Multiple Agency Fiscal Note Summary

Bill Number: 2384 HB	**Title:** Continuing care retirement

Estimated Cash Receipts

Agency Name	2025-27			2027-29			2029-31		
	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total	GF-State	NGF-Outlook	Total
Department of Social and Health Services	Non-zero but indeterminate cost and/or savings. Please see discussion.								
Total $	**0**	**0**	**0**	**0**	**0**	**0**	**0**	**0**	**0**

Estimated Operating Expenditures

Agency Name	2025-27				2027-29				2029-31			
	FTEs	GF-State	NGF-Outlook	Total	FTEs	GF-State	NGF-Outloo	Total	FTEs	GF-State	NGF-Outlook	Total
Washington State Health Care Authority	.0	0	0	0	.0	0	0	0	.0	0	0	0
Office of Insurance Commissioner	.5	0	0	247,417	.0	0	0	18,800	.0	0	0	18,800
Department of Social and Health Services	Non-zero but indeterminate cost and/or savings. Please see discussion.											
Total $	**0.5**	**0**	**0**	**247,417**	**0.0**	**0**	**0**	**18,800**	**0.0**	**0**	**0**	**18,800**

Estimated Capital Budget Expenditures

Agency Name	2025-27			2027-29			2029-31		
	FTEs	Bonds	Total	FTEs	Bonds	Total	FTEs	Bonds	Total
Washington State Health Care Authority	.0	0	0	.0	0	0	.0	0	0
Office of Insurance Commissioner	.0	0	0	.0	0	0	.0	0	0
Department of Social and Health Services	.0	0	0	.0	0	0	.0	0	0
Total $	**0.0**	**0**	**0**	**0.0**	**0**	**0**	**0.0**	**0**	**0**

Estimated Capital Budget Breakout

Prepared by: Jason Brown, OFM	Phone: (360) 742-7277	Date Published: Final 1/28/2026

FNPID: 75901

FNS029 Multi Agency rollup

Individual State Agency Fiscal Note

Bill Number: 2384 HB	Title: Continuing care retirement	Agency: 107-Washington State Health Care Authority

Part I: Estimates

[X] **No Fiscal Impact**

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:
NONE

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

[ ] If fiscal impact is greater than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

[ ] If fiscal impact is less than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

[ ] Capital budget impact, complete Part IV.

[ ] Requires new rule making, complete Part V.

Legislative Contact:	Chris Blake	Phone: 360-786-7392	Date: 01/14/2026
Agency Preparation:	Sue Eckroth	Phone: 360-725-1899	Date: 01/16/2026
Agency Approval:	SUMAN MAJUMDAR	Phone: 360-725-1319	Date: 01/16/2026
OFM Review:	Jason Brown	Phone: (360) 742-7277	Date: 01/20/2026

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

See attached narrative.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

See attached narrative.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

See attached narrative.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

HCA Fiscal Note

Bill Number: **HB 2384** HCA Request #: 26-036 Title: **Continuing Care Retirement**

Part I: Estimates

☒ No Fiscal Impact

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

NONE

Estimated Capital Budget Impact:
NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

☐ If fiscal impact is greater than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☐ If fiscal impact is less than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐ Capital budget impact, complete Part IV.

☐ Requires new rule making, complete Part V.

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

Bill Number: **HB 2384** HCA Request #: 26-036 Title: **Continuing Care Retirement**

This bill increases regulatory oversight of continuing care retirement communities by requiring actuarial reviews for those offering life care contracts. The bill also updates definitions, restricts misleading marketing by unregistered entities, and sets an effective date of July 1, 2027.

The requirements of this bill do not have a fiscal impact on the Washington State Health Care Authority (HCA).

'**********'

II. B - Cash Receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguish between one time and ongoing functions.

NONE

II. C – Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguish between one time and ongoing functions.

No fiscal impact.

This bill has no fiscal impact on HCA. Requirements of this bill only impact the Department of Social and Health Services and the Office of the Insurance Commissioner.

Part III: Expenditure Detail

III. A - Operating Budget Expenditure

NONE

III. B - Expenditures by Object Or Purpose

NONE

III. C - Operating FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout: Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

NONE

Individual State Agency Fiscal Note

Bill Number: 2384 HB	Title: Continuing care retirement	Agency: 160-Office of Insurance Commissioner

Part I: Estimates

☐ **No Fiscal Impact**

Estimated Cash Receipts to:

NONE

Estimated Operating Expenditures from:

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.8	0.1	0.5	0.0	0.0
Account					
Insurance Commissioners Regulatory Account-State 138-1	177,664	69,753	247,417	18,800	18,800
Total $	177,664	69,753	247,417	18,800	18,800

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

☒ If fiscal impact is greater than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☐ If fiscal impact is less than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐ Capital budget impact, complete Part IV.

☒ Requires new rule making, complete Part V.

Legislative Contact:	Chris Blake	Phone: 360-786-7392	Date: 01/14/2026
Agency Preparation:	Tyler Langford	Phone: 360-725-7173	Date: 01/19/2026
Agency Approval:	Tom Zuvela	Phone: (800) 562-6900	Date: 01/19/2026
OFM Review:	Jason Brown	Phone: (360) 742-7277	Date: 01/20/2026

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This bill increases oversight of Continuing Care Retirement Communities (CCRCs). The bill includes new responsibilities for the Office of the Insurance Commissioner (OIC) in relation to a newly required actuarial analysis that must be submitted by a CCRC applicant that offers residency agreements that meet the definition of "life care contracts" also known as "type A" contracts.

Sections 2, 3, and 5 require the OIC to review actuarial analyses received from applicants and to develop standards for the review. The OIC is also required to notify DSHS of a satisfactory actuarial analysis, and to notify both the applicant and DSHS of an unsatisfactory actuarial analysis.

Section 6 provides authority within the insurance code for the Commissioner to carry out the actuarial review required by section 5 of the bill. Section 6 also provides grants the Commissioner rulemaking authority to carry out the provisions of the bill.

Section 7 extends OIC's confidentiality and privilege provisions to documents and information related to these actuarial reviews.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

NONE

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

Sections 2, 3, and 5 requires the OIC to review actuarial analyses received from applicants and to develop standards for the review. The OIC is also required to notify DSHS of a satisfactory actuarial analysis, and to notify both the applicant and DSHS of an unsatisfactory actuarial analysis.

Section 6 provides authority within the insurance code for the Commissioner to carry out the actuarial review required by section 5 of the bill. Section 6 also provides grants the Commissioner rulemaking authority to carry out the provisions of the bill.

Section 7 extends OIC's confidentiality and privilege provisions to documents and information related to these actuarial reviews.

This bill would increase oversight of Continuing Care Retirement Communities (CCRCs). The bill would include new responsibilities for the OIC in relation to a newly required actuarial analysis that must be submitted by a CCRC applicant that offers residency agreements that meet the definition of, "life care contracts."

One-Time Expense(s):

Therefore, the OIC would require 40.00 hours of an Actuary 4 (A4), as well as 48.00 hours of an Actuary 3 (A3), and 24.00 hours of Actuary 2 (A2) in FY2027 to review the bill's new responsibilities and standards.

The agency would also require 38.00 hours of an AC4 and 30.00 hours of an Actuarial Consultant (AC) for process

design and rulemaking in FY2027.

The OIC would require 40.00 hours of an A4 and 20.00 hours of an AC for internal rulemaking, records management, and quality control in FY2027.

In summation, total year-one (one-time expense) for the OIC is:

A4: 118.00?hours (40hrs internal processes/38hrs DSHS/40hrs RFPN)

A3: 48.00?hours (RFPN)

A2: 24.00 hours (RFPN)

AC: 50.00 hours (20hrs OIC/30hrs DSHS)

Ongoing Expense(s):

The actuarial consulting contract is expected to be renewed every two to six years. The OIC would realize costs for recurring contract management and oversight starting FY2027 and thereafter.

Therefore, the agency would require 12.00 hours of an A4, as well as 4.00 hours of an A3, and 6.00 hours of an AC in FY2027 and thereafter.

The OIC would require 3.00 hours of an A4, as well as 4.00 hours of an A3, and 4.00 hours of an AC in FY2027 and thereafter.

The agency would also realize a $500.00 per hour consultant rate per year for the AC.

The OIC also would anticipate legal reviews and inquiries because of this bill. Therefore, the agency would require 60.00 hours of an Insurance Attorney (IA) in FY2027 and thereafter.

In summation, total on-going expenses for the OIC are:

A4: 15.00?hours (12hrs oversight/3hrs process improvement)

A3: 8.00?hours (oversight)

AC: 10.00 hours (6hrs oversight/4hrs process improvement)

AC: $500.00/hour (2027 and thereafter)

Complex rulemaking will be required to establish the standards for reviewing CCRC actuarial analyses as required by section 5 of the bill. The standards must establish a process to determine the CCRC's ability to meet its obligations under its residency agreements using currently accepted actuarial standards of practice. The standards must consider whether the applicant's actuarial balance is sufficient to cover obligations under moderately adverse conditions during the testing period.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Account	Account Title	Type	FY 2026	FY 2027	2025-27	2027-29	2029-31
138-1	Insurance Commissioners Regulatory Account	State	177,664	69,753	247,417	18,800	18,800
		Total $	177,664	69,753	247,417	18,800	18,800

III. B - Expenditures by Object Or Purpose

	FY 2026	FY 2027	2025-27	2027-29	2029-31
FTE Staff Years	0.8	0.1	0.5	0.0	0.0
A-Salaries and Wages	112,863	26,034	138,897	5,774	5,774
B-Employee Benefits	29,268	5,768	35,036	1,266	1,266
C-Professional Service Contracts		30,000	30,000	10,000	10,000
E-Goods and Other Services	35,533	7,951	43,484	1,760	1,760
G-Travel					
J-Capital Outlays					
M-Inter Agency/Fund Transfers					
N-Grants, Benefits & Client Services					
P-Debt Service					
S-Interagency Reimbursements					
T-Intra-Agency Reimbursements					
9-					
Total $	177,664	69,753	247,417	18,800	18,800

III. C - Operating FTE Detail: *List FTEs by classification and corresponding annual compensation. Totals need to agree with total FTEs in Part I and Part IIIA*

Job Classification	Salary	FY 2026	FY 2027	2025-27	2027-29	2029-31
Actuary 2	12,193		0.1	0.0	0.0	0.0
Actuary 3	15,603		0.0	0.0		
Actuary 4	17,656		0.0	0.0		
FPA 4	89,316	0.2		0.1		
Sr. Policy Analyst	149,352	0.7		0.3		
Total FTEs		0.8	0.1	0.5	0.0	0.0

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

Complex rulemaking will be required to establish the standards for reviewing CCRC actuarial analyses as required by section 5 of the bill. The standards must establish a process to determine the CCRC's ability to meet its obligations under its residency agreements using currently accepted actuarial standards of practice. The standards must consider whether the applicant's actuarial balance is sufficient to cover obligations under moderately adverse conditions during the testing period.

Individual State Agency Fiscal Note

Bill Number: 2384 HB	Title: Continuing care retirement	Agency: 300-Department of Social and Health Services

Part I: Estimates

☐ **No Fiscal Impact**

Estimated Cash Receipts to:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Operating Expenditures from:

Non-zero but indeterminate cost and/or savings. Please see discussion.

Estimated Capital Budget Impact:

NONE

The cash receipts and expenditure estimates on this page represent the most likely fiscal impact. Factors impacting the precision of these estimates, and alternate ranges (if appropriate), are explained in Part II.

Check applicable boxes and follow corresponding instructions:

☒ If fiscal impact is greater than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete entire fiscal note form Parts I-V.

☐ If fiscal impact is less than $50,000 per fiscal year in the current biennium or in subsequent biennia, complete this page only (Part I).

☐ Capital budget impact, complete Part IV.

☒ Requires new rule making, complete Part V.

Legislative Contact:	Chris Blake	Phone: 360-786-7392	Date: 01/14/2026
Agency Preparation:	Mitchell Close	Phone: 3600000000	Date: 01/27/2026
Agency Approval:	Dan Winkley	Phone: 360-902-8236	Date: 01/27/2026
OFM Review:	Amy Hatfield	Phone: (360) 280-7584	Date: 01/27/2026

Part II: Narrative Explanation

II. A - Brief Description Of What The Measure Does That Has Fiscal Impact

Significant provisions of the bill and any related workload or policy assumptions that have revenue or expenditure impact on the responding agency by section number.

This proposed legislation requires the Department of Social and Health Services (DSHS) to review actuarial analyses for applicants for registration as a continuing care retirement community with life care contracts beginning July 1, 2027. DSHS must establish and collect fees sufficient to cover the department's costs, including the costs to reimburse the Office of the Insurance Commissioner (OIC) associated with providing actuarial reviews required in this bill. This bill also requires DSHS to collaborate with OIC to adopt a process where the actuarial analyses required in this bill can be transmitted and reviewed.

II. B - Cash receipts Impact

Cash receipts impact of the legislation on the responding agency with the cash receipts provisions identified by section number and when appropriate, the detail of the revenue sources. Description of the factual basis of the assumptions and the method by which the cash receipts impact is derived. Explanation of how workload assumptions translate into estimates. Distinguished between one time and ongoing functions.

This proposed legislation will have an indeterminate impact. Section 3(1)(c) requires DSHS to collect a fee sufficient to cover costs associated with administering the Continuing Care Retirement Community registration, including the costs to reimburse OIC for actuarial reviews. DSHS and OIC do not currently have an estimate on the cost to conduct actuarial reviews, so this impact is indeterminate. DSHS anticipates the fee collected from providers who apply for this registration will be sufficient to cover costs associated with the registration, including reimbursement to OIC for actuarial reviews. This bill will increase overall revenue and expenditures for DSHS but will have an overall net zero impact.

II. C - Expenditures

Agency expenditures necessary to implement this legislation (or savings resulting from this legislation), with the provisions of the legislation that result in the expenditures (or savings) identified by section number. Description of the factual basis of the assumptions and the method by which the expenditure impact is derived. Explanation of how workload assumptions translate into cost estimates. Distinguished between one time and ongoing functions.

This proposed legislation will have an indeterminate impact. Section 3(1)(c) requires DSHS to collect a fee sufficient to cover costs associated with administering the Continuing Care Retirement Community registration, including the costs to reimburse OIC for actuarial reviews. DSHS and OIC do not currently have an estimate on the cost to conduct actuarial reviews, so this impact is indeterminate. DSHS anticipates the fee collected from providers who apply for this registration will be sufficient to cover costs associated with the registration, including reimbursement to OIC for actuarial reviews. This bill will increase overall revenue and expenditures for DSHS but will have an overall net zero impact.

Part III: Expenditure Detail

III. A - Operating Budget Expenditures

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. B - Expenditures by Object Or Purpose

Non-zero but indeterminate cost and/or savings. Please see discussion.

III. C - Operating FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part I and Part IIIA.*

NONE

III. D - Expenditures By Program (optional)

NONE

Part IV: Capital Budget Impact

IV. A - Capital Budget Expenditures

NONE

IV. B - Expenditures by Object Or Purpose

NONE

IV. C - Capital Budget Breakout

Acquisition and construction costs not reflected elsewhere on the fiscal note and description of potential financing methods.

NONE

IV. D - Capital FTE Detail: *FTEs listed by classification and corresponding annual compensation. Totals agree with total FTEs in Part IVB.*

NONE

Part V: New Rule Making Required

Provisions of the bill that require the agency to adopt new administrative rules or repeal/revise existing rules.

New or amended rules will be needed to implement this legislation.