

Multiple Agency Fiscal Note Summary

Bill Number: 1878 S HB	Title: Young driver safety
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Estimated Cash Receipts

Agency Name	2025-27			2027-29			2029-31		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Office of State Treasurer	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Total \$	0	0	0	0	0	0	0	0	0

Agency Name	2025-27		2027-29		2029-31	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI	No fiscal impact					
Local Gov. Other						
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2025-27				2027-29				2029-31			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of State Treasurer	.0	0	0	0	.0	0	0	0	.0	0	0	0
Washington State Patrol	.0	0	0	0	.0	0	0	0	.0	0	0	0
Traffic Safety Commission	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Licensing	Fiscal note not available											
Department of Social and Health Services	Fiscal note not available											
Superintendent of Public Instruction	.1	21,000	21,000	21,000	.0	0	0	0	.0	0	0	0
Superintendent of Public Instruction	In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note.											
Total \$	0.1	21,000	21,000	21,000	0.0	0	0	0	0.0	0	0	0

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI	No fiscal impact								
Local Gov. Other									
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2025-27			2027-29			2029-31		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of State Treasurer	.0	0	0	.0	0	0	.0	0	0
Washington State Patrol	.0	0	0	.0	0	0	.0	0	0
Traffic Safety Commission	.0	0	0	.0	0	0	.0	0	0
Department of Licensing	Fiscal note not available								
Department of Social and Health Services	Fiscal note not available								
Superintendent of Public Instruction	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI	No fiscal impact								
Local Gov. Other									
Local Gov. Total									

Estimated Capital Budget Breakout

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Prepared by: Kyle Siefering, OFM	Phone: (360) 995-3825	Date Published: Preliminary 3/10/2025
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Individual State Agency Fiscal Note

Bill Number: 1878 S HB	Title: Young driver safety	Agency: 090-Office of State Treasurer
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☒ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Sandy Myer	Phone: 360-786-7140	Date: 03/03/2025
Agency Preparation: Mandy Kaplan	Phone: (360) 902-8977	Date: 03/05/2025
Agency Approval: Dan Mason	Phone: (360) 902-8990	Date: 03/05/2025
OFM Review: Megan Tudor	Phone: (360) 890-1722	Date: 03/07/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SHB 1878 creates the driver education safety improvement account and allows the account to retain its earnings from investments.

There will be some de-minimis work for OST which can be completed within current practices and resources.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

Projected cash flows are currently unavailable; therefore, estimated earnings from investments are indeterminable.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 1878 S HB	Title: Young driver safety	Agency: 225-Washington State Patrol
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Part I: Estimates

☒ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Sandy Myer	Phone: 360-786-7140	Date: 03/03/2025
Agency Preparation: Megan Given	Phone: 360-596-4049	Date: 03/05/2025
Agency Approval: Mario Buono	Phone: (360) 596-4046	Date: 03/05/2025
OFM Review: Maria Thomas	Phone: (360) 229-4717	Date: 03/05/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The proposed legislation does not have a fiscal impact to the Washington State Patrol (WSP).

The substitute version of the proposed legislation does not alter our assessment of fiscal impact.

The proposed legislation would require drivers to complete a driver training education course to improve safety with young drivers before an initial driver’s license is obtained.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The proposed legislation does not add to, alter, or eliminate any duties of the WSP.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Revised

Bill Number: 1878 S HB	Title: Young driver safety	Agency: 228-Traffic Safety Commission
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Part I: Estimates

☒ **No Fiscal Impact**

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Sandy Myer	Phone: 360-786-7140	Date: 03/03/2025
Agency Preparation: Mark McKechnie	Phone: 3607259889	Date: 03/07/2025
Agency Approval: Mark McKechnie	Phone: 3607259889	Date: 03/07/2025
OFM Review: Brooke Gore	Phone: (564) 669-0703	Date: 03/10/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

SHB 1878 AN ACT Relating to improving young driver safety; amending RCW 46.20.100, 46.20.181, 46.82.420, 46.20.120, 46.20.055, 46.68.041, 46.17.025, 46.68.220, and 46.63.200; reenacting and amending RCW 43.84.092 and 43.84.092; adding new sections to chapter 46.20 RCW; adding new sections to chapter 46.82 RCW; adding a new section to chapter 42.56 RCW; providing effective dates; and providing an expiration date.

Sec 1. New section added to 46.20 RCW To get an initial driver's license, applicants must complete a driver training education course, either as defined by RCW 28A.220.020, a licensed driver training school, or an approved online course, in addition to other required skills and exams. Includes adding new drivers ages 18-21. Age groups above age 17 are added at specific times between Jan. 1, 2027, and Jan. 1, 2030. Adds requirements for DOL reporting on requirements under this section.

Sec 2. Amending RCW 46.20.100 and 2024 c 162 s 2: A person under 18 may meet traffic safety education requirement by completing a driver training education course defined by DOL. Behind the wheel instruction may be offered for up to four hours in one day in the case of hardship, such as great travel distance to receive instruction. Encourages driver training schools to offer online driver education course modules.

Sec 3. Amending RCW 46.20.181 and 2021 c 158 s 8: The department may require any person who has obtained a driver's license pursuant to sec. 1 of this act to complete a driver education refresher course

Sec 4. Amending RCW 46.82.420: Adds (4) The department may approve the use of electronic translation devices for behind-the-wheel training purposes.

Sec 5. New Section: Adding to chapter 46.82 RCW: Establishes a program to expand training opportunities for driver training school instructors, department will report annually on program progress with detailed assessment due by 2030

Sec. 6. New Section: Adding to chapter 46.82 RCW: Starting Jan. 1, 2027, a new program will offer vouchers to cover average cost of driver training course for novice drivers ages 15 to 21 in low-income households; by Dec. 1, 2025, policy framework for program will be submitted to legislature. WTSC to consult with DOL on policy framework -- No Fiscal Impact on WTSC

Sec 7. New Section: Adding to 46.56 RCW: Recipient income data collected by the department of licensing is exempt from disclosure

Sec 8. Adding to 46.82 RCW: Beginning July 1, 2026, the department must establish a program to partner with tribal governments; by Jan. 1, 2026, the department must provide to the appropriate committees an implementation plan or the program; on a biennial basis beginning Jul. 1, 2027, the department must report program activities

Sec 9. Amending RCW 46.20.120 and 2021 c 158 s 6: Department may approve use of electronic translation devices for examination purposes. Effective Jan 1, 2026, driver's instruction application fee will be \$35

Sec 10. Amending RCW 46.20.055 and 2021 c 158 s 3: Beginning Jan 1, 2026 \$15 of exam fee and \$10 of the driver's instruction permit app fee must be deposited into driver education safety improvement account

Sec 11. Amending RCW 46.68.041 and 2022 c 182 s 210: directs portion of fees to driver education safety improvement account.

Sec 12. Amending RCW 46.17.025 Increases vehicle registration service fee from 50 cents to 75 cents. Directs 2/3 of amount into Move Ahead WA account and 1/3 of revenue into driver education safety improvement account.

Sec 13. Amending RCW 46.68.220 and 2011 c 367 s 719 Changes language regarding deposits from 46.17.025 into motor vehicle account.

Sec 14. Amending RCS 46.63.200 and 2024 c 308 s 4 Directs any excess revenue generated from work zone speed cameras to driver education safety improvement account.

Sec 15. New Section added to 46.20 RCW: A new Driver Education Safety Improvement Account is created to fund driver's education programs

Sec 16. Reenacted and amended RCW 43.84.092 and 2024 c 210 s 4 and 2024 c 168 s 12 Adds driver education safety improvement account to his section.

Sec 17. Reenacted and amended RCW 43.84.092 and 2024 c 210 s 5 and 2024 c 168 s 13 Adds driver education safety

improvement account to his section.
Sec 18.: Sec 12 and 13 take effect Jan 1, 2026
Sec 19.: Sec 16 expires Jul 1, 2028
Sec 21.: Sec 17 takes effect July 1, 2028

Consultation with DOL on driver education voucher program in Sec. 6 does not have any fiscal impact on WTSC.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

No Fiscal Impact

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

No Fiscal Impact

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

No Fiscal Impact

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 1878 S HB	Title: Young driver safety	Agency: 350-Superintendent of Public Instruction
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Part I: Estimates

☐ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1	0.0	0.1	0.0	0.0
Account					
General Fund-State 001-1	21,000	0	21,000	0	0
Total \$	21,000	0	21,000	0	0

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☒ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☒ Requires new rule making, complete Part V.

Legislative Contact: Sandy Myer	Phone: 360-786-7140	Date: 03/03/2025
Agency Preparation: Cindy Jendryka-Wirkkala	Phone: 3607256292	Date: 03/05/2025
Agency Approval: Mike Woods	Phone: 360 725-6283	Date: 03/05/2025
OFM Review: Shea Hamilton	Phone: (360) 229-4774	Date: 03/05/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Changes compared to HB 1878

The list of RCWs being amended has been revised to include RCW 46.82.420. Removed from the list are RCW 46.82.420 and 28A.220.020.

Section 1(1)(a)

Online, self-paced driver training education courses are removed from the list of courses that can be completed in order to obtain an initial driver's license.

Section 1(1)(a)(v, vi, and vii) are removed.

Section 1(1)(b)

Amended language informs that behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 1(1)(c)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. 'Self-paced' is removed from the description of the online driver training course.

Section 1(1)(d)

Subsection is added informing that eligibility to enroll in a driver training course defined in RCW 28A.220.020 under this section is limited to students who are enrolled in a public school, as defined in RCW 28A.150.010; an approved private school, under RCW 28A.305.130; or are receiving home-based instruction in accordance with chapter 28A.200 RCW.

Prior Section 1(2)(a-b) are removed.

Section 1(2) is former Section 1(3).

Section 1(3) is former Section 1(4).

Section 1(4) is former Section 1(5).

Section 1(5) is the first sentence of former Section 1(6).

Section 1(6) is amended to include only the second sentence of former Section 1(6).

Section 2(2)(a)

Online, self-paced driver training education courses are removed from the list of courses that can be completed in order to meet the traffic safety education requirement for a driver's license. Amended language informs that behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 2(2)(b)

Amended language informs that driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel

portion of driver training education. Online driver training education modules must meet the standards established by DOL under chapter 46.82 RCW.

Section 4

Section 4(1-15) definitions are removed and replaced with Sections 4(1-4) below.

Section 4(1)

Language is added requiring DOL and OSPI to jointly develop and maintain a required curriculum as specified in RCW 28A.220.035. DOL shall furnish a copy of the curriculum to each qualified applicant for an instructor's license or a driver training school license.

Section 4(2)(a-f)

Language added outlining a list of information the required curriculum shall include.

Section 4(3)

Language added requiring licensed instructors or driver training schools, when proof is provided to the DOL that they are not showing proper diligence in teaching required curriculum, to appear before DOL and show cause why their license should not be revoked for negligence. If DOL does not accept the reasons offered, DOL may revoke the license of the instructor or school, or both.

Section 4(4)

DOL may approve the use of electronic translation devices for behind-the-wheel training purposes.

Former Section 5 is removed.

Section 5 is former Section 6.

Section 6 is former Section 7.

Section 6(1)

Language amended informing that the voucher program established by DOL is to provide vouchers for individuals between the ages of 15 and 21 to cover up to the average cost of driver training education courses. The voucher may be applied to the cost of a course offered by a school district or a private school, or the cost of a course offered by a driver training school under this chapter.

Section 6(4)(a)

Language amended informing that driver training education course costs or fees may not be inflated to offset any voucher amounts provided by school applicants.

Section 7 is former Section 8.

Section 8 is former Section 9.

Section 9 is former Section 10.

Language is added informing that DOL may approve the use of electronic translation devices for examination purposes.

Section 9(2)

Language amended replacing 'examination fee' with 'application fee.'

Section 10 is former Section 11.

Section 10(2)

Language amended to remove ‘condensed traffic safety education course.’

Section 11 is former Section 12.

Section 12 is former Section 13.

Section 13 is former Section 14.

Section 14 is former Section 15.

Section 15 is former Section 16.

Language amended to remove ‘the portion of the LeMay-America’s car museum special license plate fee revenue as designated in chapter . . . , Laws of 2025 (Senate Bill No. 5444) or chapter . . . , Laws of 2025 (House Bill No. 1368).

Section 16 is former Section 17.

Section 17 is former Section 18.

Section 18 is former Section 19.

Section 19 is former Section 20.

Section 20 is former Section 21.

Summary of SHB 1878

Section 1 – New Section

Section 1(1)(a)

This section details a list of persons who, in order to obtain an initial driver’s license, must satisfactorily complete a driver education course as defined in RCW 28A.220.020 or a driver education course as defined by the Department of Licensing (DOL) and offered by a driver training school licensed under chapter 46.82 RCW.

Section 1(1)(b)

Driver education courses offered by a school district or an approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 1(1)(c)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. Online driver training education course modules must meet standards established by DOL under chapter 46.82 RCW.

Section 1(1)(d)

Eligibility to enroll in a driver training course defined in RCW 28A.220.020 is limited to students who are enrolled in a public school, as defined in RCW 28A.150.010; an approved private school, under RCW 28A.305.130; or are receiving home-based instruction in accordance with chapter 28A.200 RCW.

Section 2(2)(a)

To meet the traffic safety education requirement for a driver's license, applicants must satisfactorily complete the driver training education course as defined in RCW 28A.220.020 for a course offered by a school district or approved private school, or a driver training education course as defined by the DOL for a course offered by a driver training school licensed under chapter 46.82 RCW. Courses offered by a school district or approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive the instruction.

Section 2(2)(b)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. Online driver training education modules must meet the standards established by DOL under chapter 46.82 RCW.

Section 4(4)

DOL may approve the use of electronic translation devices for behind-the-wheel training purposes.

Section 5 – New Section

Section 5(1)

Subject to appropriation, the DOL must establish a program to expand education opportunities for driver training school instructors, specifically certification training programs.

Section 5(2)(c)

As part of the program, the DOL must collaborate with OSPI to align instructor requirements under the DOL and OSPI rules to streamline the process of obtaining a driver training school instructor certification.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

There is no impact to cash receipts.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Section 1 will require a 0.005 FTE Program Supervisor to carry out the following work:

- Section 1(1)(a-b): Perform district outreach to communicate changes.

OSPI estimates the cost of this position will be \$1,000 in FY26.

Rulemaking will be necessary for Sections 1(1)(b-c) and Section 2(2)(a) to revise behind-the-wheel instruction times. To accomplish this, OSPI assumes the following staff will be required:

- 0.05 FTE Program Supervisor, \$9,000 in FY26
- 0.01 FTE Administrative Assistant 3, \$2,000 in FY26
- 0.04 FTE Rules Coordinator, \$7,000 in FY26
- 0.01 FTE Executive Director, \$2,000 in FY26

Section 5 is subject to appropriation; therefore, costs are indeterminate with the following assumptions. To carry out the work outlined in Section 5(2)(c), OSPI assumes additional staff time will be required to collaborate with DOL to create a trainer instructor course, determine instructor requirements, and determine how to implement the course. The estimated staff costs are as follows:

- 0.05 FTE Program Supervisor, \$8,000 in FY26

- 0.02 FTE Director, \$6,000 in FY26

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
001-1	General Fund	State	21,000	0	21,000	0	0
Total \$			21,000	0	21,000	0	0

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1		0.1		
A-Salaries and Wages	11,000		11,000		
B-Employee Benefits	7,000		7,000		
C-Professional Service Contracts					
E-Goods and Other Services	1,000		1,000		
G-Travel	1,000		1,000		
J-Capital Outlays	1,000		1,000		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	21,000	0	21,000	0	0

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Administrative Assistant 3	54,204	0.0		0.0		
Executive Director	143,782	0.0		0.0		
Program Supervisor	96,990	0.1		0.0		
Rules Coordinator	111,156	0.0		0.0		
Total FTEs		0.1		0.1		0.0

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

There is no capital budget impact.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Rulemaking will be necessary for Sections 1(1)(b-c) and Section 2(2)(a) to revise behind-the-wheel instruction times.

Individual State Agency Fiscal Note

Bill Number: 1878 S HB	Title: Young driver safety	Agency: SDF-School District Fiscal Note - SPI
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Part I: Estimates

☒ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- ☐ If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- ☐ If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- ☐ Capital budget impact, complete Part IV.
- ☐ Requires new rule making, complete Part V.

Legislative Contact: Sandy Myer	Phone: 360-786-7140	Date: 03/03/2025
Agency Preparation: Cindy Jendryka-Wirkkala	Phone: 3607256292	Date: 03/05/2025
Agency Approval: Mike Woods	Phone: (360) 725-6283	Date: 03/05/2025
OFM Review: Shea Hamilton	Phone: (360) 229-4774	Date: 03/05/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Changes compared to HB 1878

The list of RCWs being amended has been revised to include RCW 46.82.420. Removed from the list are RCW 46.82.420 and 28A.220.020.

Section 1(1)(a)

Online, self-paced driver training education courses are removed from the list of courses that can be completed in order to obtain an initial driver's license.

Section 1(1)(a)(v, vi, and vii) are removed.

Section 1(1)(b)

Amended language informs that behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 1(1)(c)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. 'Self-paced' is removed from the description of the online driver training course.

Section 1(1)(d)

Subsection is added informing that eligibility to enroll in a driver training course defined in RCW 28A.220.020 under this section is limited to students who are enrolled in a public school, as defined in RCW 28A.150.010; an approved private school, under RCW 28A.305.130; or are receiving home-based instruction in accordance with chapter 28A.200 RCW.

Prior Section 1(2)(a-b) are removed.

Section 1(2) is former Section 1(3).

Section 1(3) is former Section 1(4).

Section 1(4) is former Section 1(5).

Section 1(5) is the first sentence of former Section 1(6).

Section 1(6) is amended to include only the second sentence of former Section 1(6).

Section 2(2)(a)

Online, self-paced driver training education courses are removed from the list of courses that can be completed in order to meet the traffic safety education requirement for a driver's license. Amended language informs that behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 2(2)(b)

Amended language informs that driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel

portion of driver training education. Online driver training education modules must meet the standards established by DOL under chapter 46.82 RCW.

Section 4

Section 4(1-15) definitions are removed and replaced with Sections 4(1-4) below.

Section 4(1)

Language is added requiring DOL and OSPI to jointly develop and maintain a required curriculum as specified in RCW 28A.220.035. DOL shall furnish a copy of the curriculum to each qualified applicant for an instructor's license or a driver training school license.

Section 4(2)(a-f)

Language added outlining a list of information the required curriculum shall include.

Section 4(3)

Language added requiring licensed instructors or driver training schools, when proof is provided to the DOL that they are not showing proper diligence in teaching required curriculum, to appear before DOL and show cause why their license should not be revoked for negligence. If DOL does not accept the reasons offered, DOL may revoke the license of the instructor or school, or both.

Section 4(4)

DOL may approve the use of electronic translation devices for behind-the-wheel training purposes.

Former Section 5 is removed.

Section 5 is former Section 6.

Section 6 is former Section 7.

Section 6(1)

Language amended informing that the voucher program established by DOL is to provide vouchers for individuals between the ages of 15 and 21 to cover up to the average cost of driver training education courses. The voucher may be applied to the cost of a course offered by a school district or a private school, or the cost of a course offered by a driver training school under this chapter.

Section 6(4)(a)

Language amended informing that driver training education course costs or fees may not be inflated to offset any voucher amounts provided by school applicants.

Section 7 is former Section 8.

Section 8 is former Section 9.

Section 9 is former Section 10.

Language is added informing that DOL may approve the use of electronic translation devices for examination purposes.

Section 9(2)

Language amended replacing 'examination fee' with 'application fee.'

Section 10 is former Section 11.

Section 10(2)

Language amended to remove ‘condensed traffic safety education course.’

Section 11 is former Section 12.

Section 12 is former Section 13.

Section 13 is former Section 14.

Section 14 is former Section 15.

Section 15 is former Section 16.

Language amended to remove ‘the portion of the LeMay-America’s car museum special license plate fee revenue as designated in chapter . . . , Laws of 2025 (Senate Bill No. 5444) or chapter . . . , Laws of 2025 (House Bill No. 1368).

Section 16 is former Section 17.

Section 17 is former Section 18.

Section 18 is former Section 19.

Section 19 is former Section 20.

Section 20 is former Section 21.

Summary of SHB 1878

Section 1 – New Section

Section 1(1)(a)

This section details a list of persons who, in order to obtain an initial driver’s license, must satisfactorily complete a driver education course as defined in RCW 28A.220.020 or a driver education course as defined by the Department of Licensing (DOL) and offered by a driver training school licensed under chapter 46.82 RCW.

Section 1(1)(b)

Driver education courses offered by a school district or an approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 1(1)(c)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. Online driver training education course modules must meet standards established by DOL under chapter 46.82 RCW.

Section 1(1)(d)

Eligibility to enroll in a driver training course defined in RCW 28A.220.020 is limited to students who are enrolled in a public school, as defined in RCW 28A.150.010; an approved private school, under RCW 28A.305.130; or are receiving home-based instruction in accordance with chapter 28A.200 RCW.

Section 2(2)(a)

To meet the traffic safety education requirement for a driver’s license, applicants must satisfactorily complete the driver training education course as defined in RCW 28A.220.020 for a course offered by a school district or approved private school, or a driver training education course as defined by the DOL for a course offered by a driver training school licensed under chapter 46.82 RCW. Courses offered by a school district or approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive the instruction.

Section 2(2)(b)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. Online driver training education modules must meet the standards established by DOL under chapter 46.82 RCW.

Section 4(4)

DOL may approve the use of electronic translation devices for behind-the-wheel training purposes.

Section 5 – New Section

Section 5(1)

Subject to appropriation, the DOL must establish a program to expand education opportunities for driver training school instructors, specifically certification training programs.

Section 5(2)(c)

As part of the program, the DOL must collaborate with OSPI to align instructor requirements under the DOL and OSPI rules to streamline the process of obtaining a driver training school instructor certification.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

There is no impact to cash receipts.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

This bill does not require any new work for school districts. OSPI does not anticipate any fiscal impact.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

There is no capital budget impact.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.



Multiple Agency Ten-Year Analysis Summary

Bill Number 1878 S HB	Title Young driver safety
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This ten-year analysis is limited to the estimated cash receipts associated with the proposed tax or fee increases.

Estimated Cash Receipts

Office of State Treasurer	0	0	0	0	0	0	0	0	0	0	0
Washington State Patrol	0	0	0	0	0	0	0	0	0	0	0
Traffic Safety Commission	0	0	0	0	0	0	0	0	0	0	0
Superintendent of Public Instruction	0	0	0	0	0	0	0	0	0	0	0
Total	0	0	0	0	0	0	0	0	0	0	0



Ten-Year Analysis

Bill Number 1878 S HB	Title Young driver safety	Agency 090 Office of State Treasurer
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Partially Indeterminate Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Mandy Kaplan	Phone: (360) 902-8977	Date: 3/5/2025 9:03:04 am
Agency Approval: Dan Mason	Phone: (360) 902-8990	Date: 3/5/2025 9:03:04 am
OFM Review:	Phone:	Date:



Ten-Year Analysis

Bill Number 1878 S HB	Title Young driver safety	Agency 225 Washington State Patrol
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Partially Indeterminate Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Megan Given	Phone: 360-596-4049	Date: 3/5/2025 10:38:03 am
Agency Approval: Mario Buono	Phone: (360) 596-4046	Date: 3/5/2025 10:38:03 am
OFM Review:	Phone:	Date:



Ten-Year Analysis

Bill Number 1878 S HB	Title Young driver safety	Agency 228 Traffic Safety Commission
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Partially Indeterminate Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Mark McKechnie	Phone: 3607259889	Date: 3/7/2025 5:07:23 pm
Agency Approval: Mark McKechnie	Phone: 3607259889	Date: 3/7/2025 5:07:23 pm
OFM Review:	Phone:	Date:



Ten-Year Analysis

Bill Number 1878 S HB	Title Young driver safety	Agency 350 Superintendent of Public Instruction
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Partially Indeterminate Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Cindy Jendryka-Wirkkala	Phone: 3607256292	Date: 3/5/2025 8:20:22 am
Agency Approval: Mike Woods	Phone: 360 725-6283	Date: 3/5/2025 8:20:22 am
OFM Review:	Phone:	Date:



Ten-Year Analysis

Bill Number 1878 S HB	Title Young driver safety	Agency SDF School District Fiscal Note - SPI
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This ten-year analysis is limited to agency estimated cash receipts associated with the proposed tax or fee increases. The Office of Financial Management ten-year projection can be found at <http://www.ofm.wa.gov/tax/default.asp>.

Estimates

☒ **No Cash Receipts** ☐ **Partially Indeterminate Cash Receipts** ☐ **Indeterminate Cash Receipts**

Name of Tax or Fee	Acct Code											
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Agency Preparation: Cindy Jendryka-Wirkkala	Phone: 3607256292	Date: 3/5/2025 8:21:45 am
Agency Approval: Mike Woods	Phone: (360) 725-6283	Date: 3/5/2025 8:21:45 am
OFM Review:	Phone:	Date: