phone: (360) 664-4552	Date: 2/20/2025 4:31:12 pm
Agency Approval: Aaron Hanson	Phone: 360-664-1701	Date: 2/20/2025 4:31:12 pm
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm



Ten-Year Analysis

Bill Number 1932 HB	Title Cannabis consumption	Agency 303 Department of Health
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

No Cash Receipts

 Partially Indeterminate Cash Receipts

 Indeterminate Cash Receipts

Name of Tax or Fee	Acct Code												
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Agency Preparation: Katherine Wolf	Phone: 3602363000	Date: 2/14/2025 11:29:49 am
Agency Approval: Kristin Bettridge	Phone: 3607911657	Date: 2/14/2025 11:29:49 am
OFM Review: Val Terre	Phone: (360) 280-3073	Date: 2/20/2025 7:36:19 pm