

Multiple Agency Fiscal Note Summary

Bill Number: 1878 E S HB 1878-S AM TRAN S2372.2	Title: Young driver safety
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Estimated Cash Receipts

NONE

Agency Name	2025-27		2027-29		2029-31	
	GF- State	Total	GF- State	Total	GF- State	Total
Local Gov. Courts						
Loc School dist-SPI	No fiscal impact					
Local Gov. Other	No fiscal impact					
Local Gov. Total						

Estimated Operating Expenditures

Agency Name	2025-27				2027-29				2029-31			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outlook	Total
Office of State Treasurer	Fiscal note not available											
Washington State Patrol	.0	0	0	0	.0	0	0	0	.0	0	0	0
Traffic Safety Commission	.0	0	0	0	.0	0	0	0	.0	0	0	0
Department of Licensing	Fiscal note not available											
Department of Social and Health Services	Fiscal note not available											
Superintendent of Public Instruction	.1	21,000	21,000	21,000	.0	0	0	0	.0	0	0	0
Superintendent of Public Instruction	In addition to the estimate above, there are additional indeterminate costs and/or savings. Please see individual fiscal note.											
Total \$	0.1	21,000	21,000	21,000	0.0	0	0	0	0.0	0	0	0

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI	No fiscal impact								
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Expenditures

Agency Name	2025-27			2027-29			2029-31		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Office of State Treasurer	Fiscal note not available								
Washington State Patrol	.0	0	0	.0	0	0	.0	0	0
Traffic Safety Commission	.0	0	0	.0	0	0	.0	0	0
Department of Licensing	Fiscal note not available								
Department of Social and Health Services	Fiscal note not available								
Superintendent of Public Instruction	.0	0	0	.0	0	0	.0	0	0
Total \$	0.0	0	0	0.0	0	0	0.0	0	0

Agency Name	2025-27			2027-29			2029-31		
	FTEs	GF-State	Total	FTEs	GF-State	Total	FTEs	GF-State	Total
Local Gov. Courts									
Loc School dist-SPI	No fiscal impact								
Local Gov. Other	No fiscal impact								
Local Gov. Total									

Estimated Capital Budget Breakout

Prepared by: Kyle Siefering, OFM	Phone: (360) 995-3825	Date Published: Preliminary 3/28/2025
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Individual State Agency Fiscal Note

Bill Number: 1878 E S HB 1878-S AMS TRAN S2372.2	Title: Young driver safety	Agency: 225-Washington State Patrol
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 03/20/2025
Agency Preparation: Megan Given	Phone: 360-596-4049	Date: 03/26/2025
Agency Approval: Mario Buono	Phone: (360) 596-4046	Date: 03/26/2025
OFM Review: Maria Thomas	Phone: (360) 229-4717	Date: 03/27/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

The proposed legislation does not have a fiscal impact to the Washington State Patrol (WSP).

The striker version of the proposed legislation replaces all language from the previous versions.

The striker version of the proposed legislation does not alter our assessment of fiscal impact.

The proposed legislation would require drivers to complete a driver training education course to improve safety with young drivers before an initial driver's license is obtained.

The new version of Section 6 mandates a driver training education refresher course for individuals who have committed one traffic infraction between 2027 and 2031. If the refresher course is not completed within 180 days, the license will be suspended until completion. After 2031, individuals 22-25 years old with one traffic violation must complete a condensed traffic safety course or face suspension.

The new version of Section 7 adds work zone and first responder safety to the mandatory curriculum.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

The proposed legislation does not add to, alter, or eliminate any duties of the WSP.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Revised

Bill Number: 1878 E S HB 1878-S AMS TRAN S2372.2	Title: Young driver safety	Agency: 228-Traffic Safety Commission
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 03/20/2025
Agency Preparation: Mark McKechnie	Phone: 3607259889	Date: 03/24/2025
Agency Approval: Mark McKechnie	Phone: 3607259889	Date: 03/24/2025
OFM Review: Brooke Gore	Phone: (564) 669-0703	Date: 03/26/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

ESHB 1878 AN ACT Relating to improving young driver safety; amending RCW 46.20.100, 46.20.181, 46.82.420, 46.82.280, 46.20.120, 46.20.055, 46.68.041, 46.17.025, 46.68.220, and 46.63.200; reenacting and amending RCW 43.84.092 and 43.84.092; adding new sections to chapter 46.20 RCW; adding new sections to chapter 46.82 RCW; adding a new section to chapter 42.56 RCW; providing effective dates; and providing an expiration date.

Sec 1. New section added to 46.20 RCW To get an initial driver's license, applicants must complete a driver training education course, either as defined by RCW 28A.220.020, a licensed driver training school, or an approved online course, in addition to other required skills and exams. Includes adding new drivers ages 18-21. Age groups above age 17 are added at specific times between Jan. 1, 2027, and Jan. 1, 2030. Adds requirements for DOL reporting on requirements under this section.

Sec. 2 New section added to chapter 46.20 RCW: Applicant for new driver's license who is under the age of 25 must pass an online course on driver work zone and first responder safety. DOL must contract with provider of online course to be provided to applicants at no cost. Applies to persons applying for first WDL. Section expires January 1, 2031.

Sec 3. Amending RCW 46.20.100 and 2024 c 162 s 2: A person under 18 may meet traffic safety education requirement by completing a driver training education course defined by DOL. Behind the wheel instruction may be offered for up to four hours in one day in the case of hardship, such as great travel distance to receive instruction. Encourages driver training schools to offer online driver education course modules. Beginning May 1, 2026 and until January 1, 2031, applicant must complete driver work zone and first responder safety course required under Sec. 2. Driver training schools are encouraged to include online driver education course modules and focus teaching resources on the behind-the-wheel portion of driver training education.

Sec. 4. Amending RCW 46.20.075 and 2024 c 162 s 1: Adds requirement to meet requirements of Sec. 2 to intermediate license requirements.

Sec. 5. Amending RCW 46.20.181 and 2021 c 158 s 8: Beginning January 1, 2031, every initial driver's license expires on the licensee's 21st birthdate following issuance of the license. A person may not renew the person's driver's license under this subsection until satisfactorily completing a driver training education refresher course, as determined by the department in rule.

Sec. 6 New section added to 46.20 RCW: Any initial driver's license holder who is at least 18 years of age but under 25 years of age, and who has been found to have committed no more than one traffic infraction for a moving violation between January 1, 2027, and January 1, 2031, must complete a driver training education refresher course, as determined by the department

18 in rule. If such person does not complete the refresher course within 180 days of notice from the department, the department must suspend the person's driver's license until the refresher course is completed. Beginning January 1, 2031, any initial driver's license holder who is at least 22 years of age but under 25 years of age, and who has been found to have committed no more than one traffic infraction for a moving violation, must complete a condensed traffic safety education course.

Sec 7. Amending RCW 46.82.420: Adds (2)(g) Work zone and first responder safety awareness, to ensure new operators of motor vehicles have been instructed in the importance of sharing the road with workers in roadway work zones and first responder vehicles and personnel.

Sec. 8 New section added to chapter 46.20 RCW DOL may approve the use of electronic translation devices to support driver's license application process, including driver training, behind the wheel instruction, driver license examination, and assessment purposes.

Sec 9. Amending RCW 46.82.280: Adding to chapter 46.82 RCW: Includes self-paced online course in the definition of classroom instruction. Adds definitions of condensed traffic safety education and driver training education refresher courses.

Sec. 10 New Section: Adding to 46.82 RCW: Subject to funds appropriated for this purpose, DOL must establish a program

to expand education opportunities for driver training school instructors, including training for driving instructors, mentorship programs, and financial incentives to encourage diversity. DOL is directed to collaborate with OSPI to streamline the process for instructor certification; facilitate partnerships with higher education for training; and submit an annual report on these efforts beginning July 1, 2026.

Sec. 11 New Section: Adding to 46.82 RCW: Subject to funds appropriated for this purpose, DOL must establish a program to provide vouchers to individuals ages 15-21 to cover the average cost of driver training for novice drivers in low-income households. In consultation with WTSC, the DOL must adopt rules establishing eligibility criteria and award procedures. Prohibits driver training programs from inflating fees to offset voucher amounts. DOL shall provide policy framework and guidelines for the voucher program in consultation with WTSC and DSHS by December 1, 2025, using considerations outlined in this section. NO FISCAL IMPACT ON WTSC

Sec 12. New section added to chapter 42.56 RCW: Income data collected by voucher program in Section 11 is not subject to public disclosure.

Sec 13. New section added to chapter 46.82 RCW: Beginning July 1, 2026, the department must establish a program to partner with tribal governments; by Jan. 1, 2026, the department must provide to the appropriate committees an implementation plan or the program; on a biennial basis beginning Jul. 1, 2027, the department must report program activiti

Sec 14. Amending RCW 46.20.120 and 2021 c 158 s 6: Effective Jan 1, 2026, driver's instruction application fee will be \$50.

Sec 15. Amending RCW 46.20.055 and 2021 c 158 s 3: Beginning Jan 1, 2026, driver's instruction permit application fee is \$35.

Sec. 16. Amending RCW 46.68.041: Beginning January 1, 2026, \$15 of exam fee and \$10 of the driver's instruction permit app fee must be deposited into driver education safety improvement account created in Section 20 of this act.

Sec. 17. Amending RCW 46.17.025 Increases vehicle registration service fee from 50 cents to 75 cents. Directs 2/3 of amount into Move Ahead WA account and 1/3 of revenue into driver education safety improvement account.

Sec. 18 Amending RCW 46.68.220: Exempts funds under RCW 46.17.025 from requirement to deposit all receipts from service fees under 46.17.025 into the motor vehicle fund.

Sec. 19 Amending RCW 46.63.200 and 2024 c 308 s 4 Directs any excess revenue generated from work zone speed cameras to driver education safety improvement account created in Section 20 of this act.

Sec. 20. New section added to chapter 46.20 RCW: A new Driver Education Safety Improvement Account is created to fund driver's education programs

Sec 21. Reenacted and amended RCW 43.84.092 and 2024 c 210 s 4 and 2024 c 168 s 12 Adds driver education safety improvement account to this section.

Sec 22. Reenacted and amended RCW 43.84.092 and 2024 c 210 s 5 and 2024 c 168 s 13 Adds driver education safety improvement account to his section.

Sec 23.: Sec 2 and 4 take effect May 1, 2026

Sec 24.: Sec 17 and 18 take effect January 1, 2026

Sec. 25: Sec 7 takes effect January 1, 2031.

Sec 26: Section 21 of this act expires July 1, 2028

Sec 27: Sec 22 takes effect July 1, 2028.

Consultation with DOL on driver education voucher program in Sec. 11 does not have any fiscal impact on WTSC.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

No Fiscal Impact

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

No Fiscal Impact

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

No Fiscal Impact

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Individual State Agency Fiscal Note

Bill Number: 1878 E S HB 1878-S AMS TRAN S2372.2	Title: Young driver safety	Agency: 350-Superintendent of Public Instruction
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1	0.0	0.1	0.0	0.0
Account					
General Fund-State 001-1	21,000	0	21,000	0	0
Total \$	21,000	0	21,000	0	0

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 03/20/2025
Agency Preparation: Cindy Jendryka-Wirkkala	Phone: 3607256292	Date: 03/24/2025
Agency Approval: Mike Woods	Phone: 360 725-6283	Date: 03/24/2025
OFM Review: Shea Hamilton	Phone: (360) 229-4774	Date: 03/25/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Changes compared to ESHB 1878

New Section 2 is added stating that new drivers under age 25 must pass an online course on driver work zone and first responder safety. DOL may waive this requirement if the online course is not available at the time of application. DOL must contract with a provider to host an online course on driver work zone and first responder safety. The course is to be made available at no cost to new driver's license applicants under age 25.

Section 3(2)(a)(ii) is added stating that beginning May 1, 2026, through January 1, 2031, applicants must satisfactorily complete the applicable driver work zone and first responder safety course required under Section 2 of this act.

Section 4 is inserted and outlines the conditions required of intermediate license holders.

Section 5(6) is amended and informs that beginning January 1, 2031, all initial driver's licenses expire on the licensee's 21st birthdate. A person may not renew their license under this subsection until satisfactorily completing a driver training education refresher course.

New Section 6 is added and informs that any initial driver's license holder between 18 and 25 who commits no more than one traffic infraction for a moving violation between January 1, 2027, and January 1, 2031, must complete a driver training education refresher course. If not completed with 180 days of notice, the DOL must suspend the person's driver's license until the refresher course is completed. Beginning January 1, 2031, any initial driver's license holders between 22 and 25 who commit no more than one traffic infraction for a moving violation must complete a condensed traffic safety education course. If not completed with 180 days of notice, the DOL must suspend the person's driver's license until the course is completed.

Section 7(2)(g) adds work zone and first responder safety awareness to required curriculum.

New Section 8 is added informing that DOL may approve the use of electronic translation devices to support the driver's license application and issuance process, including driver training education, which includes behind-the-wheel instruction; driver's license examination; and assessment purposes.

Section 9(4) is added and defines a condensed traffic safety education course as a traffic safety education course approved and licensed by DOL, consisting of at least eight hours of classroom instruction and three hours of behind-the-wheel instruction that follows approved curriculum.

Section 9(7) is added and defines a driver training education refresher course as a traffic safety education course approved and licensed by DOL that follows approved curriculum, but is not limited to, a focus on driver risk management and hazard perception.

Section 11 amends the ages for individuals who can receive vouchers from between 15 and 21, to individuals who are at least 15 but under 25. Vouchers can be applied to the cost of refresher courses and condensed traffic safety education courses.

Summary of ESHB 1878-S AMS TRAN S2327.2

Section 1 – New Section

Section 1(1)(a)

This section details a list of persons who, in order to obtain an initial driver's license, must satisfactorily complete a driver education course as defined in RCW 28A.220.020 or a driver education course as defined by the Department of Licensing (DOL) and offered by a driver training school licensed under chapter 46.82 RCW.

Section 1(1)(b)

Driver education courses offered by a school district or an approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 1(1)(c)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include a self-paced online course in the classroom instruction portion of driver training education courses, as authorized and certified by DOL, to the extent feasible, and to focus teaching resources on the behind-the-wheel portion of driver training education.

Section 1(1)(d)

Eligibility to enroll in a driver training course defined in RCW 28A.220.020 is limited to students who are enrolled in a public school, as defined in RCW 28A.150.010; an approved private school, under RCW 28A.305.130; or are receiving home-based instruction in accordance with chapter 28A.200 RCW.

Section 1(3)

This subsection is added informing that applicants from a reciprocal jurisdiction outside this state who are licensed to drive a motor vehicle or motorcycle are exempt from the driver training requirements of this section.

Section 2 – New Section

This section is added and informs that new drivers under age 25 must pass an online course on driver work zone and first responder safety. DOL may waive this requirement if the online course is not available at the time of application. DOL must contract with a provider to host an online course on driver work zone and first responder safety. The course is to be made available at no cost to new driver's license applicants under age 25.

Section 3(2)(a)

To meet the traffic safety education requirement for a driver's license, applicants must satisfactorily complete the driver training education course as defined in RCW 28A.220.020 for a course offered by a school district or approved private school, or a driver training education course as defined by the DOL for a course offered by a driver training school licensed under chapter 46.82 RCW. Courses offered by a school district or approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive the instruction.

Section 3(2)(a)(ii)

Beginning May 1, 2026, through January 1, 2031, applicants must satisfactorily complete the applicable driver work zone and first responder safety course required under Section 2 of this act.

Section 3(2)(b)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. Online driver training education modules must meet the standards established by DOL under chapter 46.82 RCW.

Section 5(6)

Amended language informs that beginning January 1, 2031, all initial driver's licenses expire on the licensee's 21st birthdate. A person may not renew their license under this subsection until satisfactorily completing a driver training education

refresher course.

Section 6 – New Section

This section is added and informs that any initial driver’s license holder between 18 and 25 who commits no more than one traffic infraction for a moving violation between January 1, 2027, and January 1, 2031, must complete a driver training education refresher course. If not completed with 180 days of notice, the DOL must suspend the person’s driver’s license until the refresher course is completed. Beginning January 1, 2031, any initial driver’s license holders between 22 and 25 who commit no more than one traffic infraction for a moving violation must complete a condensed traffic safety education course. If not completed with 180 days of notice, the DOL must suspend the person’s driver’s license until the course is completed.

Section 7(2)(g)

Work zone and first responder safety awareness training must be included in required curriculum.

Section 8 – New Section

This section informs that DOL may approve the use of electronic translation devices to support the driver’s license application and issuance process, including driver training education, which includes behind-the-wheel instruction; driver’s license examination; and assessment purposes.

Section 9(3)

The definition for “classroom instruction” is amended informing that classroom instruction may include a self-paced online course, or components of a self-paced online course.

Section 9(4)

A condensed traffic safety education course is defined as a traffic safety education course approved and licensed by DOL, consisting of at least eight hours of classroom instruction and three hours of behind-the-wheel instruction that follows approved curriculum.

Section 9(7)

A driver training education refresher course is defined as a traffic safety education course approved and licensed by DOL that follows approved curriculum, but is not limited to, a focus on driver risk management and hazard perception.

Section 10 – New Section

Section 10(1)

Subject to appropriation, the DOL must establish a program to expand education opportunities for driver training school instructors, specifically certification training programs.

Section 10(2)(c)

As part of the program, the DOL must collaborate with OSPI to align instructor requirements under the DOL and OSPI rules to streamline the process of obtaining a driver training school instructor certification.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

There is no impact to cash receipts.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Section 1 will require a 0.005 FTE Program Supervisor to carry out the following work:

- Section 1(1)(a-b): Perform district outreach to communicate changes.

OSPI estimates the cost of this position will be \$1,000 in FY26.

Rulemaking will be necessary for Sections 1(1)(b-c) and Section 3(2)(a) to revise behind-the-wheel instruction times. To accomplish this, OSPI assumes the following staff will be required:

- 0.05 FTE Program Supervisor, \$9,000 in FY26
- 0.01 FTE Administrative Assistant 3, \$2,000 in FY26
- 0.04 FTE Rules Coordinator, \$7,000 in FY26
- 0.01 FTE Executive Director, \$2,000 in FY26

Section 10 is subject to appropriation; therefore, costs are indeterminate with the following assumptions. To carry out the work outlined in Section 10(2)(c), OSPI assumes additional staff time will be required to collaborate with DOL to create a trainer instructor course, determine instructor requirements, and determine how to implement the course. The estimated staff costs are as follows:

- 0.05 FTE Program Supervisor, \$8,000 in FY26
- 0.02 FTE Director, \$6,000 in FY26

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
001-1	General Fund	State	21,000	0	21,000	0	0
Total \$			21,000	0	21,000	0	0

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.1		0.1		
A-Salaries and Wages	11,000		11,000		
B-Employee Benefits	7,000		7,000		
C-Professional Service Contracts					
E-Goods and Other Services	1,000		1,000		
G-Travel	1,000		1,000		
J-Capital Outlays	1,000		1,000		
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total \$	21,000	0	21,000	0	0

In addition to the estimates above, there are additional indeterminate costs and/or savings. Please see discussion.

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Administrative Assistant 3	54,204	0.0		0.0		
Executive Director	143,782	0.0		0.0		
Program Supervisor	96,990	0.1		0.0		
Rules Coordinator	111,156	0.0		0.0		
Total FTEs		0.1		0.1		0.0

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

There is no capital budget impact.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Rulemaking will be necessary for Sections 1(1)(b-c) and Section 3(2)(a) to revise behind-the-wheel instruction times.

LOCAL GOVERNMENT FISCAL NOTE

Department of Commerce

Bill Number: 1878 E S HB 1878-S AMS TRAN S2372.2	Title: Young driver safety
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Part I: Jurisdiction-Location, type or status of political subdivision defines range of fiscal impacts.

Legislation Impacts:

- Cities:
 Counties:
 Special Districts:
 Specific jurisdictions only:
 Variance occurs due to:

Part II: Estimates

- No fiscal impacts.
 Expenditures represent one-time costs:
 Legislation provides local option:
 Key variables cannot be estimated with certainty at this time:

Estimated revenue impacts to:

None

Estimated expenditure impacts to:

None

Part III: Preparation and Approval

Fiscal Note Analyst: Kristine Williams	Phone: (564) 250-5931	Date: 03/24/2025
Leg. Committee Contact: Brandon Popovac	Phone: 360-786-7465	Date: 03/20/2025
Agency Approval: Alice Zillah	Phone: 360-725-5035	Date: 03/24/2025
OFM Review: Kyle Sieferring	Phone: (360) 995-3825	Date: 03/28/2025

Part IV: Analysis

A. SUMMARY OF BILL

Description of the bill with an emphasis on how it impacts local government.

This legislation creates new sections in 46.20 RCW and amends several RCWs to create a young driver safety training program. These changes include:

- Driver training education requirements for individuals between the ages of 18 and 21 to obtain a driver's license are expanded, with staggered implementation between January 1, 2027, and January 1, 2030.
- The Department of Licensing must establish a program to provide vouchers to cover the average cost of driver training education courses for qualifying novice drivers who reside in low-income households, subject to appropriation.
- The fee to obtain a driver's instruction permit is raised by \$10, the driver's license exam fee is raised by \$15, and the license service fee is raised by 25 cents. The use of this revenue is limited to expanding and improving certain driver's education programs and activities.

This bill contains several effective dates beginning January 1, 2026.

B. SUMMARY OF EXPENDITURE IMPACTS

Expenditure impacts of the legislation on local governments with the expenditure provisions identified by section number and when appropriate, the detail of expenditures. Delineated between city, county and special district impacts.

This bill would not impact local government expenditures.

C. SUMMARY OF REVENUE IMPACTS

Revenue impacts of the legislation on local governments, with the revenue provisions identified by section number, and when appropriate, the detail of revenue sources. Delineated between city, county and special district impacts.

This bill would not impact local government revenues.

SOURCES

Washington State Association of County Auditors (WSACA)

Individual State Agency Fiscal Note

Bill Number: 1878 E S HB 1878-S AMS TRAN S2372.2	Title: Young driver safety	Agency: SDF-School District Fiscal Note - SPI
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Part I: Estimates

No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

- If fiscal impact is greater than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.
- If fiscal impact is less than \$50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).
- Capital budget impact, complete Part IV.
- Requires new rule making, complete Part V.

Legislative Contact: Brandon Popovac	Phone: 360-786-7465	Date: 03/20/2025
Agency Preparation: Cindy Jendryka-Wirkkala	Phone: 3607256292	Date: 03/24/2025
Agency Approval: Mike Woods	Phone: (360) 725-6283	Date: 03/24/2025
OFM Review: Shea Hamilton	Phone: (360) 229-4774	Date: 03/25/2025

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Changes compared to ESHB 1878

New Section 2 is added stating that new drivers under age 25 must pass an online course on driver work zone and first responder safety. DOL may waive this requirement if the online course is not available at the time of application. DOL must contract with a provider to host an online course on driver work zone and first responder safety. The course is to be made available at no cost to new driver's license applicants under age 25.

Section 3(2)(a)(ii) is added stating that beginning May 1, 2026, through January 1, 2031, applicants must satisfactorily complete the applicable driver work zone and first responder safety course required under Section 2 of this act.

Section 4 is inserted and outlines the conditions required of intermediate license holders.

Section 5(6) is amended and informs that beginning January 1, 2031, all initial driver's licenses expire on the licensee's 21st birthdate. A person may not renew their license under this subsection until satisfactorily completing a driver training education refresher course.

New Section 6 is added and informs that any initial driver's license holder between 18 and 25 who commits no more than one traffic infraction for a moving violation between January 1, 2027, and January 1, 2031, must complete a driver training education refresher course. If not completed with 180 days of notice, the DOL must suspend the person's driver's license until the refresher course is completed. Beginning January 1, 2031, any initial driver's license holders between 22 and 25 who commit no more than one traffic infraction for a moving violation must complete a condensed traffic safety education course. If not completed with 180 days of notice, the DOL must suspend the person's driver's license until the course is completed.

Section 7(2)(g) adds work zone and first responder safety awareness to required curriculum.

New Section 8 is added informing that DOL may approve the use of electronic translation devices to support the driver's license application and issuance process, including driver training education, which includes behind-the-wheel instruction; driver's license examination; and assessment purposes.

Section 9(4) is added and defines a condensed traffic safety education course as a traffic safety education course approved and licensed by DOL, consisting of at least eight hours of classroom instruction and three hours of behind-the-wheel instruction that follows approved curriculum.

Section 9(7) is added and defines a driver training education refresher course as a traffic safety education course approved and licensed by DOL that follows approved curriculum, but is not limited to, a focus on driver risk management and hazard perception.

Section 11 amends the ages for individuals who can receive vouchers from between 15 and 21, to individuals who are at least 15 but under 25. Vouchers can be applied to the cost of refresher courses and condensed traffic safety education courses.

Summary of ESHB 1878-S AMS TRAN S2327.2

Section 1 – New Section

Section 1(1)(a)

This section details a list of persons who, in order to obtain an initial driver's license, must satisfactorily complete a driver education course as defined in RCW 28A.220.020 or a driver education course as defined by the Department of Licensing (DOL) and offered by a driver training school licensed under chapter 46.82 RCW.

Section 1(1)(b)

Driver education courses offered by a school district or an approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the-wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive instruction.

Section 1(1)(c)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include a self-paced online course in the classroom instruction portion of driver training education courses, as authorized and certified by DOL, to the extent feasible, and to focus teaching resources on the behind-the-wheel portion of driver training education.

Section 1(1)(d)

Eligibility to enroll in a driver training course defined in RCW 28A.220.020 is limited to students who are enrolled in a public school, as defined in RCW 28A.150.010; an approved private school, under RCW 28A.305.130; or are receiving home-based instruction in accordance with chapter 28A.200 RCW.

Section 1(3)

This subsection is added informing that applicants from a reciprocal jurisdiction outside this state who are licensed to drive a motor vehicle or motorcycle are exempt from the driver training requirements of this section.

Section 2 – New Section

This section is added and informs that new drivers under age 25 must pass an online course on driver work zone and first responder safety. DOL may waive this requirement if the online course is not available at the time of application. DOL must contract with a provider to host an online course on driver work zone and first responder safety. The course is to be made available at no cost to new driver's license applicants under age 25.

Section 3(2)(a)

To meet the traffic safety education requirement for a driver's license, applicants must satisfactorily complete the driver training education course as defined in RCW 28A.220.020 for a course offered by a school district or approved private school, or a driver training education course as defined by the DOL for a course offered by a driver training school licensed under chapter 46.82 RCW. Courses offered by a school district or approved private school must be part of a traffic safety education program authorized by OSPI and certified under chapter 28A.220 RCW. Behind-the wheel instruction may be offered for up to four hours in a single day in cases of hardship, such as a student needing to travel a great distance to receive the instruction.

Section 3(2)(a)(ii)

Beginning May 1, 2026, through January 1, 2031, applicants must satisfactorily complete the applicable driver work zone and first responder safety course required under Section 2 of this act.

Section 3(2)(b)

Driver training schools licensed under chapter 46.82 RCW are encouraged to include online driver training education course modules to the extent feasible and to focus teaching resources on the behind-the-wheel portion of driver training education. Online driver training education modules must meet the standards established by DOL under chapter 46.82 RCW.

Section 5(6)

Amended language informs that beginning January 1, 2031, all initial driver's licenses expire on the licensee's 21st birthdate. A person may not renew their license under this subsection until satisfactorily completing a driver training education

refresher course.

Section 6 – New Section

This section is added and informs that any initial driver’s license holder between 18 and 25 who commits no more than one traffic infraction for a moving violation between January 1, 2027, and January 1, 2031, must complete a driver training education refresher course. If not completed with 180 days of notice, the DOL must suspend the person’s driver’s license until the refresher course is completed. Beginning January 1, 2031, any initial driver’s license holders between 22 and 25 who commit no more than one traffic infraction for a moving violation must complete a condensed traffic safety education course. If not completed with 180 days of notice, the DOL must suspend the person’s driver’s license until the course is completed.

Section 7(2)(g)

Work zone and first responder safety awareness training must be included in required curriculum.

Section 8 – New Section

This section informs that DOL may approve the use of electronic translation devices to support the driver’s license application and issuance process, including driver training education, which includes behind-the-wheel instruction; driver’s license examination; and assessment purposes.

Section 9(3)

The definition for “classroom instruction” is amended informing that classroom instruction may include a self-paced online course, or components of a self-paced online course.

Section 9(4)

A condensed traffic safety education course is defined as a traffic safety education course approved and licensed by DOL, consisting of at least eight hours of classroom instruction and three hours of behind-the-wheel instruction that follows approved curriculum.

Section 9(7)

A driver training education refresher course is defined as a traffic safety education course approved and licensed by DOL that follows approved curriculum, but is not limited to, a focus on driver risk management and hazard perception.

Section 10 – New Section

Section 10(1)

Subject to appropriation, the DOL must establish a program to expand education opportunities for driver training school instructors, specifically certification training programs.

Section 10(2)(c)

As part of the program, the DOL must collaborate with OSPI to align instructor requirements under the DOL and OSPI rules to streamline the process of obtaining a driver training school instructor certification.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

There is no impact to cash receipts.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

This bill does not require any new work for school districts. OSPI does not anticipate any fiscal impact.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

There is no capital budget impact.

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.